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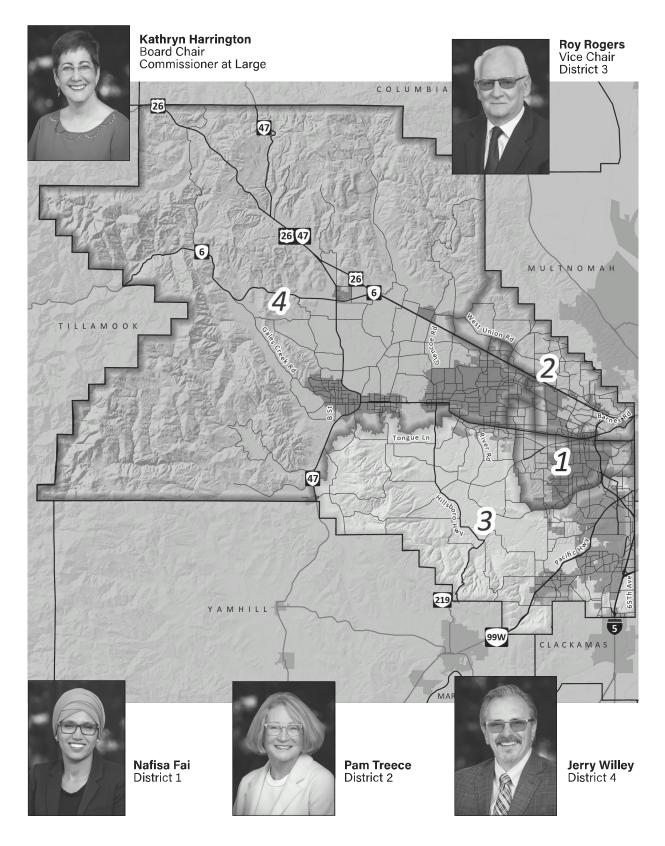
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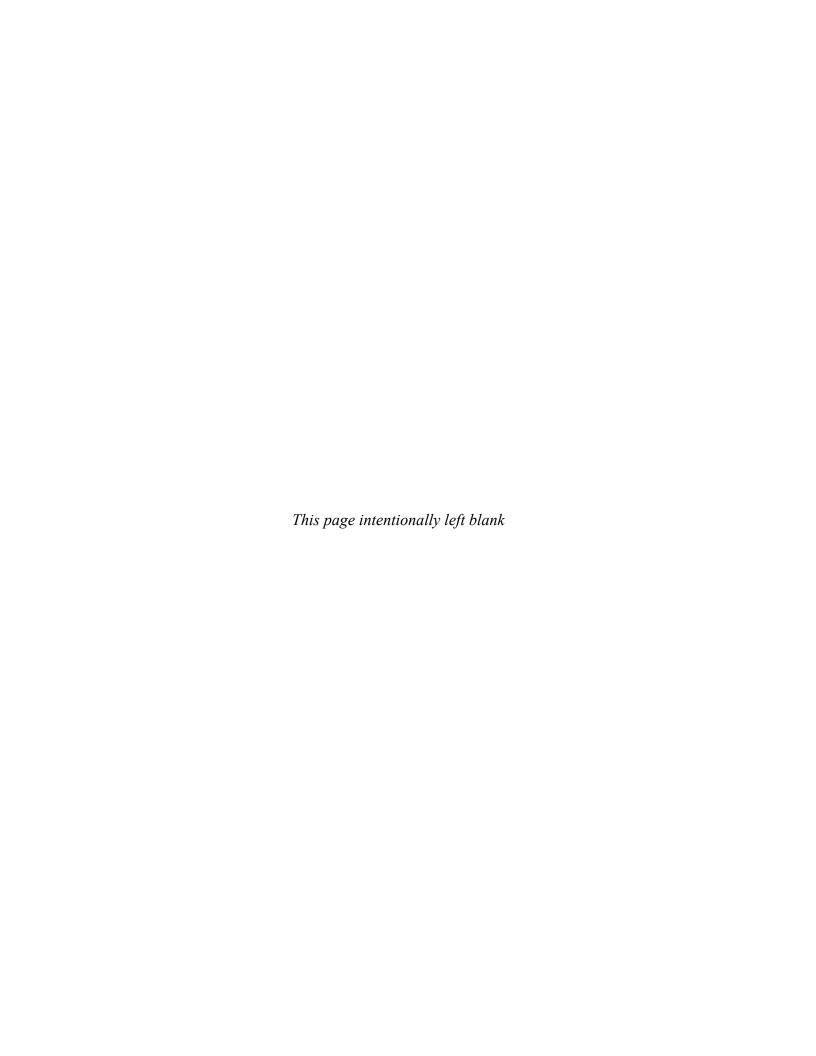
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### **Budget Committees**

#### **WASHINGTON COUNTY**

May 8 & May 11, 2023

### **Board of Commissioners**

Kathryn Harrington, Board Chair Roy Rogers, Board Vice Chair Nafisa Fai

Pam Treece Jerry Willey

### **Lay Budget Committee Members**

Karen Bolin Paul Lathrop Joseph Ross Joseph Everton Steve Pitzel

# ENHANCED SHERIFF'S PATROL DISTRICT URBAN ROAD MAINTENANCE DISTRICT

May 15, 2023

### **Board of Commissioners**

Kathryn Harrington, Board Chair Roy Rogers, Board Vice Chair Nafisa Fai Pam Treece

Pam Treece Jerry Willey

### **Lay Budget Committee Members**

Fernando Lira Dick Steinbrugge Melissa Laird Bruce Dickinson Vacant

# NORTH BETHANY COUNTY SERVICE DISTRICT FOR ROADS SERVICE DISTRICT FOR LIGHTING NO. 1

May 18, 2023

### **Board of Commissioners**

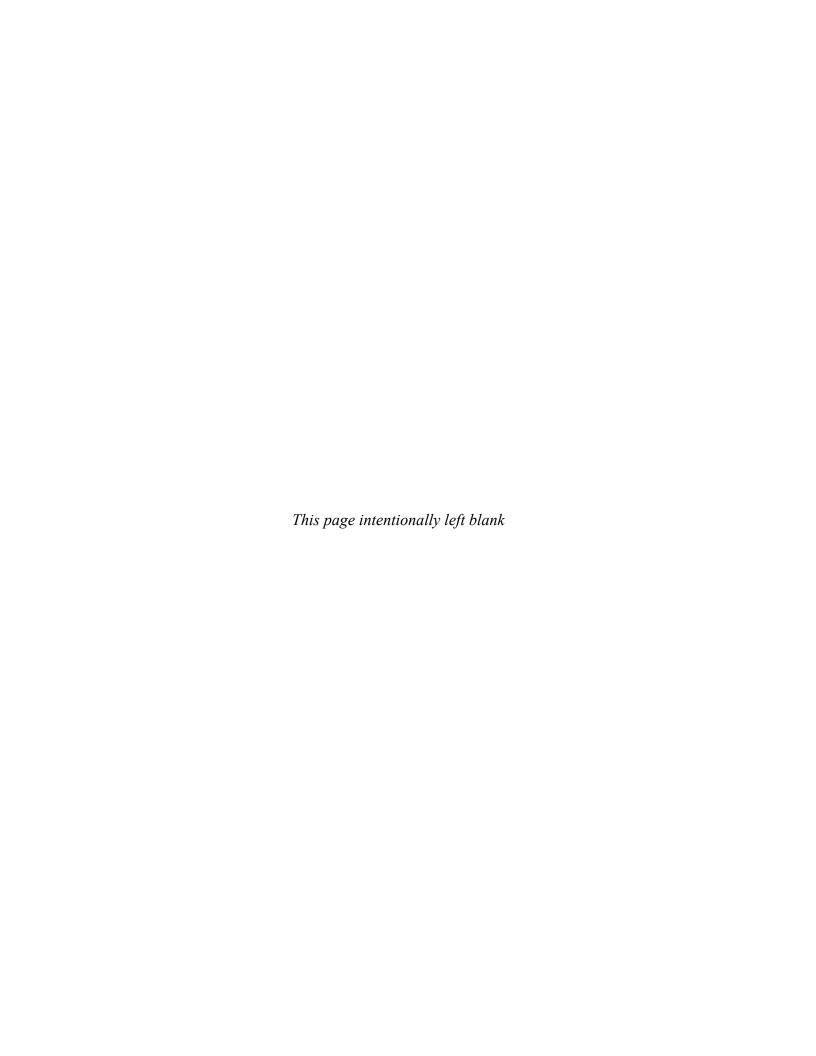
Kathryn Harrington, Board Chair Roy Rogers, Board Vice Chair Nafisa Fai Pam Treece Jerry Willey

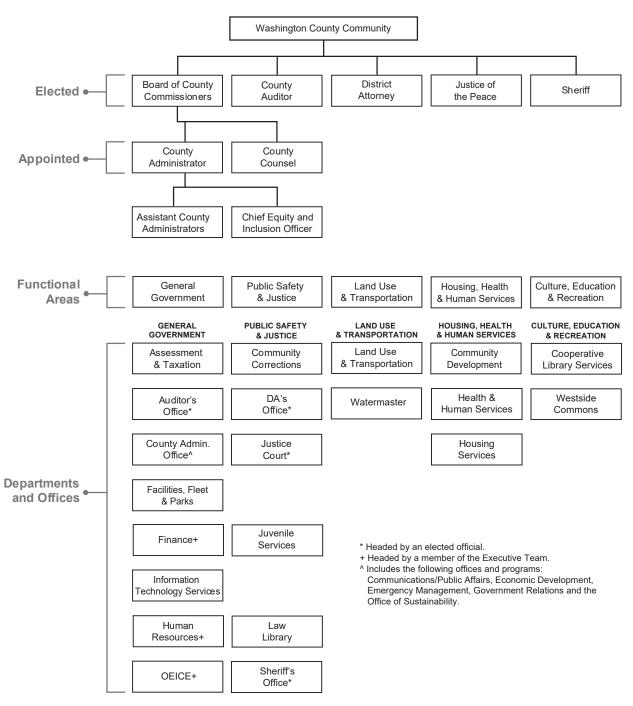
### **Lay Budget Committee Member**

Dan Reid Sarah Beachy Alicia Gruber Mahesh Udata Bruce Young

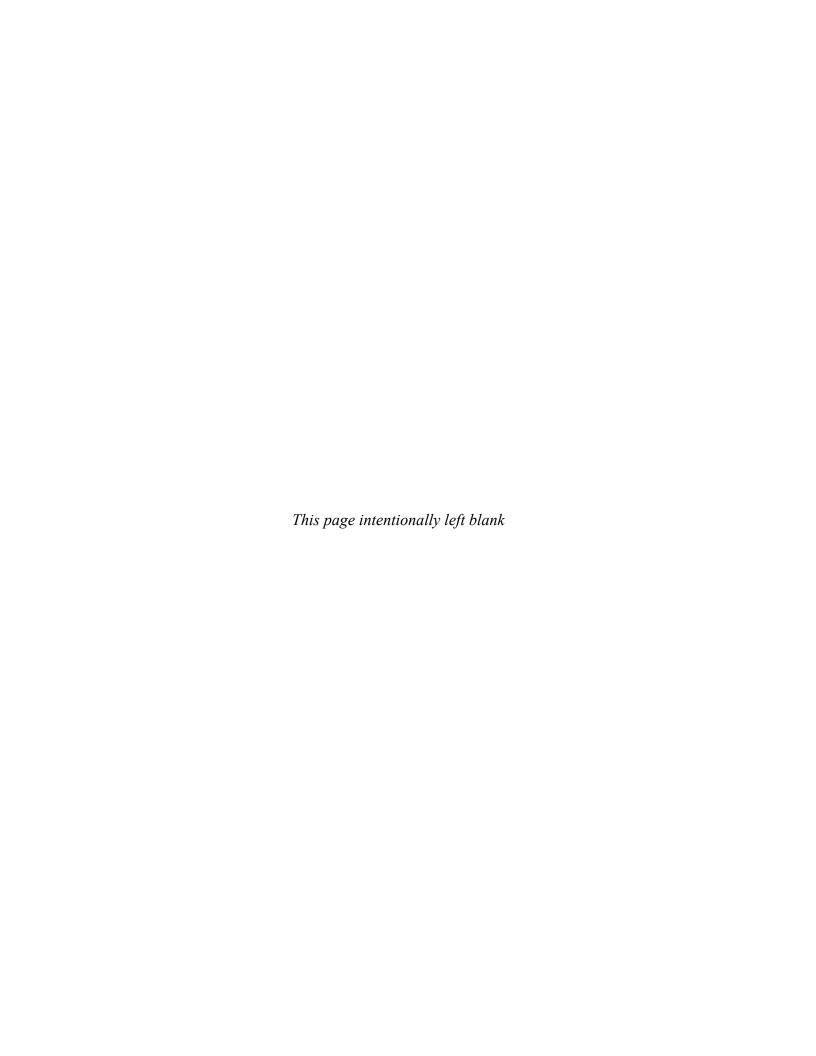
### **Budget Submitted By:**

Tanya Ange, County Administrator





11/2022



#### Fiscal Year 2023-24

Members of the Washington County Board of Commissioners, Budget Committee and Washington County community:

I transmit next year's proposed budget to you at a time of continued transition for our organization, our partners and our community. A multitude of factors are challenging us in this moment -- some within our control, others not; some pushing us toward better approaches to serving the public, others pulling us backward from the level of service our community is requesting and that we aspire to provide. We are experiencing the ambiguity and strain of an emerging, post-pandemic reality for our organization and community, a reality that gives us hope for the future but is also interwoven with persistent inequities and risks.

Our proposed budget reflects these countervailing forces and tensions, all within a context of ongoing financial challenge. Similar to the proposed budget presented to the Budget Committee for the 2022-23 fiscal year, this proposed budget for 2023-24 addresses a structural imbalance between its General Fund revenues and expenditures. Over the last five years the average annual cost of providing services has increased by 7.7% while average annual General Fund revenue has only grown by 5.8%. For fiscal year 2023-24, this discrepancy created a gap between projected revenues and anticipated expenditures in the General Fund of 7.1% or \$25.3 million. A series of reductions, informed by the Board's budget principles and priorities, were put in place to fill this gap and ensure that this proposed budget is balanced. Details about this budget balancing will be provided later in this message.

Beyond this year's proposed budget, we will continue to support the Board's community-focused strategic planning process this year, allowing for a wider vantage on Washington County's mission, scope of work and priorities. The product of this effort will be the first new strategic plan for the organization in 30 years. The strategic plan will be the most important policy document for the organization, clearly prioritizing the Board's vision for the most important community outcomes to achieve and influencing the decisions of future budgets. Service-level analysis, capital spending assessments and public input will all feed into the process, some of which has already begun in the form of internal improvements and restructuring we call "Design the Future."

I'm grateful for the leadership and service of our Board of County Commissioners and for their partnership with staff as we have been collectively coming to an understanding of our financial state of affairs and the actions needed in response. The context for our situation and the values the Board has helped identify are spelled out in this budget message on the pages that follow. As you will see, staff has approached this task with a unifying view of our complicated organization. This approach, that we call "One Washington County," supports teamwork and mutually beneficial systems that make our combined efforts greater than the sum of our parts. Through the diligent work of every department and office in the organization, done in the face of a stressful and shifting financial climate, this balanced proposed budget is provided for your review and consideration.

#### **Context: Growing and Evolving Community Need**

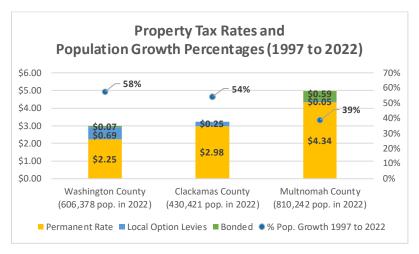
Before diving into the financial details of this budget, I would like to remind ourselves of our public-service mission and the changing needs of the community that we seek to serve. As our proposed budget will demonstrate, our resource-constrained organization is struggling to meet this dynamic and growing need, and has been for quite some time. Our community is multi-faceted and continues to experience our emerging post-pandemic life differently. Our organization, on the other hand, has limited financial capacity to address these needs over the long term and much of our success is being supported by one-time or temporary revenue. More information about the magnitude of community need and the limited financial resources needed to address it can be found in the Trends and Initiatives section of this proposed budget.

### **Continued Challenges to the County's Financial Framework**

As mentioned at the outset of this message, a recurring gap in General Fund<sup>1</sup> revenues and expenditures has been part of recent financial forecasts. How this gap was filled and the proposed budget balanced will be described shortly, but first I will describe some of the causes of this structural imbalance.

<sup>&</sup>lt;sup>1</sup> Once again, the General Fund provides the organization with the most flexibility for spending and largely supports traditional county-provided services such as the jail, elections and public health. Special funds are restricted to certain purposes, such as the county road fund or regional Supportive Housing Services.

Over the last five years, growth in revenue under the state's constrained property tax system has not kept up with the increasing cost of services. As mentioned in the messages for the last two proposed budgets, the policy framework codified in Oregon law during the 1990s around property taxes – Washington County's primary discretionary revenue source – remains a structural constraint. The chart below illustrates how permanent property tax rates established in our three-county region compare to one another and to the rate of population growth each county has experienced since permanent rates were established in 1997. As the chart indicates, temporary local option levies have been approved by Washington County voters in recent years to close the gap between community need and service levels, but these levies are limited to five-year increments and they still do not put Washington County on a level playing field with its neighbors.



Source: Portland State University, Population Research Center, Certified Population Estimates, 1997 and 2022

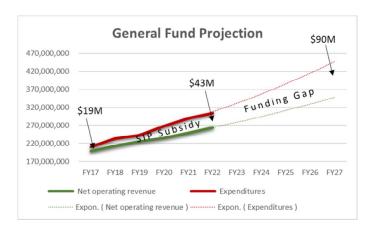
Other factors contributing to our General Fund's imbalance include health insurance and state retirement system costs that have outpaced inflation, unfunded state mandated programs and decreases in state funding in our shared system of services.

Additionally, many of our key technical systems and facilities are at or are nearing the end of their useful lives, requiring a significant capital investment, including those in our congregate care facilities such as the Jail, Community Corrections Center and Harkins House Juvenile Shelter.

#### Use of One-time Funds

Historically, Washington County has used one-time revenues to backfill operating costs in the General Fund, but not all limited-duration or one-time funds are directly involved in balancing the General Fund next fiscal year.

• Strategic Investment Program (SIP) — The primary source of these one-time dollars used to achieve General Fund balance is from Strategic Investment Program (SIP) agreements. SIP revenue is considered "in lieu of" property taxes because the agreements abate some property taxes as an economic incentive to encourage large-scale investments made by private companies. As the tax abatement allowed by these agreements is temporary, the revenue is also limited in duration, amount and ability to keep pace with inflation. As the projected General Fund funding gap widens in the future, as shown in the chart below, SIP funds will not be able to make up the difference.



One of the organization's near-term priorities is to develop a policy governing SIP funds that provide guidelines for fund balance and utilization for one-time and ongoing operational expenditures. The FY 2023-24 proposed budget includes a transfer of \$32 million in SIP funds to the General Fund to support ongoing operational expenditures. This amount is \$8 million less and \$11 million less than the amounts transferred in FY 2022-23 and FY 2021-22, respectively. Additionally, the FY 2023-24 SIP budget includes \$28 million in contingency funds, an increase of approximately \$18 million from the FY 2021-22 ending fund balance of \$10 million. These changes reflect efforts to begin reducing the General Fund's reliance on SIP for ongoing operating expenses while making minor-but-positive increases in fund balance.

- Gain Share The limited-duration Gain Share program provides the organization with another source of discretionary funds, but for important reasons these dollars are not directly part of rebalancing the General Fund for next fiscal year. The Gain Share program was created by the state Legislature in 2007 to provide local governments with a share of the state income tax revenue from jobs generated through Strategic Investment Program (SIP) agreements. Local governments engaged in the SIP can receive up to \$16 million annually in personal income taxes from SIP-related jobs. Because of the active SIP agreements in Washington County, this \$16 million maximum amount was received and distributed to eligible local governments whose property taxes are being abated, resulting in \$9 million in Gain Share revenue for this proposed budget. Allocation of Gain Share dollars in FY 2023-24 will fund similar capital projects and programs that were funded in the current fiscal year, including Information Services Capital fund (\$1 million), Road Capital fund (\$2.60 million) and the Debt Services fund (\$4.97 million). The budget includes an allocation increase of \$250,000 to fund the Wood Stove Exchange program in the Office of Community Development.
- American Rescue Plan Act (ARPA) This federal legislation passed in the spring of 2021 to provide Washington County one-time
  revenue to support pandemic-related response and recovery operations with a particular focus on addressing pandemic-related
  inequities and disparities experienced in the community. Washington County received its first ARPA payment of \$58.3 million
  ARPA funds in May 2022 and its second \$58.3 million payment in July 2022 for a total of \$116.6 million. These funds must be
  obligated by the end of 2024 and spent by the end of 2026.

This is not the first time that an imbalance has been forecast for the General Fund. We addressed a similar challenge in the FY 2022-23 budget cycle with the discovery of a \$31.1 million difference between requested General Fund expenditures and available revenue. A short-term, one-year plan was put in place to bridge the gap with an emphasis on avoiding staff layoffs or furloughs. The plan included several one-time revenue and expenditure adjustments including a one-time use of \$3 million in additional SIP funds and a \$3.7 million savings from temporarily freezing 37 vacant General Fund-supported positions.

### Applying the Board's Budget Principles and Priorities to Balancing the Budget

For the FY 2023-24 budget, a \$25.3 million General Fund gap was forecast, a further indication of the structural budget challenges facing the organization. Over the last several months, staff has briefed the Board of County Commissioners on these financial challenges. Out of these briefings, the Board has discussed principles and priorities to guide the development of this proposed budget, particularly on the expenditure side of the ledger. These principles and priorities are highlighted below and throughout the proposed budget document.

To address the \$25.3 million General Fund gap mentioned above, departments and offices receiving General Fund support developed expenditure reduction strategies of 4%, 7% and 10%. A combination of reductions – sometimes at the 4% level, other times at higher levels – were ultimately chosen from these options.

<u>Board Guidance:</u> The resulting reductions avoid layoffs or furlough days, thereby addressing Board budget principles such as enhancing and evaluating long-term fiscal sustainability, making explicit investments in equity, protecting services that impact community members' daily lives, balancing systems of service and pursuing a One Washington County approach. The reductions also support Board budget priorities such as addressing immediate and long-term budget issues. In brief, these reductions include:

- No cost-of-living adjustment (COLA) for department and County Administrative Office leadership in FY 2023-24. Each Department Director, Assistant County Administrator and I will forego any cost-of-living allowance next fiscal year.
- Limit the increase in the COLA to 3.5% for all non-represented employees. —This increase diminishes the need to make cuts that would have been more detrimental to the organization and our ability to recruit and retain employees. Although lower than the current year-over-year measure of 5.1% for the consumer price index-West Region for March 2023, this indicator of inflation has been trending downward over the last 12 months.<sup>2</sup>
- **Negotiate a 5% reduction in health insurance costs to the County from our providers.** Staff is looking into strategies to lower health insurance costs. Our Benefits Team in Human Resources is currently researching various options for achieving this savings.
- Manage future vacancies to a \$4 million savings for next fiscal year. Staff will implement a strategy to manage future General Fund vacancies so that savings are realized in the fiscal year. Hiring for special fund positions will continue as normal.
  - The Human Resources Department has taken a data-driven approach to forecast and secure salary savings from these vacant positions. First, HR will work with departments throughout FY 2023-24 to examine business needs and develop job descriptions for approximately 64 vacant General Fund positions. This will get the ball rolling for an organization-wide, multi-year process of developing job descriptions for all positions. In addition, Human Resources has validated the organization's average recruitment time to be roughly three months. By ensuring that any new General Fund vacancy arising during next fiscal year remains vacant for this typical three-month period, additional savings will be realized. Together, both strategies are projected to meet the \$4 million savings objective.
- Eliminate some current vacant positions. Departments and offices identified a total of 22 General Fund-supported positions for elimination that are currently vacant in the proposed budget. These vacant General Fund positions were located in departments and offices throughout the organization, not in any one department or functional area. It is also important to note that decisions to eliminate these vacant General Fund positions were made after a careful analysis of the potential impact to the community's equitable access to County services.
- General Fund Transfers Reforms to Oregon's property tax system in the 1990s cut, capped and rolled back property tax rates, establishing new permanent property tax rates for each local government. Any temporary "serial levy" that voters may have approved for a local government at that point was rolled into this permanent tax rate. Washington County had two such temporary property tax levies in effect at that time, one supporting transportation improvements and another supporting libraries. Washington County has historically transferred from the General Fund an amount proportionate to what these original levies raised to Washington County Cooperative Library Services (WCCLS) and the Major Streets Transportation Improvement Program (MSTIP). For this proposed budget, a 7% reduction in the amount of both of these General Fund transfers was applied in order to close the gap in the General Fund. For WCCLS, the reduced amount would be \$1.7 million and for MSTIP, the reduction would be \$3.6 million. More analysis of this impact can be found in the Key Trends and Initiatives section.

These are among the most extensive reductions that were used to build the proposed budget. Additional cuts, described in the Trends and Initiatives section of this Proposed Budget Summary, were drawn from the packages submitted by each department at the 4%, 7% and 10% levels.

As a result of these actions, the \$25.3 million gap for the General Fund has been filled in the proposed budget. Although taking these steps will reduce our level of service to the community, they also represent a significant step toward setting the organization on a more sustainable, stable financial path that delivers services equitably.

### **Making Equity Investments Explicit**

Washington County's first Budget Equity Analysis was published as part of the proposed budget for FY 2022-23, a budget year that did not require departments to propose reductions. The FY 2023-24 budget guidance required departments to perform 4%, 7% and 10%

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<sup>&</sup>lt;sup>2</sup> U.S. Bureau of Labor Statistics, "Consumer Price Index, West Region – March 2023" <a href="https://www.bls.gov/regions/west/news-release/consumerpriceindex">https://www.bls.gov/regions/west/news-release/consumerpriceindex</a> west.htm

reduction scenarios. Analysis of the FY 2023-24 Budget Equity submissions from departments revealed requested investments in equity work that reflect a significant commitment to serving the full Washington County community. Notable investments pertain to building capacity both within the government organization and our partners. Future investment areas and initiatives identified include adopting an equitable and comprehensively revised Bilingual Pay Policy, currently under development after extensive employee input. Submissions from departments also reflect a general need to invest in the organization's equity-focused capacity and better integration of this focus within demographic and other data management, budget development and strategic planning. The full analysis and department-by-department submissions can be found as companion volumes to this proposed budget.

<u>Board Guidance:</u> This ongoing commitment is a reflection of the Board's budget principle of making explicit the organization's investments in equity. The investments described in the analysis also reflect the Board's principle of funding mandated services and objectively evaluate service levels, positioning the organization for the future and protecting services that impact community members' daily lives.

### **Looking Beyond the General Fund**

Although the General Fund has been facing challenges in recent years, there are several areas elsewhere in the budget where reductions and investments are happening.

#### Houselessness and Home Affordability

In terms of permanent affordable housing, the Washington County Housing Authority is drawing close to fully expending the \$118.9 million allocation to Washington County from the Regional Affordable Housing Bond program, approved by regional voters in 2018. This fiscal year will see 11 projects approved by the Metro regional government in various stages of activity, from design to completion. This will leave roughly \$8 million to be spent by FY 2024-25 for two final projects under this successful regional program.

Rental assistance continues to be funded with \$2.58 million of prevention funds to be distributed to our partners at Community Action through the existing Oregon Eviction Diversion and Prevention Program (ORE-DAP).

Finally, the Supportive Housing Services program, supported by a regional tax on income passed by voters in 2020, is building towards full financial capacity by FY 2025-26. Together with \$8 million in state funds recently dedicated to Washington County through Governor Kotek's emergency executive order, this system of service is on target to creating 450 year-round shelter beds, including wrap-around services that have aided in 1,300 individuals transitioning to permanent housing so far.

<u>Board Guidance:</u> Investments in these areas are advancing Board budget principles such as making explicit the investments in equity and protecting services that impact community members' daily lives. Expanding affordable housing and shelter capacity is also addressing the Board's budget priorities of funding critical facilities infrastructure projects and planning for and responding to emergencies and disasters, including those caused by climate change.

#### **Protecting Public Health**

Not since the emergence of the influenza pandemic of 1918-19 has the modern world experienced a respiratory virus as deadly as SARS-CoV-2. Over the last three years, the COVID-19 virus was associated with 41,025 hospitalizations and 9,519 deaths in Oregon, or 0.2% of the state's population as estimated by Portland State University for 2022.<sup>3</sup> In this system of service that Washington County shares with the State of Oregon, our Public Health Division has performed heroically over the last three years and counting. Through partnerships with health care providers, other local governments, school districts and dozens of community-based organizations, hundreds of lives are thought to have been saved in Washington County because our community took the protective actions needed to reduce the spread and severity of the new virus.<sup>4</sup>

Thanks to an extraordinary feat of science and industry – and unlike during the flu pandemic of the last century – an effective and safe vaccine was rapidly made available to the community, significantly improving health outcomes we are experiencing today. Efforts were also successful – again largely through partnerships with culturally specific community organizations – in closing a clear disparity in the

<sup>3</sup> By contrast, an estimated 3,675 Oregonians perished as a result of the Spanish Flu from 1918 to 1920, or about 0.5% of the state's population in 1920. Ivan M. Woolley, "The 1918 'Spanish Influenza' Pandemic in Oregon," Oregon Historical Quarterly, 1963 <a href="https://www.ohs.org/oregon-historical-quarterly/upload/Woolley\_1918-Spanish-Influenza-Pandemic-in-Oregon\_OHQ-Fall-1963.pdf">https://www.ohs.org/oregon-historical-quarterly/upload/Woolley\_1918-Spanish-Influenza-Pandemic-in-Oregon\_OHQ-Fall-1963.pdf</a>, U.S. Census Bureau "Fourteenth Census: 1920, Summary for the United States by Geographic Division and States" <a href="https://www2.census.gov/prod2/decennial/documents/06229686v32-37ch6.pdf">https://www2.census.gov/prod2/decennial/documents/06229686v32-37ch6.pdf</a>

<sup>&</sup>lt;sup>4</sup> COVID-related hospitalizations in Washington County peaked in January of 2022. Oregon Health Authority, "COVID-19 Cases Ever Hospitalized, by Date of Symptom Onset – Washington County" <a href="https://public.tableau.com/app/profile/oregon.health.authority.covid.19/viz/OregonCOVID-19TestingandOutcomesbyCounty-SummaryTable/Hospitalizations-SummaryTable," ("COVID-19-Related Deaths by Date of Death – Washington County" <a href="https://public.tableau.com/app/profile/oregon.health.authority.covid.19/viz/OregonCOVID-19TestingandOutcomesbyCounty-SummaryTable/Deaths-SummaryTable and "Resilience in Support of Equity (RISE) https://govstatus.egov.com/or-oha-rise</a>

rate of virus transmission that emerged early in the pandemic among Washington County's Latino/a/x community. This too was a significant accomplishment of the shared system of public health service, where Washington County continues to have one of the highest vaccination rates of any county in Oregon. 6

After multiple rounds of federal aid enabled Washington County to surge its traditional public health response capacity during some of the worst months of the pandemic, the proposed budget reflects a scaling back of expenditures. The latest ARPA workplan reviewed by the Board of County Commissioners calls for \$10.6 million in COVID-19-related support focused primarily on state mandated case investigation, reporting and outbreak response<sup>7</sup> as well as program administration, communications and vaccination support. The same combination of ARPA-funded services were budgeted at close to double that in the most recent annual report submitted to the U.S. Treasury Department.<sup>8</sup> The proposed budget also reduced the General Fund contribution to Public Health at the 10% level, resulting in a \$558,500 cut to emergency preparedness outreach, school-based health centers and other services meant to provide access to primary medical care. Washington County continues to advocate for a state effort to bolster this local-state shared system of service called "Public Health Modernization." Specific investment goals include expanding and supporting the statewide public health workforce, advancing public health equity and responding to future public health emergencies.

<u>Board Guidance:</u> Board budget principles include making explicit the investments in equity, funding mandated services and objectively evaluating service levels and protecting services that impact community members' daily lives. Board budget priorities include addressing immediate and long-term budget issues, planning for and responding to emergencies and disasters and partnering with the state and community to protect public health.

#### **Economic Development**

Washington County's Economic Development program continues to focus on economic recovery efforts to support area businesses and workers. Using locally generated revenue and a portion of Washington County's federal ARPA funds, the program provides resources and capacity for over a dozen business-support and workforce-development organizations. In the FY 2023-24 proposed budget, the program will focus on supporting career development and training, helping businesses access technical support and business capital and building capacity within the ecosystem of partners that, together, support the local economy.

<u>Board Guidance:</u> Board budget principles that apply to this area of the proposed budget include: enhancing and evaluating revenue and long-term fiscal sustainability, making explicit the investments in equity, funding mandated services and objectively evaluating service levels and positioning the organization for the future.

#### **Public Safety and Justice**

Our Public Safety and Justice departments are all experiencing the strain of serving a community that is emerging from three years of pandemic, but doing so within an increasingly resource-constrained environment. For example, both COVID protocols and staffing shortages have reduced the operating capacity of two of our three congregate facilities, the Community Corrections Center and the Jail. The third congregate facility, the minimum-security Harkins House Juvenile Shelter, operated below capacity during the pandemic, but

<sup>&</sup>lt;sup>5</sup> Washington County, "Washington County's Latinx community disproportionately affected by COVID-19," April 28, 2020 <a href="https://www.washingtoncountyor.gov/hhs/news/washington-county-latinx-community-disproportionately-affected-covid-19">https://www.washingtoncountyor.gov/hhs/news/washington-county-latinx-community-disproportionately-affected-covid-19</a> COVID-related hospitalizations in Washington County later peaked in January of 2022. Oregon Health Authority, "COVID-19 Cases Ever Hospitalized, by Date of Symptom Onset – Washington County" <a href="https://public.tableau.com/app/profile/oregon.health.authority.covid.19/viz/OregonCOVID-19TestingandOutcomesbyCounty-SummaryTable/Hospitalizations-SummaryTable">https://public.tableau.com/app/profile/oregon.health.authority.covid.19/viz/OregonCOVID-19TestingandOutcomesbyCounty-SummaryTable/Hospitalizations-SummaryTable</a> The statewide measure of deaths per 100,000 individuals have also been in decline for every racial and ethnic group since the winter-spring of 2022. Oregon Health Authority, "COVID-19 Death Rate by Race Over Time" and "COVID-19 Death Rate by Ethnicity Over Time" <a href="https://public.tableau.com/app/profile/oregon.health.authority.covid.19/viz/Oregon.health.authority.covid.19/viz/Oregon.health.authority.covid.19/viz/Oregon.health.authority.covid.19/viz/OregonsCOVID-19DataDashboards-TableofContents/TableofContents/TableofContents/Statewide</a>

<sup>&</sup>lt;sup>7</sup> In its role as the Local Public Health Authority (LPHA), Washington County has statutory responsibilities under <u>ORS 431.413</u> and <u>OAR 333-014-0550</u> for accepting reports of reportable disease, disease outbreak or epidemics and investigating reportable diseases, disease outbreaks or epidemics under <u>ORS 433.004</u> and <u>ORS 433.006</u>. Reportable diseases, including Coronavirus Disease (COVID-19), have requirements detailed by the Oregon Health Authority in documents called "<u>Oregon Disease Investigative Guidelines</u>."

<sup>&</sup>lt;sup>8</sup> Project budgets for programmatic administrative support, case investigations and reporting, vaccination and accessible communication totaled \$23.3 million for the first 12-month reporting cycle. Washington County, "2022 American Rescue Plan Act (ARPA) Pandemic Response and Recovery Annual Report," page 73. <a href="https://www.washingtoncountyor.gov/support-services/documents/2022-american-rescue-plan-act-annual-report/download?inline">https://www.washingtoncountyor.gov/support-services/documents/2022-american-rescue-plan-act-annual-report/download?inline</a>

<sup>&</sup>lt;sup>9</sup> More information about Public Health Modernization can be found at the Oregon Health Authority website. https://www.oregon.gov/oha/ph/about/taskforce/pages/index.aspx

has since returned to full capacity. This proposed budget also includes the increased cost of higher-security beds at the Donald E. Long Juvenile Detention Home that are provided through an intergovernmental agreement from Multnomah County. 10

Thankfully, this public safety and justice system of service benefits from long-standing, cooperative relationships and leadership who have been early adopters of the One Washington County philosophy. From this vantage, each department has worked creatively to isolate the impact of General Fund reductions on the full system. Departments have also been careful with reductions to preserve the momentum behind each department's equity work. Another strength benefiting this system of service is the five-year Public Safety Local Option Levy, last approved by the voters in 2020, that has grown over the years to now support roughly a quarter of the services in this functional area. Although the Public Safety Levy is a temporary revenue source, it is currently buffering potentially greater impact from General Fund rebalancing. More details about each department's approach are available in the Trends and Initiatives section and in the narratives in this Proposed Budget Summary.

Board Guidance: Board budget principles that are reflected here include: making equity-related investments explicit as one if its priorities, funding mandated services and objectively evaluating service levels, balancing systems of service and continuing to pursue a One Washington County approach. Board budget priorities upheld in this area include: addressing immediate and long-term budget issues, operationalize Design the Future and One Washington County and delivering public safety and justice services in ways that builds community trust.

#### **Capital Investment**

The capital expenditure portion of the proposed budget is developed using a new, comprehensive capital improvement planning process. As mentioned, a capital improvement plan (CIP) is a best practice in local government and reflects sound financial management and benefit to the public. The process will clarify infrastructure, technology, facilities and large equipment needs for the organization over the ensuing five-year planning period. The CIP, in concert with a planned community-focused strategic plan for the organization, will also enable the Board to prioritize and identify funding sources for each project over a five-year window of time. The first draft of the CIP was presented to the Board in March of this year and a final version is anticipated to be approved in step with adoption of the FY 2023-24 budget. Some highlights from this planning process include the following:

Critical Facilities Maintenance – Nearly \$48.8 million in critical maintenance is needed in buildings that serve community members and employees, including the Jail, Community Corrections Center, Harkins House Juvenile Shelter and the Justice Services Building.

These facilities, part of a system of criminal justice services supporting every city and unincorporated area of the county, must serve everyone who enters them safely, fairly and in full support of their human rights. On average, hundreds of justice-involved people are in custody in these buildings day and night, or pass through them in the case of the Justice Services Building, and they are visited routinely by their family members and attorneys who represent them. The County is legally required to ensure the maintenance of these facilities 11 and federal rules allow the County to use ARPA funding to address these serious facilities needs given the public health impact of COVID-19 in these congregate settings. 12

The Board has identified \$34.5 million in one-time ARPA funds to address a portion of these critical capital needs (those involving the replacement of high-priority HVAC and related systems), leaving the balance for support from the General Fund or other sources.

Multi-modal Transportation Improvements – \$48.4 million in total expenditures are included in the proposed budget for the Major Streets Transportation Improvement Program (MSTIP) to support the design, permitting and construction of 44 projects previously prioritized for funding by the Board of County Commissioners through the MSTIP 3d (2012), MSTIP 3e (2016) and MSTIP Bonding Cost-sharing program (2016) funding allocations. Unforeseen project delays and cost escalation are significant ongoing challenges. Transportation and other community needs continue to exceed available funding, so prioritizing is essential. Staff has worked hard to lift up community voices and to bring an equity focus to this capital program. The inclusion of MSTIP

<sup>&</sup>lt;sup>10</sup> Washington County had been granted 14 beds at Donald E. Long in the past, but the current agreement drew that capacity down to 11 beds. The lost capacity and higher cost will affect Washington County's ability to meet state mandates and court orders for handling the most serious of juvenile criminal cases.

<sup>&</sup>lt;sup>11</sup> ORS 169.030, among others.

<sup>12</sup> See 31 C.F.R. 35.6(b)(1)(i), 87 F.R. 4353 and U.S. Department of the Treasury "Coronavirus State & Local Fiscal Recovery Funds: Final Rule Overview," page 32.

projects in a comprehensive CIP reflects a shift away from selecting transportation improvement projects based solely on funding source, and toward considering transportation needs, priorities and funding within the context of other important community and organizational needs and priorities.

- Enterprise Resource Planning (ERP) System \$1.8 million is budgeted to support current project scoping work with consultant help. Initial work has begun on this multi-year project to modernize the technology and methods used by Washington County to conduct core business functions including payroll, human resources, accounting and financial reporting. Our objective is to modernize our technology and to improve the efficiency and effectiveness of organization-wide operations. The current scoping phase will soon transition to a request for proposal (RFP) process to identify and implement the solutions that are appropriate for our organization. Full implementation is planned for early 2025.
- Center for Addiction Triage and Treatment (CATT) \$31.6 million is budgeted for this project, largely from a prior allocation of Oregon Health Plan dollars for local mental services that has been set aside to be combined with new revenue, including statewide Measure 110 funds for addiction treatment. These dollars are being consolidated in the Prevention, Treatment and Recovery (formally the Tri-county Risk Reserve) fund. These funds are initially dedicated for development of the Center for Addictions, Treatment and Triage (CATT) center. This new service will provide a comprehensive Substance Use Disorder (SUD) program offering assessment, sobering, withdrawal support, residential treatment, stabilization services, peer mentoring and outpatient services. The model is centered on the values of rapid access, racial equity, family inclusion, mental health support and person-centered services. The CATT will bring together systems to provide a central access point into various social services, including supported housing and employment resources.

<u>Board Guidance:</u> These various capital improvement projects reflect these Board budget principles: balancing long-term capital and operating needs, positioning the organization for the future, protecting services that impact community members' daily lives and balancing systems of service and continuing to pursue a One Washington County approach. Several of the Board's budget priorities are also supported by these projects, including: funding immediate needs for 24/7 public safety facilities; operationalizing Design the Future and One Washington County; supporting a connected, multimodal transportation system in partnership with the state, cities and region; supporting major systems of County government, including capital improvement planning, finance, information technology and human resources.

### **Conclusion: One Washington County**

The forces of change in our emerging post-pandemic world are being clearly felt by our organization, partners and community. Although we in the public sector are making progress at reducing public health risk, narrowing disparities in our economy and supporting community vitality, we're also experiencing the strain of our limited financial capacity and physical infrastructure when it comes to serving ongoing community need. This proposed budget for Washington County reflects that tension, and it comes at a transition point in our organization. We are transitioning from an overreliance on one-time revenue, but our constrained model for more stable funding is leading us to reductions, both immediate and long term. Antiquated systems and processes have served us well for decades, but are now in need of replacement and the funding to support it. We find ourselves in a stressful period, a time when doing more with less must give way to simply doing less. That is a challenging prospect for an organization devoted to community service.

Looking forward, I'm seeing a better Washington County emerging from this transitionary period. Although painful, this year's proposed budget is helping the organization pivot from its reliance on one-time revenue and toward financial stability. We are in the early stages of replacing key systems in our critical 24-hour facilities, systems that have simply reached the end of their useful lives. We are taking the first steps toward retooling key technology to better support our payroll, human resources, accounting and other core business processes. The budget itself has been restructured this year for increased transparency and fairness, while carrying on our commitment to equity through the second year of implementing the Budget Equity Tool. Each of these reforms will provide our One Washington County with a foundation of organizational strength on which the Board and community can build a refreshed strategic plan.

I'm grateful for the hundreds of hours of staff time and care devoted to the construction of the proposed budget this year, starting with our very small Budget Team in Finance. Each step of the process involved some element of challenge as the team worked to guide the organization through the reduction scenarios process, balance and re-balance each fund and ultimately deliver the proposal before you. Our departments and offices were similarly heroic throughout the process, making difficult decisions in collaboration with our team of assistant county administrators, all the while supporting the principle that we are One Washington County organization serving the same community. Our Communications team and Community Engagement program also rose to the occasion to support Board outreach through their Town Hall events as well as multiple information sessions with our employees, city and special district colleagues and the

community-based organizations we partner with every day. Finally, I'd like to thank the members of the Budget Committee, including our own Board of County Commissioners, for your service this year as we present this proposed budget to you and seek to answer your questions. Your role representing the community in this budget process is critical to our democratic system and principles. Thank you!

In partnership,

Tanya Ange

**County Administrator** 

	Fiscal Yea	ır 2023-2	4 Depart	mental Reductions
Organization Unit	Fund-Org #	Reduction Level	Reduction Amount	Summary of Reductions and Impacts
Agricultural	100-9510	10%	\$ 45,825	10% reduction to the General Fund transfer to Agricultural Extension (Oregon State University Division of Extension and Engagement) based on an anticipated base budget of \$458,250.
Animal Services	100-7090	10%	64,100	10% reduction for staff and volunteer logo wear, making them less recognizable in public, thus compromising their professional appearance to the public. Current stock of logo wear will likely be sufficient through FY 2023-24. In addition, eliminate a USDA contract that provides wildlife abatement services, thus reducing these services to the community. This is a nonmandated service outside of Animal Services' normal scope of expertise.
Assessment & Taxation	100-3020	4%	36,540	Reduce printing (internal & external), postage, training / education, travel, and private mileage.
Board of Commissioners	514-1010	4%	26,214	45% cut in Materials & Services. Travel is reduced by 48%, training and education is reduced by 50%, professional services is reduced by 47%, and other Materials & Services are reduced by 100%.
Community Corrections	188-5510	4%	282,786	Reduction to Community Corrections General Fund transfer across all programs.  - Eliminate 1.00 full-time-equivalent (FTE) Parole Officer position  - Eliminate 1.00 FTE Case Monitor position  - Materials & Services reductions in supplies, books, dues, and training and travel
Community Development	164-9010	10%	32,785	10% reduction to Worksystems, Inc. funding which targets low-to-moderate income persons being enrolled and active in services. This will cause a significant decrease in support levels and thus associated program accomplishments compared to prior year funding levels. This reduction may even result in discontinuation of the program.
Community Network	100-1696	10%	359,651	Decrease contributions to Other Agencies due to reductions in amounts allocated to building maintenance and other services. To address the County's challenges in keeping up with its maintenance and capital needs, eliminates the building maintenance fund, reduces arts and culture funding, reduces funding to organizations that received both building maintenance and general Community Network funding, and reduces funds to remaining organizations.
Cooperative Library Services	184-9710	7%	1,697,714	Overall reductions to the General Fund transfer to Cooperative Library Services. This will require the library services to prioritize foundational infrastructure for our Cooperative system, core aspects of library service delivery, and services that create more equitable access for people who encounter barriers to library service.

	Fiscal Yea	r 2023-2	4 Depart	mental Reductions
Organization Unit	Fund-Org #	Reduction Level	Reduction Amount	Summary of Reductions and Impacts
County Administrator Office	522-1510	10%	660,374	Eliminate two part-time temporary positions that had been tentatively designated to be converted to one full-time Administrative Specialist position for additional staff support. Also eliminate professional services funding reserved for special projects based on the Board of County Commissioners' priorities. Other reductions include an 83% reduction to Worksystems Inc., the elimination of a workforce preapprenticeship construction project, a 20% reduction in Economic Development professional services, and an 8% reduction in Government Relations Materials & Services expenditures.
County Auditor	528-2510	10%	83,458	Eliminate the vacant Principal Management Auditor position and related Materials & Services. Eliminating this position will severely decrease the Office of the Auditor's capacity to produce audits and the ability of the newly elected County Auditor to make any headway on her strategic initiatives for the Office.
County Counsel	526-2010	6%	253,189	Eliminate a vacant 1.00 FTE Attorney position which will maintain current levels of legal support to County departments but will make County Counsel unable to provide any additional support as previously planned.
County Emergency Management	532-3210	4%	33,011	Reduce or eliminate funding for non-mission essential items. Ensures continuity of priority work. Reduce funding for some items that may be funded from grants (e.g., communications equipment). Reductions include reducing departmental vehicles from two to one, a 25% reduction in emergency communications services and equipment, and an 18% reduction in training and associated travel.
District Attorney	100-4510	4%	502,689	
Elections	100-3010	7%	139,001	Eliminate two part-time delivery clerks as well as the printing costs associated with ballot secrecy sleeves. Elimination of the secrecy sleeves increases staff efficiencies by an estimated 20% and reduces Materials & Services while aligning with the common practices of other Oregon counties.
Facilities and Parks Services	520-3535	4%	766,340	Reduce supplies, furniture, contract services, training, subscriptions, and repairs and maintenance. These reductions will result in reduced supply levels on-hand for items such as lightbulbs, HVAC filters, batteries for fire/life safety devices, access control parts and cards, and other replacement parts for unplanned repairs. Office system furniture replacements and repairs will be delayed or denied, as will employee training and development requests. These cuts will also likely impact custodial, preventative maintenance, and annual inspection services. Strategic changes will be utilized to reduce the impacts of these reductions and maintain appropriate service levels.

	Fiscal Yea	r 2023-2	4 Depart	mental Reductions
Organization Unit	Fund-Org #	Reduction Level	Reduction Amount	Summary of Reductions and Impacts
Finance	534-3515	< 4%	36,000	Two contract changes will save some funds in Finance and Procurement through renegotiated rates: - Finance's contract with Government Portfolio Advisor (which may change depending on the County's asset growth in the future), and - Procurement's contract with the City of Portland Clean Air Consortium (this contract cost drops as more members continue to join so this is a sustainable cut).
General Fund Transfer/ Facilities Capital Projects	)0-1670/356-358	4%	80,000	Reduce the General Fund transfer to Community Corrections.
HHS Administration	100-7040	10%	27,000	Reduce available funds to strategic work groups, thus halting progress on key strategic initiatives, including Racial Equity and Engaging and Empowering Staff. Although this is a disruption to our teams, the impact will not be felt within the community as this is an internally facing workgroup.
Housing Production Opportunity Fund (HPOF)	245-9040	29%	4,000,000	The County created the Housing Production Opportunity Fund (HPOF) with General Fund resources in FY 2016-17. It was created to help facilitate the completion of multifamily affordable housing projects that experience gaps in funding due to unforeseen circumstances such as construction cost increases, changes to tax credit financing, loss of other sources of funding, etc. In FY 2019-20 the Board of County Commissioners approved adding \$20 million dollars over five years to further these goals. They also expanded policy guidelines to provide affordable multifamily housing assistance, a homeownership program, and innovative special needs housing programs. The \$4 million annual transfer was suspended for FY 2022-23 and this suspension is now extended one more year.
Human Resources	536-3520	4%	86,200	Eliminate the employee TriMet HOP Pass program due to lower ridership.
Human Resources	536-3520	4%	183,963	A 1.00 FTE Senior Human Resources Analyst position is frozen for FY 2023-24. This position was previously funded by American Rescue Plan Act (ARPA) funds but is no longer eligible for those funds. The position may be filled in the future at the direction of the County Administrator.
ITS Operations and Capital Projects	4-3580 / 518-35	7%	1,642,771	Reduce capital funding for projects requested by County departments, thus impacting ITS' ability to handle all-County projects. There is also a one-time reduction to the County's PC Refresh program, an ongoing reduction to the Managed Detection and Response project, and an ongoing reduction and cancellation of one contractor for the Project Management team.
				Reduce operational funding for training resources and memberships and generate savings by reclassing 1.00 FTE to a lower level position. Reduce the County's Premiere Gartner Membership subscription level which eliminates subscription access to high quality research, analysis, and consulting services which in the past has improved efficiencies and saved costs.

	Fiscal Yea	r 2023-2	4 Depart	mental Reductions
Organization Unit	Fund-Org#	Reduction Level	Reduction Amount	Summary of Reductions and Impacts
Jail	100-4030	4%	317,703	Eliminate 3.00 FTE Jail Service Technician (JST) positions. The Jail operates 24/7 and JSTs are critical to Jail administrative services. JSTs have extensive Adult-In-Custody (AIC) contact for booking, evaluation, risk assessment, and custody support functions. They perform various tasks associated with electronic monitoring and controlling Jail access and AIC movements within the Jail. There are five to seven JST's present at any given time, depending on the shift. Reducing the number of JST positions impacts the remaining JST's ability to process AIC's, run the jail security effectively and safely, take discretionary leave, and will lead to forced overtime to cover shifts.
Juvenile	100-5010	7%	773,125	Reduce contract with Multnomah County from 14 to 11 Juvenile beds and eliminates a 1.00 FTE Juvenile Counselor II position as well as 0.39 FTE of variable hour positions. The projected impact to the community at this time is minimal. There is a projected increase in use of electronic monitoring and a higher demand on our Harkins House residential program.
Law Enforcement	100-4020	4%	960,344	Eliminate 5.00 FTE positions. Reduce Public Affairs and Investigations' Materials & Services expenditures.
Long Range Planning	100-6010	10%	50,550	10% reduction to Materials & Services across all categories.
LUT Capital Project	362-6065	7%		Reduce annual transfer from the Major Streets Transportation Improvement Program (MSTIP). Strategies to mitigate this reduced funding include reducing project scopes and/or extending project delivery timelines, seeking grant funds or other revenues and/or partner agency contributions where applicable, reviewing debt financing versus pay-as-you-go options, and delaying construction funding for future projects to allow additional annual General Fund transfers to be used for completing previously committed projects. Considerations include, but are not limited to, the potential community impacts of delaying specific projects, project agreements or external factors that influence project timing, project readiness for construction and availability of other funding.
Mail and Print Services	516-3545	4%		Reduce supplies and photocopy machine equipment.
Non-Departmental OEICE	100-1620 530-3110	10% 4%	100,000 57,000	
Parks	100-3560	4%	21,530	Reduce general supplies used for cleaning restrooms and maintaining trails and recreation areas. Visitors to the park will notice degradation to infrastructure and facilities within the first year including delayed recreation equipment as well as the deterioration of grounds and trails.

	Fiscal Yea	r 2023-2	4 Departi	mental Reductions
Organization Unit	Fund-Org#	Reduction Level	Reduction Amount	Summary of Reductions and Impacts
Public Health	100-7030	10%	574,335	Reallocate planned expenditures by eliminating planned contracts with Federally Qualified Health Centers to support School Based Health Centers in the Disease Control and Prevention program and moves the savings to the Public Health Administration program. In this program the funds can be used to support Federally Qualified Health Centers or other community needs at the direction of the Public Health Manager. This also reduces funding for the Tri-County Health Officer, primary care services, public health emergency preparedness outreach, contracted services for epidemiologists and data analysts, and contracted culturally responsive maternal and infant health services for Black/African American communities.
Sheriff's Office Administration	100-4010	4%	212,684	Eliminate two Executive Administration variable-hour positions. These positions support special projects that require vital leadership oversight and support of the Sheriff's Office accreditation through the Commission on Accreditation for Law Enforcement Agencies (CALEA). Workload levels periodically dictate the need for an increased workforce. These reductions have a high risk of increased overtime by the remaining staff to accomplish critical tasks, and/or cause a backlog or delays for special project work or implementing accreditation proofs.
Veteran Services	100-7510	10%	1,585	Eliminate mailing commemorative items and reduce other miscellaneous Materials & Services items.
Washington County Justice Court	100-8010	10%	39,763	Increase forecasted revenue as a result of a change in the way traffic diversion cases' funds are distributed.
Watermaster	100-9610	22%	18,400	Move the Watermaster program under the Land Use & Transportation Department and reduce an Administrative Assistant position from 1.00 FTE to 0.75 FTE. Being part of a larger department will provide more support for finance-related tasks previously performed by this position which is, as of adoption, currently vacant.
Other - Eliminate COLA for	Various		200,000	Eliminate the 4.5% Cost-Of-Living-Adjustment (COLA) for the
Other - Health Insurance	Various		425,000	County's executive-level employees.  Reduce the 10% increase historically forecasted for health care costs to 5%.
Other - Reduce Non-Represented Employee's COLA by 1.0% to 3.5%.	Various		2,000,000	Reduce COLA for all Non-Represented employees by 1.0% from 4.5% to 3.5%.
Other - Vancancy Strategy	Various		4,000,000	
			\$ 24,441,058	

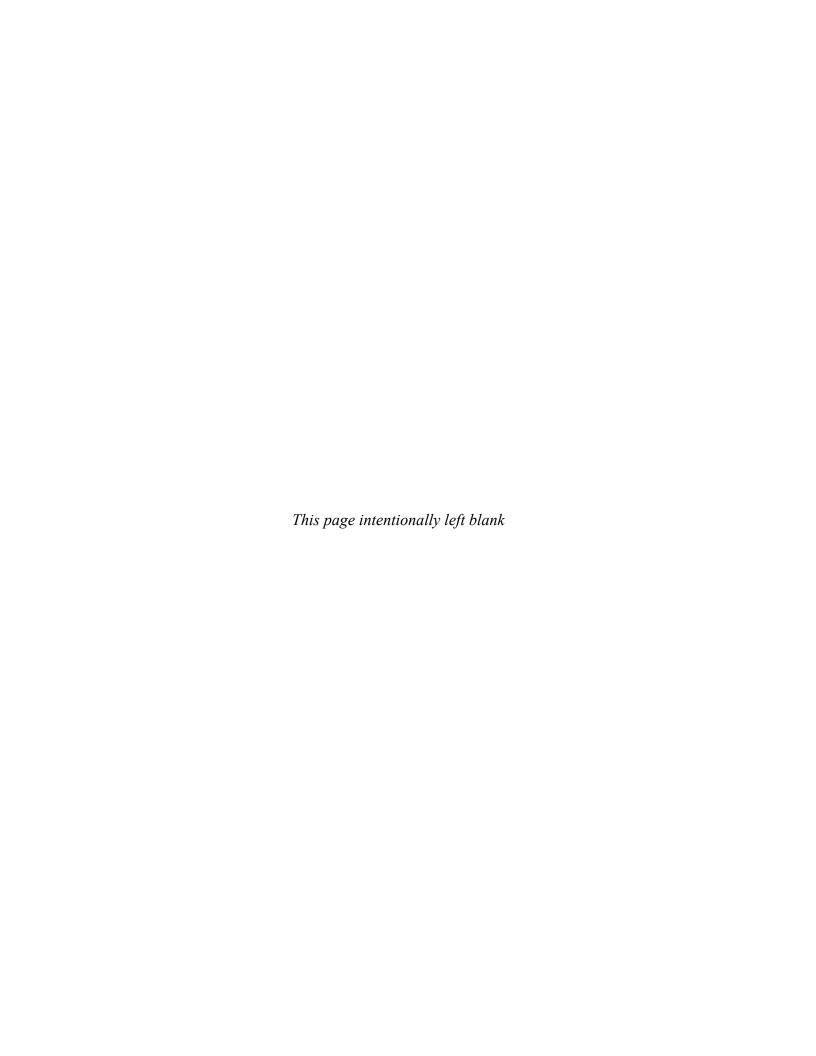
### Fiscal Year 2023-24 Cut or Frozen Positions

Positions listed below have either been eliminated or are on a hiring freeze as a result of FY 2023-24 reductions to the General Fund, as outlined in the Budget Message.

Position #	Position Name	Department	Amount	FTE
13312	Delivery Clerk I	Assessment & Taxation	\$ 16,073	0.30
13313	Delivery Clerk I	Assessment & Taxation	16,073	0.30
13331	Community Corrections Case Monitor	Community Corrections	103,583	1.00
12392	Probation and Parole Officer II	Community Corrections	139,684	1.00
14366	Library Clerk	Cooperative Library Service	35,703	0.50
14365	Library Assistant	Cooperative Library Service	38,462	0.50
14779	Deputy County Administrator	County Administration Office	57,558	0.50
14890	Administrative Specialist II	County Administration Office	57,558	0.50
14808	Principal Management Auditor	County Auditor	201,818	1.00
14527	Senior Assistant County Counsel	County Counsel	253,189	1.00
14820	Victim Assistance Specialist	District Attorney	41,818	0.60
12730	Juvenile Counselor II	Juvenile	126,546	1.00
11492	Juvenile Counselor I	Juvenile	22,995	0.25
13584	Juvenile Counselor I	Juvenile	9,235	0.12
14293	Juvenile Counselor I	Juvenile	45,991	0.50
11438	Juvenile Counselor I	Juvenile	36,792	0.40
13284	Juvenile Counselor I	Juvenile	9,235	0.12
10933	GIS Analyst	Land Use & Transportation	158,501	1.00
13715	Lieutenant	Sheriff's Office	35,854	0.20
14311	Management Analyst I	Sheriff's Office	55,650	0.50
14281	Senior Financial Analyst	Sheriff's Office	12,993	0.10
10120	Administrative Specialist II	Sheriff's Office	42,909	0.50
10147	Detective	Sheriff's Office	186,745	1.00
10217	Investigative Support Specialist	Sheriff's Office	108,000	1.00
10137	Criminal Records Specialist II	Sheriff's Office	107,929	1.00
10150	Deputy	Sheriff's Office	159,735	1.00
10188	Deputy	Sheriff's Office	159,735	1.00
10202	Deputy	Sheriff's Office	159,735	1.00
10466	Jail Services Technician II	Sheriff's Office	115,953	1.00
12787	Jail Services Technician II	Sheriff's Office	115,953	1.00
12788	Jail Services Technician II	Sheriff's Office	115,953	1.00
11989	Administrative Assistant	Watermaster	18,400	0.19
		Total Cut Positions	\$ 2,766,357	21.08

A hiring freeze has been initiated for the positions listed below. If attrition should occur in other positions, these positions may be filled at the direction of County Administration to ensure net budgetary savings of \$459,933.

Position #	Position Name	Department	Amount	FTE
11843	Legal Specialist I	District Attorney	106,396	1.00
11830	Legal Specialist II	District Attorney	114,765	1.00
14880	Victim Assistance Specialist	District Attorney	54,809	0.60
13571	Senior Human Resources Analyst	Human Resource	183,963	1.00
		Total Frozen Positions \$	459,933	3.60



### **General Topics**

Staff discussed the following principles and priorities with the Board of County Commissioners during the development of this proposed budget:

#### **Board budget principles**

- Support Board goals and governance
- Enhance meaningful communication with the public that is transparent and open
- Enhance and evaluate revenue and long-term fiscal sustainability
- Make explicit the investments in equity
- Fund mandated services and objectively evaluate service levels
- Balance long-term capital and operating needs
- Position the organization for the future
- Protect services that impact community members' daily lives
- Balance systems of service and continue to pursue a One Washington County approach

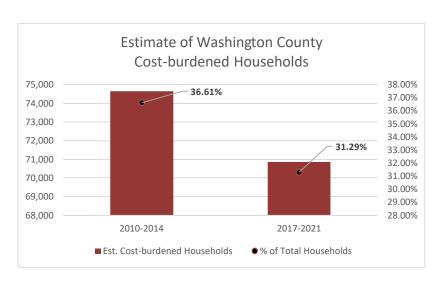
### **Board budget priorities**

- · Address immediate and long-term budget issues
- Fund immediate needs for 24/7 public safety facilities
- Develop the community county strategic plan
- Operationalize Design the Future and One Washington County
- Plan for and respond to emergencies and disasters, including those caused by climate change
- Support a connected multimodal transportation system
- Support equitable economic development through federal Rescue Plan funds
- Partner with the state and community to protect public health
- Support affordable housing and address homelessness
- Deliver public safety and justice services in a way that builds community trust
- Support major systems of County government, including capital improvement planning, finance, information technology and human resources

### Affordable Housing and Houselessness

The lack of affordable housing and shelter became a crisis within a crisis as home values skyrocketed during the economic recovery from the Great Recession of the mid-2000s, followed by the shock of the COVID-19 pandemic in 2020. One measure of this spike in community need is based on whether a family must pay more than 30 percent of their household income on housing costs alone. This measure of cost-burdened households worsened dramatically in the 2010s when home values climbed throughout the West Coast. In 2014, as the national housing crisis was in full effect, about 75,000 Washington County households – 37 percent of all housing units in the county – fell into this cost-burdened category. More recent data show an improvement with about 71,000 cost-burdened households, or about 31 percent of all

#### housing households.1



Source: U.S. Census Bureau, American Community Survey Five-year Estimates for 2010-2014 and 2017-21

Part of the shift may have to do with a relatively new source of revenue. Washington County and the cities of Beaverton and Hillsboro are now fully engaged in our collective implementation of the Regional Affordable Housing Bond program, passed by voters in 2018. Washington County is on target to develop 813 housing units by the end of 2024 with this funding source alone. Development of 534 affordable housing units by partner agencies are expected to be completed during this same period.

Preventing houselessness through eviction moratoriums and rental assistance for those in COVID-19 related isolation became essential as the pandemic erupted. Here federal and state pandemic recovery funds, some of which flowed through Washington County, were critical to keeping people in their homes. Although federal and state eviction moratoriums expired in 2021, rental assistance is anticipated to continue in different forms over the next few years. Close to 4,000 people in Washington County currently receive some form of rental subsidy, roughly a quarter of whom are aided by long-term assistance from the Regional Supportive Housing Services program with the rest funded by U.S. Department of Housing Development's (HUD's) vouchers.



Source: Washington County Department of Housing Services, Point-in-Time Count 2023

<sup>&</sup>lt;sup>1</sup> U.S. Census Bureau, American Community Survey B25106 Tenure by Housing Costs as a Percentage of Household Income in the Past 12 Months, Five-year 2010-2014 and Five-year 2017-2021

Finally, a severe indicator of the housing crisis is represented by the lack of a home at all. The pandemic worsened the situation for many who faced job losses, lack of childcare or health concerns and disproportionately affected residents with disabling conditions and extremely low incomes. Washington County's 2020 point-in-time count, taken just prior to the onset of the pandemic, showed how the number of unsheltered people had been steadily decreasing for more than a decade to just 307 in 2020. This measure improved in 2023 with only 172 unsheltered individuals identified in this one-day count. Although people living outdoors may be experiencing what is considered the most extreme version of homelessness, a more holistic portrayal of the problem includes those who are residing in emergency or otherwise temporary shelters. As shown in the chart above, this category of houselessness has grown substantially since the onset of the pandemic, reflecting both a growth in people facing an extreme housing crisis and an expansion of shelter availability.

Here again, Washington County has made great strides – in partnership with community-based organizations – to combine funding streams, unify the homeless services system and focus our efforts on the primary goal: moving people experiencing homelessness out of the "unsheltered" and "sheltered" categories mentioned above and in to permanent, affordable homes. With passage of the Regional Supportive Housing Services measure in 2020, Washington County has brought 320 shelter beds online throughout the system with a goal of 450 beds by 2025. By connecting people with culturally responsive and trauma-informed assistance, almost 1,300 individuals have successfully transitioned out of their houseless state and into a permanent, supported home in 2022.

Although this is significant progress, much of the funding behind the progress has been one-time or otherwise temporary in nature. In addition, our affordable housing production in the hundreds of units continues to clearly fall short of the total community need in the tens of thousands.

### "Aid and Assist" Patients under New Court Rulings

Over the last 12 months, additional strain has been put on the sometimes-overlapping systems of behavioral health and criminal justice. When people are accused of a crime and cannot participate in their trial because of mental illness, the court may order them to undergo mental health treatment so they can become well enough to "aid and assist" in their own defense. In most cases, they are sent to the Oregon State Hospital (OSH) for treatment. A recent federal court order requires OSH to release aid-and-assist patients on a faster timeline, regardless of whether they can actually participate in their own defense. This new court order could eventually affect the status of as many as 40 such individuals from Washington County currently at the OSH.

The result has been a significant stress on Washington County's criminal justice and behavioral health systems and can pose a risk to community safety. Jail facilities and systems are not designed or staffed to provide the type of care needed by these individuals. Also, according to mental health experts, staying in the jail could cause their condition to deteriorate. Even if the Washington County Jail were an appropriate place, funding would be needed for more staff, including deputies and mental health care providers. Additionally, the Washington County Jail is operating at reduced capacity due to staffing shortages. To make room for people returned from the Oregon State Hospital, people in custody who are awaiting trial may have to be released early, which could put community safety at risk.

Over the past few years, staff from various County departments have worked together to create procedures to minimize local jail time for aid and assist defendants and maximize public safety. Washington County continues to work with state and local partners to find long-term, sustainable solutions to this challenge. This will take dedicated funding for secure residential treatment facilities and for more highly trained staff to do this important work.<sup>3</sup>

### Compensation Adjustment for Non-represented Employees

The proposed budget includes a 3.5% cost-of-living adjustment for all unrepresented employees except for executive-level leadership (county administrator, assistant county administrators and department directors will not receive a cost-of-living adjustment in this proposed budget) as well as the Board of County Commissioners and County Auditor (whose salaries are set according to the voter-approved County Charter).

Employees working under a collective bargaining agreement will be subject to the adjustments negotiated as part of their respective agreements.

<sup>&</sup>lt;sup>2</sup> This goal will be achievable by combining funds from the U.S. Department of Housing Development's (HUD's) long-established <u>Continuum of Care program</u> and a recent commitment from <u>Governor Tina Kotek's emergency Executive Order 23-02</u>, Washington County is positioned to achieve a system-wide goal of 450 year-round beds by 2025

<sup>3</sup> More information about Washington County's approach can be found on the county's website at: https://www.washingtoncountyor.gov/home/aid-and-assist

#### **COVID-19 Response and Recovery**

Through tremendous effort and coordination by Washington County, the State of Oregon and community-based partner organizations over the course of the pandemic, Washington County's COVID-19 vaccination rate remains near the top among Oregon counties. In no small part because of this public health achievement, the community has benefited from declining hospitalizations and deaths across all racial and ethnic groups since peak levels during the height of the omicron surge during the winter of 2022.4

Despite the improved situation these numbers reflect for our current situation, they do not take away the initial disproportionate rate of infection within the community, particularly in the first year of COVID's spread. By April of 2020, Washington County's Latino/a/x community was experiencing nearly three times the number of COVID cases as would have been expected if the virus had spread equally across the population. Put another way, the amount of disruption, illness, death, and associated trauma in the pandemic's early months was disproportionately experienced within the non-White community, particularly among those identifying as Latino/a/x. The experience of pandemic recovery is ongoing and is different for different members of our community.

#### **Economic Conditions**

Washington County's economy continues to show strength year-over-year, especially in the realm of employment growth. Since February of 2022, the county added 6,900 jobs and has maintained its traditional lower unemployment rate when compared regionally and statewide. Although wages continue to increase as employers seek to meet post-pandemic demand, national data show that inflation along the West Cost (currently the consumer price index-West Coast is measuring annual inflation at 5.1%) is on a 12-month downward trend, undoubtedly influenced by the Federal Reserve's recent round of interest rate increases. The Oregon Office of Economic Analysis' most recent economic forecast for Oregon points to the higher-interest-rate environment slowing the purchase of cars, homes and appliances. Nonetheless, the state's forecast is bullish on the question of a recession, given that employers continue to grow their workforces as opposed to reduce them.

#### **General Fund Transfers**

As mentioned in this year's budget message, Washington County has historically transferred from the General Fund an amount proportional to what levies raised in the 1990s (prior to property tax reform in that era) to Washington County Cooperative Library Services (WCCLS) and the Major Streets Transportation Improvement Program (MSTIP). For this proposed budget, a 7% reduction in the amount of both of these General Fund transfers was applied in order to close the gap in the General Fund.

For MSTIP, this reduction amounted to \$3.6 million. Although this reduces the capacity for the MSTIP for the next fiscal year, rapid cost escalation continues to be an even more impactful challenge to the delivery of current transportation project commitments. As part of the transition to an organization-wide Capital Improvement Plan (CIP, described below), capital projects, including transportation, will need to be balanced and prioritized given, funding constraints and escalating costs. Land Use and Transportation will continue to address the cumulative impact of the General Fund transfer reduction and cost escalation by rescoping projects, delaying project construction and/or

<sup>&</sup>lt;sup>4</sup> Looking at vaccination rates more closely, a great deal of progress was made statewide and in Washington County to address disparities among ethnic and racial groups, nearly eliminating the gap between Whites and the Hispanic/Latinx community for at least one dose since the spring of 2022. Oregon Health Authority, "Vaccination Metrics" <a href="https://public.tableau.com/app/profile/oregon.health.authority.covid.19/viz/OregonCOVID-19VaccineEffortMetrics/RaceandEthnicityData.">https://public.tableau.com/app/profile/oregon.health.authority.covid.19/viz/OregonCOVID-19VaccineEffortMetrics/RaceandEthnicityData.</a> COVID-related hospitalizations in Washington County peaked in January of 2022. Oregon Health Authority, "COVID-19 Cases Ever Hospitalized, by Date of Symptom Onset – Washington County" <a href="https://public.tableau.com/app/profile/oregon.health.authority.covid.19/viz/OregonCOVID-19TestingandOutcomesbyCounty-SummaryTable">https://public.tableau.com/app/profile/oregon.health.authority, "COVID-19 Death Rate by Race Over Time" and "COVID-19 Death Rate by Ethnicity Over Time" <a href="https://public.tableau.com/app/profile/oregon.health.authority.covid.19/viz/OregonCOVID-19CaseDemographicsandDiseaseSeverityStatewide/SeverityTrendsDeath">https://public.tableau.com/app/profile/oregon.health.authority.covid.19/viz/OregonCOVID-19CaseDemographicsandDiseaseSeverityStatewide/SeverityTrendsDeath</a> "COVID-19-Related Deaths by Date of Death – Washington County" <a href="https://public.tableau.com/app/profile/oregon.health.authority.covid.19/viz/OregonCOVID-19TestingandOutcomesbyCounty-SummaryTable/Deaths-SummaryTable/De

<sup>&</sup>lt;sup>5</sup> Washington County, "Washington County's Latinx community disproportionately affected by COVID-19," April 28, 2020 https://www.washingtoncountyor.gov/hhs/news/washington-county-latinx-community-disproportionately-affected-covid-19

Dregon Employment Department, "Washington County Economic Indicators March 2023 (February 2023 Data), released April 7, 2023.

<sup>&</sup>lt;sup>7</sup> U.S. Bureau of Labor Statistics, "Consumer Price Index, West Region – March 2023," released April 12, 2023 <a href="https://www.bls.gov/regions/west/news-release/consumerpriceindex">https://www.bls.gov/regions/west/news-release/consumerpriceindex</a> west.htm

<sup>&</sup>lt;sup>5</sup> Oregon Office of Economic Analysis, "Oregon Economic and Revenue Forecast: March 2023," released February 22, 2023

evaluating external funds to support project delivery, in collaboration with community partners and in keeping with the Board of County Commissioners' budget principle to balance long-term capital and operating needs.

For the Washington County Cooperative Library Services (WCCLS), the 7% reduction amounts to \$1.7 million. Staff have prioritized funding for WCCLS services that provide critical foundational infrastructure for our cooperative system, have a countywide impact on the core aspects of library service delivery and create more equitable access for people who encounter barriers to library service. The reduction in the General Fund transfer to WCCLS results in a 1% rate of increase for library funding allocations, which is lower than the 3% annual increase originally outlined in our intergovernmental agreements with our library partners. Reduced percentage increases in funding allocations, along with cost escalations, may impact service levels at some local libraries. With support from the Board, WCCLS will lead a structured process with our partner agencies and community to chart a path to long-term sustainability for our public library system. This process will include understanding the priorities for public library service in Washington County, evaluating our cooperative governance and exploring what sustainable funding mechanisms the community supports for public library service.

### **Internal Services Cost Allocation Methodology**

Internal services are the functions the county provides to support its own internal operations. Common examples are accounting, payroll, information technology, facilities, legal, budgeting, and human resources.

A review of the county's internal services cost allocation methodology as compared to best practices defined by the Government Finance Officers Association identified several recommended changes for FY 2023-24. These changes, expected outcomes, and impact on individual budgets are described below.

Currently, all internal service functions (ISF) are budgeted in the General Fund and only the ISF costs allocated to non-General Fund departments and programs is recovered through an interfund charge; ISF costs associated with direct service departments in the General Fund is not allocated to those budgets as both the ISF and direct service department reside in the General Fund. This practice prevents direct service departments in the General Fund from understanding or managing their full cost of operations.

In the FY 2023-24 budget the ISFs have been moved from the General Fund to individual enterprise funds and will allocate overhead costs to all direct service departments in the county including those in the General Fund. This will also improve the transparency and accountability of each ISF as budget and actual cost information will be available in a manner similar to other County departments. While this change will reduce the General Fund budget appropriations it will not have a net actual fiscal impact on the fund.

Additionally, ISF costs have historically been allocated based on a methodology intended for the purpose of recovering internal costs from federal grants. This method excludes some costs that are included in a full cost recovery method. While the cost allocation method for the FY 2023-24 budget is based on full cost recovery, and will increase budgets in the future, the difference between full cost and federal cost recover will be funded by the General Fund as part of the transition process. In FY 2024-25 ISF costs will be allocated based on 100% full cost recovery.

And lastly, the current cost allocation methodology is based on last year's ISF budget plus a reconciliation of actual costs from two prior fiscal periods. The steps and multiple layers to this approach are complex and lack transparency. Beginning in next year's budget ISF costs will be allocated based on next year's budget, creating a better alignment between services and cost of services. The individual ISF funds will be reconciled annually, simplifying the approach, and creating transparency.

These changes to our budget systems are examples of pursing the Board's budget principle of positioning the organization for the future and the Board's budget priorities of address immediate and long-term budget issues, all to be implemented with a One Washington County approach.

### **Unfunded Mandates**

For much of Oregon's history, county government was considered an extension of state government, simply with locally elected leadership. Services such as public health, elections and criminal justice were shared between the state and the local levels. By the late

1950s, state law changed to allow counties to organize themselves under voter-approved "home rule" charters. Voters in Washington and Lane counties became the first in Oregon to adopt such charters in 1962, providing these local governments with organizational structures tailored to local preferences so long as state requirements were upheld. As time has passed, this shared-service model of government has become strained with more and more state-enacted requirements being passed down to the local level, too often without the funding needed to meet them. Examples of these "unfunded mandates" being shouldered locally in this proposed budget include:

Community Corrections – The vast majority of people charged with crimes are not incarcerated in a bricks-and-mortar facility but are instead being supervised in the community or transitional residential facilities such as the Community Corrections Center by county-level probation and parole staff. Since 1996, the state has pledged to fund supervision, sanctions and services for justice-involved individuals facing felony charges with the counties picking up misdemeanor caseloads. The level of funding was established in an Actual Cost and Time Study (ACS). State levels of funding identified in this study have fallen short for multiple fiscal years. In the meantime, Class A person-to-person misdemeanor cases have increased by 50% since 2018. The state's chronic under-funding of the felony caseloads together with this rapid growth of justice-involved individuals system-wide has put unsustainable pressure on Washington County's General Fund.

Land Use Planning – Recent state mandates have directed local governments to change local plans to accommodate additional "middle housing" (HB 2001 (2019)) as well as change land use, building and transportation plans to reduce and regulate greenhouse gas emissions (Land Use and Development Commission Climate Friendly and Equitable Communities (CFEC) rules (2022)). As important as these policy goals are, state funding to local governments to support these requirements on top of existing workloads has been underwhelming. Considerable Land Use and Transportation staff and consulting costs have been devoted to updating local plans and code documents in response to these mandates, reducing capacity to address already burgeoning local planning needs.

<sup>&</sup>lt;sup>9</sup> Oregon Constitution, article VI, section 10 https://www.oregonlegislature.gov/bills\_laws/Pages/OrConst.aspx

### **OPERATING BUDGET**

### **General Government**

General Government includes expenses associated with governance and support functions. The proposed budget for General Government increases 8,020,196 (6%). The General Fund subsidy decreases 56,352,790 (75%). The number of full-time equivalent (FTE) positions decrease 30.79 (6%). Refer to the Summary Schedule tab for distribution of FTE by organization unit.

#### **DIRECT SERVICES**

### Board of Commissioners (514-1010)

\*Effective FY 2023-24, General Fund organizational unit Legislation & Policy (100-1010) is moved to this internal service fund.

### County Administrators Office (522-1510)

\*Effective FY 2023-24, General Fund organizational unit County Administration (100-3515) is moved to this internal service fund and now includes the Sustainability Program (100-351010).

County Administration has eliminated two vacant part-time temporary positions budgeted at \$115,115. This amount was reserved to potentially increase a currently part-time Administrative Specialist to full-time, and for additional temporary staff support. Other Personnel Services decreases consist of reductions to the annual cost-of-living adjustment.

### County Counsel (526-2010)

\*Effective FY 2023-24, General Fund organizational unit Legal Services (100-1010) is moved to this internal service fund.

### County Auditor (528-2510)

\*Effective FY 2023-24, General Fund organizational unit County Auditor (100-2510) is moved to this internal service fund.

The proposed budget reduces the Auditor's budget by 10% and eliminates a vacant 1.00 FTE Principal Auditor position. This cut will significantly impact the Office's ability to produce timely performance audits during the year and the ability to provide technical assistance to Washington County departments. This will also delay some of the outreach projects the newly elected Auditor wants to accomplish.

According to the County Auditor, the Auditor's Office was understaffed compared to its peers before budget reductions. The average of auditors per population is one audit staff FTE per 100,000 in Oregon and Southwest Washington. Prior to this cut the County Auditor's staffing was at 0.70 FTE per 100,000. After the cut it will be 0.50 FTE per 100,000, the lowest in the region.

### Office of Equity, Inclusion & Community Engagement (530-3110)

\*Effective FY 2023-24, General Fund organizational unit Equity, Diversity and Inclusion (100-3110) is moved to this new internal service fund.

Materials and Services are decreasing by \$57,000 resulting in reductions to: marketing, space rental, travel, staff training and elimination of Community Participation Organization (CPO) newsletter and CPO special projects.

### **INTERNAL SERVICES**

### COVID-19 Response and Recovery (155-1645)

The American Rescue Plan Act (ARPA) and other state and federal grants have provided necessary funding to meet the needs of the organization and the community as a result of the COVID-19 pandemic. Oregon Health Authority (OHA) mandates present uncertainty for the budgeting process moving forward as mandates continue to shift in response to the Coronavirus disease. Funds are appropriated in this budget to maintain compliance with OHA mandates and respond to the coronavirus disease. As COVID-19 remains a nationally notifiable disease as defined by the U.S. Centers for Disease Control and thereby beholden to corresponding OHA reporting requirements, Washington County continues to use the ARPA State and Local Fiscal Recovery Fund to meet pandemic response requirements.

As the organization and community recover from the pandemic, the Board of Commissioners will guide allocation of federal funds towards resilience efforts. Funding is appropriated for heating, ventilation, and air conditioning improvements to improve air quality and disease transmission mitigation in congregate care and other critical County facilities. Due to the timing of the development of the ARPA 2023-26 workplan, this budget may be adjusted through a supplemental budget process.

#### Fleet Services (500-3540)

Key issues for Fleet Services are seen in the higher cost of fuel which began in FY 2021-22. The U.S. Energy Information Administration forecasts fuel costs and national fuel demands leveling off over FY 2023-24; however, the last two years highlight the unpredictable nature of fuel prices and world economies. Inflation as well as supply chain shortages continue to affect the prompt acquisition and cost of automotive parts.

Requested automotive parts appropriations for FY 2023-24 are 50% or \$437,374 higher than FY 2022-23 appropriations when providing similar levels of service as in FY 2022-23. The increase to both fuel and automotive parts' appropriations reflect approved Budget Decision Packages for new vehicle acquisitions which increase revenues by a corresponding amount. The pervasiveness of increasing costs and inflation will translate to higher revenue rates being established to conduct Fleet's operations.

### Information Technology Services Operations (518-3525)

\*Effective FY 2023-24, General Fund organizational unit ITS Operations (100-3525) was converted to this new internal service fund.

A 7% reduction for ITS was determined and is applied across both Operations Fund 518 and Capital Projects Fund 354. The result is a 0.81% reduction to ITS Operations based on an anticipated base budget of \$27 million, and an 72.7% reduction to General Fund revenue in the Capital Projects Fund 354. The latter includes a one-time \$600,000 reduction to the PC Refresh effort, resulting in a year-over-year reduction of 43%, or approximately \$854,271 rather than 72.7%.

The total reduction to ITS Operations is \$188,500. This includes reductions across the operational budget, such as \$85,000 in reductions to travel and training, and it eliminates the County's Gartner Premiere license.

#### Equity Impact to ITS Operations:

The 7% reduction impacts ITS Operations' flexibility in supporting departments' unexpected needs, its capacity to proactively explore advanced software tools, and limits options to experiment with new technology solutions or to increase work assignments for existing staff. Staff training options with less of a fiscal impact will need to be explored to support the ongoing professional development of the team. ITS Operations' strategic approach to the reduction does allow for adjustments when resources are available and will have a minimal impact to existing service levels or Equity, Diversity, and Inclusion (EDI) efforts.

### Facilities Operations (520-3535)

\*Effective FY 2023-24, General Fund organizational unit Facilities Operations (100-3535) is moved to this new internal service fund and will be allocating expenditures and collecting associated revenues as part of the new fund structure.

The County's revisions to its administrative manual resulted in the establishment of the Facilities, Fleet and Parks Department. As part of this realignment and reorganization effort, Mail and Print Services has been incorporated within the new departmental structure. These changes, along with significant expenditure reductions, are anticipated to result in service level modifications throughout the County. Alternative service deliveries are being developed to minimize impacts and maintain positive workplace experiences.

### Mail and Print Services (516-3545)

\*Effective FY 2023-24, Mail & Print Services has been reorganized under the new Facilities, Fleet, and Parks Department, but will remain fund 516.

### County Emergency Management (532-3210)

\*Effective FY 2023-24, General Fund organizational unit County Emergency Management (100-3210) is moved to this internal service fund. The reduction in the Emergency Management Performance Grant is expected to be permanent. Emergency Management will need to identify a permanent solution to address this reduction starting in FY 2024-25.

### Finance (534-3515)

\*Effective FY 2023-24, General Fund organizational unit Finance (100-3515) is moved to this internal service fund and now includes Procurement (former organization unit 100-3530).

### **Procurement (534-3530)**

\*Effective FY 2023-24, General Fund organizational unit Procurement Services (100-3530) has been reorganized under the new internal service fund Finance 534.

### Human Resources (536-3520)

\*Effective FY 2023-24, General Fund organizational unit Human Resources (100-3520) is moved to this internal service fund and now includes Risk Management (former organization unit 100-3575).

#### Risk Management (536-3575)

\*Effective FY 2023-24, General Fund organizational unit Risk Management (100-3575) has been reorganized under the new internal service fund Human Resources 536.

### **Public Safety & Justice**

The proposed budget for Public Safety & Justice increases 37,963,479 (17%). General Fund expenditures increase 28,606,539 (27%) and special fund expenditures increase 9,356,940 (8%). The General Fund subsidy increases 23,153,594 (25%). The number of full-time equivalent (FTE) positions increase 1.60 (less than 1%). Refer to the Summary Schedule tab for distribution of FTE by organization unit.

### Sheriff's Office Administration (100-4010) (182-4010) (234-4010)

The Sheriff's Office provides law enforcement, jail, and civil process services throughout Washington County. In meeting the community's public safety needs, the Sheriff's Office partners with internal County departments, city police departments, state and federal agencies, and community organizations to deliver public safety services that meet the needs of the County's growing and diverse communities.

The Sheriff's Office continues to engage with the community through various organizations and events. The Latino Advisory Commission meets monthly to share information on key topics and gain community feedback. Over the past year, discussions on recruitment, body- worn cameras, drug investigations, arrests, stop data, and other relevant public safety topics have helped create a shared understanding and contribute toward improving Sheriff's Office policies and programs. The Sheriff's Office also participates in the Building Bridges monthly steering committee meetings. This group is a cross-section of community-based organizations and public safety entities that aims to examine and understand the racial and ethnic disparities that exist in our communities and explore ways to remove them.

The Enhanced Sheriff's Patrol District (ESPD) Advisory Committee works with the Sheriff's Office to review and offer recommendations regarding the level and type of police service in the ESPD and advises on strategic goals and direction.

The Sheriff's Office also participates in Community Participation Organizations throughout the county and attends meetings with the business, homeowners' associations, and parent-teacher organizations.

The Public Safety Training Center fully supports all aspects of professional law enforcement training through dedicated in-house trainers. It also allows for coordinating hosted training opportunities from law enforcement professionals with specialized expertise, allowing more opportunities for technical training where local and regional partners can also participate.

In 2021, the Sheriff's Office, with a team of national experts, completed a comprehensive review of all policies, procedures, training, and other operational and administrative matters related to use of force. Of the 71 recommendations, about one-third have been implemented or partially implemented through policy, procedures, training, and data collection updates. Work continues on the implementation of other recommendations within resource constraints.

Law Enforcement (100-4020) (182-4020) (234-4020)

Law Enforcement services rely on funding from the general fund, the Enhanced Sheriff's Patrol District (ESPD), and the Public Safety Local Option Levy to deliver core public safety services.

These funds combine to provide 1.08 officer per 1,000 residents in urban unincorporated areas and 0.54 officer per 1,000 in rural unincorporated areas of the County. In May 2022, Washington County voters approved the Enhanced Sheriff's Patrol District 5-year replacement

Local Option Levy for fiscal years 2023-24 through 2027-28: To fulfill service level obligations of the ESPD levy, this budget adds a deputy position in line with anticipated population growth. No additional positions were required in the Public Safety Local Option levy in this budget request. General Fund resource constraints led to the reduction of certified positions in the General Fund leaving a gap of seven certified positions to meet the ratio of officers per thousand population optimal to deliver core public safety services.

Specialized Teams with dedicated skills and training are essential to meeting public safety needs. These teams meet today's challenges and continue to evolve through continued learning, high-quality training, and partnering with County departments and other agencies. Some examples include: Westside Interagency Narcotics which addresses opioid and drug trafficking; Mental Health Response Teams consisting of a masters-level clinician and a law enforcement officer which allow quick response to 9-1-1 calls that have a behavioral health component; the Sheriff's Office partners with Housing, Health and Human Services in providing a deputy dedicated to supporting the Houseless Outreach and Programs Engagement team who support public safety and outreach in houseless camps.

Jail (100-4030) (234-4030)

The ability to attract and hire jail deputies remains a significant challenge, with fill rates of 87%. This results in increased overtime and challenges in meeting shift minimums which takes a toll on the current workforce. This budget includes funding for marketing and targeted recruiting efforts to help optimize recruiting efforts on appropriate demographics.

The jail has kept its adult in custody (AIC) population safe throughout COVID-19 and continues to address the population's needs as they are released. One initiative is issuing a Harm Reduction Kit developed in partnership with Health & Human Services, Oregon Health Authority, and the jail medical team. The kits provide an AIC naloxone and other community resources and information to help reduce recidivism and prevent harm.

The jail programs coordinator provides a variety of programs to help reduce recidivism. These include cognitive programs, drug and alcohol counseling, employment services, GED testing, mental health counseling, and mentoring programs.

Jail Health Care (100-4035)

The jail health care contract is the largest contract in the Sheriff's Office. The contract ensures medical services are continuously provided to AIC's to meet the community standard of health care established by state and federal law and court decisions. These contracted services transitioned from Correctional Health Partners to NaphCare Inc in June, 2022

### District Attorney (100-4510)

The mission of the Washington County District Attorney's Office is seeking justice and protecting our community. As the county continues to grow, the evolving and increasing needs of the community place a greater demand on the infrastructure of the criminal justice system, including the District Attorney's Office.

Multiple factors are placing a great strain on the criminal justice system. These include the ongoing indigent defense crisis, the Oregon State Hospital crisis, the behavioral health crisis, rising crime from Portland coming into Washington County, the lack of sufficient judicial system resources, and multiple changes to Oregon law that impose new duties without additional funding.

In a typical year, the DA's Office reviews and processes nearly 12,000 cases, obtains court orders for more than \$5 million in victim restitution, and collects over \$35 million in child support obligations. In 2022, the DA's Office served 15,731 crime victims, including 2,754 victims of domestic violence, 1,901 child abuse victims, 426 sexual assault victims, and 118 elder abuse victims.

Despite significant challenges and limited resources, there is good news to report. Washington County is one of the safest places to live in Oregon with the lowest overall crime rate among Oregon's five most populous counties. Furthermore, the combined person and property crime rate is approximately 30% lower than the state average and approximately 50% lower than Multnomah County. Not surprisingly, this is a significant reason people are moving to, not from, Washington County.

This budget reflects efficient use of limited county resources, creative use of alternate funding sources, and collaborative partnerships that maximize efficiency while meeting the needs of the community. Federal grant funding is used to operate initiatives such as the Bias and Hate Crimes Multidisciplinary Team, the Veterans Treatment Court, and the DA's Cold Case Unit. These are important initiatives that have been implemented when additional county funding was not available.

The Washington County DA's Office is a statewide leader in the use of specialty courts and treatment programs. These evidence-based programs are designed to promote rehabilitation and community safety by focusing on accountability and addressing root causes of criminal behavior, such as mental health, addiction, and trauma. Programs include the following: Integrative Re-Entry Intensive Supervision Services (IRISS) Program, Family Sentencing Alternative Pilot (FSAP) Program, Adult Drug Court, Juvenile Drug Court, Mental Health Court, Rapid Fitness to Proceed Program, Veteran's Treatment Court, Domestic Violence Deferred Sentencing Program, Early Case Resolution Court, Mental Health Diversion Pilot Program, and a variety of court diversion programs for lower-level offenses.

The need for additional DA's Office resources continues to be a significant challenge. A 2022 study of DA's Office resources determined that the funding level is approximately 76% that of Multnomah County's funding level on a per-resident basis. Washington County DA's Office personnel have the highest caseloads in the tri-county area (prosecutors and victim advocates carry a caseload that is approximately 150% to 200% the size of their counterparts in Multnomah County). Additionally, the DA's Office does not have any investigator positions (FTE) whereas Multnomah County has 9.5 and Clackamas County has 2.5. This creates significant challenges related to follow-up investigation on domestic violence cases.

Despite the persistent need for additional resources, this year's budget reflects a reduction of approximately \$1,000,000 in personnel costs and materials and services. This reduction was achieved by leaving current personnel vacancies unfilled, by planning to leave future personnel vacancies unfilled, and by eliminating approximately \$156,000 in materials and services. The DA's Office has not been funded commensurate with increasing workload for many years and this additional reduction creates a risk of negative impact on public safety. Personnel reductions will result in the closure of a reception counter serving the domestic violence unit, the victims assistance unit, the misdemeanor unit, and grand juries. Additionally, this reduction will increase caseloads and workload for personnel.

With our mission statement (seeking justice and protecting our community) as a guide, the DA's Office prioritizes ensuring Washington County is and remains a safe community for all community members. There is also recognition that while crime impacts all members of the community, it often has a disproportionate impact on those who are financially vulnerable or who identify as being members of historically marginalized groups.

The DA's Office engages in a variety of internal and external efforts designed to engage the community. Examples of these efforts include, but are not limited to, the following: ongoing work with the Building Bridges of Understanding event series; leading a collaborative statewide initiative to support the Oregon Diversity Legal Professional Job Fair, engaging in continuing legal and ethics education and routine bias training, a DA's conviction integrity committee, legislative outreach to promote responsible criminal justice policy, a hate/bias crime multidisciplinary team; community outreach in multiple languages, a trauma-informed victim's assistance program, providing support for U-Visa applications; spearheading new specialty programs and treatment courts; sponsorship of the Hillsboro High School Mock Trial Team.

A key initiative of the DA's Office remains supporting services for vulnerable victims, especially child abuse and domestic violence victims. The DA's Office is working with a broad coalition of community partners and agencies to lead an effort to establish the Family Peace Center of Washington County. This initiative seeks to address the impact of Adverse Childhood Experiences ("ACEs") and trauma as a form of transformative criminal justice reform.

### Juvenile (100-5010)

Upon learning that the Juvenile Department would need to submit a 7% reduction in the General Fund program, those reductions are reflected in the following way: a reduction in the Multnomah County contract for juvenile detention from 14 beds to 11 beds at a rate of \$477.01 per bed per day, 1.00 full-time equivalent (FTE) vacant Juvenile Counselor II, and 1.39 FTE Variable Hour Juvenile Counselor I positions. These positions have been vacant for a period of time in anticipation of budget reductions, so the Juvenile Department has been able to absorb the workload within the affected units with no negative impacts.

Increased costs of juvenile detention beds have been a growing concern for the department over the past few years. In an effort to reduce these costs, the Juvenile Department cut the contracted beds from 17 to 14 in the 2021-2022 fiscal year budget. Upon further analysis of this contract with Multnomah County, it was apparent that Washington County's detention bed rate was significantly less than the actual cost incurred by Multnomah County. An increased rate was negotiated for FY 2023-24, raising the cost from \$367.04 to 477.01 per bed per day. To absorb this increase, Washington County agreed to reduce the beds from 14 to 11 and Multnomah County agreed to a three-year contracting process, increasing the bed rate annually, until the full operational costs are shared. This will bring a significant expenditure increase in detention beds over the next three years, almost doubling the current bed rate.

The Juvenile Department is prioritizing being able to maintain the culturally specific programs that address the behavioral health needs of youth with higher risk issues in the LatinX population. There is strong commitment to Equity, Diversity and Inclusion, as evidenced by our contracts with bilingual/bicultural providers as outlined in our budget equity tool.

### Law Library (176-8510)

Oregon Revised Statutes 9.815 requires each county to provide free law library services.

The Washington County Law Library receives an annual appropriation from the Oregon Judicial Department set by the State of Oregon Legislature. As the state is in process of building the proposed budget, it is still unknown what the exact level of Law Library funding will be. As of this submission a modest increase for county law libraries is included in the draft legislation.

The Law Library continues to draw increasingly from reserves to maintain service levels in the face of flat or decreasing state revenues since 2011. Significant increases to indirect charges, and inflationary increases to print and online resources as well as increasing personnel costs contribute to the decreasing fund balance. Without additional funding in future years, the Law Library will likely see reductions to services, staffing and/or hours.

### **Community Corrections (188-5510)**

The Community Corrections Department's fiscal year 2023-24 budget and proposed services are influenced by directives from the County Administrator's Office to reduce Community Corrections budget by 4%. In addition to an increase from the County Indirect Cost Plan, Personnel costs increase due to increases in salaries, retirement costs, health benefits, and the reinstatement of full-time equivalents (FTE) which were frozen during FY 2022-23 due to budget constraints.

Personnel costs are also influenced by recent increases in the American Federation of State, County and Municipal Employees (AFSCME) and Federation of Oregon Parole and Probation Officers (FOPPO) union contracts to maintain current service levels. Since 2018, the Community Corrections Department is experiencing a 50% increase in the ratio of class A person-to-person misdemeanor cases under supervision, correlating to the total population under supervision. The Class A person-to-person misdemeanor cases are generally funded by Washington County, whereas felony level cases are generally funded by the State of Oregon.

The Community Corrections Center (CCC) will maintain its COVID-19 reduced capacity of 96 beds. Projections from the Oregon Health Authority and Public Health do anticipate lifting the COVID-19 restrictions for congregate living facilities within FY 2023-24. However, to avoid further financial impacts to the General Fund, the CCC is not funding the following vacant positions required for maximum capacity operation of 215 beds: 3.00 FTE Corrections Specialist II positions, 1.00 FTE Sr Program Coordinator position, and 3.00 FTE Residential Counselor positions. These reductions continue to restrict an already undersized custody continuum in Washington County.

The base budget for FY 2023-24 includes many reductions in addition to the 4% budget and service reduction package. The department has reduced the base budget request by \$1,431,979 between the CCC and the Probation and Parole Division:

Community Corrections Center (CCC):

Maintaining a 96-bed maximum capacity at the CCC (established for operation during the peak of COVID-19), and keeping 119 beds closed allows the department to eliminate the following:

- 1.3.00 vacant FTE Residential Counselor positions
- 2.3.00 vacant FTE Corrections Specialist positions
- 3.1.00 vacant FTE Sr. Program Coordinator positions
- 4.Indirect costs (meals etc.)
- 5. Vacant temporary staff FTE

Probation & Parole:
1.2.00 vacant Probation and Parole Officer positions
2.Vacant temporary staff FTE
3.1.00 FTE Case Monitor

The impact of the COVID-19 pandemic has reduced the department's community caseload of Justice-Involved Individuals (JII's) supervised by Washington County by nearly 23% from just three years ago. This has led to reductions in our state revenue streams, commensurate with the capitated funding formula. The 50% increase in the ratio of class A person-to-person misdemeanor cases under supervision correlating to the total population under supervision presents another challenge to the increasing impact to the County General Fund.

It is expected that the total caseload, felony and misdemeanor, will continue the slow growth trend experienced in 2022 and that Community Corrections will provide capacity to supervise a caseload of up to 3,400 JII's assigned to one of three levels of supervision based on their risk to reoffend. Caseloads for our highest risk populations will range from an average of 50 (sex crimes, domestic violence, and mentally ill) to 65 (general caseloads of property and drug offenses). Approximately 500 cases will be supervised on low-risk caseloads that average about 170 cases and another 300 will be monitored on an administrative case bank.

The Program Services Division will maintain the service reductions from the previous two fiscal years (2021-22 & 2022-23), which reduced allocations for evidence-based services. Specific impacts include recovery mentors, clean and sober housing, domestic violence intervention, counseling for sex abuse, and other services focused on reducing future criminal behavior.

The Counseling and Victims' Services Program (CVS) continues to provide counseling services to victims of crime, members of our community, and clients under supervision in Washington County. All CVS counseling services are free of charge.

### **Land Use & Transportation**

The proposed budget for Land Use & Transportation increase 10,531,711 (8%). General Fund expenditures increases 967,033 (17%) and special fund expenditures increase 9,564,678 (7%). The General Fund subsidy increases 736,516 (58%). The number of full-time equivalent (FTE) positions decrease 7.04 (2%). Refer to the Summary Schedule tab for distribution of FTE by organization unit.

### Long Range Planning (100-6010)

For the past three years, Long Range Planning staff resources have been devoted primarily to completing mandatory ongoing tasks identified in the Planning Work Program, as well as addressing a series of challenges to Washington County development regulations for urban wildlife habitat areas, significant changes to state legislation related to middle housing, and administrative rules related to climate and other topics. Land Use & Transportation and Government Relations staff have been actively advocating for additional state funding to help local agencies pay for the significant staff and consultant costs incurred to update local plan and code documents as well as implement these well-intentioned state mandates.

#### Road Fund Administration (168-6045)

HB 2017 was adopted in 2017 with a phased implementation plan. Initial increases in Motor Fuels and DMV fees and tax rates increased in 2018, 2020 and 2022. Other weight-mile tax increases and another two-cent fuel tax increase are scheduled for January 2024 if conditions are met for triggering this final increase. Beyond 2025, the state forecast suggests that revenue growth stagnates overall as the economic and demographic growth slow down and fuel demand declines due to continued increases in on-road vehicle fuel efficiency.

An unprecedented vacancy rate across the Road Fund organization units for the past several fiscal years has resulted in significant Personnel savings. In addition, decreased spending in Materials and Supplies, along with a deferral of the seismic upgrade project for the Walnut Street Center contributes to a high beginning fund balance. Expenditures continue to outpace revenues, and fund balance may be used to mitigate costs. Investment in Road Fund capital program continues, with \$6.2 million budgeted to the Americans with Disabilities Act curb ramp replacement program and other pedestrian and bikeway improvements, and the remaining budget dedicated towards the design of the Gales Creek and Thatcher Road intersection improvement project.

### Current Planning (172-6020)

Current Planning/Development Review operates as an enterprise fund supported by fees from service users. Fee revenue has not adequately supported this Washington County service since FY 2017-18 because prior fee increases did not keep pace with increasing program costs. An independent assessment was completed to provide recommendations to develop a sustainable level of service and funding model including:

- Process improvements
- Staffing and service levels to meet program target service levels
- Sustainable funding

Process improvement work is ongoing. A 50% fee increase was approved by the Board of Commissioners for implementation July 1, 2023 to bring program revenues in line with actual costs. Despite the fee increase, projected budget gaps may not be closed without additional intervention. Staff will monitor the financial condition of this fund and provide updates to the Board as needed.

### **Building Services (174-6020)**

Building Services operates as an enterprise fund supported by fees from service users. Fee revenue has not adequately supported this Washington County service since FY 2017-18 because prior fee increases have not kept pace with increasing program costs. An independent assessment was completed to provide recommendations to develop a sustainable level of service and funding model including:

- Process improvements
- Staffing and service levels to meet program target service levels
- Sustainable funding

Process improvement work is ongoing. A 50% fee increase was approved by the Board of Commissioners for implementation July 1, 2023 to bring program revenues in line with actual costs. Despite the fee increase, projected budget gaps may not be closed without additional intervention. Staff will monitor the financial condition of this fund and provide updates to the Board as needed. During FY 2023-24 department staff will develop methodologies for Board consideration regarding fee indexing to ensure program revenue will keep pace with program costs over time, as well as a proposed technology fee surcharge.

### Housing, Health & Human Services

The proposed budget for Housing, Health & Human Services increases 55,790,992 (17%). General Fund expenditures increase 1,406,339 (4%) and special fund expenditures increase 54,384,653 (19%). The General Fund subsidy increases 5,149,515 (57%). The number of full-time equivalent (FTE) positions increase 30.80 (6%). Refer to the Summary Schedule tab for distribution of FTE by organization unit.

#### **Community Development Block Grant (164-9010)**

The Office of Community Development's mission is to support, directly and indirectly, people in vulnerable or marginalized communities and those with low incomes through services, facilities, affordable housing, and neighborhood revitalization projects. In addition to its primary community development activities, the Office of Community Development conducts the fair housing testing in rental properties, an action called out in our Analysis of Impediments to Fair Housing Choice. This year's budget includes \$54,715 in General Fund support for the fair housing testing program and to enhance economic opportunity for very low-income individuals. The Office of Community Development will also begin the five-year Consolidated Plan effort in coordination with the City of Hillsboro and the City of Beaverton. Washington County's share of the cost is expected to be \$200,000.

### **HOME (220-9020)**

Office of Community Development manages the HOME program on behalf of the County and its twelve city HOME consortium members. HOME funds are used throughout the County to finance the development of affordable housing including rental housing new construction, acquisition and/or rehabilitation or homeownership. In fiscal year 2023-24 one large development project will be funded although the project will not start expending funds during this fiscal year. The office also manages additional HUD funds received for HOME-ARP activities.

### Metro Affordable Housing Bond (219-6520)

Staff expect to fully spend approximately \$103.66 million in capital funds for the 11 projects that have received Metro Concept Endorsement. This includes the planned closing of Plambeck Gardens in April 2023, and commencement construction draw down of their \$14.7 million in Metro Housing Bond funds. In addition, County Commissioners have recommended to Metro concept endorsement of Woodland Hearth, sponsored by Community Partnership for Affordable Housing (CPAH), which applied for the \$13 million NOFA release by the County in August 2022 for the remaining Metro Housing Bond funds available in the County's Local Implementation Strategy. The project is expected to close in early 2024, and will begin construction soon after. Staff expect approximately \$109 million in available capital funds will be spent by end of fiscal year 2024, with two projects remaining under construction. In total, it is expected 13 projects will be funded with the County's eligible share, with total expenditure occurring by end of fiscal year 2025.

### Public Health (100-7030)

Washington County's rising population, persons experiencing houselessness and businesses increase service needs (e.g., early education and intervention, communicable disease prevention, restaurant licenses and inspections) has led to increased need for public health services. Limited duration external funding was secured to address some of the related needs (e.g., harm reduction, HIV prevention) and a new full-cost recovery fee philosophy was implemented for some areas regulatory environmental health to increase revenue enough to offset costs.

To better align resources and requirements, public health reduced expenditures for emergency preparedness outreach, school-based health centers and other primary care services by \$558,500. Reductions to these areas may reduce culturally specific and linguistically appropriate healthcare services available to vulnerable, marginalized, and BIPOC communities and capacity to support Local Public Health Authority statutory responsibilities.

State funding remains below the level needed for responsibilities in some areas (e.g., immunizations, reportable diseases, disease outbreaks, epidemics), public health modernization (e.g., foundational capabilities and programs) and the development of local plans to implement public health modernization (e.g., climate adaptation, all-hazards, health equity). The County continues to work with the Oregon State legislature to provide increased funding for public health modernization, particularly in the areas of public health workforce development and retention, equity initiatives, responding to public health emergencies and emerging threats.

Starting in FY 2023-24, General Government Departments move from General Fund to their own Internal Service Funds. Due to this accounting change for overhead and administrative costs, Materials & Services costs and General Fund subsidy increased because Public Health will begin paying into the County's Cost Plan effective this fiscal year. In prior years, the County did not charge allocated costs to General Fund Departments. Additional General Fund subsidy or other resources will be needed in future years as certain grants and other limited duration activities end, partially reversing the organization unit's ability to absorb these costs.

Certain home visiting activities totaling \$1.5 million move from the Maternal Child & Family program within the Public Health organization unit (100-7030) to a new Family Services program within the Children, Youth & Families organization unit (166-7050).

### HHS Administration (100-7040)

To better align resources and requirements, HHS reduced expenditures by \$25,000 in professional services, thus reducing the amount of funds available to various HHS strategic plan work groups. This reduction in service impedes progress on our key HHS strategic directions, including our internal-facing racial equity efforts with staff.

In addition, expenditures reduced by \$2,000 in travel for HHS Administrative Services staff, relying more on technology for training and meetings; this \$2,000 reduction does not impact core services to our community.

### **Developmental Disabilities (191-7065)**

The Developmental Disability Services program has grown dramatically over the past few years due to changes in eligibility requirements by the State Legislature, which significantly increased the number of individuals eligible to be served.

Alongside several years of dramatic growth due to client eligibility expansion by the Oregon State Legislature, state funding levels are below that needed to effectively serve residents. Carryforward funds will allow the County to maintain state-mandated services in the short-term. However, current spending and staffing levels are unsustainable. Funding decisions at the state level will be key to continued financial stability for these services. If funding remains flat, the program will be forced to reduce staff in subsequent fiscal years.

### Behavioral Health (192-7060)

Behavioral Health Administration is a collective fund that provides division administration, operations and management. This organizational unit houses several Behavioral Health division programs including adult and child mental health programs and addictions. The division is also investing in developing new supports for unhoused individuals with mental health and addiction disorders, utilizing unrestricted carryforward revenue. The fund continues to hold approximately \$500,000 in marijuana tax revenue reserved for specific substance use services.

### Health Share of Oregon (195-7085)

As of January 2020, the function of this organization unit transition to Coordinated Care Organization 203-7087 and changed from plan management to care coordination. This results in the availability of funds to invest in new behavioral health programs and infrastructure that aligns with the original intent of these funds. Appropriations moved to Prevention, Treatment and Recovery (207-7086) in fiscal year 2022-23 to consolidate support of new infrastructure development in a single organization unit.

### Mental Health Crisis Services (199-7089)

Hawthorn Walk-in Center is fully funded and revenue from multiple funding sources is stable at this time. Changes in state funding could result in less funds available to support crisis services. This uncertainty has led to conservative management of funds with reserves available to mitigate any decreases in funding.

### Coordinated Care Organization (203-7087)

Washington County bears no financial risk for clinical treatment service costs under the new agreements with Health Share, CareOregon, Trillium, and Yamhill CCO. Changes to the economy and coordinated care organization agreements by the State of Oregon may impact funding levels provided for staffing and service contracts. This will be monitored closely by the Behavioral Health Division.

### Air Quality (244-9030)

Gain Share support for the Wood Stove Exchange program ended in fiscal year 2020-21 with no new Gain Share funds received. The Office of Community Development will continue to evaluate impact and need for program following fiscal year 2023-24. The \$250,000 Gain Share contribution to support administration of this program will assist the County in remaining in attainment of the particulate matter National Ambient Air Quality Standards and continue to improve outdoor and indoor air quality and related health outcomes. Additionally, the Environmental Protection Agency is expected to issue a final rule in Spring 2023 lowering the current standard, and continuation of this program will assist the County in meeting the new stricter guidelines.

### Supportive Housing Services (221-6530)

As the program enters the third year of implementation, it will be carrying over funds from the previous two fiscal years from revenues collected exceeding program expenditures. The rate of program expenditures continues to grow as program capacity is expanded throughout the provider network, and is expected to continue generating carry-over funds each year until the program achieves full capacity in the fifth program year (FY25/26). Funds carried over are allowed and anticipated by the Metro program and consistent with expenditure rates in the other two counties. Carry over funds will be used for one-time programming, capacity building, and capital investments consistent with the requirements of the program and in support of the overall programmatic needs.

#### Housing Production Opportunity Fund (245-9040)

The Housing Production Opportunity Fund (HPOF) program guidelines were formally approved by the Board on February 2, 2021. Three affordable housing programs are eligible for funding through HPOF: Rental Housing, Homeownership and Special Needs projects. A total commitment of \$20 million in strategic investment was made for a five-year period. The program operated with carryforward funds from program start up for fiscal year 2022-23 and is not expected to need additional funds for fiscal year 2023-24.

### **Culture, Education & Recreation**

The proposed budget for Culture, Education & Recreation increases 2,836,194 (4%). General Fund expenditures increase 752,772 (31%) and special fund expenditures increase 2,083,422 (3%). The General Fund subsidy increases 752,772 (78%). The number of full-time equivalent (FTE) positions increase 2.40 (3%). Refer to the Summary Schedule tab for distribution of FTE by organization unit.

### Parks (100-3560)

The 23% reduction to the supplies-general line item impacts the maintenance of restrooms, trails and recreation areas at the County's parks. Staff will prioritize the health and safety of visitors, maintaining a positive experience for patrons, and will work diligently with available resources to minimize the degradation of infrastructure and facilities.

### Metzger Park (162-3560)

In anticipation of park needs and community interest, staff will collaborate with the Metzger Park Local Improvement District Advisory Board to prioritize impactful capital projects while continuing to grow the fund balance.

### Cooperative Library Services (184-9710)

Washington County Cooperative Library Services (WCCLS) is a partnership between the County, nine cities and three nonprofit organizations. The majority of public library operating funds come from the County general fund, but a significant percentage (42%) comes from a five-year local option levy approved for renewal by the voters in May of 2020 at a rate of \$0.22 per \$1,000 of assessed value. The fiscal year 2023-24 budget reflects the third year of the renewed levy which ends June 2026.

WCCLS' intergovernmental agreement includes the commitment to lead a structured process with our partner agencies in preparation for the next levy cycle (FY 2026-27 to FY 2030-31). This strategic process will include evaluating library service levels, performing data analysis, including community indicators, and assessing which library service delivery methods best meet community needs in Washington County. Then the Cooperative would evaluate governance structures to support those needs, explore sustainable funding mechanisms, and agree upon equitable funding distribution models.

Staff look forward to collectively exploring important policy questions, including the role of the County, cities, and nonprofits in public library service delivery, how WCCLS can distribute funding to partner agencies to create more equitable outcomes for our community, and how WCCLS supports accountability for the effective use of taxpayer funds supporting our public library system. This collaborative effort with our partners will chart our path to long-term sustainability for our public library system, and staff look forward to bringing these important policy questions to the Board of County Commissioners in the coming years.

### County Fair Complex (200-9810)

The updated Fairgrounds Master Plan, completed and approved by the Washington County Board of Commissioners in 2019, envisions a regional event destination complementing the new Wingspan Event & Conference Center. Funding has not been identified to complete the planned projects and these projects have been incorporated into the Countywide capital improvement program.

Currently the County Fair incurs costly expenditures for short term rental of tents, portable buildings, portable restrooms, and electrical generators that have replaced buildings that had to be removed for safety reasons.

The Countywide capital improvement planning program creates an opportunity to determine and answer policy questions about how and when to fund and finance improvements to the Fairgrounds.

### **Event Center Operations (435-9840)**

The Wingspan Event & Conference Center (WECC) is a relatively new enterprise business for Washington County. In fiscal year 2022-2023 the WECC transitioned into post-COVID-19 business operations. A business and operations review, which will also include an equity, diversity and inclusion assessment, is being conducted utilizing a third-party consultant to evaluate performance of the WECC, identify best practices, and refine goals and objectives for the WECC.

The Business and Operations review is expected to identify key issues and policy consideration, including options for investments in equitable access, and funding reserves for capital improvements and replacement of depreciable assets that will be required to continue to operate the facility.

### Non-departmental

The proposed budget for Non-departmental increases 3,505,253 (11%). Non-departmental budgets do not include any FTE.

### Non-departmental (100-1620)

The Community Services Fund was designated for one-time, unsolicited allocations from members of the Board of Commissioners in support of non-profit agencies and other community-based organizations who are serving the residents of Washington County and are aligned with the County's mission of public service. Beginning fiscal year 2024-25, the \$100,000 is intended to be part of a competitive grant process in Community Network (100-169605).

### Community Network (100-1696)

To address the County's challenges in keeping up with its maintenance and capital needs, the building maintenance fund is eliminated and a; reduction to arts and culture funding by 10%; reduction of funding to organizations that received both building maintenance and general Community Network funding by 25%; and reduction of funding by 50% to the remaining organizations.

### **CAPITAL BUDGET**

### **General Capital Projects**

The proposed budget for General Capital Projects increases 1,441,381 (2%).

### ITS Capital Projects (354-3580)

A 7% reduction for ITS was determined and is applied across both Fund 518 Operations and Fund 354 Capital Projects, respectively.

The result is a 0.81% reduction to Fund 518 Operations based on an anticipated Base Budget of \$27.0 million, and a 72.7% reduction to General Fund Revenue in Fund 354 Capital Projects. In Fund 354 this included a \$600,000 PC Refresh as a one-time reduction, resulting in a year-over-year reduction of 43%, or approximately \$854,271 rather than 72.7%.

The reduction to Fund 354 totals \$1.45 million. This includes a \$719,271 cut in department requested projects and a \$135,000 ongoing reduction and cancellation of one (1) contractor for the Project Management team.

### Equity Impact to Fund 354:

ITS has taken a strategic approach to the implementation of the 7% reduction. The areas impacted allow for quick adjustments and flexibility when resources are available. ITS priority is to minimize impact to existing service level, and Equity, Diversity, and Inclusion (EDI) efforts.

The 7% reduction impacts ITS' abilities for response time, infrastructure stability, new IT solution requests, and results in an increase of work assignments for existing staff. The reduction of funds to support department requested projects limits ITS ability to address and resolve them.

The ongoing impact to reductions in Capital Funding results in a reduced level of General Fund project support, reduced flexibility for ITS to fully cover key infrastructure maintenance and replacement needs.

These reductions also result in a lower number of General Fund County requests that will be supported for FY 2023-24. ITS will utilize the IT Portfolio Governance Steering Committee's recommendations to decide on projects based on scoring, prioritization of investments and need. EDI is factored into the committee recommendations, however with the decrease of funds, there is an impact to the number projects, which include some EDI efforts. ITS' focus will be on sustaining infrastructure and ongoing projects as it re-evaluates the future funding for Capital efforts.

The one-time reduction to the PC Refresh program results in forgoing all planned PC and laptop replacements for FY 2023-24. As a result, the County moves into a five-year refresh cycle. As hardware, driver, and operating system change, and the longer ITS has units in production, there is an increased risk that devices will break or become unsupported. The County will encounter more issues with laptop batteries, hardware failures and software compatibility and may impact the ability to respond and replace computers in areas that serve the public.

The ongoing reduction of one (1) project manager contractor results in the transition of remaining project efforts to existing staff but does not dramatically affect service levels.

### **Transportation Capital Projects**

The proposed budget for Transportation Capital Projects decreases 19,310,442 (8%).

### Major Streets Transportation Improvement Program (MSTIP) (362-6065)

Land Use & Transportation's Capital Projects Services division staff are managing the design, permitting and construction of 44 projects previously prioritized for funding by the Board of Commissioners through the MSTIP 3d (2012), MSTIP 3e (2016) and MSTIP Bonding Costsharing program (2016) funding allocations. Unforeseen project delays and cost escalation are significant ongoing challenges. In addition, due to an ongoing imbalance in General Fund revenues and expenditures, the proposed FY 2023-24 General Fund transfer to the MSTIP fund is reduced by \$3.643.228 (-7%).

Staff are exploring a range of strategies to mitigate these challenges. Strategies include: reducing project scopes and/or extending project delivery timelines; seeking grant funds or other revenues and/or partner agency contributions where applicable; reviewing debt financing versus pay-as-you-go; and delaying construction for future projects.

Transportation and other community needs continue to exceed available funding, so prioritizing is essential. Equity focus and community engagement are key for prioritizing the allocation of limited funding. The Board of Commissioners has prioritized creation of a countywide Capital Improvement Plan (CIP) to better coordinate planning, funding and development of County infrastructure, including streets, facilities and information technology systems. This approach will allow the Board and the organization to plan for the development and financing of capital needs. This reflects a shift away from selecting transportation improvement projects based solely on funding source, and toward considering transportation needs, priorities and funding within the context of other important community and County needs and priorities.

### North Bethany SDC (376-6065)

This fund was established in FY 2011-12 as a supplemental system development charge (SDC) on development in North Bethany. Resources are used to help fund needed transportation projects in the community. A \$725,864 transfer to the North Bethany CSDR for the construction of Project #100461 - Springville Road (Joss to PCC entrance) and design of Temp Project #23-24.02 - Kaiser Road complete street improvement (Springville to Brugger Road) is budgeted in FY 2023-24.

### Bonny Slope West SDC (378-6065)

This fund accounts for supplemental system development charges (SDC's) collected in the Bonny Slope area to help fund needed transportation capacity improvements as development occurs.

### NON-OPERATING BUDGET

### **Debt Service**

The proposed budget for Debt Service decreases 4,099,074 (8%).

### General Obligation Bonds (304-3585)

In May 2016, County voters approved a bond for the replacement and upgrade to the Emergency Communication System (9-1-1). The annual debt payment of approximately \$4.9 million is allocated and collected through property tax statements.

### Series 2016B FF&C (305-3585)

In December 2016 the County issued \$121 million in Full Faith and Credit Obligations. Proceeds from the borrowing are used to fund three project areas – general facilities projects, construction of the Wingspan Event and Conference Center, and road projects associated with the Major Street Transportation Improvement Program (MSTIP). Revenues to this fund are to pay the annual debt service and come from General Fund, Gain Share Fund, and transient lodging tax revenue.

### **Insurance**

The proposed budget for Debt Service decreases 1,023,324 (1%).

# **Miscellaneous**

The proposed budget for Miscellaneous decreases 35,328,433 (17%).

### **SPECIAL DISTRICTS**

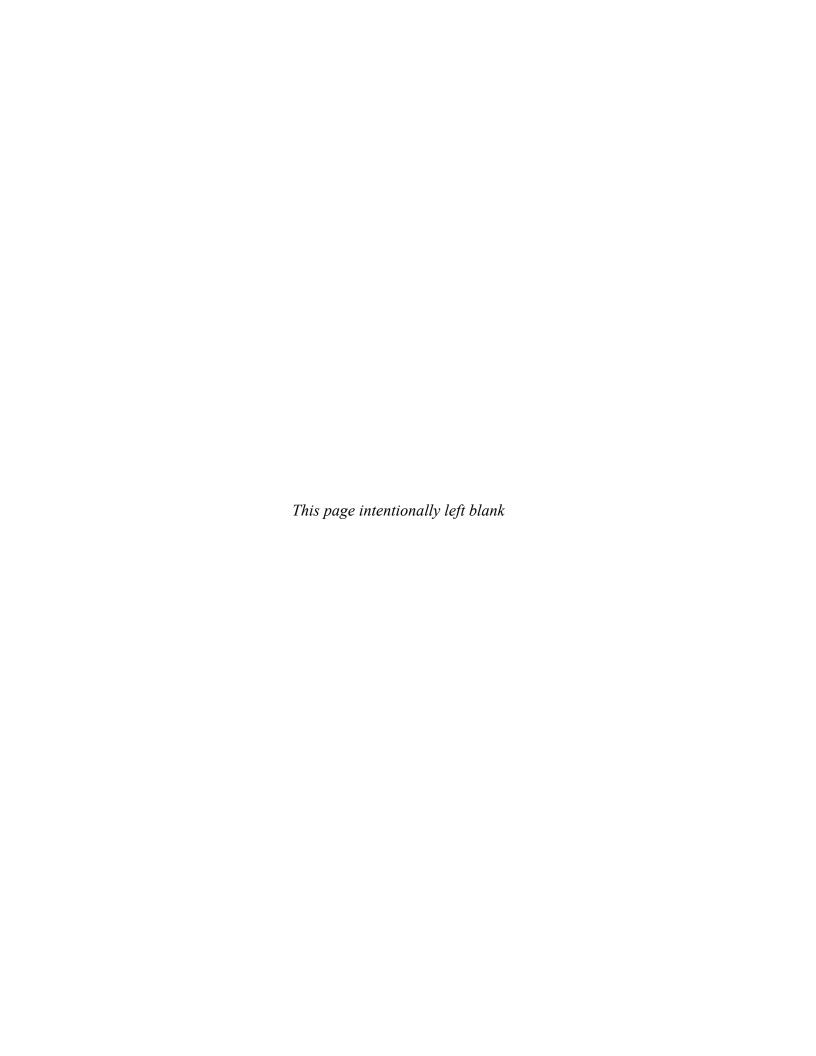
### Urban Road Maintenance District (URMD) (214-6080)

The primary function of the Urban Road Maintenance District (URMD) is the maintenance of streets within the urban areas outside of cities, other than those roads designated as Arterials or Collectors in the Washington County Transportation System Plan. However, since the URMD Board of Directors (Board of County Commissioners) approved URMD Ordinance No. 3 in 2011, more than 50 URMD pedestrian and biking improvement projects have been funded using URMD property tax revenues that have not been needed to maintain target pavement conditions on URMD streets.

However, a combination of factors, including growth in URMD street miles due to development, increasing need and costs for street maintenance, and increasing costs for construction of previously approved pedestrian and biking improvements may necessitate a "pause" in making additional pedestrian and biking project funding allocations. During FY 2023-24, Department of Land Use & Transportation staff who administer URMD will be assessing future estimated URMD revenues, maintenance needs, and estimated maintenance costs to help evaluate the program's financial capacity to continue funding pedestrian and biking improvements in the future.

### North Bethany County Service District for Roads (North Bethany CSDR) (215-6085)

The North Bethany County Service District for Roads was established as part of a larger funding strategy to provide needed transportation improvements in the District as development occurs. Property tax revenues levied by the District are expected to increase as development activity continues in the North Bethany community. A \$1.7 million dollar transfer from the Transportation Development Tax Fund and North Bethany Systems Development Fund is budgeted for construction of projects within the district. All available resources are fully appropriated to maintain flexibility to address current and future transportation projects.



# **Budget Equity Initiatives**

Washington County's 606,378 population is the second largest in Oregon and among the state's most diverse. Washington County is home to Oregon's largest county population of Latino/a/x community members and the highest percentage of Asians and Pacific Islanders. Nearly one in four Washington County residents speaks a language other than English. After English, Spanish is spoken by the largest segment of the county (one in eight county residents speak Spanish).

In February 2020, Washington County made an historic commitment to equity with the passage of the equity, diversity, and inclusion resolution by the Washington County Board of Commissioners. The inaugural Budget Equity Tool was implemented across the County in support of the FY 2022-23 budget process. Prior to the FY 2023-24 budget process, the Budget Equity Tool evolved to include tools tailored to community-facing organization units and internally facing organization units. The FY 2023-24 Budget Equity Tools also included questions that aligned with the different levels of reduction scenarios County departments and offices developed.

The full Budget Equity Analysis endeavors to summarize and highlight Countywide and department-specific equity investments and address proposed reductions. The following amounts represent investments requested by departments and offices in civil rights, equity, diversity and inclusion for FY 2023-24:1

### Language Access and Accommodations

- o Requested FY 2023-24 investment: \$435,941 (Requested FY 2022-23 investment: \$1,124,528)
- FY 2023-24 FTE will receive the bilingual pay differential: 194 (represents a 7% increase over FY 2022-23 FTE of 180.5)

### Culturally Specific Services

Requested FY 2023-24 investment: \$4,880,665<sup>2</sup> (Requested FY 2022-23 investment: \$21,052,868)

#### Equity Focused Professional Services

Requested FY 2023-24 investment: \$1,945,629 (Requested FY 2022-23 investment: \$3,409,485)

### Community Engagement<sup>3</sup>

o Requested FY 2023-24 investment: \$3,245,034

The following table represents a Countywide rollup of FY 2023-24 budget requests to advance equity, diversity and inclusion compared to the 4, 7, and 10% reduction scenarios.

			External Org Units			Internal (	Org Units
	Accommodations, Translation, and Interpretation	Equity Focused Professional Services	Community Engagement	Culturally Specific Services	Improved Outcomes	Accommodations, Translation, and Interpretation	Equity Focused Professional Services
Number of org units with no budget decrease	31	29	17	21	6	4	2
Number of org units with proportional budget decrease	0	0	1	0	1	0	0
Number of org units with disproportional budget decrease	3	0	5	0	3	1	5
Number of org units with no budget	23	28	34	36	47	14	12

<sup>&</sup>lt;sup>1</sup> These requested amounts, which were made at the beginning of the budgeting process, may differ from those investments that are included the final adopted budget for the new fiscal year. The difference in requested investments is due to constrained resources available to the County in both FY 2022-23 and FY 2023-24. Between the development of departmental budget requests and the submission of the proposed budget to the Budget Committee, further cuts were made to achieve balance. The above amounts do not represent the final proposed budget, nor do they reflect which proposed equity investments were cut and which were maintained.

<sup>&</sup>lt;sup>2</sup> The total requested FY 2023-24 investment amount is decreased due to an anticipated reduction in ARPA funds, not to reductions per the 4, 7, or 10% reduction scenarios.

<sup>&</sup>lt;sup>3</sup> The inaugural Budget Equity Tool (FY 2022-23) did not include questions about requested base budget amounts for community engagement investments.

# **Budget Equity Initiatives**

Of the 23 external Organization Units that had no allocation for accommodation, translation, or interpretation, 16 noted that they have access to funds elsewhere in their departmental budget to pay for such work.

### **SOME NOTEWORTHY REQUESTED INVESTMENTS:**

#### Health and Human Services – Solid Waste and Recycling (SWR)

SWR is investing in culturally specific services through building internal bilingual/bicultural capacity as well as developing deep relationships with community-based organizations. SWR proposes allocating \$30,000 in Materials and Services to contracting for culturally specific services with partner organizations like Promotores Ambientales, and Adelante Mujeres' Empresas program. SWR is building relationships in the Latino/a/x business community through chambers of commerce, networking groups, economic development staff and non-profit organizations as well as through individual business leaders.

SWR is also reorganizing the Garbage and Recycling Advisory Committee to create a more community-centered advisory body that is intentionally designed to include communities that have been historically marginalized by County programs and policies as well as reorganizing internal organizational structure to elevate bilingual English/Spanish communications through a new Bilingual Communications Lead role. \$146,600 is allocated towards providing services for communities experiencing access and quality service issue. Of that amount, \$93,250 is allocated to working with Community Engagement Liaisons to support access to services in Washington County's Safe Harbor Languages, to make materials culturally relevant to Latino/a/x communities, translation and interpretation support, and to administration of the reduced rate program. The remaining \$53,350 is one-time Metro funding to provide bulky waste collection solutions for community members living in multi-family communities within Metro's defined Equity Focus Areas.

#### Washington County Cooperative Library Services (WCCLS)

WCCLS priorities included anything that creates more equitable access and did not target for reductions any equity focused services. The department noted that language access is a priority and will continue to invest in purchasing Spanish language materials. WCCLS provides the digital collections for the entire County and continues to work on expanding the number of languages purchased. WCCLS has a growing Spanish-language collection and nascent collections in Chinese, Russian, Hindi, Tamil, Japanese, and Korean. WCCLS is filling a community relations manager position and is planning to make connections with community-based organizations to learn what barriers exist and how to address them while establishing deep connections with community partners.

#### Housing

Under the affordable housing development program, each housing project has a goal of awarding at least 20% of costs to Minority, Women, or Emerging Small Businesses (MWESBs). Affordable and public housing programs collaborate with culturally specific providers on resident communication services, community engagement, and counseling. Housing is funding language accessibility services and culturally responsive programming, capacity building for community-based organizations serving BIPOC populations, as well as providing targeted support services such as financial education, job training, and healthcare access that are tailored to the unique needs of communities.

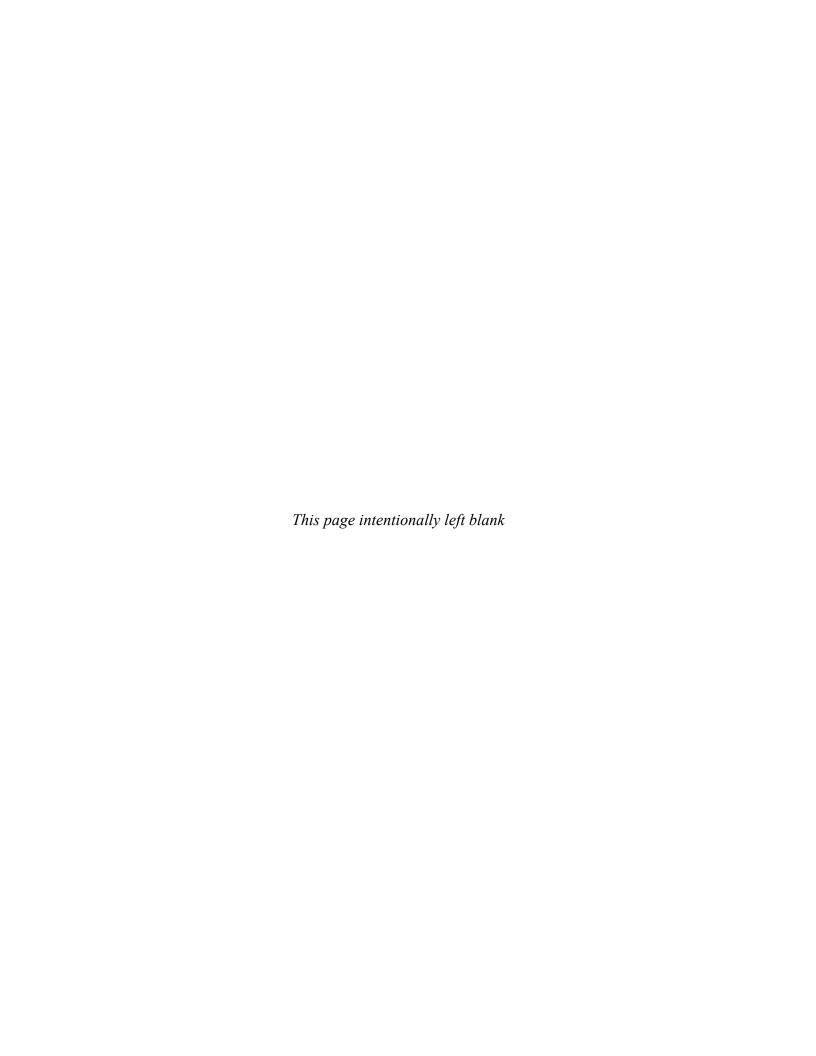
The Asset Management Division partners with a community-based organization contracted to provide bilingual homeownership counseling and mortgage readiness classes for public housing residents interested in purchasing homes sold by HAWC as part of a planned disposition of 60 public housing units under Section 18 of the United States Housing Act of 1937. The Homeless Services Division invests in the organizational health and resiliency of these partners beyond service contracts, with an additional \$150,000 in capacity grant commitment provided over the course of the first three years of a service contract partnership.

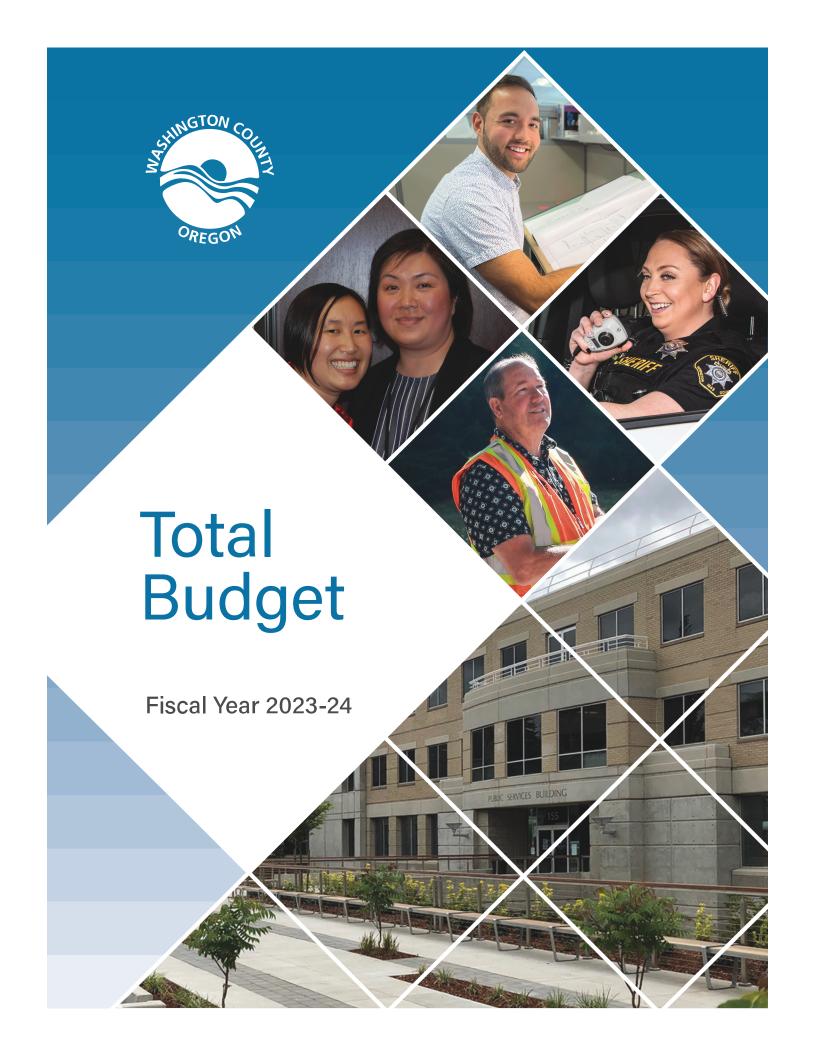
#### Land Use and Transportation (LUT)

LUT is hiring a department-wide community outreach coordinator and an equity policy analyst to work across LUT Communications Team and its divisions to develop and advance a strategy to reach and build relationships with

# **Budget Equity Initiatives**

communities currently and historically excluded or marginalized and to improve outcomes in these communities. LUT has also worked with Espousal Strategies to develop an Equity Framework for Community Engagement for the Major Streets Transportation Improvement Program, an equity-focused mapping tool, and they are developing more equity-focused criteria to help guide future funding allocations.





TOTAL BUDGET OVERVIEW

### TOTAL EXPENDITURES & FTE

		Adopted	Modified	Proposed	Change		% of
Description		2022-23	2022-23	2023-24	\$	%	Total
General Government		\$ 139,266,734	139,297,234	147,317,430	8,020,196	6%	9%
Public Safety & Justice		226,476,635	226,697,892	264,661,371	37,963,479	17%	16%
Land Use & Transportation		134,596,782	134,906,982	145,438,693	10,531,711	8%	9%
Housing, Health & Human Services		299,031,175	329,071,529	384,862,521	55,790,992	17%	23%
Culture, Education & Recreation		71,511,377	71,669,500	74,505,694	2,836,194	4%	4%
Non-departmental		31,237,245	30,902,366	34,407,619	3,505,253	11%	2%
	subtotal	902,119,948	932,545,503	1,051,193,328	118,647,825	13%	62%
Capital		313,149,706	319,604,382	301,735,321	(17,869,061)	-6%	18%
Non-operating		381,955,222	382,121,573	348,456,983	(33,664,590)	-9%	20%
	Totals	1,597,224,876	1,634,271,458	1,701,385,632	67,114,174	4%	100%
General Fund		366,316,438	370,075,758	346,658,558	(23,417,200)	-6%	20%
Special Funds		1,230,908,438	1,264,195,700	1,354,727,074	90,531,374	7%	80%
	Totals	\$1,597,224,876	1,634,271,458	1,701,385,632	67,114,174	4%	100%
General Fund		1,170.78	1,182.98	907.29	(275.69)	-23%	38%
Special Funds		1,198.22	1,211.02	1,483.68	272.66	23%	62%
	FTE's	2,369.00	2,394.00	2,390.97	(3.03)	0%	00.00%

TOTAL BUDGET OVERVIEW

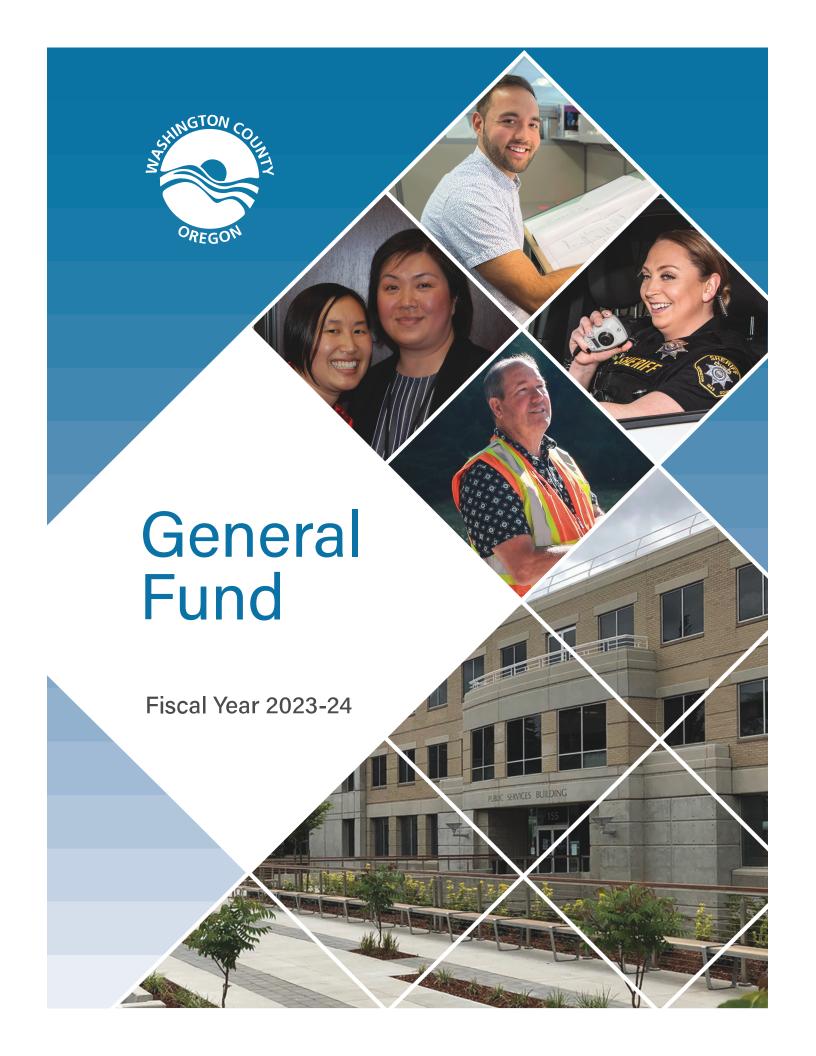
# TOTAL REVENUE & EXPENDITURES with ENDING FUND BALANCE by FUNCTIONAL AREA

			Adopted	Modified	Proposed	Change		% of
Description			2022-23	2022-23	2023-24	\$	%	Total
General Government		\$	63,334,899	63,334,899	125,308,731	61,973,832	98%	10%
Public Safety & Justice			112,729,027	112,888,691	125,814,392	12,925,701	11%	10%
Land Use & Transportation			88,531,225	88,531,225	92,274,215	3,742,990	4%	7%
Housing, Health & Human Services			258,697,212	273,897,576	288,360,740	14,463,164	5%	23%
Culture, Education & Recreation			51,488,342	51,570,029	51,078,477	(491,552)	-1%	4%
Capital			151,391,053	154,292,053	156,840,201	2,548,148	2%	13%
Non-operating			463,985,544	463,985,544	395,932,831	(68,052,713)	-15%	32%
	Total Revenues	_1	,190,157,302	1,208,500,017	1,235,609,587	27,109,570	2%	<u>100%</u>
General Government			139,266,734	139,297,234	147,317,430	8,020,196	6%	9%
Public Safety & Justice			226,476,635	226,697,892	264,661,371	37,963,479	17%	16%
Land Use & Transportation			134,596,782	134,906,982	145,438,693	10,531,711	8%	9%
Housing, Health & Human Services			299,031,175	329,071,529	384,862,521	55,790,992	17%	23%
Culture, Education & Recreation			71,511,377	71,669,500	74,505,694	2,836,194	4%	4%
Non-departmental			31,237,245	30,902,366	34,407,619	3,505,253	11%	2%
Capital			313,149,706	319,604,382	301,735,321	(17,869,061)	-6%	18%
Non-operating			381,955,222	382,121,573	348,456,983	(33,664,590)	-9%	20%
	Total Expenditures	_1	,597,224,876	1,634,271,458	1,701,385,632	67,114,174	4%	<u>100%</u>
	Revenues under Expenditures	_	(407,067,574)	(425,771,441)	(465,776,045)	(40,004,604)	9%	
Beginning Fund Balances		_	407,067,574	425,771,441	465,776,045	40,004,604	9%	
	<b>Ending Fund Balances</b>	\$	-	-	-			

TOTAL BUDGET OVERVIEW

# TOTAL REVENUE & EXPENDITURES with ENDING FUND BALANCE by ACCOUNT TYPE

		Adopted	Modified	Proposed	Change		% of
Category Description		2022-23	2022-23	2023-24	\$	%	Total
Taxes		\$ 248,778,104	248,778,104	253,601,697	4,823,593	2%	21%
Licenses and permits		13,754,772	13,754,772	16,196,897	2,442,125	18%	1%
Intergovernmental		401,945,313	398,024,432	380,001,573	(18,022,859)	-5%	31%
Charges for Services		161,984,479	161,984,479	252,134,523	90,150,044	56%	20%
Fines & Forfeitures		2,348,800	2,348,800	2,158,763	(190,037)	-8%	0%
Interdepartmental		102,595,383	94,524,075	63,411,547	(31,112,528)	-33%	5%
Miscellaneous		59,079,310	64,318,514	70,818,671	6,500,157	10%	6%
Operating Transfers In		199,671,141	224,766,841	197,285,916	(27,480,925)	-12%	16%
	Total Revenues	1,190,157,302	1,208,500,017	1,235,609,587	27,109,570	2%	100%
Personnel Services		349,260,540	352,075,919	366,110,579	14,034,660	4%	22%
Materials & Services		536,499,283	543,794,700	540,794,342	(3,000,358)	-1%	32%
Other		169,461,921	169,461,921	194,775,025	25,313,104	15%	11%
Interdepartmental		100,006,121	107,873,875	64,617,611	(43,256,264)	-40%	4%
Operating Transfers Out		202,312,099	219,840,234	197,298,321	(22,541,913)	-10%	12%
Capital Outlay		73,119,324	75,162,413	100,250,969	25,088,556	33%	6%
Contingency	subtotal	<b>1,430,659,288</b> 166,565,588	<b>1,468,209,062</b> 166,062,396	<b>1,463,846,847</b> 237,538,785	<b>(4,362,215)</b> 71,476,389	<b>0%</b> 43%	<b>86%</b> 14%
	Total Expenditures	1,597,224,876	1,634,271,458	1,701,385,632	67,114,174	4%	<u>100%</u>
Revenues under Expenditures		(407,067,574)	(425,771,441)	(465,776,045)	(40,004,604)	9%	
Beginning Fund Balances		407,067,574	425,771,441	465,776,045	40,004,604	9%	
	Ending Fund Balances	<u>\$</u> -			-		



GENERAL FUND OVERVIEW

Property tax revenue raised from the County's \$2.2484 permanent rate is accounted for in the General Fund. This fund is the main operating fund of the County and accounts for the revenues and expenditures for countywide activities.

		Adopted	Modified	Proposed	Change		% of
Functional Area		2022-23	2022-23	2023-24	\$	%	Total
General Government	\$	83,246,074	83,276,574	22,810,440	(60,466,134)	-73%	7%
Public Safety & Justice		106,608,039	106,669,632	135,276,171	28,606,539	27%	39%
Land Use & Transportation		5,581,770	5,581,770	6,548,803	967,033	17%	2%
Housing, Health & Human Services		34,619,489	38,378,808	39,785,147	1,406,339	4%	11%
Culture, Education & Recreation		2,344,820	2,421,256	3,174,028	752,772	31%	1%
Non-departmental	_	31,237,245	30,902,366	34,407,619	3,505,253	11%	10%
	subtotal _	263,637,437	267,230,406	242,002,208	(25,228,198)	-9%	70%
Non-operating		102,679,001	102,845,352	104,656,350	1,810,998	2%	30%
	Totals <u>\$</u>	366,316,438	370,075,758	346,658,558	(23,417,200)	-6%	100%
	FTE's _	1,170.78	1,182.98	907.29	(275.69)	-23%	

GENERAL FUND OVERVIEW

		Adopted	Modified	Proposed	Change	% of
Functional Area		2022-23	2022-23	2023-24	\$ %	Total
General Government	\$	7,996,834	7,996,834	3,883,490	(4,113,344) -51%	1%
Public Safety & Justice		15,810,415	15,810,415	21,263,360	5,452,945 34%	7%
Land Use & Transportation		4,315,318	4,315,318	4,545,835	230,517 5%	2%
Housing, Health & Human Services		25,532,784	29,292,104	25,548,928	(3,743,176) -13%	8%
Culture, Education & Recreation		1,457,329	1,457,329	1,457,329	- 0%	0%
Non-operating	_	265,488,176	265,488,176	245,133,575	(20,354,601) -8%	82%
	Total Revenues	320,600,856	324,360,176	301,832,517	(22,527,659) -7%	100%
General Government		83,246,074	83,276,574	22,810,440	(60,466,134) -73%	7%
Public Safety & Justice		106,608,039	106,669,632	135,276,171	28,606,539 27%	39%
Land Use & Transportation		5,581,770	5,581,770	6,548,803	967,033 17%	2%
Housing, Health & Human Services		34,619,489	38,378,808	39,785,147	1,406,339 4%	11%
Culture, Education & Recreation		2,344,820	2,421,256	3,174,028	752,772 31%	1%
Non-departmental		31,237,245	30,902,366	34,407,619	3,505,253 11%	10%
Non-operating	_	102,679,001	102,845,352	104,656,350	1,810,998 2%	30%
	Total Expenditures _	366,316,438	370,075,758	346,658,558	(23,417,200) -6%	100%
	Revenues under Expenditures	(45,715,582)	(45,715,582)	(44,826,041)	889,541 -2%	
General Fund		34,100,000	34,100,000	33,210,459	(889,541) -3%	74%
Revenue Stabilization	_	11,615,582	11,615,582	11,615,582	- 0%	26%
	Beginning Fund Balance	45,715,582	45,715,582	44,826,041	(889,541) -3%	100%
	Ending Fund Balances §	<u> </u>	-		<u>-</u>	

GENERAL FUND OVERVIEW

		Adopted	Modified	Proposed	Change	% of
Category Description		2022-23	2022-23	2023-24	\$ %	Total
Taxes	\$	186,013,659	186,013,659	186,869,014	855,355 0%	62%
Licenses & Permits		8,208,900	8,208,900	8,858,938	650,038 8%	3%
Intergovernmental		30,083,805	33,825,075	29,481,788	(4,343,287) -13%	10%
Charges for Services		14,143,732	14,143,732	10,941,992	(3,201,740) -23%	4%
Fines & Forfeitures		1,948,300	1,948,300	1,755,763	(192,537) -10%	1%
Interdepartmental		9,110,007	9,128,057	13,044,815	3,916,758 43%	4%
Miscellaneous		5,461,520	5,461,520	6,490,393	1,028,873 19%	2%
Operating Transfers In	_	65,630,933	65,630,933	44,389,814	(21,241,119) -32%	15%
	Total Revenues	320,600,856	324,360,176	301,832,517	(22,527,659) -7%	100%
Personnel Services		177,700,902	179,528,900	137,248,587	(42,280,313) -24%	40%
Materials & Services		51,326,392	52,895,652	66,909,822	14,014,170 26%	19%
Other		3,543,810	3,543,810	2,784,372	(759,438) -21%	1%
Interdepartmental		860,158	1,229,155	1,501,496	272,341 22%	0%
Operating Transfers Out		91,063,419	91,229,770	104,374,229	13,144,459 14%	30%
Capital Outlay	_	79,200	240,793	103,900	(136,893) -57%	0%
	subtotal	324,573,881	328,668,080	312,922,406	(15,745,674) -5%	90%
Contingency	_	41,742,557	41,407,678	33,736,152	(7,671,526) 19%	10%
	Total Expenditures _	366,316,438	370,075,758	346,658,558	(23,417,200) -6%	100%
Povonuos undor Evnondituros		(45 715 590)	(AE 71E EPO)	(44 926 044)	889.541 -2%	
Revenues under Expenditures		(45,715,582)	(45,715,582)	(44,826,041) 44,826,041	,	
Beginning Fund Balances		45,715,582	45,715,582	44,020,041	(889,541) -2%	
	Ending Fund Balances §	<u> </u>	-		-	

### **GENERAL FUND**

The County views all resources as either discretionary or dedicated. Discretionary revenues are general in nature and may be directed for use at the discretion of the Budget Committee and Washington County Board of Commissioners; these revenues are accounted for in the General Fund. Dedicated revenues are restricted to a defined purpose and use and are accounted for in various special funds; approximately, 70% of the County's total budget is dedicated.

The Board policy is to maintain an ending fund balance that is a minimum of 15% of net revenues with a goal of 20%. The amounts transferred to MSTIP and WCCLS are excluded from General Fund revenues for purposes of calculating the fund balance reserve. This reserve provides the County the ability to adjust to cyclical changes in revenue sources, expenditures, emergencies, cover the County's cash flow needs prior to the annual property tax receipts in November and preserve long-term financial stability.

The current fiscal year is projected to meet the Board's goal and subsequent years are forecasted based on the current year's projections. The following assumptions are used for the projections and forecast:

### Projections for the 2023-24 fiscal year:

- 4.5% increase in assessed value
- 96.0% property tax collection rate
- COLA Based on CPI-W, West Coast (annual average) index.
  - o 5.5% COLA for WCPOA
  - 4.5% COLA for Teamsters, AFSCME, SSG, ONA, FOPPO
  - 3.5% COLA for non-represented employees.
- 24.59% Blended PERS rate

# DISCRETIONARY REVENUE DEFINITIONS

The following describes the various discretionary revenue sources accounted for in the General Fund.

#### TAXES

**Property Taxes** are revenues generated by a \$2.2484 permanent fixed rate levied against a property owner's taxable assessed value on land and structures. As a result of the voters approving ballot measures 47 and 50, in 1996 and 1997, respectively, the state has a property tax rate system; prior to 1996 the state had a property tax base system. A permanent tax rate was determined for each taxing jurisdiction and then applied to a taxable assessed value that is limited to a 3% annual increase plus any exceptions allowed by state statute. The fiscal year 2022-23 taxable assessed values in Washington County were approximately 52% of real market value.

**Delinquent Taxes** refers to the collections of property taxes not paid in the year in which the taxes were levied. The amount budgeted for each year is estimated by using recent historical collection rates on the outstanding delinquent property tax balance from each year's lewy.

**Additional Tax – Current** includes payments from properties that are disqualified from a special assessment program including farm and forest land and historic property as well as fees charged for personal property returns filed after the due date.

**Hotel/Motel Tax** or Transient Lodging Tax is a tax collected from lodging guests (daily or weekly renters at hotels, motels and other lodging establishments). This tax has been in existence since 1972. On March 31, 2000 the tax rate within Washington County was increased to 7% and on July 1, 2006 the tax rate increased to 9%. The tax is distributed as follows: 26% goes to the Washington County Visitors Association, 28% goes to the General Fund of Washington County, 11% goes to the Washington County Fair Grounds, 7% goes to the Events Center project and 28% is split among the cities within Washington County.

Real Property Transfer Tax is revenue from the County's 1/10th of 1% tax on real estate transfers within Washington County.

**Other Tax** revenue accounts for miscellaneous taxes including the Small Tract Forestland (STF) Option developed to accommodate the varying needs of small woodland owners. This program allows the landowner to delay paying part of their annual property taxes until after the landowner harvests timber. The 2003 legislature established the Forestland Program as a special tax assessment. This reduced tax assessment was intended to recognize the importance of forestland to Oregon's economy and to respond to the growing pressures urban growth was putting on natural resource lands.

### **LICENSES & PERMITS**

**Liquor License** fees are charged for Oregon Liquor Control Commission applications for license renewals, original applications and change in ownership, location or privilege (type of license).

Cable TV Franchise Fees are collected from cable television companies within unincorporated Washington County.

#### INTERGOVERNMENTAL REVENUES

**Cigarette Tax** is a state shared revenue from the tax on the sale of cigarettes and allocated to counties based on their pro-rata share of the total population in the state.

**Liquor Tax** is a state shared revenue from the tax on the sale of alcoholic beverages and allocated to counties based on their prorata share of the total population in the state. Another portion of the liquor tax is dedicated and distributed to the County for use in mental health programs. These dedicated monies are included in the Human Services budget, a special fund.

**Marijuana Tax** is a state shared revenue from the sale of recreational marijuana and allocated to counties based on the total available grow canopy size and number of licensees. An additional 3% tax was approved by voters for retail sales in licensed shops in unincorporated areas of the County. Another portion of the marijuana tax is dedicated and distributed to the County for use in mental health programs. These dedicated monies are included in the Behavioral Health Division budget, a special fund.

**Oregon and California (O&C) Railroad Timber Sale Revenue** is distributed by the U.S. Treasury to counties in western Oregon from the sale of timber cut on the lands originally granted to the O&C Railroad by the federal government. Monies are distributed based on a formula defined in the act.

### DISCRETIONARY REVENUE DEFINITIONS

**State Timber Receipt** revenues account for the County's share of timber tax distributions made by the state of Oregon for managing state forest lands within the County.

**Amusement Device Tax** is revenue raised by the state-wide collection of a flat fee per amusement device (pinball game, etc.). The state retains 60% of the tax and distributes the remaining 40% among counties based on their pro-rata share of the total population.

**Video Lottery** revenue is raised from monies generated by video poker machines located throughout the state. According to state law, counties receive their pro-rata share of the 2.5% of net receipts for economic development.

### FINES & PENALTIES

**Court Surcharge** revenue is received from the County Assessment levied per ORS 137.309. County Assessments are additional charges placed by circuit and traffic courts on top of fines imposed by the courts. Fines are placed in the General Fund and used to support Community Corrections and Juvenile programs.

#### MISCELLANEOUS REVENUES

Interest Earnings on the County's temporarily idle funds invested as authorized by the County's Investment Policy and Oregon Revised Statutes.

**Reimbursement of Expenses** is money received from County departments to repay the General Fund for a lump sum payment made in fiscal year 2001-02 to the Public Employees Retirement System (PERS) to retire a portion of the County's unfunded actuarial liability. This payment is being recovered from the benefited departments over a 25-year period.

Other Revenues include charges to the state courts, public defender and the bar association for facilities and information services provided by the County.

#### **TRANSFER REVENUES**

**Transfer from Fund 222** (Indirect Cost Reimbursement) is discontinued starting in FY 2023-24. The new Internal Service Funds for general government indirect services are created and will be funded via the cost allocation plan. This is further clarified in the budget message.

**Transfer from Fund 204** (SIP Fund). Strategic Investment Plan (SIP) is revenue from qualified companies based on agreements negotiated as part of the state's economic development program. The County currently has three active strategic investment plans – 2005 Intel, 2006 Genentech and 2014 Intel.

**Transfer from Fund 205** (Gain Share Fund). Gain Share is revenue anticipated from personal state income tax associated with SIP project related employment.

**Transfer from Fund 504** (Liability Fund). The General Fund contributed \$2 million dollars to the Liability Fund to stabilize the fund balance in fiscal year 2017-18. The Liability Fund allocates costs through the County Cost Allocation Plan (CAP). The CAP calculation includes a fund building component to reimburse the General Fund for the contribution.

# DISCRETIONARY & DEPARTMENTAL REVENUE

		Adopted	Modified	Proposed	Change		% of
Category Description		2022-23	2022-23	2023-24	\$	%	Total
Taxes	9	186,013,659	186,013,659	186,869,014	855,355 0	)%	62%
Licenses and permits	-	1,623,000	1,623,000	1,600,000	(23,000) -1	1%	1%
Intergovernmental		6,438,238	6,438,238	6,534,000	95,762 1	1%	2%
Charges for Services		4,500,000	4,500,000	1,670,000	(2,830,000) -6	3%	1%
Fines & Forfeitures		830,000	830,000	778,000	(52,000) -6	6%	0%
Miscellaneous		3,088,962	3,088,962	5,091,000	2,002,038 65	5%	2%
Operating Transfers In	_	62,994,317	62,994,317	42,591,561	(20,402,756) -3	32%	14%
	subtotal - Other _	79,474,517	79,474,517	58,264,561	(21,209,956) -2	27%	19%
	Total Discretionary	265,488,176	265,488,176	245,133,575	(20,354,601) -8	8%	81%
Departmental Revenues	_	55,112,680	58,872,000	56,698,942	(2,173,058) -4	4%	19%
	Total General Fund Revenues	320,600,856	324,360,176	301,832,517	(22,527,659) -7	7%	100%

See page 70 for further detail.

# **DISCRETIONARY REVENUE**

Property taxes are generated by a fixed rate levied against the assessed value of all taxable land and structures in the County. The County's permanent tax rate is \$2.2484. Under state law, assessed values on existing property can increase up to 3% annually, plus exceptions. Voters approved an increase of 2% in the Countywide Hotel/Motel tax, increasing the tax from 7% to 9% effective July 1, 2006. The County administers the program on behalf of the cities within Washington County; the tax supports the County Fair and tourism. Additional tax - current include payments from properties that are disqualified from a special assessment program including farm and forest land and historic property.

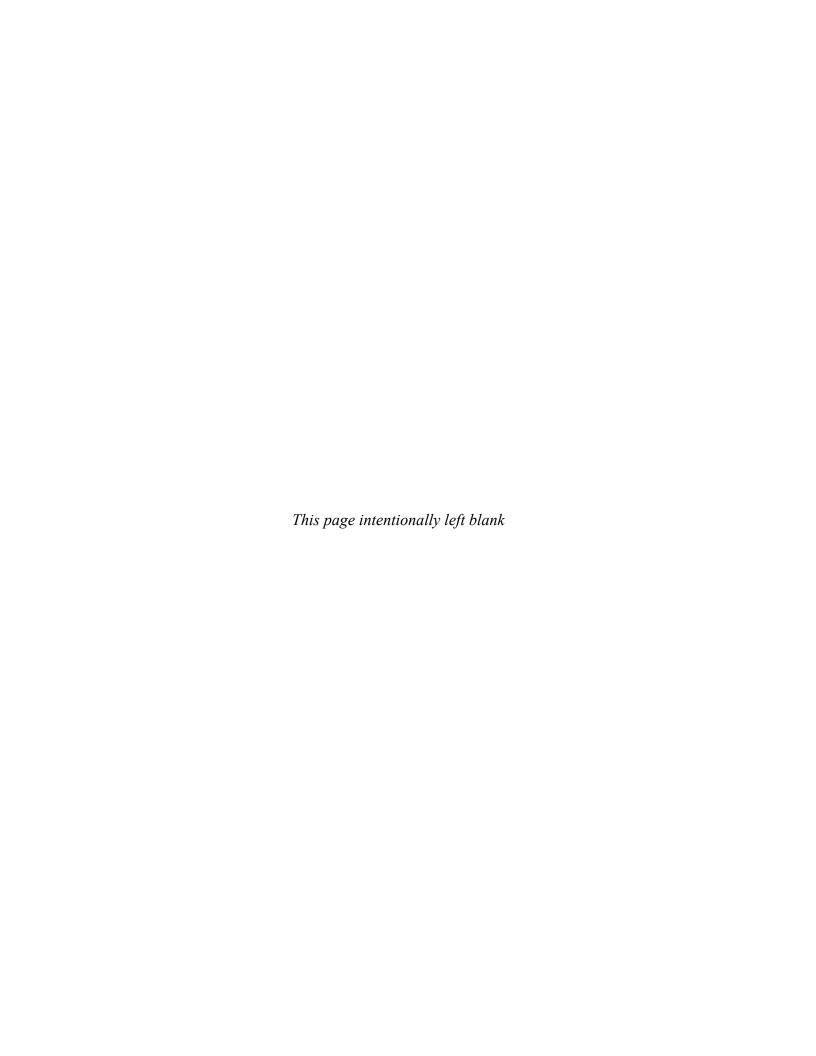
		Adopted	Modified	Proposed	Change		% of
Category Description		2022-23	2022-23	2023-24	\$	%	Total
Current property tax	\$ 10	69,804,029	169,804,029	171,903,838	2,099,809	1%	92%
Delinquent property tax		1,768,792	1,768,792	1,719,038	(49,754)	-3%	1%
subtotal - Property	Taxes 1	71,572,821	171,572,821	173,622,876	2,050,055	1%	93%
Additional tax -current		1,529,411	1,529,411	1,229,638	(299,773)	-20%	1%
Other tax		350,000	350,000	300,000	(50,000)	-14%	0%
Western Oregon STF Severance Tax		10,000	10,000	10,000	-	0%	0%
subtotal - Other	Taxes	1,889,411	1,889,411	1,539,638	(349,773)	-19%	1%
Transient lodgings tax		4,551,427	4,551,427	4,889,000	337,573	7%	3%
Real property transfer tax		8,000,000	8,000,000	6,817,500	(1,182,500)	-15%	4%
Total Tax Rev	enues \$ 1	86,013,659	186,013,659	186,869,014	855,355	0%	100%

	Adopted	Modified	Proposed	Change		% of
Description	2022-23	2022-23	2023-24	\$	%	Total
Liquor license \$	3,000	3,000	5,000	2,000	67%	0%
Cable television franchise fees	1,620,000	1,620,000	1,595,000	(25,000)	-2%	3%
subtotal - Licenses & Permits _	1,623,000	1,623,000	1,600,000	(23,000)	-1%	3%
Liquor revenue	3,916,000	3,916,000	4,287,000	371,000	9%	9%
Oregon and California Land grant	65,000	65,000	65,000	-	0%	0%
Amusement devices	130,000	130,000	140,000	10,000	8%	0%
Cigarette tax	350,000	350,000	335,000	(15,000)	-4%	1%
Marijuana Tax	310,770	310,770	300,000	(10,770)	-3%	1%
State Timber Receipt	1,606,468	1,606,468	1,347,000	(259,468)	-16%	3%
Other	60,000	60,000	60,000	-	0%	0%
subtotal - Intergovernmental	6,438,238	6,438,238	6,534,000	95,762	1%	14%
Recording Division fees	4,500,000	4,500,000	1,670,000	(2,830,000)	-63%	4%
subtotal - Charges for Services _	4,500,000	4,500,000	1,670,000	(2,830,000)	-63%	4%
Fines - Circuit Court	350,000	350,000	273,000	(77,000)	-22%	0%
Court Surcharge	480,000	480,000	505,000	25,000	5%	1%
subtotal - Fines & Penalties _	830,000	830,000	778,000	(52,000)	-6%	2%
late and language	4 000 000	4 000 000	2.407.000	4 007 000	4000/	70/
Interest Income	1,200,000	1,200,000	3,187,000	1,987,000		7%
Reimbursement of expenses (operating)	1,562,402	1,562,402	1,485,000	( , ,	-5%	3%
Other Miscellaneous	326,560	326,560	419,000		28%	1%
subtotal - Miscellaneous _	3,088,962	3,088,962	5,091,000	2,002,038	65%	11%
Transfer from Indirect Cost Allocation Fund	22,494,317	22,494,317	(1,024,021)	(23,518,338) -	-105%	-2%
Transfer from Strategic Investment Program	40,000,000	40,000,000	32,000,000	(8,000,000)	-20%	69%
Other	500,000	500,000		(500,000) -	-100%	0%
subtotal - Transfers In	62,994,317	62,994,317	30,975,979	(32,018,338)	-51%	66%
Total Other Revenues <u>\$</u>	79,474,517	79,474,517	46,648,979	(32,825,538)	-41%	100%

# **OPERATING BUDGET**

Operating expenditures are the recurring costs associated with providing public services to County residents. All staffing costs are reflected in the Operating budget. Examples of expenditures included in this budget include the purchase of office supplies and computers, gravel for roads, vaccines for health clinics, vehicles and fuel for the Sheriff's patrol deputies and postage for mailing voter ballots.

		Adopted	Modified	Proposed	Change		% of
Organization Unit		2022-23	2022-23	2023-24	\$	%	Total
General Government	\$	139,266,734	139,297,234	147,317,430	8,020,196	6%	14%
Public Safety & Justice		226,476,635	226,697,892	264,661,371	37,963,479	17%	25%
Land Use & Transportation		134,596,782	134,906,982	145,438,693	10,531,711	8%	14%
Housing, Health & Human Services		299,031,175	329,071,529	384,862,521	55,790,992	17%	37%
Culture, Education & Recreation		71,511,377	71,669,500	74,505,694	2,836,194	4%	7%
Non-departmental		31,237,245	30,902,366	34,407,619	3,505,253	11%	3%
	Totals _	902,119,948	932,545,503	1,051,193,328	118,647,825	13%	100%
General Fund		263,637,437	267,230,406	242,002,208	(25,228,198)	-9%	23%
Special Funds		638,482,511	665,315,097	809,191,120	143,876,023	22%	77%
	Totals \$	902,119,948	932,545,503	1,051,193,328	118,647,825	13%	100%
General Fund		1,170.78	1,182.98	907.29	(275.69)	-23%	38%
Special Funds	_	1,198.22	1,211.02	1,483.68	272.66	23%	62%
	FTE's	2,369.00	2,394.00	2,390.97	(3.03)	0%	1 <u>00.00%</u>





# **General Government**

\*Effective FY 2023-24, the majority of General Government Departments moved from the General Fund to their own internal service funds. Their "new fund - organization unit / former fund - organization unit" is reflected below

## **DIRECT SERVICES**

Elections	100-3010
Assessment & Taxation	100-3020
Board of Commissioners*	514-1010 / 100-1010
County Administration Office*	522-1510 / 100-1510
Sustainability*	522-3510 / 100-3510
County Counsel*	526-2010 / 100-2010
County Auditor*	528-2510 / 100-2510
Equity, Inclusion and Community Engagement*	530-3110 / 100-3110
INTERNAL SERVICES	
COVID-19 Response and Recovery	155-1645
COVID-19 Response and Recovery Fleet Services	
	500-3540
Fleet Services	500-3540
Fleet ServicesInformation Technology Services*	
Fleet Services Information Technology Services* Facilities*	
Fleet Services Information Technology Services* Facilities* Mail and Print Services	
Fleet Services  Information Technology Services*  Facilities*  Mail and Print Services  County Emergency Management*	
Fleet Services Information Technology Services* Facilities* Mail and Print Services County Emergency Management* Finance*	
Fleet Services Information Technology Services* Facilities* Mail and Print Services County Emergency Management* Finance* Procurement*	

# **GENERAL GOVERNMENT**

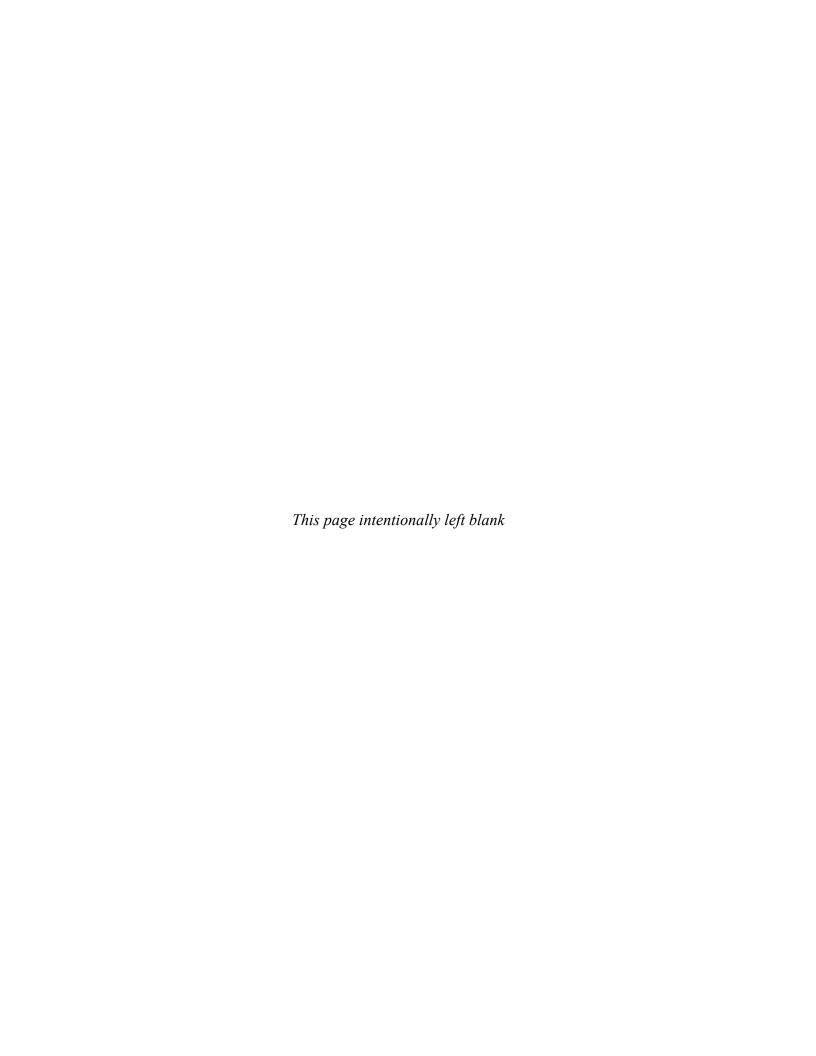
General Government includes organizational units that establish and administer overall County goals and policies, provide executive leadership and legal advice and representation, conduct program audits and analysis, assess and collect property taxes for all taxing jurisdictions within Washington County, conduct countywide elections and provide centralized support to the entire organization.

	Adopted	Modified	Proposed	Change
Organization Unit	2022-23	2022-23	2023-24	\$ %
Assessment & Taxation \$	14,133,017	14,133,017	19,009,716	4,876,699 35%
Board of Commissioners	-	-	2,085,011	2,085,011 0%
Former Board of Commissioners	905,746	936,246	-	(936,246) -100%
County Administrators Office (includes Sustainability)	-	-	7,459,129	7,459,129 0%
Former County Administrators Office	5,696,894	5,696,894	-	(5,696,894) -100%
Former Sustainability	472,823	472,823	-	(472,823) -100%
County Auditor	-	-	906,047	906,047 0%
Former County Auditor	266,646	521,927	-	(521,927) -100%
County Counsel	-	-	4,420,819	4,420,819 0%
Former County Counsel	4,059,043	3,803,762	-	(3,803,762) -100%
Elections	2,647,054	2,647,054	3,800,724	1,153,670 44%
Office of Equity, Inclusion & Community Engagement	-	-	3,002,071	3,002,071 0%
Former Office of Equity, Inclusion & Community Engagement	2,341,000	2,341,000	-	(2,341,000) -100%
subtotal - Direct Services	30,522,223	30,552,723	40,683,517	10,130,794 33%
County Emergency Management	-	-	1,846,885	1,846,885 0%
Former County Emergency Management	1,578,198	1,578,198	-	(1,578,198) -100%
COVID-19 Response and Recovery	46,944,679	46,944,679	33,348,253	(13,596,426) -29%
Facilities Operations	-	-	19,912,610	19,912,610 0%
Former Facilities Operations	16,874,024	16,874,024	-	(16,874,024) -100%
Finance (includes Procurement)	-	-	5,873,356	5,873,356 0%
Former Finance	3,970,651	3,970,651	-	(3,970,651) -100%
Former Procurement	914,511	914,511	-	(914,511) -100%
Fleet Services	6,930,696	6,930,696	7,654,586	723,890 10%
Human Resources (includes Risk Management)	-	-	8,808,192	8,808,192 0%
Former Human Resources	5,462,493	5,462,493	-	(5,462,493) -100%
Former Risk Management	1,203,112	1,203,112	-	(1,203,112) -100%
Information & Technology Services Operations	-	-	26,833,864	26,833,864 0%
Former Information & Technology Services Operations	22,720,862	22,720,862	-	(22,720,862) -100%
Mail and Print Services	2,145,285	2,145,285	2,356,167	210,882 10%
subtotal - Internal Services	108,744,511	108,744,511	106,633,913	(2,110,598) -2%
Totals _	139,266,734	139,297,234	147,317,430	8,020,196 6%
	00.0/2.2=:			(00 400 400) ====
General Fund	83,246,074	83,276,574	22,810,440	(60,466,134) -73%
Special Funds	56,020,660	56,020,660	124,506,990	68,486,330 122%
Totals <u>\$</u>	139,266,734	139,297,234	147,317,430	8,020,196 6%

# GENERAL GOVERNMENT

# BUDGET OVERVIEW

	Adopted	Modified	Proposed	Change	
Organization Unit	2022-23	2022-23	2023-24	\$	%
FTE's	483.10	491.90	461.11	(30.79)	-6%
	Adopted	Modified	Proposed	Change	
Category Description	2022-23	2022-23	2023-24	\$	%
Licenses and permits	85,500	85,500	85,500	-	0%
Intergovernmental	49,932,729	49,932,729	33,966,015	(15,966,714)	-32%
Charges for Services	9,416,125	9,416,125	87,385,503	77,969,378	828%
Fines & Forfeitures	67,800	67,800	70,500	2,700	4%
Interdepartmental	1,994,302	1,994,302	2,047,426	53,124	3%
Miscellaneous	1,049,896	1,049,896	1,078,787	28,891	3%
Operating Transfers In	788,547	788,547	675,000	(113,547)	-14%
Total Revenues _	63,334,899	63,334,899	125,308,731	61,973,832	98%
Personnel Services	72,459,967	72,490,467	72,533,329	42,862	0%
Materials & Services	53,354,128	53,354,128	47,506,069	(5,848,059)	-11%
Other	11,335,302	11,335,302	2,514,102	(8,821,200)	-78%
Interdepartmental	1,209,011	1,209,011	(6,539)	(1,215,550)	-101%
Capital Outlay	79,200	79,200	19,578,900	19,499,700	4,621%
subtotal Contingency	<b>138,437,608</b> 829,126	<b>138,468,108</b> 829,126	<b>142,125,861</b> 5,191,569	<b>3,657,753</b> 4,362,443	<b>3%</b> 526%
Total Expenditures _	139,266,734	139,297,234	147,317,430	8,020,196	6%
Revenues under expenditures	(75,931,835)	(75,962,335)	(22,008,699)	53,953,636	-71%
General Fund Subsidy	75,249,240	75,279,740	18,926,950	(56,352,790)	
Special Funds Beginning Balances	682,595	682,595	3,081,749	2,399,154	
Ending Fund Balances \$	-	-	-	-	



This organization unit is responsible for conducting all federal, state and local elections for Washington County, as well as maintains voter registration records, verifies petitions, and establishes and maintains precincts and election boards.

1. *Election Services* (100-301005): Responsible for the coordination of County election activities. There are two regularly scheduled statewide elections in every even-numbered year, the primary election in May and the general election in November. There are four regularly scheduled elections at the local level each year. A jurisdiction may or may not need to hold an election on those dates. The Legislature may choose to call a special election at any time. In 1998 Oregon voters passed a ballot measure to allow all elections in the state to be conducted by mail. Registered voters are mailed a ballot and must return it on or before election day.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Election Services	\$	2,647,054	2,647,054	3,800,724	1,153,670	44%
	Total \$	2,647,054	2,647,054	3,800,724	1,153,670	44%
by category						
Charges for Services		712,444	712,444	693,813	(18,631)	-3%
Miscellaneous		60,000	60,000	-	(60,000)	-100%
	Total Revenues	772,444	772,444	693,813	(78,631)	-10%
Personnel Services		999,907	999,907	1,187,291	187,384	19%
Materials & Services		1,645,147	1,645,147	2,611,433	966,286	59%
Capital Outlay		2,000	2,000	2,000	-	-%
	Total Expenditures	2,647,054	2,647,054	3,800,724	1,153,670	44%
	General Fund Subsidy \$	1,874,610	1,874,610	3,106,911	1,232,301	66%
FTE's		8.00	8.00	10.00	2.00	25%

# **Budget Analysis:**

Revenues decrease \$78,631 (10%). Expenditures increase \$1,153,670 (44%). General Fund subsidy increases \$1,232,301 (66%).

Revenues primarily decrease due to a reduction in anticipated revenues associated with eliminating the motor voter reimbursements, while a few other revenue streams are incrementally increasing.

Personnel costs increase due to increases in salaries, retirement costs, health benefits, and the reinstatement of 2.00 full-time equivalents which were frozen during fiscal year 2022-23 due to budget constraints and other considerations. The increases are offset slightly by the elimination of two part-time delivery clerks.

Materials & Services increase nominally due to contractual obligations and increased printing and postage costs. Costs for Materials & Services are offset by printing costs associated with secrecy sleeves. Elimination of the secrecy sleeves increases staff efficiencies by an estimated 20% and reduces Materials & Supplies while aligning with practices in other Oregon counties. Starting in FY 2023-24, General Government departments move from the General Fund to their own internal service funds. Due to this accounting change, Materials & Services costs increase \$1,056,433 because Elections will start paying into the County's Cost Plan effective this fiscal year. In prior years, the County did not charge allocated costs to General Fund departments. This methodology change is detailed further in the Budget Message.

The responsibilities of the Department of Assessment and Taxation include appraisal and assessment of property; collection of property taxes for all taxing entities; recording documents and land plats, issuing marriage licenses, records retention, and administration of Elections. For budgetary purposes, Elections is a separate organizational unit (100-3010).

- Tax Collection (100-302005): Collects property taxes; makes special assessments, local improvement district
  assessments; tax accounting; ensures preparation and control of refunds and provides foreclosure proceedings and
  collection of warrants.
- 2. **Appraisal** (100-302010): Appraises real property and mobile homes; provides preparation of ratio studies; explanation and defense of appraisals; ensures maintenance of personnel property records and values and control of exemptions and the cyclical reappraisal program.
- 3. **Cartography & Records** (100-302015): Maintains County mapping of tax lots, ownership and legal descriptions; records and files permanent records of deeds, mortgages, contracts and tax liens; maintains tax code control and operates the records retention program for the County.
- 4. *Tax Roll & Administration* (100-302020): Coordinates data processing needs for the department; provides assistance to the public, provides administrative support, administers programs in Oregon State law such as the veterans' exemption, property tax relief and senior citizens' deferral.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Tax Collection	\$	1,274,029	1,274,029	5,503,433	4,229,404	332%
Appraisal		7,083,255	7,083,255	7,693,323	610,068	9%
Cartography & Records		3,188,123	3,188,123	3,217,644	29,521	1%
Tax Roll & Administration		2,587,610	2,587,610	2,595,316	7,706	0%
	Total	14,133,017	14,133,017	19,009,716	4,876,699	35%
by category						
Licenses and permits		85,500	85,500	85,500	-	0%
Intergovernmental		2,508,000	2,508,000	2,308,000	(200,000)	-8%
Charges for Services		645,650	645,650	676,677	31,027	5%
Fines & Forfeitures		65,300	65,300	68,000	2,700	4%
Miscellaneous		16,700	16,700	51,500	34,800	208%
Personnel Services		13,325,943	13,325,943	13,950,066	624,123	5%
Materials & Services		795,874	795,874	5,053,750	4,257,876	535%
Other		4,000	4,000	4,000	-	0%
Capital Outlay		7,200	7,200	1,900	(5,300)	-74%
	Total Expenditures	14,133,017	14,133,017	19,009,716	4,876,699	35%
	General Fund Subsidy \$_	10,811,867	10,811,867	15,820,039	5,008,172	46%
FTE's	_	108.00	108.00	109.00	1.00	1%

### **Budget Analysis:**

Revenues decrease \$131,473 (4%). Expenditures increase \$4,876,699 (35%). General Fund subsidy increases \$5,008,172 (46%).

Revenues decrease primarily due to a reduction in anticipated revenues associated with the County Assessment Function Funding Assistance grant, while a few other revenue streams are incrementally increasing.

Personnel costs increase due to increases in salaries, retirement costs, health benefits, and the reinstatement of a 1.00 full-time equivalent (FTE) position and a 1.50 variable hour FTE position which were frozen during fiscal year 22-23 due to budget constraints and other considerations. Additionally, the department is adding 1.00 FTE for a new Appraiser II position in FY 23-24.

Materials & Services increase primarily due to contractual obligations and increased printing and postage costs. Materials & Services increases are offset by reducing non-statutory related items, including training, travel, internal services, and the optional advisory Farm Board.

Starting in FY 2023-24, General Government departments move from the General Fund to their own internal service funds. Due to this accounting change, Materials & Services costs increase \$4,180,317 because Assessment & Taxation will start paying into Washington County's Cost Plan. In prior years, the County did not charge allocated costs to General Fund departments. This change is further detailed in the Budget Message.

\*Effective FY 2023-24, General Fund organizational unit Legislation & Policy (100-1010) is moved to this new internal service fund.

As the elected representatives of the citizens, the Board of Commissioners serve as the governing body for Washington County government, setting the direction for the organization by defining and approving goals, priorities and policies.

 Legislation and Policy (514-101005): The Board of Commissioners represents the Washington County citizenry by enacting legislation, adopting the annual budget, and establishing overall policy direction. \*This program's number through FY 2022-23 was 100-101005.

		Adopted	Modified	Proposed	Change	
<b>Program Description</b>		2022-23	2022-23	2023-24	\$	%
Legislation and Policy	\$	-	-	2,085,011	2,085,011	-%
	Total \$	-	-	2,085,011	2,085,011	-%
by category						
Charges for Services		-	-	2,085,011	2,085,011	-%
	Total Revenues		-	2,085,011	2,085,011	-%
Personnel Services		-	-	895,807	895,807	0%
Materials & Services				1,128,255	1,128,255	0%
	subtotal	-	-	2,024,062	2,024,062	-%
Contingency		<u> </u>		60,949	60,949	0%
	Total Expenditures	-		2,085,011	2,085,011	-%
	Revenues under Expenditures	-	-	-	-	-%
Fund Equity		-	-	-	-	-%
	Ending Fund Balance \$		<u> </u>			
FTE's		<u> </u>	<u> </u>	5.00	5.00	0%

# Budget Analysis:

Materials & Services expenditures increase due to the addition of internal allocated costs starting in FY 2023-24. In prior years, the County did not charge allocated costs to General Fund Departments.

Personnel Services expenditures increase primarily due to the addition of 4.5% COLA that was approved by the Salary Commission and increases in salaries, retirement costs, and health benefits.

\*The Board of Commissioners Fund organization unit has moved effective FY 2023-24 from the General Fund (100) to its own internal service fund (514).

\*Effective FY 2023-24, this General Fund organization unit and several others moved to individual internal service funds. It's new organization unit is Board of Commissioners 514-1010.

1. Legislation and Policy (100-101005): \*Effective FY 2023-24 this program's new number is 514-101005.

		Adopted	d Modified	Proposed	Change	
Program Description		2022-23	3 2022-23	2023-24	\$	%
Legislation and Policy		\$ 905,746	936,246	-	(936,246)	-100%
	Total	905,746	936,246		(936,246)	-100%
by category						
	Total Revenues	-	-	<del>-</del>	-	. 0%
Personnel Services		825,970	856,470	-	(856,470)	-100%
Materials & Services		79,276	79,276	-	(79,276)	-100%
Interdepartmental		500	500		(500)	-100%
	Total Expenditures	905,746	936,246		(936,246)	-100%
	General Fund Subsidy	\$ 905,746	936,246		(936,246)	-100%
FTE's		5.00	5.00		(5.00)	-100%

\*Effective FY 2023-24, General Fund organizational unit County Administration (100-3515) is moved to this internal service fund and now includes the Sustainability Program (100-351010).

The County Administrative Office serves as the administrative arm of the Board of Commissioners, functioning as liaison between the Board and Washington County departments and offices, interpreting Board goals and policies and providing executive leadership to departments. This organization unit has the following programs: County Administration, Intergovernmental Relations, Economic Development, Communications and Sustainability.

- County Administration (522-151005): Includes interpreting and implementing Board of Commissioners policies; overseeing Washington County departments and offices; selecting and evaluating the performance of appointed department directors; overseeing day to day operations of County government; preparing and administering the annual budget and providing administrative support to the Board of Commissioners. \*This program's number through FY 2022-23 was 100-151005.
- 2. *Intergovernmental Relations* (522-151015): Encompasses all of the activities associated with representing Washington County's interests on legislative matters as well as those associated with establishing and maintaining external relationships and working cooperatively with other jurisdictions. \*This program's number through FY 2022-23 was 100-151015.
- 3. **Economic Development** (522-151020): Collaborates with city partners, businesses, community representatives and others on strategic initiatives intended to maintain Washington County's economic competitiveness and sense of place. The County is committed to providing economic opportunity (jobs, education, training, business development, and urban redevelopment) for its residents, especially traditionally marginalized communities. \*This program's number through FY 2022-23 was 100-151020.
- 4. Communications (522-151025): Includes internal and external outreach activities intended to support the Board of Commissioners and the County Administrative Office communications priorities and initiatives. Services include distributing traditional and social media content, developing and publishing web content, designing and printing hard copy materials, planning and coordinating outreach events and maintaining standards for graphics and logo usage. \*This program's number through FY 2022-23 was 100-151025.
- 5. **Sustainability** (522-351010): \*Effective FY 2023-24, General Fund program Sustainability (100-351010) has been reorganized under the new County Administrators Office internal service fund 522. Provides guidance for best sustainable practices throughout the organization and leads development and implementation of Washington County's sustainability plan, policies and programs.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
County Administration	\$	-	-	4,549,743	4,549,743	-%
Intergovernmental Relations		-	-	842,106	842,106	-%
Economic Development		-	-	280,369	280,369	-%
Communications		-	-	1,060,875	1,060,875	-%
Sustainability		-	-	726,036	726,036	-%
	Total \$		-	7,459,129	7,459,129	-%
by category						
Charges for Services		-	-	6,665,438	6,665,438	-%
Interdepartmental		-	-	419,132	419,132	-%
Miscellaneous		-	-	49,559	49,559	-%
Operating Transfers In		-	-	325,000	325,000	-%
	Total Revenues	-		7,459,129	7,459,129	-%
Personnel Services		_	-	5,237,117	5,237,117	0%
Materials & Services		-	-	1,468,852	1,468,852	0%
Other		-	-	500	500	0%
	subtotal	_	-	6,706,469	6,706,469	-%
Contingency		<u> </u>	-	752,660	752,660	0%
	Total Expenditures	<u>-</u>	-	7,459,129	7,459,129	-%
Rev	enues under Expenditures	_	_	_	_	-%
Fund Equity	onado anadi Exponantaroo	_	-	-	-	-%
	Ending Fund Balance \$					
FTE's		<u> </u>		25.50	25.50	0%

# **Budget Analysis:**

Starting in FY 2023-24, several General Government Departments, including the County Administrators Office (CAO), have moved from the General Fund to their own internal service funds. Due to this accounting change, Revenues and Materials and Services increase due to the addition of internal allocated costs to these programs. In prior years, the County did not charge allocated costs to General Fund departments.

The CAO has also acquired the Sustainability Program, previously in Support Services Administration, as a fifth program under this organization. Thus, Personnel Services increase with the addition of 3.00 full-time equivalent positions from the Sustainability Program.

#### County Administration:

Personnel Services decrease due to elimination of current part-time vacant positions and a cost-of-living adjustment reduction. Materials and Services increase due to the addition of internal allocated costs effective this fiscal year. Professional Services decrease due to the 83% reduction in funds allocated to WorkSystems, Inc. for a preapprenticeship/construction project and the elimination of funds allocated to special projects related to Board of County Commissioners priorities.

# County Administrators Office 522-1510

**Budget Detail** 

#### Intergovernmental Relations:

Personnel Services expenditures increase due to increases in salaries, retirement costs and health benefits. Materials and Services remain flat.

#### **Economic Development:**

Supported by revenue transferred from the Lottery Program (156-1625), the Economic Development expenditures decrease due primarily to a reduction in professional services. Personnel Services increase due to increases in salaries, retirement costs and health benefits.

#### Communications:

Personnel Services expenditures increase due to increases in salaries, retirement costs and health benefits. Materials and Services remain flat.

#### Sustainability:

Personnel Services expenditures increase due to increases in salary, retirement costs, and health benefits. Materials and Services increase due to the addition of internal allocated costs effective this fiscal year.

\*Effective FY 2023-24, this General Fund organization unit and several others moved to individual internal service funds. It's new organization unit is County Administrators Office 522-1510.

- 1. County Administration (100-151005): \*Effective FY 2023-24 this program's new number is 522-151005.
- 2. Intergovernmental Relations (100-151015): \*Effective FY 2023-24 this program's new number is 522-151015.
- 3. *Economic Development* (100-151020): \*Effective FY 2023-24 this program's new number is 522-151020.
- 4. Communications (100-151025): \*Effective FY 2023-24 this program's new number is 522-151025.

		Adopted	Modified	Proposed	Change	•
Program Description		2022-23	2022-23	2023-24	\$	%
County Administration	\$	3,390,092	3,390,092	-	(3,390,092	2) -100%
Intergovernmental Relations		848,729	848,729	-	(848,729	9) -100%
Economic Development		428,547	428,547	-	(428,547	') -100%
Communications		1,029,526	1,029,526	-	(1,029,526	<u>6)</u> -100%
	Total	5,696,894	5,696,894		(5,696,894	<u> </u>   <u>)</u> -100%
by category						
Interdepartmental		418,718	418,718	-	(418,718	3) -100%
Operating Transfers In		438,547	438,547	-	(438,547	<u>')</u> -100%
	Total Revenues	857,265	857,265		(857,265	<u>5)</u> -100%
Personnel Services		4,573,462	4,573,462	-	(4,573,462	2) -100%
Materials & Services		1,122,932	1,122,932	-	(1,122,932	2) -100%
Other		500	500		(500	) -100%
Tota	al Expenditures	5,696,894	5,696,894	<u> </u>	(5,696,894	- <u> )</u> -100%
Genera	l Fund Subsidy \$	4,839,629	4,839,629		(4,839,629	<u>)</u> -100%
FTE's		23.00	23.00	<u> </u>	(23.00	<u>)</u> -100%

1. **Sustainability** (100-351010): \*Effective FY 2023-24, this General Fund program has been reorganized under the County Administrators Office (522-1510). It's new program number is 522-351010.

		Adopted	Modified	Proposed	Change
Program Description		2022-23	2022-23	2023-24	\$ %
Sustainability	\$	472,823	472,823	-	(472,823) -100%
	Total \$	472,823	472,823		(472,823) -100%
by category					
Miscellaneous		49,559	49,559	<u> </u>	(49,559) -100%
	Total Revenues	49,559	49,559	<u> </u>	(49,559) <u>-100%</u>
Personnel Services		435,670	435,670	-	(435,670) -100%
Materials & Services		37,153	37,153	-	(37,153) -100%
	Total Expenditures	472,823	472,823		(472,823) -100%
	General Fund Subsidy \$	423,264	423,264	<u> </u>	(423,264) -100%
FTE's		3.00	3.00	<u> </u>	(3.00) -100%

\*Effective FY 2023-24, General Fund organizational unit Legal Services (100-1010) is moved to this internal service fund.

County Counsel provides full legal services to Washington County government and affiliated agencies. County Counsel represents clients in civil litigation and administrative enforcement proceedings.

 Legal Services (526-201005): Provides legal representation of Washington County, including the Board of Commissioners, the Sheriff, County departments and employees as well as the Washington County Housing Authority, Fair Board, Enhanced Sheriff's Patrol District, Urban Road Maintenance District, Service District for Lighting No. 1, North Bethany County Service District for Roads, and Cooperative Library Services. \*This program's number through FY 2022-23 was 100-201005.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Legal Services	\$	-	-	4,420,819	4,420,819	-%
	Total \$			4,420,819	4,420,819	-%
by category						
Charges for Services			<u> </u>	4,420,819	4,420,819	-%
	Total Revenues	-	-	4,420,819	4,420,819	-%
Personnel Services		-	-	3,716,566	3,716,566	0%
Materials & Services		-	-	641,263	641,263	0%
Other		-	-	5,069	5,069	0%
Interdepartmental				1,823	1,823	0%
	subtotal	-	-	4,364,721	4,364,721	-%
Contingency		-		56,098	56,098	0%
	Total Expenditures	<u> </u>	<u> </u>	4,420,819	4,420,819	-%
	Revenues under Expenditures	-	-	-	-	-%
Fund Equity	<u> </u>		-		-	-%
	Ending Fund Balance \$				-	
FTE's	_	<u> </u>	<u> </u>	16.00	16.00	0%

# **Budget Analysis:**

Starting in fiscal year 2023-24, several General Fund departments moved from the General Fund to their own internal service funds. Due to this accounting change, cost plan allocations for revenue and expenditures have been added to County Counsel. In prior years, Washington County did not add cost allocation revenues or expenditures to General Fund departments.

A 6% reduction in the requested budget was determined for County Counsel resulting in the cut of 1.00 full-time equivalent (FTE) open attorney position. The impact to the department is a \$253,189 decrease in the budget and will be addressed by the reduction of 1.00 FTE open Attorney position and maintaining our current number of attorney FTE attorneys.

Revenues increase due to the accounting change which added cost allocations for revenues.

Personnel costs increase slightly compared to FY 2022-23. 3.00 FTE that were transferred from the County Auditor's Office during FY 2021-22 were transferred back to that department in January, 2023 and a proportional amount of budgeted Personnel and Materials and Services costs were transferred as well.

Personnel expenditures increase due to increases in salaries, retirement costs, health benefits, and the reinstatement of 1.00 FTE which was frozen during the FY 2022-23 budget constraints and other considerations, resulting in a net increase to budgeted Personnel costs as noted in the table above.

Materials and Services costs increase because County Counsel will start paying into the County's Cost Plan effective this fiscal year. In prior years, the County did not charge allocated costs to General Fund departments.

The budget also includes expenses related to expert witnesses, court reporters, videographers, trial consultants, and other miscellaneous litigation related expenses.

\*Effective FY 2023-24, this General Fund organization unit and several others moved to individual internal service funds. It's new organization unit is County Counsel 526-2010.

1. Legal Services (100-201005): \*Effective FY 2023-24 this program's new number is 526-201005.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Legal Services	\$	4,059,043	3,803,762	-	(3,803,762)	-100%
	Total	4,059,043	3,803,762	<u> </u>	(3,803,762)	-100%
by category						
Intergovernmental		50	50	-	(50)	-100%
Charges for Services		60	60	-	(60)	-100%
Miscellaneous		244	244	-	(244)	-100%
	Total Revenues	354	354	-	(354)	-100%
Personnel Services		3,914,477	3,666,796	-	(3,666,796)	-100%
Materials & Services		137,674	130,074	-	(130,074)	-100%
Other		5,069	5,069	-	(5,069)	-100%
Interdepartmental		1,823	1,823		(1,823)	-100%
	Total Expenditures	4,059,043	3,803,762	-	(3,803,762)	-100%
	General Fund Subsidy \$_	4,058,689	3,803,408	-	(3,803,408)	-100%
FTE's	_	18.00	18.00		(18.00)	-100%

\*Effective FY 2023-24, General Fund organizational unit County Auditor (100-2510) is moved to this new internal service fund.

The County Auditor, as a charter-mandated elective office, serves to independently evaluate the effectiveness and results achieved by Washington County programs and activities. The costs and resources used to achieve those results are also evaluated. The results of these evaluations, including recommendations and the County Administrator's response, are reported to the Board of Commissioners and the public. The Auditor makes recommendations that assist the Board and management to clarify policy as well as improve program performance, management practices, and operating efficiency.

1. **Auditor's Office** (528-251005): This program provides for auditing activities undertaken by the County Auditor. \*This program's number through FY 2022-23 was 100-251005.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Auditor's Office	\$	-	-	906,047	906,047	-%
	Total \$			906,047	906,047	-%
by category						
Charges for Services			-	906,047	906,047	-%
	Total Revenues	<u> </u>	<u> </u>	906,047	906,047	-%
D 10 :				555.004	555.004	20/
Personnel Services		-	-	555,291	555,291	0%
Materials & Services				284,832	284,832	0%
	subtotal	-	-	840,123	840,123	-%
Contingency		-	<u>-</u>	65,924	65,924	0%
	Total Expenditures			906,047	906,047	-%
	Revenues under Expenditures	-	-	-	-	-%
Fund Equity		<u> </u>	-		-	-%
	Ending Fund Balance \$		<u> </u>			
FTE's	_		<u> </u>	3.00	3.00	0%

# **Budget Analysis:**

Personnel costs increase as a result of some position transfers between County Counsel and the County Auditor's Office. 3.00 full-time equivalent (FTE) positions transferred from the County Auditor's Office to County Counsel during fiscal year 2021-22, and then were transferred back to the County Auditor's Office during fiscal year 2022-23. However, the proposed budget reduces the County Auditor's budget by 10% and eliminates a vacant Principal Auditor position, resulting in a net \$359,741 increase in FY 2023-24 Personnel costs. Individual compensation package costs are higher than in FY 2022-23 due to increases in salaries, health benefits, and retirement costs for all three positions including the elected Auditor position whose compensation is defined by County Charter.

Starting in FY 2023-24, several General Government Departments moved from the General Fund to their own internal service funds. Due to this accounting change, Materials and Services costs increase because the County Auditor's Office will start paying into the County's Cost Plan effective this fiscal year. In prior years, the County did not charge allocated costs to General Fund departments.

Materials and Services costs also increase as a result of moving \$8,199 back to this budget for travel, training and dues expenses tied to the 3.00 aforementioned FTE.

\*Effective FY 2023-24, this General Fund organization unit and several others moved to individual internal service funds. It's new organization unit is Auditor's Office 528-2510.

1. Auditor's Office (100-251005): \*Effective FY 2023-24 this program's new number is 528-251005.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Auditor's Office	\$	266,646	521,927	-	(521,927)	-100%
	Total	266,646	521,927	-	(521,927)	-100%
by category						
Personnel Services		195,550	443,231	-	(443,231)	-100%
Materials & Services		71,096	78,696	-	(78,696)	-100%
	Total Expenditures	266,646	521,927	-	(521,927)	-100%
G	eneral Fund Subsidy \$	266,646	521,927	-	(521,927)	-100%
FTE's		1.00	1.00	-	(1.00)	-100%

# Office of Equity, Inclusion & Community Engagement 530-3110

**Budget Detail** 

\*Effective FY 2023-24, General Fund organization unit Equity, Diversity and Inclusion (100-3110) is moved to this new internal service fund.

This organization unit provides leadership to ensure Washington County is more equitable and inclusive by fostering, supporting and strengthening equity and inclusion in the County's programs. The program supports the volunteer-led activities of the geographic-based Community Participation Organization program, the Committee for Community Involvement, organization-wide departmental efforts for comprehensive community engagement and collaboration with community partners to foster pathways to participation in civic engagement for communities of color and historically underrepresented groups.

- 1. **Equity, Diversity and Inclusion** (530-311003): Fosters, supports and strengthens equity and inclusion in Washington County's programs, practices and policies and provides leadership to make the County more equitable and inclusive to all marginalized groups. \*This program number through FY 2022-23 was 100-311003.
- 2. **Community Engagement** (530-311005): Provides programs and resources to enhance inclusive community engagement efforts conducted by all County departments. \*This program number through FY 2022-23 was 100-311005.
- 3. **Community Participation Organization** (530-311010): Provides accounting for all Community Participation Organization activities and is supported primarily from Lottery funds. \*This program number through FY 2022-23 was 100-311010.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Equity, Diversity and Inclusion	\$	-	-	1,665,506	1,665,506	-%
Community Engagement		-	-	979,602	979,602	-%
Community Participation Organization				356,963	356,963	-%
	Total \$		-	3,002,071	3,002,071	-%
by category						
Charges for Services		-	-	2,179,146	2,179,146	-%
Interdepartmental		-	-	472,925	472,925	-%
Operating Transfers In		-		350,000	350,000	-%
	Total Revenues			3,002,071	3,002,071	-%
Personnel Services		-	-	2,329,730	2,329,730	0%
Materials & Services		-	-	542,250	542,250	0%
Outhouse	subtotal	-	-	2,871,980	2,871,980	-%
Contingency	_			130,091	130,091	0%
	Total Expenditures	<u> </u>	<u> </u>	3,002,071	3,002,071	-%
Rev	enues over Expenditures	-	-	-		-%
Fund Equity		-	-	-	-	-%
	Ending Fund Balance \$				-	
FTE's	_			14.00	14.00	0%

# Office of Equity, Inclusion & Community Engagement 530-3110

**Budget Detail** 

## **Budget Analysis:**

Starting in fiscal year 2023-24, the Office of Equity, Inclusion and Community Engagement (OEICE) has moved from the General Fund to this internal service fund. In addition, internal allocated costs have been added to OEICE budget. In prior years, the County did not charge allocated costs to General Fund departments.

Due primarily to this accounting change, revenues increase \$2,343,675 and Materials and Services increase by \$264,341. Personnel Services expenditures increase primarily due to increases in salaries, retirement costs, and health benefits.

- 1. Community Engagement (100-311005): \*Effective FY 2023-24 this program's new number is 530-311005.
- 2. **Community Participation Organization** (100-311010): \*Effective FY 2023-24 this program's new number is 530-311010.

		Adopted	Modified	Proposed	Change
Program Description		2022-23	2022-23	2023-24	\$ %
Community Engagement	\$	770,326	770,326	-	(770,326) -100%
Community Participation Organization		350,000	350,000	-	(350,000) -100%
	Total	1,120,326	1,120,326	<u> </u>	(1,120,326) -100%
by category					
Interdepartmental		308,396	308,396	-	(308,396) -100%
Operating Transfers In		350,000	350,000	-	(350,000) -100%
	Total Revenues	658,396	658,396		(658,396) -100%
Personnel Services		2,031,384	2,031,384	-	(2,031,384) -100%
Materials & Services		309,616	309,616	-	(309,616) -100%
	Total Expenditures	2,341,000	2,341,000	-	(2,341,000) -100%
	General Fund Subsidy \$	1,682,604	1,682,604	-	(1,682,604) -100%
FTE's		13.00	13.00		(13.00) -100%

Washington County is responsible for tracking internal and external COVID-19 response revenue and expenditures including the Corona Virus Aid, Relief, and Economic Security Act (CRF) in April 2020, other federal and state funds, and other funding sources for COVID-19 response. The CRF funds have been fully expended as of June 30, 2021, and there will be no additional CRF funds coming to the County. For fiscal year 2023-24, two primary sources of funding from the American Rescue Plan Act (ARPA) are tracked for the County, namely the State and Local Fiscal Recovery Fund (SLFRF) and the Emergency Rental Assistance Program 2.0 (ERA2) that will be used for COVID-19 response, recovery and resilience throughout Washington County.

- 1. **COVID-19 Continued Response** (155-164520): This program is responsible for tracking all non-grant funded Washington County COVID-19 response that may or may not be eligible for future funding.
- US Treasury ARPA COVID-19 Cat A Necessary Eligible Expenditures (155-164521): This program tracks the
  expenditures related to the State and Local Fiscal Recovery (SLFRF) fund provided through the American Rescue
  Plan Act (ARPA) distributed through US Department of the Treasury. This is a covid-19 response and recovery
  assistance award, and this program tracks only the eligible activities under Negative Public Health or Economic
  Impact due to COVID-19.
- 3. OR State ARPA PT COVID-19 Response Projects (155-164522): This program tracks the state-legislated pass-through award from Oregon Department of Administrative Services for the discretionary funds provided to district representatives. The awards are for funds to pass-through or use in relation to Tualatin Hills Park & Recreation District bathroom remodeling, Tualatin shuttle / public transportation improvements, and Tualatin Small Business Support, as defined and directed by the legislature.
- 4. US Treasury COVID-19 Emergency Rental Assistance 2.0 ARPA (155-164536): This program tracks the activities for the Emergency Rental Assistance Program 2.0 (ERAP2) distributed through US Department of the Treasury from the American Rescue Plan Act (ARPA) through a grant separate from ARPA SLFRF. Funds are used to provide household rental and utility assistance during the Covid-19 pandemic. This grant is expected to be fully spent out in the first half of Fiscal year 2023-24.

	Adopted	Modified	Proposed	Change
Program Description	2022-23	2022-23	2023-24	\$ %
COVID-19 Continued Response \$	-	-	2,129,838	2,129,838 -%
US Treasury ARPA - COVID-19 Cat A Necessary Eligible Expenditures	35,191,579	35,191,579	28,665,606	(6,525,973) -19%
OR State ARPA PT - COVID-19 Response Projects	-	-	1,614,000	1,614,000 -%
US Treasury COVID-19 Emergency Rental Assistance 2.0 ARPA	11,753,100	11,753,100	938,809	(10,814,291) -92%
Total <u>\$</u>	46,944,679	46,944,679	33,348,253	(13,596,426) -29%
by category				
Intergovernmental	46,944,679	46,944,679	31,218,415	(15,726,264) -33%
Total Revenues _	46,944,679	46,944,679	31,218,415	(15,726,264) -33%
Personnel Services	10,356,914	10,356,914	5,367,953	(4,988,961) -48%
Materials & Services	25,416,565	25,416,565	4,040,462	(21,376,103) -84%
Other	11,171,200	11,171,200	2,350,000	(8,821,200) -79%
Capital Outlay	<u> </u>	<u>-</u>	19,460,000	19,460,000 0%
subtotal Contingency	46,944,679	46,944,679	<b>31,218,415</b> 2,129,838	(15,726,264) -33% 2,129,838 0%
Total Expenditures _	46,944,679	46,944,679	33,348,253	(13,596,426) -29%
Revenues under Expenditures			(2,129,838)	(2,129,838) -%
Fund Equity	- -	- -	2,129,838	2,129,838 -%
Ending Fund Balance \$			-	
FTE's	75.75	80.55	37.25	(43.30) -54%

# **Budget Analysis:**

Revenues decrease \$15,726,264 (33%). Expenditures, excluding Contingency, decrease \$15,726,264 (33%).

The ongoing public health emergency due to the novel Coronavirus-19 has continued to evolve since its onset in March, 2020. There have been numerous grant awards from the federal government and from the State of Oregon that are dedicated to COVID-19 response, recovery, and resilience, summarized below.

Revenue has been granted to Washington County from the US Department of the Treasury Coronavirus Relief Fund (CRF) Corona Virus Aid, Relief, and Economic Security (CARES) Act from FY 2019-20, as well as from the Emergency Rental Assistance Program 1.0 (ERA1) from the Consolidated Appropriations Act in FY 2020-21. The Oregon Department of Administrative Services and the Oregon Health Authority also awarded emergency COVID-19 response funding in FY 2020-21. These funds will have been fully expended by the end of FY 2022-23.

ARPA provided funds via the SLFRF and ERA2 in FY 2020-21. The Oregon Department of Administrative Services awarded funds dedicated to COVID-19 response and recovery through their allocation from the SLFRF. This budget contains anticipated carryforward revenue from advanced payments for the above awards, as well as discretionary funds received from the Federal Emergency Management Agency during FY 2022-23 as reimbursements for expenditures in FY 2020-21 and FY 2021-22.

# COVID-19 Response and Recovery 155-1645

**Budget Detail** 

Due to the timing of the development of the ARPA 2023-26 workplan, this budget may be adjusted through a supplemental budget process. Both tranches of ARPA funding must be obligated by the end of calendar year 2024 and expended by the end of calendar year 2026.

Fleet Services is responsible for the procurement of safe, dependable, and cost-effective vehicles and equipment, and the management and maintenance of these assets through quality service programs.

1. Fleet Services (500-354005): Fleet Services provides scheduled and unscheduled maintenance and repair of County vehicles and equipment in the following areas: 1) Vehicle and Equipment Acquisition and Disposal: provides specification development, acquisition process management, up-fitting and in-service preparation, modifications, decommissioning and disposal; 2) Fuel: provides fuel supply and support for County vehicles and equipment; 3) Motor Pool: provides short-term rental of passenger vehicles to County departments; 4) Contract Administration: provides a wide variety of contracts in support of the above services and 5) Policy Development: provides oversight for the acquisition and operation of vehicles and equipment through administration of the County Vehicle and Equipment Use Policy.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Fleet Services	\$	6,930,696	6,930,696	7,654,586	723,890	10%
	Total \$	6,930,696	6,930,696	7,654,586	723,890	10%
by category						
Charges for Services		6,440,250	6,440,250	7,190,406	750,156	12%
Interdepartmental		155,000	155,000	70,300	(84,700)	-55%
Miscellaneous		665	665	665	-	-%_
	Total Revenues	6,595,915	6,595,915	7,261,371	665,456	10%
Personnel Services		2,613,946	2,613,946	2,877,154	263,208	10%
Materials & Services		2,930,314	2,930,314	4,271,595	1,341,281	46%
Interdepartmental		935,331	935,331	1,392	(933,939)	-100%
Capital Outlay		-	-	45,000	45,000	0%
	subtotal	6,479,591	6,479,591	7,195,141	715,550	11%
Contingency	<u> </u>	451,105	451,105	459,445	8,340	2%
	Total Expenditures	6,930,696	6,930,696	7,654,586	723,890	10%
	Revenues under Expenditures	(334,781)	(334,781)	(393,215)	(58,434)	17%
Fund Equity	November under Expenditures	334,781	334,781	393,215	58,434	17%
	Ending Fund Balance \$					
FTE's	_	20.00	20.00	20.00		0%

# **Budget Analysis:**

Revenues increase \$665,456 (10%). Expenditures, excluding Contingency, increase \$715,550 (11%). Contingency increases \$8,340 (2%). Beginning fund balance increases \$58,434 (17%).

Fleet Services is funded by fees charged to departments and other agencies. Revenues and associated revenue rates are established annually to provide sufficient funding for operations and to maintain an adequate fund balance.

Personnel Services increases are due to increase in salaries, benefits, and retirement costs, as well as a position reclassification due to the restructuring of Fleet Services as a Department reporting to Facilities Management.

Materials and Services increase is largely due to changes to Washington County's Cost Allocation Plan which moved its charges from the Interfund expense category into the Materials and Supplies expense category. This accounts for over \$713,000 or 60% of the increases to Materials and Services costs. Automotive parts are also \$437,374 higher than FY 2022-23 appropriations.

Total Interfund expense appropriations is nearly eliminated compared to FY 2022-23 appropriations. This is also due to the changes to the County's Cost Allocation Plan as mentioned above. The remaining amount is for a replacement scanner and ten tablets.

The Contingency Fund account increase slightly. The contingency is established at a level sufficient to provide for one month's funds to conduct services and purchase supplies until the billing cycle process is completed at month end. A healthy contingency amount is approximately 8.3% or 1/12 of the requested expenditure budget not including the contingency. The requested amount is within a range adequate to support operations.

\*Effective FY 2023-24, General Fund organizational unit ITS Operations (100-3525) was converted to this new internal service fund.

Information Technology Services Division (ITS) manages and maintains the end user technology environment, business applications, internet and intranet technologies, Washington County websites and Geographic Information System (GIS) functions.

- ITS Operations (518-352510): This program supports all ITS functional areas with Chief Information Officer leadership, administration functions, and with all shared costs throughout ITS Operations. \*This program number through FY 2022-23 was 100-352510.
- 2. *ITS Land, Spatial, and Digital* (518-352515): This program accounts for the cost of Internet and Intranet technologies such as County websites, land-oriented technologies including permitting and taxation, and engineering and geographic information (mapping) related systems and services. \*This program's number through FY 2022-23 was 100-352515.
- 3. *ITS Enterprise Application and Engineering* (518-352520): This program is responsible for ongoing maintenance, support, and subscriptions of line-of-business applications and enterprise tools in departments throughout the County. Funding in this area is used to ensure County application systems remain stable, supported, and compliant, and that subscriptions remain active. \*This program's number through FY 2022-23 was 100-352515.
- 4. ITS Maintenance Client Services (518-352525): This program accounts for the operating costs, maintenance and lifecycles of client-supported software and computer hardware for all County employees. \*This program's number through FY 2022-23 was 100-352525.
- 5. *ITS Security* (518-352530): This program accounts for the ongoing maintenance, information security support and subscriptions, and auditing and compliance expenses for ITS and the County. Funding of the ITS Security program is critical in ensuring a secure, stable and compliant environment. \*This program's number through FY 2022-23 was 100-352530.
- 6. *ITS Project Management* (518-352540): This program accounts for the ongoing operating costs involved in the implementation of the ITS project portfolio. Working with the ITS Functional Managers, the Project Management Office directs, coordinates, and supervises staff in all aspects of project and portfolio management. \*This program's number through FY 2022-23 was 100-352540.
- 7. *ITS Infrastructure Services* (518-352545): This program accounts for the ongoing cost of supporting the network, server, virtualization, cloud, and voice infrastructure needed to support all other digital functions for ITS and the County. \*This program's number through FY 2022-23 was 100-352545.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
ITS Operations	\$	-	-	4,212,570	4,212,570	-%
ITS Land, Spatial, and Digital		-	-	3,615,371	3,615,371	-%
ITS Enterprise Application and Engineering		-	-	6,256,663	6,256,663	-%
ITS Maintenance Client Services		-	-	2,383,018	2,383,018	-%
ITS Security		-	-	688,544	688,544	-%
ITS Project Management		-	-	1,754,897	1,754,897	-%
ITS Infrastructure Services		-	-	7,922,801	7,922,801	-%
	Total \$	-	-	26,833,864	26,833,864	-%
by category						
Charges for Services		-	-	25,756,795	25,756,795	-%
Interdepartmental		-	-	1,077,069	1,077,069	-%
	Total Revenues		-	26,833,864	26,833,864	-%
Personnel Services		_	_	15,696,437	15,696,437	0%
Materials & Services		-	_	11,137,427	11,137,427	0%
Contingency	subtotal	<u> </u>	<u> </u>	26,833,864	26,833,864	<b>-%</b> 0%
containing on the second of th	Total Expenditures			26,833,864	26,833,864	-%
	Revenues under Expenditures	-		_		-%
Fund Equity	,	-	-	-	-	-%
	Ending Fund Balance \$				-	
FTE's	_	<u> </u>		85.75	85.75	0%

# **Budget Analysis:**

Revenues increase as Information Technology Services (ITS) transitions to this internal services fund. This includes a transfer from the cost allocation plan as well as a one-time transfer from the General Fund to balance the fund's needs in excess of cost plan revenue. All other revenue remains flat.

Personnel costs increase due to increases in salaries, retirement costs, health benefits, and the reinstatement of 3.00 full-time equivalents (FTE) which were frozen during FY 2022-23 due to budget constraints and other considerations.

Starting in FY 2023-24, several General Government departments moved from the General Fund to their own internal service funds. Materials and Services costs increase due to this accounting change because starting this year ITS will start paying into the County's Cost Plan. In prior years, the County did not charge allocated costs to General Fund departments.

ITS created two new programs in FY 2023-24 to allow for precise accounting in functional areas. These two new programs are 'Security' (518-352530) and 'Project Management' (518-352540). In addition, the Chief Information Officer's budget was moved to ITS Operations (518-352510).

\*Effective FY 2023-24, this General Fund organization unit and several others moved to individual internal service funds. It's new organization unit is Information Technology Services 518-3525.

- 1. ITS Operations (100-352510): \*Effective FY 2023-24 this program's new number is 518-352510.
- 2. ITS Land, Spatial, and Digital (100-352515): \*Effective FY 2023-24 this program's new number is 518-352515.
- 3. *ITS Enterprise Application and Engineering* (100-352520): \*Effective FY 2023-24 this program's new number is 518-352520.
- 4. ITS Maintenance Client Services (100-352525): \*Effective FY 2023-24 this program's new number is 518-352525.
- 5. *ITS Office of the Chief Information Officer (CIO)* (100-352535): \*Effective FY 2023-24 this program's new number is 518-352535.
- 6. ITS Infrastructure Services (100-352545): \*Effective FY 2023-24 this program's new number is 518-352545.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
ITS Operations	\$	14,519,876	14,519,876	-	(14,519,876	) -100%
ITS Land, Spatial, and Digital		1,543,871	1,543,871	-	(1,543,871	) -100%
ITS Enterprise Application and Engineering		2,624,525	2,624,525	-	(2,624,525	) -100%
ITS Maintenance Client Services		248,500	248,500	-	(248,500	)-100%
ITS Office of the Chief Information Officer (CIO)		371,390	371,390	-	(371,390	)-100%
ITS Infrastructure Services		3,412,700	3,412,700	-	(3,412,700	-100%
	Total	22,720,862	22,720,862	-	(22,720,862	100%
by category						
Interdepartmental		1,076,688	1,076,688	<u> </u>	(1,076,688	-100%
	Total Revenues	1,076,688	1,076,688	<u> </u>	(1,076,688	<u>-100%</u>
Personnel Services		14,344,221	14,344,221	-	(14,344,221	)-100%
Materials & Services	_	8,376,641	8,376,641	-	(8,376,641	) -100%
	Total Expenditures	22,720,862	22,720,862		(22,720,862	) -100%
	General Fund Subsidy \$	21,644,174	21,644,174	-	(21,644,174	<u>-100%</u>
FTE's		81.75	83.75		(83.75	<u> -100%</u>

# Facilities Operations 520-3535

\*Effective fiscal year 2023-24, General Fund organizational unit Facilities Operations (100-3535) is moved to this new internal service fund.

The Facilities Division operates, maintains, and repairs County-owned and leased facilities and properties consisting of 1.75 million square feet of building space and associated grounds. The work of the division is accomplished with a blended complement of County staff and outside contractors. The division has the following programs: Operations, Maintenance, and Real Property.

- Facilities Maintenance (520-353505): Includes contracts for services and supplies required for the maintenance, repair, cleaning, and landscaping of County-owned or operated facilities and properties. \*This program's number through FY 2022-23 was 100-353505.
- 2. **Facilities Operations** (520-353525): Includes personnel services and all related personnel costs such as training, travel, uniforms, etc. \*This program's number through FY 2022-23 was 100-353525.
- 3. **Real Property Maintenance** (520-353526): Includes financial activities related to maintenance of County-owned real property including foreclosed, timber, right of way, and purchased property. This program's number through FY 2022-23 was 100-353526.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Facilities Maintenance	\$	-	-	11,214,914	11,214,914	-%
Facilities Operations		-	-	8,524,485	8,524,485	-%
Real Property Maintenance		-	-	173,211	173,211	-%
	Total \$		-	19,912,610	19,912,610	-%
by category						
Charges for Services		-	-	19,488,423	19,488,423	-%
Interdepartmental		-	-	8,000	8,000	-%
Miscellaneous		-	-	416,187	416,187	-%
	Total Revenues			19,912,610	19,912,610	-%
Personnel Services		-	-	8,098,390	8,098,390	0%
Materials & Services		-	-	11,144,515	11,144,515	0%
Other		-	-	5,008	5,008	0%
Interdepartmental		-		700	700	0%
Contingency	subtotal	•	-	<b>19,248,613</b> 663,997	<b>19,248,613</b> 663,997	<b>-%</b> 0%
	Total Expenditures			19,912,610	19,912,610	-%
	Revenues under Expenditures	_	_	_	_	-%
Fund Equity	Revenues under Expenditures	-	-	-	-	-%
17. 9	Ending Fund Balance \$					
FTE's				56.01	56.01	0%

### **Budget Analysis:**

FY 2023-24 brings a modified structure to Facilities as it moves from being housed in the General Fund to becoming a separate internal services fund and joins two other special funds to become the Facilities, Fleet and Parks Department. This change reflects the revenue collected on Facilities' behalf through the Countywide Cost Allocation Plan (CAP). This organizational change results in the \$19,488,423 revenue allocation identified as Internal Service Fund CAP - Internal. Rental income reflects the increase in projected changes within the County's leasing strategies in the coming year. Facilities is also experiencing cost increases in several expenditure categories.

Personnel costs increase due to increases in salaries, retirement costs, health benefits, as well as the reinstatement of 3.00 FTE which were frozen during FY 22-23 due to budget constraints. Personnel costs also increase due to the transition of vacant staff positions previously housed in the Mail and Print Services Division (Fund 516), for strategic reorganization purposes.

Materials and Services increase \$1.6 million overall. Starting in FY 2023-24, General Government divisions were moved from the General Fund into separate internal service funds that are now specifically budgeting and receiving the countywide cost allocations assigned to that internal service. This strategic change results in a \$1.9 million increase to Facilities' budget. Other Materials and Services increases are related to Countywide costs associated with utilities and leases, and Facilities' fleet internal costs. Utilities and leases are budgeted to reflect year-end projections with a modest rate increase. Fleet internal costs increase primarily due to rising fuel prices and vehicle replacement costs.

The increases are offset by a \$736,340 expenditure reduction for FY 2023-24. The Facilities' budget absorbs the reduction across various line-items including supplies, furniture, contract services, training, subscriptions, and repairs and maintenance. An additional \$30,000 in revenue associated with the parking structure maintenance is included to offset reductions. These reductions impact the supplies available across all maintenance specialties and result in a decrease of items such as lightbulbs, HVAC filters, batteries for fire/life safety devices, access control parts and cards and other replacement parts for unplanned repairs. Additional impacts include delays or denial of office system furniture replacement and repair as well as reductions in custodial, preventative maintenance, and annual inspection services. Employee training and development will also experience denials or delays. Strategic changes will be utilized to reduce the impacts of these reductions and maintain appropriate service level.

\*Effective FY 2023-24, this General Fund organization unit and several others moved to individual internal service funds. It's new organization unit is Facilities Operations 520-3535.

- 1. Facilities Maintenance (100-353505): \*Effective FY 2023-24 this program's new number is 520-353505.
- 2. Facilities Operations (100-353525): \*Effective FY 2023-24 this program's new number is 520-353525.
- 3. Real Property Maintenance (100-353526): \*Effective FY 2023-24 this program's new number is 520-353526.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Facilities Maintenance	\$	9,078,875	9,078,875	-	(9,078,875)	-100%
Facilities Operations		7,631,649	7,631,649	-	(7,631,649)	-100%
Real Property Maintenance		163,500	163,500	-	(163,500)	-100%
	Total \$	16,874,024	16,874,024		(16,874,024)	-100%
by category						
Interdepartmental		8,000	8,000	-	(8,000)	-100%
Miscellaneous		333,094	333,094	-	(333,094)	-100%
	Total Revenues	341,094	341,094	-	(341,094)	-100%
Personnel Services		7,381,814	7,381,814	-	(7,381,814)	-100%
Materials & Services		9,486,402	9,486,402	-	(9,486,402)	-100%
Other		5,008	5,008	-	(5,008)	-100%
Interdepartmental	_	800	800	-	(800)	-100%
	Total Expenditures	16,874,024	16,874,024	-	(16,874,024)	-100%
	General Fund Subsidy \$	16,532,930	16,532,930	<u> </u>	(16,532,930)	-100%
FTE's	_	52.60	53.60		(53.60)	-100%

Mail and Print Services is a special fund that provides services to County departments and associated agencies, including: U.S. mail; parcel and freight deliveries; ordering and delivery of office supplies; printing services and coordination of the internal copier program.

\*Effective FY 2023-24, Mail & Print Services has been reorganized under the new Facilities, Fleet, and Parks Department, but will remain fund 516.

- 1. **Mail and Print Services Contingency** (516-354505): Accounts for the Contingency and interest earnings for the entire Mail and Print Services fund.
- 2. **Mail Messenger** (516-354510): Pickup and delivery for U.S. mail, UPS, Federal Express, state shuttle and non-mail items; as well as posting and accounting for all outgoing U.S. mail, UPS and Federal Express.
- 3. **Printing and Copiers** (516-354520): Provides printing services, including forms, letterhead, envelopes, business cards, booklets, multiple color specialty jobs and high-speed printing.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Mail and Print Services Contingency	\$	378,021	378,021	901,280	523,259	138%
Mail Messenger		1,247,172	1,247,172	945,064	(302,108)	-24%
Printing and Copiers	_	520,092	520,092	509,823	(10,269)	-2%
	Total	2,145,285	2,145,285	2,356,167	210,882	10%
by category						
Charges for Services		1,617,471	1,617,471	1,617,471	-	-%
Miscellaneous		180,000	180,000	180,000	-	-%
	Total Revenues	1,797,471	1,797,471	1,797,471	-	-%
Personnel Services		663,518	663,518	625,658	(37,860)	-6%
Materials & Services		765,489	765,489	1,041,155	275,666	36%
Interdepartmental		268,257	268,257	(10,454)	(278,711)	-104%
Capital Outlay		70,000	70,000	70,000	-	0%
Contingency	subtotal	<b>1,767,264</b> 378,021	<b>1,767,264</b> 378,021	<b>1,726,359</b> 629,808	<b>(40,905)</b> 251,787	<b>-2%</b> 67%
	Total Expenditures	2,145,285	2,145,285	2,356,167	210,882	10%
F	Revenues under Expenditures	(347,814)	(347,814)	(558,696)	(210,882)	61%
Fund Equity		347,814	347,814	558,696	210,882	61%
	Ending Fund Balance \$				-	
FTE's		6.00	6.00	5.60	(0.40)	-7%

# **Budget Analysis:**

Expenditures, excluding Contingency, decrease \$40,905 (2%). Contingency increases \$251,787 (67%). Beginning fund balance increases \$210,882 (61%).

The revenue budget in the Mail and Print Services Fund is anticipated to remain the same for fiscal year 2023-24.

As part of the county's reorganization strategy, Mail and Print Services was moved to the Facilities, Fleet and Parks Department. As part of the transition, a 1.00 regular full-time equivalent (FTE) position and one 0.60 FTE variable hour position has moved from Mail and Print Services to the new Facilities Operations internal service fund 520 to be utilized as part of an internal reorganization strategy. This change is offset by the 0.60 FTE assignment resulting from several small percentage allocations from administrative and financial support positions within Facilities Operations to Mail and Print Services in support of program operations. The overall impact to Personnel Services is slight reduction.

While Materials and Services increase, this is offset by a comparable decrease in interfund expenditures resulting in a negligible overall increase. Mail and Print Services is also reducing \$6,200 in supplies and photocopy machine equipment.

Contingency is estimated to increase substantially as several services and replacement schedules were on hold during the past few years.

## County Emergency Management 532-3210

\*Effective FY 2023-24, General Fund organizational unit County Emergency Management (100-3210) is moved to this internal service fund.

The County Emergency Management office prepares Washington County and the community to respond to emergencies through planning, training, exercising, public education and outreach, and coordination with other agencies, businesses and the public. Emergency Management also coordinates hazard mitigation planning and supports and coordinates the County's emergency response and recovery activities.

1. County Emergency Management (532-321005): This program develops emergency management plans, coordinates planning with and between departments and divisions, maintains County emergency operations facilities, coordinates training and exercises for County staff, provides preparedness guidance and resources for the public, and manages financial accounting for County emergency management staff. When emergency incidents occur, Emergency Management supports and coordinates the County's response and recovery activities. Emergency Management also hosts the Washington County Emergency Management Cooperative (EMC) which consists of contributing city and special district members. The EMC conducts emergency management projects of common benefit to its members and the community. \*This program's number through fiscal year 2022-23 was 100-321005.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
County Emergency Management	\$	-	-	1,846,885	1,846,885	-%
-	Total \$		-	1,846,885	1,846,885	-%
by category						
Intergovernmental		-	-	439,600	439,600	-%
Charges for Services		-	-	1,180,559	1,180,559	-%
Miscellaneous		-	-	226,726	226,726	-%
Total Reven	nues			1,846,885	1,846,885	-%
Personnel Services		-	-	1,168,543	1,168,543	0%
Materials & Services		-	-	608,348	608,348	0%
sub	total	-	-	1,776,891	1,776,891	-%
Contingency			<u> </u>	69,994	69,994	0%
Total Expendit	ures	-	-	1,846,885	1,846,885	-%
Revenues over Expendit	ures	-	-	-	-	-%
Fund Equity		-	-	-	-	-%
Ending Fund Bala	ance \$					
FTE's				7.00	7.00	0%

#### **Budget Analysis:**

Starting in FY 2023-24, several General Government departments moved from the General Fund to their own internal service funds. Due to this accounting change, Materials & Services costs increase because County Emergency Management will start paying into the County's Cost Plan effective this fiscal year. In prior years, the County did not charge allocated costs to General Fund departments.

Revenues increase due to grant funds. \$149,600 is added from the Oregon State Fire Marshal's Community Wildfire Risk Reduction Grant. Emergency Management applied for these funds to support the development of a Community Wildfire Protection Plan. This budget also includes \$140,000 from the Urban Areas Security Initiative grant for recovery planning in partnership with Clackamas County.

Estimated revenue from the Federal Emergency Management Agency's Emergency Management Performance Grant, which provides 15% of program revenue, is reduced by \$59,517 (-28%) from FY 2022-23. In order to avoid more significant service or staffing reductions, reserve funds were added to make up this deficit.

Personnel Services increase due to increases in salaries, retirement costs and health benefits.

Materials and Services incorporates a 4% (\$33,011) reduction in items funded by General Fund. This substantially reduces funding for discretionary items and public education and outreach. It includes a 25% reduction in emergency communications services and equipment and an 18% reduction in training and associated travel.

\*Effective FY 2023-24, this General Fund organization unit and several others moved to individual internal service funds. It's new organization unit is County Emergency Management 532-3210.

1. County Emergency Management (100-321005): \*Effective FY 2023-24 this program's new number is 532-321005.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
County Emergency Management	\$	1,578,198	1,578,198	-	(1,578,198) -	100%
	Total	1,578,198	1,578,198		(1,578,198)	-100%
by category						
Intergovernmental		480,000	480,000	-	(480,000) -	100%
Miscellaneous		242,984	242,984		(242,984) -	100%
	Total Revenues	722,984	722,984	-	(722,984)	-100%
Personnel Services		1,044,730	1,044,730	-	(1,044,730) -	100%
Materials & Services		533,168	533,168	-	(533,168) -	100%
Interdepartmental		300	300	-	(300) -	100%
	Total Expenditures	1,578,198	1,578,198	-	(1,578,198)	-100%
	General Fund Subsidy \$	855,214	855,214		(855,214)	-100%
FTE's	_	7.00	7.00		(7.00)	-100%

Finance 534-3515

\*Effective fiscal year 2023-24, General Fund organizational unit Finance (100-3515) is moved to this internal service fund and now includes Procurement (former organization unit 100-3530).

The Finance Department is responsible for preserving and maintaining Washington County's financial integrity and trustworthiness.

- 1. Finance (534-351505): Responsible for managing all County finance and accounting activities and includes the following work units: 1) Budget: Coordinates the annual budget process; provides on-going analysis and financial forecasting; develops the cost allocation plan; maintains the County fee schedule, 2) Management Accounting: Reconciles accounting records and bank statements; maintains all capital asset records; oversees the external financial audit and preparation of the Annual Comprehensive Financial Report; debt management, 3) Operations: Processes accounts payable, accounts receivable, payroll, and employee expense and travel reimbursements; administers the transient lodging tax and purchasing card programs and conducts travel reviews, and 4) Treasury: Manages cash flow and investment portfolio activity; distributes tax turnovers and provides general banking and treasury services. The former program number through FY 2022-23 was 100-351505.
- Procurement Services (534-353005): Responsible for fair and equitable contracting practices; management of
  current solicitation opportunities such as requests for quotes, invitations to bid and requests for proposals; training
  department staff; reviewing contracts and administering purchasing/contracting policies and procedures; and
  implementing, maintaining, and providing training for the contract management database. \*This program's old
  number through FY 2022-23 was 100-353005.
- 3. **Personal Property Disposition** (534-353010): Obtains necessary surplus declarations, provides storage facilities, and coordinates auctions and other formal sales, as well as record keeping. This Program's old number through FY 2022-23 was 100-353010.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Finance	\$	-	-	4,734,900	4,734,900	-%
Procurement Services		-	-	1,136,406	1,136,406	-%
Personal Property Disposition		-	-	2,050	2,050	-%
	Total \$	<u> </u>		5,873,356	5,873,356	-%
by category						
Charges for Services		-	-	5,716,706	5,716,706	-%
Fines & Forfeitures		-	-	2,500	2,500	-%
Miscellaneous		-	-	154,150	154,150	-%
	Total Revenues	-		5,873,356	5,873,356	-%
Personnel Services		-	-	4,278,925	4,278,925	0%
Materials & Services		-	-	1,399,898	1,399,898	0%
Other		-	-	142,525	142,525	0%
	subtotal	•	•	5,821,348	5,821,348	-%
Contingency				52,008	52,008	0%
	Total Expenditures	-	-	5,873,356	5,873,356	-%

Revenues over Expenditures

Finance	534-3515			В	udget De	<u>etail</u>
Fund Equity		_	-	 		-%
		Ending Fund Balance \$	-	 		

26.00

26.00

#### **Budget Analysis:**

FTE's

Beginning in FY 2023-24, several General Government internal service departments moved from the General Fund to their own internal service funds. Due to this accounting change, cost plan allocations for revenue and expenditures have been added to Finance. In prior years, Washington County

did not charge allocated costs to or recognize revenue for internal service functions funded in the General Fund.

Most of the revenue increase in Finance is due to the accounting change. In addition, revenue from the Transient Lodging Tax (TLT) fund was increased to reflect the cost of TLT administration which is funded in the Finance Department. In prior years, the County charged \$55,000 to administer the TLT program with the General Fund funding the difference. In FY 2023-24 the entire TLT administration cost will be fully recovered from TLT revenue.

Excluding the impact of the cost plan allocation methodology, the expenditure budget for Finance increases by \$201,418 or 5% in the proposed FY 2023-24 budget compared to the modified FY 2022-23 budget.

Personnel Services expenditures increase by \$105,962 (3.2%) due primarily to the addition of a 1.00 full-time equivalent Payroll Specialist to address the lack of backup redundant support in the payroll function by increasing the number of payroll operators from one to two. Additional costs are budgeted for expected increases in salaries, retirement costs, and health benefits.

Materials and Services expenditures increase primary due to addition of internal allocated costs as part of the previously mentioned change in cost plan allocation methodology. As part of this year's budget reduction exercise, the budget for professional services expenditures were reduced by \$36.000.

\*Effective FY 2023-24, this General Fund organization unit and several others moved to individual internal service funds. It's new organization unit is Finance 534-3515.

1. *Finance* (100-351505): \*Effective FY 2023-24 this program's new number is 534-351505.

		Adopted	Modified	Proposed	Change	)
Program Description		2022-23	2022-23	2023-24	\$	%
Finance	\$	3,970,651	3,970,651	-	(3,970,651	) -100%
	Total \$	3,970,651	3,970,651		(3,970,651	) -100%
by category						
Charges for Services		250	250	-	(250	) -100%
Fines & Forfeitures		2,500	2,500	-	(2,500	))-100%
Interdepartmental		27,500	27,500	-	(27,500	)) -100%
Miscellaneous		156,650	156,650		(156,650	) -100%
	Total Revenues	186,900	186,900	-	(186,900	<u>) -100%</u>
Personnel Services		3,286,024	3,286,024	-	(3,286,024	l) -100%
Materials & Services		542,352	542,352	-	(542,352	2)-100%
Other		142,275	142,275		(142,275	5) -100%
	Total Expenditures	3,970,651	3,970,651	<u> </u>	(3,970,651	<u>) -100%</u>
	General Fund Subsidy \$	3,783,751	3,783,751	-	(3,783,751	<u>) -100%</u>
FTE's	_	20.00	21.00		(21.00	<u>) -100%</u>

\*Effective FY 2023-24, this General Fund organization unit and several others moved to individual internal service funds. It's new organization unit is under Finance 534-3530.

- 1. Procurement Services (100-353005): \*Effective FY 2023-24 this program's new number is 534-353005.
- 2. Personal Property Disposition (100-353010): \*Effective FY 2023-24 this program's new number is 534-353010.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Procurement Services	\$	912,461	912,461	-	(912,461) -1	100%
Personal Property Disposition		2,050	2,050	-	(2,050) -1	100%
	Total \$	914,511	914,511	<u> </u>	(914,511) -1	100%
by category						
Miscellaneous	_	10,000	10,000		(10,000) -1	100%
	Total Revenues	10,000	10,000	-	(10,000) -1	100%
Personnel Services		824,904	824,904	-	(824,904) -1	100%
Materials & Services		89,357	89,357	-	(89,357) -1	100%
Other		250	250	-	(250) -1	100%
	Total Expenditures	914,511	914,511	-	(914,511) -1	100%
	General Fund Subsidy \$	904,511	904,511		(904,511) -1	100%
FTE's		6.00	6.00		(6.00) -1	100%

\*Effective fiscal year 2023-24 General Fund organizational unit Human Resources (100-3520) is moved to this new internal service fund and now includes Risk Management (former organization unit 100-3575).

The Human Resources Department provides leadership and support to Washington County for all human resource related activities.

- 1. Human Resources (536-352005): This program provides leadership and support to the County for all human resource-related activities including talent acquisition; employee and labor relations; human resource business systems and position control; benefits, leave and wellness program administration; learning and development; administration of the personnel rules and regulations; employment law and best practices consultation and support; performance appraisal system and employee recognition and engagement. \*This program's number through FY 2022-23 was 100-352005.
- 2. **Risk Management** (536-357505): Provides staff and other resources to manage the County's insurance programs for liability/casualty, property and workers' compensation insurance funds and oversees the County's safety programs. \*Effective FY 2023-24, General Fund organizational unit Risk Management (100-3575) is reorganized under Human Resources fund 536-3575.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Human Resources	\$	-	-	7,529,551	7,529,551	-%
Risk Management		<u>-</u>	-	1,278,641	1,278,641	-%
	Total \$		-	8,808,192	8,808,192	-%
by category						
Charges for Services		<u> </u>		8,808,192	8,808,192	-%
	Total Revenues	<u> </u>		8,808,192	8,808,192	-%
Personnel Services		_	_	6,548,401	6,548,401	0%
Materials & Services		_	-	2,132,034	2,132,034	0%
Other		-	-	7,000	7,000	0%
	subtotal	-	-	8,687,435	8,687,435	-%
Contingency				120,757	120,757	0%
	Total Expenditures			8,808,192	8,808,192	-%
	Revenues under Expenditures	-	_	_	-	-%
Fund Equity	restorate arrast Experiances	-	-	-	-	-%
. •	Ending Fund Balance \$		<u> </u>	-	-	
FTE's	_			41.00	41.00	0%

#### Budget Analysis:

Starting in FY 2023-24, several General Government departments moved from General Fund to their own internal service funds. Due to this accounting change, cost plan allocations for revenue and expenditures have been added to Human Resources. In prior years, Washington County did not charge allocated costs to General Fund departments.

Revenues increase due to the accounting change which add cost allocation revenues.

Personnel Services expenditures increase due to increases in salaries, retirement costs, and health benefits. Transfer 1.00 full-time equivalent County Investigator from Risk Management. In addition, the budget for a 1.00 FTE Senior Human Resources Analyst position has been removed for FY 2023-24. The American Rescue Plan Act (ARPA) previously contributed the budgeted funds for this position, however the position is no longer eligible for ARPA funding. The position may be filled at the direction of the County Administrator in the future.

Materials and Services expenditures increase primary due to the addition of internally allocated costs. TriMet program expenditures decrease as a part of budget reductions this fiscal year.

\*Effective FY 2023-24, this General Fund organization unit and several others moved to individual internal service funds. It's new organization unit is Human Resources 536-3520.

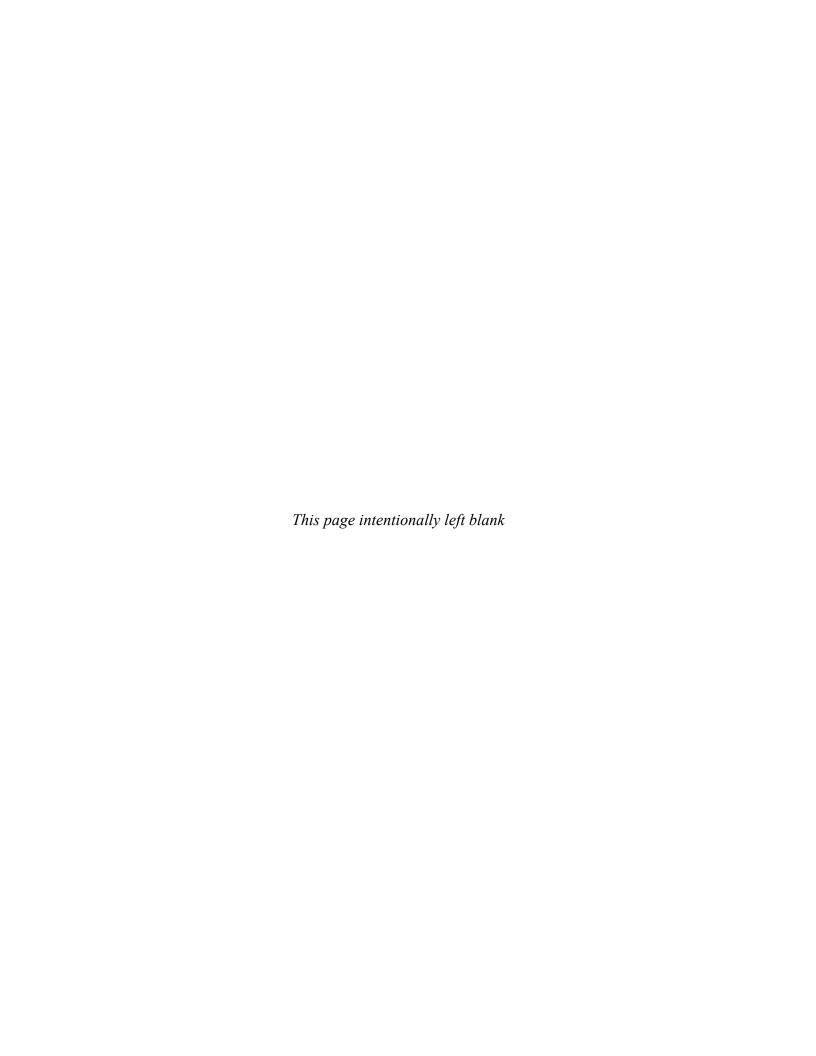
1. *Human Resources* (100-352005): \*Effective FY 2023-24 this program's new number is 536-352005.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Human Resources	\$	5,462,493	5,462,493	-	(5,462,493)	-100%
	Total \$	5,462,493	5,462,493	-	(5,462,493)	-100%
by category	_					
	Total Revenues		<u> </u>	<u> </u>	•	-%
Personnel Services		4,479,964	4,479,964	-	(4,479,964)	-100%
Materials & Services		975,529	975,529	-	(975,529)	-100%
Other		7,000	7,000	-	(7,000)	-100%
	Total Expenditures	5,462,493	5,462,493	-	(5,462,493)	-100%
	General Fund Subsidy \$	5,462,493	5,462,493	<u> </u>	(5,462,493)	<u>-100%</u>
FTE's	_	28.00	28.00		(28.00)	-100%

1. *Risk Management* (100-357505): \*Effective FY 2023-24 this program's new number is 536-357505.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Risk Management	\$	1,203,112	1,203,112	-	(1,203,112) -	100%
	Total \$	1,203,112	1,203,112	-	(1,203,112) -	100%
by category	_					
	Total Revenues	-	-	-	<u>-</u>	-%
Personnel Services		1,161,569	1,161,569	-	(1,161,569) -	100%
Materials & Services		39,543	39,543	-	(39,543) -	100%
Interdepartmental		2,000	2,000	-	(2,000) -	100%
	Total Expenditures	1,203,112	1,203,112		(1,203,112) -	100%
	General Fund Subsidy \$	1,203,112	1,203,112	-	(1,203,112) -	100%
FTE's	_	7.00	7.00		(7.00) -	100%

<sup>\*</sup>Effective fiscal year 2023-24, this General Fund organizational unit was reorganized under Human Resources 536-3520.





# Public Safety & Justice

	100 1010
Sheriff's Office Administration	100-4010
Law Enforcement	100-4020
Jail	100-4030
Jail Health Care	100-4035
District Attorney	100-4510
Juvenile	100-5010
Juvenile Administration	100-5030
Justice Court	100-8010
Law Library	176-8510
District Patrol	182-4020
Sheriff's Contract Services	186-4060
Community Corrections	188-5510
Juvenile Grants	196-5040
Juvenile Conciliation Services	197-5020
Court Security	202-4040
Grants & Donations	224-4050
Jail Commissary	226-4030
Juvenile High Risk Prevention Funds	228-5050
Local Option Levy Administration	234-1690
Local Option Levy Sheriff's Administration	234-4010
Local Option Levy Law Enforcement	234-4020
Local Option Levy Jail	234-4030
Local Option Levy District Attorney	234-4510
Local Option Levy Juvenile	234-5010
Local Option Levy Community Corrections	234-5515
Civil Forfeitures	238-4090

# **PUBLIC SAFETY & JUSTICE**

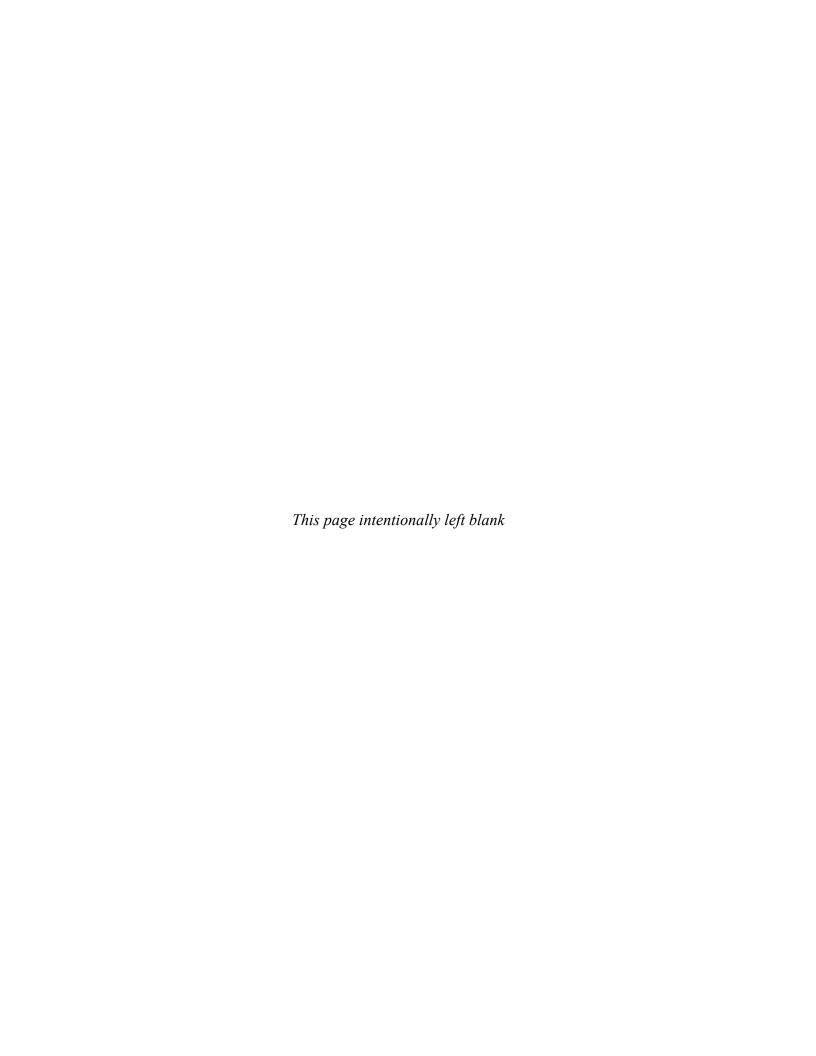
Public Safety & Justice provides services for Washington County citizens to ensure the public's safety and welfare, and a justice system that functions in a collaborative and cooperative effort.

		Adopted	Modified	Proposed	Change	
Organization Unit		2022-23	2022-23	2023-24	\$	%
LOL Administration	\$	14,022,454	14,022,454	15,951,309	1,928,855	14%
	subtotal - Administration	14,022,454	14,022,454	15,951,309	1,928,855	14%
Sheriff's Office Administration	_	7,061,179	7,061,179	10,222,496	3,161,317	45%
Law Enforcement		28,433,931	28,495,524	35,487,568	6,992,044	25%
Jail		33,781,986	33,781,986	47,118,679	13,336,693	39%
Jail Health Care		7,385,831	7,385,831	7,471,716	85,885	1%
District Patrol		34,205,165	34,205,165	37,873,984	3,668,819	11%
Sheriff's Contract Services		760,151	760,151	713,083	(47,068)	-6%
Court Security		1,841,186	1,841,186	1,610,851	(230,335)	-13%
Grants & Donations		1,408,303	1,408,303	1,551,660	143,357	10%
Jail Commissary		1,420,583	1,420,583	1,613,201	192,618	14%
LOL Sheriff's Administration		3,648,973	3,648,973	3,648,003	(970)	0%
LOL Law Enforcement		14,808,887	14,808,887	16,394,828	1,585,941	11%
LOL Jail		4,665,470	4,665,470	5,461,480	796,010	17%
Civil Forfeitures		618,334	618,334	1,158,015	539,681	87%
	subtotal - Sherriff's Office	140,039,979	140,101,572	170,325,564	30,223,992	22%
District Attorney		18,623,055	18,623,055	21,260,007	2,636,952	14%
LOL District Attorney	_	4,902,507	4,902,507	5,037,725	135,218	3%
	subtotal - District Attorney	23,525,562	23,525,562	26,297,732	2,772,170	12%
Juvenile		8,078,612	8,078,612	9,749,134	1,670,522	21%
Juvenile Administration		2,077,836	2,077,836	2,350,424	272,588	13%
Juvenile Grants		980,581	1,055,581	944,561	(111,020)	-11%
Juvenile Conciliation Services		657,198	657,198	691,076	33,878	5%
Juvenile High Risk Prevention Funds		3,530,918	3,530,918	3,570,702	39,784	1%
LOL Juvenile	_	2,198,760	2,198,760	2,316,291	117,531	5%
	subtotal - Juvenile _	17,523,905	17,598,905	19,622,188	2,023,283	11%
Community Corrections		23,170,455	23,255,119	23,692,482	437,363	2%
LOL Community Corrections	_	6,093,062	6,093,062	6,397,611	304,549	5%
•	subtotal - Community Corrections _	29,263,517	29,348,181	30,090,093	741,912	3%
Justice Court		1,165,609	1,165,609	1,616,147	450,538	39%
Law Library	_	935,609	935,609	758,338	(177,271)	-19%
	subtotal - Other	2,101,218	2,101,218	2,374,485	273,267	13%
	Totals _	226,476,635	226,697,892	264,661,371	37,963,479	17%
General Fund		106,608,039	106,669,632	135,276,171	28,606,539	27%
Special Funds		119,868,596	120,028,260	129,385,200	9,356,940	8%
	Totals <u>\$</u>	226,476,635	226,697,892	264,661,371	37,963,479	17%
FTE's	_	983.25	985.25	986.85	1.60	0%
<del></del>	-					

# PUBLIC SAFETY & JUSTICE

# BUDGET OVERVIEW

		Adopted	Modified	Proposed	Change	
Category Description		2022-23	2022-23	2023-24	\$	%
Taxes	9	33,467,012	33,467,012	36,713,560	3,246,548	10%
Licenses and permits		761,200	761,200	761,200	-	0%
Intergovernmental		26,274,263	26,349,263	25,433,186	(916,077)	-3%
Charges for Services		4,897,393	4,897,393	5,532,472	635,079	13%
Fines & Forfeitures		1,415,500	1,415,500	1,274,763	(140,737)	-10%
Interdepartmental		4,368,926	4,368,926	9,114,131	4,745,205	109%
Miscellaneous		36,014,958	36,014,958	39,188,329	3,173,371	9%
Operating Transfers In		5,529,775	5,614,439	7,796,751	2,182,312	39%
	Total Revenues _	112,729,027	112,888,691	125,814,392	12,925,701	11%
Personnel Services		154,974,129	155,133,793	161,521,403	6,387,610	4%
Materials & Services		29,213,413	29,213,413	71,549,373		145%
Other		3,375,911	3,375,911	3,444,118	68,207	2%
Interdepartmental		22,145,967	22,145,967	9,282,136	(12,863,831)	
Operating Transfers Out		407,018	407,018	330,768	(76,250)	
Capital Outlay		1,025,446	1,087,039	1,113,932	26,893	2%
Contingency	subtotal	<b>211,141,884</b> 15,334,751	<b>211,363,141</b> 15,334,751	<b>247,241,730</b> 17,419,641	<b>35,878,589</b> 2,084,890	<b>17%</b> 14%
Contingency	- Total Expenditures	226,476,635	226,697,892	264,661,371	37,963,479	
	Total Experiultures	220,470,033	220,031,032	204,001,371	31,903,413	17 /0
Revenues under expenditures		(113,747,608)	(113,809,201)	(138,846,979)	(25,037,778)	22%
General Fund Subsidy		90,797,624	90,859,217	114,012,811	23,153,594	25%
Special Funds Beginning Balances	_	22,949,984	22,949,984	24,834,168	1,884,184	8%
	Ending Fund Balances	-	-	_	-	



This organization unit provides executive direction and support for the entire Sheriff's Office operation and includes the following administrative programs:

- 1. **Sheriff's Office Executive Administration** (100-401005): Provides direction for the Sheriff's Office including leadership, strategic planning, policy development and enforcement, and labor negotiations.
- 2. **Business Support Services** (100-401010): Provides business support to the Sheriff's Office including budget development/monitoring/control, cost accounting, purchasing, inventory control, inmate banking, cash control, contract negotiation/administration, personnel and payroll activities, grant administration and facilities liaison.
- Training (100-401015): Provides support personnel in the training unit to coordinate, facilitate, document, register
  and assist in employee correspondence for the purposes of certification, re-certification and documentation with the
  state Department of Policy Safety Standards and Training (DPSST).
- 4. **Data, Analysis, Technical Assistance** (100-401020): Collects, analyzes and presents information in support of effective management decision making; provides operations analysis and support including intelligence data and crime analysis.
- Professional Standards (100-401025): Conducts internal affairs investigations and background investigations of
  potential employees, vendors, etc.; responds to citizen complaints; coordinates recruitment, testing and the hiring of
  employees.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Sheriff's Office Executive Administration	\$	1,913,527	1,913,527	4,436,315	2,522,788	132%
Business Support Services		1,572,747	1,572,747	1,583,641	10,894	1%
Training		1,855,127	1,855,127	1,880,159	25,032	1%
Data, Analysis, Technical Assistance		823,531	823,531	805,011	(18,520)	-2%
Professional Standards	_	896,247	896,247	1,517,370	621,123	69%
	Total	7,061,179	7,061,179	10,222,496	3,161,317	45%
by category						
Interdepartmental	\$	56,570	56,570	5,234,432	5,177,862 9	9,153%
Miscellaneous		492,194	492,194	593,449	101,255	21%
	Total Revenues	548,764	548,764	5,827,881	5,279,117	962%
Personnel Services		6,120,210	6,120,210	6,680,297	560,087	9%
Materials & Services		810,996	810,996	3,452,510	2,641,514	
Other		30,321	30,321	33,394	3,073	10%
Interdepartmental		59,652	59,652	56,295	(3,357)	-6%
Capital Outlay		40,000	40,000	-	(40,000)	-100%
	Total Expenditures	7,061,179	7,061,179	10,222,496	3,161,317	45%
	General Fund Subsidy \$	6,512,415	6,512,415	4,394,615	(2,117,800)	-33%
FTE's	_	35.25	35.25	38.25	3.00	9%

#### **Budget Analysis:**

Revenues increase \$5,279,117 (962%). Expenditures increase \$3,161,317 (45%). General Fund subsidy decreases \$2,117,800 (33%).

Miscellaneous Revenues increase due to city contracts for law enforcement services overhead costs. Intradepartmental revenues reflect a substantial increase with the addition of Sheriff's Office indirect administrative cost revenues from supported funds 182 and 234. Also reflected is an increase in salary, retirement costs and health benefits for a 0.50 FTE administrative support position supported by Public Safety Community Corrections.

Personnel costs increase due to salaries, retirement costs, and health benefits. FTE changes in this organization include movement of a Program Coordinator and a Senior Administrative Specialist from 100-4020 to align with functional work. A Senior Administrative Specialist and an Administrative Specialist II position was exchanged between 100-4010 and 100-4020 with a net zero increase cost. The budget reduction exercise led to the elimination of three variable hour positions totaling 0.80 FTE realizing savings in temporary salaries as well as a reduction in miscellaneous personnel services identified as a vacancy savings reduction.

Materials & Services increase primarily due to the Sheriff's Office paying into the County's Cost Plan effective this fiscal year after being converted from a General Fund Department to an Internal Service Fund. Also reflected is an increase due to the functional move of the Hiring team into the administrative organizational unit. There is an offsetting decrease in expenses in Fund 100-4020. Other expenditures reflect the distribution of costs associated to the Washington County Consolidated Communications Agency (WCCCA). Interfund expenditures increase is a direct reflection of the decrease in the Washington County Cost Allocation Plan related to legal services for forfeiture. Capital Outlay decreases due to elimination of capital needs at the Public Safety Training Center for fiscal year 2023-24.

This organizational unit provides Sheriff's Office (SO) support for the following service programs which are supported by either the General Fund or special fee-based revenues:

- 1. **Patrol Operations** (100-402005): Provides traffic enforcement and accident investigation services; responds to citizen generated calls for service; patrol county roads, neighborhoods and businesses to prevent criminal activity. Includes contracted city law enforcement services.
- 2. *Investigations* (100-402010): Investigates crimes and criminal organizations related to Washington County by utilizing both traditional and undercover investigative methodologies. Investigations are conducted internally and through participation on interagency teams/task forces; investigators perform crime analysis and case management functions. The division also provides countywide services with regard to narcotics enforcement, gang activity suppression, criminal intelligence, auto theft enforcement, sex offender registration, child abuse and violent crimes.
- 3. **Records** (100-402015): Collects, maintains, distributes and stores criminal and jail records; accepts citizen crime reports over the phone; collects fees for service from the public; processes inmate bail and processes warrants.
- 4. **Public Affairs** (100-402020): Communicates and promotes the values and mission of the agency with its various stakeholders. Responsible for all media relations and strategic communication. Represents the Sheriff's Office at various community events, groups and organizations. Regularly assesses the agency's communications needs and provides community based public safety education through a variety of communication channels. The unit works closely with patrol deputies to address neighborhood livability issues, nuisance properties and provides citizens aged 65 and older with assistance in reducing incidence and fear of criminal victimization.
- 5. *Civil* (100-402030): Processes and services protective orders and subpoenas. Enforces eviction orders, restraining orders, child custody orders and orders to seize and sell property. Responds to abandoned vehicle complaints.
- 6. **Permits** (100-402035): Administers the County alarm ordinance by processing alarm permit applications, tracks alarm incidents and regulates false alarm actions. Processes state mandated concealed handgun applications and licenses and provides fingerprint services to the public.
- 7. *Forensics* (100-402040): Provides collection and analysis of forensic evidence from crime scenes.
- 8. **Evidence** (100-402045): Provides logging, tracking, and disposition of evidence inventory related to criminal cases.
- 9. **Sheriff's Office Services Administration** (100-402050): Provides management and administrative support for direct services programs; coordinates Sheriff's Office volunteer program; and administers the tow contract program.

	<del></del>	Adopted	Modified	Proposed	Change
Program Description		2022-23	2022-23	2023-24	\$ %
Patrol Operations	\$	13,253,154	13,284,740	20,399,899	7,115,159 54%
Investigations		7,947,804	7,947,804	8,808,454	860,650 11%
Records		2,240,211	2,240,211	2,815,033	574,822 26%
Public Affairs		1,195,986	1,195,986	1,302,352	106,366 9%
Civil		1,533,193	1,533,193	2,161,830	628,637 41%
Permits		547,745	547,745	-	(547,745) -100%
Forensics		513,161	543,168	-	(543,168) -100%
Evidence		587,958	587,958	-	(587,958) -100%
Sheriff's Office Services Administration	_	614,719	614,719	-	(614,719) -100%
	Total	28,433,931	28,495,524	35,487,568	6,992,044 25%
by category					
Licenses and permits		730,000	730,000	730,000	- 0%
Intergovernmental		155,964	155,964	155,964	- 0%
Charges for Services		3,581,014	3,581,014	4,140,661	559,647 16%
Interdepartmental		55,660	55,660	55,660	- 0%
Miscellaneous		353,329	353,329	385,203	31,874 9%
	Total Revenues	4,875,967	4,875,967	5,467,488	<u>591,521</u> 12%
Personnel Services		25,211,117	25,211,117	25,081,927	(129,190) -1%
Materials & Services		2,233,946	2,233,946	9,373,779	7,139,833 320%
Other		958,868	958,868	1,031,862	72,994 8%
Capital Outlay		30,000	91,593	-	(91,593) -100%
	Total Expenditures	28,433,931	28,495,524	35,487,568	6,992,044 25%
	General Fund Subsidy \$	23,557,964	23,619,557	30,020,080	6,400,523 27%
FTE's	_	151.40	151.40	144.90	(6.50) -4%

### Budget Analysis:

Revenues increase \$591,521 (12%). Expenditures increase \$6,992,044 (25%). General Fund subsidy increases \$6,400,523 (27%).

Revenues increase at the organizational level. Charges for Services reflect the anticipated increase of revenue received from city contracts for law enforcement services. These contracts are not finalized therefore this budget is calculated based on estimated contract costs projected for the contract year maintaining current service levels. Miscellaneous revenue reflects an increase in salaries, retirement costs and health benefits for 2.00 full-time equivalent (FTE) motor carrier officers supported by Land Use & Transportation.

Personnel costs decrease due to the budget reduction exercise eliminating 3.50 FTE as well as a reduction in miscellaneous personnel services identified as a vacancy savings reduction. Also reflected is the reduction of 2.00 FTE that were moved to Sheriff's Office Administration (100-4010) to align work functions.

Starting in FY 2023-24, General Government Departments moved from General Fund to their own internal service funds. Due to this accounting change, Materials & Services costs increase because effective this fiscal year the Sheriff's Office will start paying into Washington County's Cost Plan. In prior years, the County did not charge allocated costs to General Fund Departments. This proposed budget also includes a contractual obligation related to targeted marketing services for the recruitment team. Fleet operations and maintenance costs increase with the reinstatement of replacement funds for fleet vehicles which were removed last fiscal year due to budget constraints.

Other expenditures reflect the distribution of costs associated with the Washington County Consolidated Communications Agency.

Capital outlay decreases with the removal of capital equipment for patrol functions.

Jail 100-4030 Budget Detail

The Sheriff's Office jail programs described below are supported by the General Fund and other departmental revenues.

- 1. **Jail Administration** (100-403005): Provides administrative support to the jail.
- 2. **Jail Housing / Security** (100-403010): Performs evaluations of inmates to determine their appropriate security classification which defines the POD an inmate is incarcerated in and provides facility security, meals, janitorial and laundry services, mental health and substance abuse counseling, basic adult education and law library services to inmates.
- 3. **Jail Intake and Release** (100-403025): Processes the booking (intake) and release of offenders; provides for the transportation of prisoners to and from court as well as other correctional facilities; provides court security services; coordinates the work-in-lieu of jail and electronic home monitoring programs.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Jail Administration	\$	1,615,409	1,615,409	12,403,940	10,788,531	668%
Jail Housing / Security		18,804,326	18,804,326	20,551,575	1,747,249	9%
Jail Intake and Release	<u> </u>	13,362,251	13,362,251	14,163,164	800,913	6%
	Total	33,781,986	33,781,986	47,118,679	13,336,693	39%
by category						
Intergovernmental		250,000	250,000	250,000	-	0%
Charges for Services		33,450	33,450	33,450	-	0%
Interdepartmental		3,521,987	3,521,987	3,130,690	(391,297)	-11%
Miscellaneous		125,000	125,000	165,000	40,000	32%
	Total Revenues	3,930,437	3,930,437	3,579,140	(351,297)	-9%
Personnel Services		31,136,454	31,136,454	33,079,142	1,942,688	6%
Materials & Services		2,319,532	2,319,532	13,992,537	11,673,005	503%
Other		39,000	39,000	39,000	-	0%
Interdepartmental		287,000	287,000	8,000	(279,000)	-97%
	Total Expenditures	33,781,986	33,781,986	47,118,679	13,336,693	39%
	General Fund Subsidy \$	29,851,549	29,851,549	43,539,539	13,687,990	46%
FTE's	_	192.75	192.75	195.75	3.00	2%

### **Budget Analysis:**

Revenues decrease \$351,297 (9%). Expenditures increase \$13,336,693 (39%). General Fund subsidy increases \$13,687,990 (46%).

Jail 100-4030 Budget Detail

Revenues decrease across the Jail organization. Reimbursement from the State of Oregon per Measure 73 (Repeat felony sex offenders and repeat DUII) is reflected in Intergovernmental revenues. Interfund revenues decrease in the biennial budget for Justice Reimbursement Initiative funding related to jail program services and Oregon State Bill 1145 funding the General Fund support requirements for the Jail. Miscellaneous revenues increase based on revenue activity to include workers' compensation reimbursements, recovery of funds from adults in custody, and Community Corrections transfer fees.

Personnel costs increase due to salaries, retirement costs, health benefits, and the reinstatement of 3.00 FTE which were frozen during FY 2022-23 due to budget constraints and program decisions. The budget reduction exercise created a decrease in miscellaneous personnel services identified as a vacancy savings reduction. Starting in FY 2023-24, General Government Departments moved from General Fund to their own Internal Service Funds. Due to this accounting change, Materials & Services costs increased because the Sheriff's Office will start paying into the County's Cost Plan effective this fiscal year. In prior years, the County did not charge allocated costs to General Fund Departments. Materials & Services also increase to meet contractual obligations for the jail meals and kitchen management and increased contract costs for employee body armor. Interfund expenses decrease in Information Technology Services (ITS) capital costs.

Jail Health Care ensures the delivery of health care to Washington County inmates consistent with standards of the community and the National Commission on Correctional Health Care. These services are provided via a private health care provider. Moved from Org Unit 100-7020 in fiscal year 2019-20.

1. **Jail Health Care** (100-403505): Provides financial activities in support of Jail Health Care.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Jail Health Care	\$	7,385,831	7,385,831	7,471,716	85,885	1%
	Total	7,385,831	7,385,831	7,471,716	85,885	1%
by category	_					
	Total Revenues \$	<u> </u>	-	-	<del>-</del>	0%
Personnel Services		7,966	7,966	8,115	149	2%
Materials & Services		7,377,865	7,377,865	7,463,601	85,736	1%
	Total Expenditures	7,385,831	7,385,831	7,471,716	85,885	1%
	General Fund Subsidy \$	7,385,831	7,385,831	7,471,716	85,885	1%

#### **Budget Analysis:**

Expenditures increase \$85,885 (1%). General Fund subsidy increases \$85,885 (1%).

There are no revenues associated with the Jail health Care organization.

Personnel Services increase due primarily to salaries, retirement costs, and health benefits while staffing levels remain flat. Starting in FY 2023-24, General Government Departments moved from General Fund to their own Internal Service Funds. Due to this accounting change, Materials & Services costs increased because Sheriff's Office will start paying into the County's Cost Plan effective this fiscal year. In prior years, the County did not charge allocated costs to General Fund Departments. This request also includes an increase in cost obligation based on the jail medical services contract. This category includes limited funds for training and education for the part time nurse practitioner funded in this program.

The District Attorney (DA) is responsible for the prosecution of individuals charged with crimes and other violations of state statutes within Washington County. The DA reviews police reports, prepares arrest warrants, reviews search warrant materials, directs and assists in criminal investigations, interviews witnesses, prepares charging instruments and fugitive complaints, attends and participates in all court proceedings relating to criminal prosecution, prepares and directs all extradition proceedings in the county and provides on-call assistance to police agencies in a variety of multiagency teams including Major Crimes Team (MCT), Crash Analysis and Reconstruction Team (CART), Child Abuse Multidisciplinary Team (MDT) as well as other after-hours assistance. The DA is also responsible for criminal law legal advice to the Juvenile Department, the preparation of legal documents relating to all matters brought before the juvenile court and participation in court proceedings; the establishment, modification and enforcement of child support judgments; public outreach and awareness efforts; and informing crime victims of their constitutional rights and working to protect them.

- 1. Child Support Enforcement (100-451005): This program establishes, modifies and enforces child support judgments, including: interviewing witnesses, examining support payment records, preparing necessary legal documents, attending child support court hearings and initiating Uniform Reciprocal Support Enforcement cases for possible criminal action. Child Support Enforcement is also responsible for establishing paternity for cases that meet certain statutory guidelines and for establishing orders of support in those cases. The program is funded mainly by federal funds.
- 2. Criminal Prosecution Services (100-451010): This program conducts prosecution of felony and misdemeanor crimes, violations, major traffic offenses and restraining order violations occurring in Washington County, including the processing of all probation revocations and extraditions and working with the Attorney General's Office on criminal appeals. This program also prosecutes all juvenile crime in the County, provides guidance on criminal law issues to the Juvenile Department, reviews police and social service reports for juveniles, processes juvenile court actions involving criminal delinquency and child dependency including child abuse and neglect. Support for the internal administrative functions and operations of the DA's office including reception and clerical relief is included in this unit along with the overall managerial control and direction and public outreach and awareness. Finally, review and processing for all cases, including those handled through the County's special prosecution programs are included in this budget. Specialty programs supported by the DA's Office include Integrative Re-Entry Intensive Supervision Services (IRISS) program, Family Sentencing Alternative Pilot (FSAP) program, Adult Drug Court, Juvenile Drug Court, Mental Health Court, Rapid Fitness to Proceed program, Veteran's Treatment Court, Domestic Violence Deferred Sentencing program, Early Case Resolution court, and a variety of court diversion programs for lower-level offenses, including a new Mental Health Diversion Pilot program.
- 3. Victim Assistance (100-451015): This program provides assistance to victims who have come into contact with the criminal justice system. The DA's office informs victims of their constitutional rights as required and works to protect them as well. The DA's office keeps victims up to date on the status of cases, both through formal notification and personal interaction. The DA's office may provide referral of victims to other sources for assistance and may also contact victims who have suffered from personal injury or property loss to assist with their receiving restitution from various sources. This program also works in conjunction with other community partners who provide services to crime victims including the Family Justice Center (FJC), CARES NW, the Sexual Assault Resource Center (SARC), Safety Compass and various legal aid organizations.
- 4. **Child Abuse Multi. Intervention (Cami)** (100-451020): This program provides education and support to victims of child abuse and their families and serves as a liaison for victims in dealing with police officers, attorneys, physicians and others throughout the criminal investigation and prosecution process. The program also provides staff support to the County's multidisciplinary child abuse intervention team, child fatality review committee, and coordinates services through contract relationships with other social service agencies and medical facilities.

# District Attorney 100-4510

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Child Support Enforcement	\$	1,758,500	1,758,500	2,132,263	373,763	21%
Criminal Prosecution Services		13,949,956	13,949,956	15,575,514	1,625,558	12%
Victim Assistance		1,683,292	1,683,292	2,255,559	572,267	34%
Child Abuse Multi. Intervention (Cami)		1,231,307	1,231,307	1,296,671	65,364	5%
	Total	18,623,055	18,623,055	21,260,007	2,636,952	14%
by category						
Intergovernmental		4,631,878	4,631,878	4,713,925	82,047	2%
Charges for Services		300,000	300,000	300,000	-	0%
Interdepartmental		182,127	182,127	182,127	-	0%
Miscellaneous		2,000	2,000	2,000	-	0%
	Total Revenues	5,116,005	5,116,005	5,198,052	82,047	2%
Personnel Services		16,536,886	16,536,886	16,194,738	(342,148)	-2%
Materials & Services		1,890,169	1,890,169	4,870,269	, ,	158%
Other		1,000	1,000	-	(1,000)	-100%
Interdepartmental		195,000	195,000	195,000	-	0%
	Total Expenditures	18,623,055	18,623,055	21,260,007	2,636,952	14%
	General Fund Subsidy \$	13,507,050	13,507,050	16,061,955	2,554,905	19%
FTE's	_	106.50	107.50	108.10	0.60	1%

#### **Budget Analysis:**

Revenues increase \$82,047 (2%). Expenditures increase \$2,636,952 (14%). General Fund subsidy increases \$2,554,905 (19%).

Revenues increase due to additional federal funding for Child Support Enforcement to offset a portion of annual personnel services increases.

Personnel Services increase due to salaries, retirement costs, and health benefits and are offset by decreases due to leaving critical positions intentionally vacant, reduction of hours of a part-time position and elimination of a 0.60 FTE position.

Starting in FY 2023-24, General Government Departments moved from General Fund to their own Internal Service Funds. Due to this accounting change, Materials & Services costs increase because the District Attorney's Office will start paying into the County's Cost Plan effective this fiscal year. In prior years, the County did not charge allocated costs to General Fund Departments. The Cost Plan increases are offset by reductions in professional services for expert witness expenses, dues and memberships, jury and witness expenses, and office supplies as well as the elimination of the DA's Office fleet vehicle.

These budget reductions create the risk of a negative impact on public safety. The DA's Office has not been funded commensurate with increasing workload for many years. Personnel reductions will likely result in the closure of a reception counter serving the domestic violence unit, the victims assistance unit, the misdemeanor unit, and grand juries. Additionally, this reduction is anticipated to increase caseloads and workload for personnel.

The Juvenile Department has the responsibility to assure that any youth coming within the jurisdiction of the juvenile court receives care, guidance and control - preferably in his/her own home - to assure his/her welfare and the best interests of the public. The department also assists the juvenile court in assuring that when a youth is removed from the control of his/her parents that care is secured which best meets the needs of the child.

- Basic Services (100-501005): Conducts an investigation of every youth brought before the juvenile court; represents the interests of the youth when the case is heard in the juvenile court; furnishes information and assistance as the court requires and takes charge of any youth before and after the hearing as may be directed by the court.
- 2. **Shelter Care** (100-501010): Provides for the care and supervision of the child in a neutral setting to obtain an evaluation that will provide the court with information regarding the needs of the child and the best way to meet those needs.
- 3. **Secure Detention** (100-501015): Provides secure facilities for holding those children considered to be immediately endangering themselves or others and are alleged to have committed a major crime. Services are purchased from the Donald E. Long detention facility in Multnomah County.
- 4. *Home Detention* (100-501025): Provides for close supervision of youth in their own homes as an alternative to detention, a least restrictive alternative as required by law.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Basic Services	\$	2,889,491	2,889,491	4,541,302	1,651,811	57%
Shelter Care		2,286,987	2,286,987	2,289,107	2,120	0%
Secure Detention		2,729,853	2,729,853	2,739,311	9,458	0%
Home Detention	_	172,281	172,281	179,414	7,133	4%
	Total	8,078,612	8,078,612	9,749,134	1,670,522	21%
by category						
Intergovernmental		15,000	15,000	15,000	-	0%
	Total Revenues	15,000	15,000	15,000	-	0%
Personnel Services		5,331,554	5,331,554	5,337,142	5,588	0%
Materials & Services		2,694,058	2,694,058	4,358,992	1,664,934	62%
Other		33,000	33,000	33,000	-	0%
Interdepartmental		20,000	20,000	20,000	-	0%
	Total Expenditures	8,078,612	8,078,612	9,749,134	1,670,522	21%
	General Fund Subsidy \$	8,063,612	8,063,612	9,734,134	1,670,522	21%
FTE's	_	39.00	39.00	40.00	1.00	3%

#### **Budget Analysis:**

Expenditures increase \$1,670,522 (21%). General Fund subsidy increases \$1,670,522 (21%).

Revenues remain the same at \$15,000 for restitution to victims.

Personnel Services increase \$475,851 due primarily to salaries, retirement costs, health benefits, and the reinstatement of 1.0 FTE which was frozen during fiscal year 2022-23 due to budget constraints and other considerations.

Materials and Services increase \$2,187,260 due to the negotiated IGA between Washington County and Multnomah County for the increased cost of the detention beds from the current \$367.04 per bed per day for 14 beds, to \$477.01 per bed per day, for the reduced 11 beds effective July 1, 2023. The total cost will be \$2,461,947, with the contract increase of \$561,947 in detention base budget costs. Additionally, starting in FY 2023-24, General Government Departments moved from General Fund to their own Internal Service Funds. Due to this accounting change, Materials and Services costs increased because Juvenile Basic Services will start paying into the County's Cost Plan effective this fiscal year. In prior years, the County did not charge allocated costs to General Fund Departments.

This organization unit provides management and administrative services to the following Juvenile Department service areas: basic services, shelter services, secure detention, youth outreach, conciliation services, juvenile grants and the Juvenile High Risk Prevention Funds.

1. **Juvenile Administration** (100-503005): Provides financial activities and operational administration for the Juvenile Department.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Juvenile Administration	\$	2,077,836	2,077,836	2,350,424	272,588	13%
	Total	2,077,836	2,077,836	2,350,424	272,588	13%
by category						
Interdepartmental		158,242	158,242	179,036	20,794	13%
Total	Revenues	158,242	158,242	179,036	20,794	13%
Personnel Services		2,046,636	2,046,636	2,008,749	(37,887)	-2%
Materials & Services		28,700	28,700	339,175	310,475	1,082%
Other		2,500	2,500	2,500		0%
Total Ex	penditures	2,077,836	2,077,836	2,350,424	272,588	13%
General Fur	nd Subsidy <u>\$</u>	1,919,594	1,919,594	2,171,388	251,794	13%
FTE's		13.00	13.00	13.00		0%

#### **Budget Analysis:**

Revenues increase \$20,794 (13%). Expenditures increase \$272,588 (13%). General Fund subsidy increases \$251,794 (13%).

Revenues are higher at \$179,036

Personnel Services increase by \$54,014 due to salaries, retirement costs and health benefits

Starting in fiscal year 2023-24, General Government Departments moved from General Fund to their own Internal Service Funds. Due to this accounting change, Materials and Services increase \$310,475 primarily because Juvenile Administration will start paying into the County's Cost Plan effective this fiscal year. In prior years, the County did not charge allocated costs to General Fund Departments.

The Washington County Justice Court is the last of four (4) justice courts established in 1915; is the only court administered by the County; and provides services in connection with both civil and criminal actions. The court is presided over by an elected Justice of the Peace.

The County Justice Court has jurisdiction over most violations of the state motor vehicle code, certain misdemeanor offenses, and a number of other statutorily defined criminal offenses such as simple theft and assault. The court also has jurisdiction over civil claims for money and damages not exceeding \$10,000, claims for the recovery of personal property subject to the same dollar limitation, and claims for the recovery of penalties and forfeitures, again limited to \$10,000 in value.

 Washington County Justice Court (100-801005): Provides financial activities in support of the County Justice Court.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Washington County Justice Court	\$	1,165,609	1,165,609	1,616,147	450,538	39%
	Total _	1,165,609	1,165,609	1,616,147	450,538	39%
by category						
Charges for Services		25,000	25,000	22,000	(3,000)	-12%
Fines & Forfeitures		1,015,500	1,015,500	874,763	(140,737)	-14%
Miscellaneous	_	125,500	125,500	100,000	(25,500)	-20%
	Total Revenues	1,166,000	1,166,000	996,763	(169,237)	-15%
Personnel Services		1,080,155	1,080,155	1,153,143	72,988	7%
Materials & Services		70,454	70,454	442,004	371,550	527%
Other	_	15,000	15,000	21,000	6,000	40%
	Total Expenditures	1,165,609	1,165,609	1,616,147	450,538	39%
	General Fund Subsidy	(391)	(391)	619,384	619,775	58,510°
FTE's	-	9.00	9.00	9.00		0%

#### Budget Analysis:

Revenues decrease \$169,237 (15%). Expenditures increase \$450,538 (39%). General Fund subsidy increases \$619,775 (158,510%).

The need for a General Fund subsidy in fiscal year 2023-24 is the result of a decrease in total revenues combined with an increase in total expenditures.

Revenues from Fines category decrease due to the number of citations filed by the Washington County Sheriff's Office (WSCO) in recent years totaling much less than 10,000 per year. This is significantly lower compared to FY 2011-12 through 2017-18 when they averaged over 17,000 citations per year. This budget reflects revenue that more closely aligns with current citation estimates.

Revenues in the Court Cost category increase nearly 40% due to a fee increase on the Diversion Program and a change made in the distribution of funds in traffic diversion cases. As COVID-19 protocols transition to pre-pandemic operations, Small Claims filings increase to reflect 251 filings in calendar year 2021, 320 in 2022, and are projected to be over 500 for 2023.

Returned Check charges will no longer be budgeted as Revenue because there is no expectation to collect on Non-Sufficient Funds (NSF) fees.

Starting in FY 2023-24, General Government Departments moved from General Fund to their own Internal Service Funds. Due to this accounting change, Materials and Services costs increase because the Justice Court will start paying into the County's Cost Plan effective this fiscal year, adding \$333,521 to total expenditures.

Personnel Services increase due to salaries, retirement costs and health benefits. A 0.50 full time employee (FTE) was added in the last fiscal year to provide backup, training and support for new staff who are replacing experienced team members. A Budget Reduction - Vacancy Savings of \$33,697 was identified and implemented to manage future General Fund vacancies.

Materials & Services increase due to new contractual obligations for consultation services, armored car services for the secure transfer of daily receipts, and from a rate increase in translator services.

The Washington County Law Library was established in 1926 and strives to enhance equal access to justice by ensuring legal information, resources, and tools are available and accessible to everyone. This is done by providing: 1) research training and legal reference assistance and 2) access to a variety of general and specialized legal information, resources and tools in a comfortable, welcoming and usable space for anyone engaged with the justice system, including litigants and those facing legal issues, attorneys, court staff, the judiciary and other governmental organizations. The Law Library is governed by the Washington County Board of Commissioners in consultation with the Circuit Court Presiding Judge and advised by the Washington County Bar Association's Law Library Committee.

1. Law Library (176-851005): Provides financial activities in support of the Law Library.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Law Library	\$	935,609	935,609	758,338	(177,271)	-19%
	Total	935,609	935,609	758,338	(177,271)	-19%
by category						
Charges for Services		394,778	394,778	394,778	-	0%
	Total Revenues	394,778	394,778	394,778	-	0%
Personnel Services		369,743	369,743	384,408	14,665	4%
Materials & Services		60,727	60,727	221,283	160,556	264%
Interdepartmental		144,408	144,408	(2,224)	(146,632)	-102%
	subtotal	574,878	574,878	603,467	28,589	5%
Contingency		360,731	360,731	154,871	(205,860)	-57%
	Total Expenditures	935,609	935,609	758,338	(177,271)	-19%
	Revenues under expenditures	(540,831)	(540,831)	(363,560)	177,271	-33%
Fund Equity		540,831	540,831	363,560	(177,271)	-33%
	Ending Fund Balance \$		<u> </u>	<u> </u>		
FTE's	_	3.00	3.00	3.00	-	0%

#### **Budget Analysis:**

Expenditures, excluding Contingency, increase \$28,589 (5%). Contingency decreases \$205,860 (57%). Beginning fund balance decreases \$177,271 (33%).

Revenue is budgeted the same as last year because the state is still working on its budget for the next biennium.

Expenditures increase driven by Personnel Services and the Cost Allocation Plan.

Beginning fund balance decreases and Contingency decreases. Contingency allows the Law Library to maintain service levels as revenue has remained flat or decreased while expenses have increased. However, Contingency will be exhausted in two years absent increased revenue. This will result in reduced services.

This budget houses the operating budget for the Enhanced Sheriff's Patrol District. Since the Enhanced Sheriff's Patrol District is a separate government entity, this District Patrol operating budget (organization unit 182-4020) is funded by transfers from the District's own (and separate) fiscal accounting entity, organization unit 210-1680 (ESPD) and is included in the Service District section of this document.

1. **Patrol Operations** (182-402005): The program prevents and responds to criminal activity by motor patrol, and provides traffic enforcement, burglary suppression, follow-up crime investigations, and other duties typical of patrol officers under the authority of the Sheriff. The District Patrol geographic boundaries include the urban unincorporated areas of Washington County, as approved by the voters.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Patrol Operations	\$	34,205,165	34,205,165	37,873,984	3,668,819	11%
	Total _	34,205,165	34,205,165	37,873,984	3,668,819	11%
by category						
Charges for Services		65,000	65,000	65,000	-	0%
Interdepartmental		33,180	33,180	33,180	-	0%
Miscellaneous		34,106,985	34,106,985	36,796,227	2,689,242	8%
Operating Transfers In		-	-	979,577	979,577	0%
	Total Revenues	34,205,165	34,205,165	37,873,984	3,668,819	11%
Personnel Services		23,603,904	23,603,904	25,348,267	1,744,363	7%
Materials & Services		1,813,460	1,813,460	6,914,276	5,100,816	281%
Other		1,273,492	1,273,492	1,257,841	(15,651)	-1%
Interdepartmental		6,708,235	6,708,235	3,521,600	(3,186,635)	-48%
Operating Transfers Out		17,500	17,500	-	(17,500)	-100%
Capital Outlay		788,574	788,574	832,000	43,426	6%
	subtotal	34,205,165	34,205,165	37,873,984	3,668,819	11%
Contingency	_	<u> </u>		<u> </u>		0%
	Total Expenditures	34,205,165	34,205,165	37,873,984	3,668,819	11%
	Revenues under expenditures	_		_		0%
Fund Equity	Nevenues under expenditures	-	-	-	-	0%
	Ending Fund Balance \$				-	
FTE's	_	138.60	138.60	139.60	1.00	1%

#### **Budget Analysis:**

Revenues increase \$3,668,819 (11%). Expenditures increase \$3,668,819 (11%).

Fiscal year 2023-24 is the first year of a five-year local option property tax levy passed by the voters in May of 2022. The levy rate of \$0.83 per \$1,000 of assessed value supplements the Enhanced Sheriff's Patrol District (ESPD) permanent tax levy of \$0.64 per \$1,000 of assessed value. Revenues include the transfer from ESPD (Fund 210) to support District Patrol activity in Miscellaneous revenue. Charges for Services for uniformed security fees are anticipated to stay stable. Interdepartmental category is support provided by the County Fair for law enforcement services provided during the event.

Personnel costs increase due to salaries, retirement costs, and health benefits in addition to 1.00 FTE increase based on officers per thousand in comparison to population. Materials & Services reflects a substantial increase with indirect costs for Internal Services Funds (ISF) for county supporting departments out of this category instead of Interfund Expenditures in previous years. Contract costs for employee body armor increase and expenditures are reflected accordingly based on scheduled replacement. Other expenditures reflect the distribution of costs associated to the Washington County Consolidated Communications Agency (WCCCA). Interfund transfers reflect the addition of Sheriff's Office indirect administrative cost charges being transferred to Fund 100-4010. Transfers to other funds increase with a transfer to Fleet Services for scheduled replacement of vehicles offset by a reduction in Facilities & Park Services capital call requirements this budget year. Capital Outlay decreases with the removal of capital equipment purchases. There is no beginning fund balance or contingency; these are housed in the Enhanced Sheriff's Patrol District (Fund 210), the district's fiscal accounting entity.

### Sheriff's Contract Services 186-4060

This budget houses Sheriff's Office contract-for-services programs. Services are provided to specific geographical areas of the county with accompanying funding from the government jurisdictions or organizations desiring those services.

- 1. *TriMet Services* (186-406005): Provides certified officers to TriMet's law enforcement team for Metropolitan Area Express (MAX) and other transit-related services.
- 2. **WIN Contracts** (186-406050): This program houses expenditures related to forfeitures reimbursable to the Westside Interagency Narcotics (WIN) team for drug enforcement activities.
- 3. **Taskforce Reimbursables** (186-406060): This program houses revenues and expenditures for various Sheriff's Office task forces where specific costs are reimbursable.
- 4. **Nike Services** (186-406070): Provides in-person law enforcement and general public safety related services for Nike facilities and Nike-sponsored events, and employees, customers and other guests at such facilities or events.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
TriMet Services	\$	300,151	300,151	27,145	(273,006)	-91%
WIN Contracts		60,000	60,000	70,000	10,000	17%
Taskforce Reimbursables		400,000	400,000	400,000	-	0%
Nike Services		-	-	215,938	215,938	0%
	Total	760,151	760,151	713,083	(47,068)	-6%
by category						
Charges for Services		300,151	300,151	243,083	(57,068)	-19%
Interdepartmental		60,000	60,000	70,000	10,000	17%
Miscellaneous		400,000	400,000	400,000	-	0%
	Total Revenues	760,151	760,151	713,083	(47,068)	-6%
Personnel Services		485,318	485,318	506,280	20,962	4%
Materials & Services		104,833	104,833	166,861	62,028	59%
Other		40,000	40,000	40,000	, -	0%
Interdepartmental		130,000	130,000	(58)	(130,058)	-100%
Ozafiana	subtotal	760,151	760,151	713,083	(47,068)	-6%
Contingency	<del></del>			<del>-</del> -		0%
	Total Expenditures	760,151	760,151	713,083	(47,068)	-6%
	Revenues under expenditures	-				0%
Fund Equity	, , , , , , , , , , , , , , , , , , ,	-	-	-	-	0%
·	Ending Fund Balance \$		-	-		
FTE's	_	1.00	1.00	1.00		0%

#### **Budget Analysis:**

Revenues decrease \$47,068 (6%). Expenditures decrease \$47,068 (6%).

Revenue is reimbursement of cost for a Deputy assigned to NIKE supported by an existing contract for public safety services.

Personnel costs increase due to salaries, retirement costs, and health benefits. Materials & Services reflect a substantial increase with indirect costs for Internal Services Funds (ISF) for county supporting departments out of this category instead of Interfund Expenditures in previous years. Interfund Expenditures decrease with removal of the Interfund reimbursement provided from TriMet intergovernmental reimbursements for services that will be reallocated to Health & Human Services. The ability to obtain a Mental Health Specialist for this program has been unsuccessful.

There is no beginning fund balance or contingency in the proposed budget.

The Washington County Community Corrections Department is responsible for providing probation, parole, post-prison supervision and residential (Community Corrections Center) services to the adult offender population.

- 1. Community Corrections Center (188-551005): Provides a structured residential environment for adult offenders and integrates them back into the community with support strategies that include: employment, housing, education, counseling and a variety of life skill programs. The Community Corrections Center initiates program and post-release plans for residents to measure progress, adherence to court orders and to assist with community integration. The Center also provides transition services to the resident prior to release into the community. Program staff monitor and supervise all employment, passes, and other outside activities, and maintain accurate documentation, data, reports and files on all residents.
- 2. Field Services (188-551010): The Field Services Division provides community supervision of adult probation, parole and post-prison-supervision offenders who reside in the county. This division also performs investigation services for the courts, the state Department of Corrections, and the Oregon State Board of Parole. The division uses risk assessment, community values, and research to prioritize services and resources to provide a graduated system of offender supervision treatment, sanctions; minimal progression of offenders into the system and efficient movement of offenders out of the system.
- 3. Program Services (188-551015): The Program Services Division, through management of grants and contracts, provides resources to assist staff in transitioning offenders through the system to successful completion of supervision conditions. The agency contracts with professionals in the community to provide mental health services, chemical dependency treatment, life skills training, employment services, pre-release services, subsistence for offenders in crisis situations and specialized staff training to develop skills necessary in dealing with the offender population.
- 4. Victims Services (188-551025): Provides coordination of the County's center for victims' services.
- 5. Community Corrections Administration (188-551030): This division is responsible for the development of department goals and objectives; represents Washington County in the development of state and local criminal justice policies and programs; prepares annual reports, evaluations and special studies; manages fiscal activities, personnel, payroll and management information systems.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Community Corrections Center	\$	5,707,653	5,707,653	5,796,052	88,399	2%
Field Services	1	0,831,090	10,915,754	11,289,184	373,430	3%
Program Services		5,475,485	5,475,485	5,288,030	(187,455)	-3%
Victims Services		437,310	437,310	633,744	196,434	45%
Community Corrections Administration		718,917	718,917	685,472	(33,445)	-5%
Total	2	3,170,455	23,255,119	23,692,482	437,363	2%
by category						
Intergovernmental	1	5,536,395	15,536,395	14,074,952	(1,461,443)	-9%
Charges for Services		173,000	173,000	223,000	50,000	29%
Interdepartmental		90,000	90,000	90,000	-	0%
Miscellaneous		44,950	44,950	44,950	-	0%
Operating Transfers In		5,290,575	5,375,239	6,787,174	1,411,935	26%
Total Revenues	2	1,134,920	21,219,584	21,220,076	492	0%
Personnel Services	1	3,712,859	13,797,523	14,289,249	491,726	4%
Materials & Services		2,478,618	2,478,618	6,129,433	3,650,815	147%
Other		2,800	2,800	2,800	-	0%
Interdepartmental		6,976,178	6,976,178	3,271,000	(3,705,178)	-53%
Subtotal	2	3,170,455	23,255,119	23,692,482	437,363	2%
Contingency		<u> </u>				0%
Total Expenditures	2	3,170,455	23,255,119	23,692,482	437,363	2%
Revenues under expenditures	(	2,035,535)	(2,035,535)	(2,472,406)	(436,871)	21%
Fund Equity	-	2,035,535	2,035,535	2,472,406	436,871	21%
Ending Fund Balance	\$	•				
FTE's		106.00	107.00	106.00	(1.00)	-1%

#### Budget Analysis:

Expenditures increase \$437,363 (2%). Beginning fund balance increases \$436,871 (21%).

Personnel costs increase due to increases in salaries, retirement costs, health benefits, and the reinstatement of full-time equivalents (FTE) which were frozen during fiscal year 2022-23 due to budget constraints. The recent negotiation and ratification of the American Federation of State, County, and Municipal Employees (AFSCME) and Federation of Oregon Parole and Probation Officers (FOPPO) union contracts increase personnel costs by \$522,853 this fiscal year.

The Community Corrections Center is budgeted to maintain the service level at 96 of the 215 bed capacity. The reduction of beds also reduces staff by 7.00 FTE. To further meet budget reductions, Community Corrections also reduced temporary salaries in both the Parole and Probation Division and at the Community Corrections Center.

Materials and Services increase largely due to changes to the County Cost Allocation Plan. Starting in FY 2023-24, General Government Departments moved from General Fund to their own internal service funds which caused costs to shift from interdepartmental transfers to the Materials and Services category.

The Juvenile Grants budget operates as an adjunct to existing Juvenile Department programs—utilizing state and/or federal grant funds for a variety of prevention-related services. The goal of this organization unit is to provide enhanced evaluation and treatment services to youth at risk of further involvement in the juvenile justice system or of being committed to the state youth correctional facilities.

- 1. **Diversion** (196-504005): This program is designed to reduce the population of delinquent youth committed to the state's Juvenile Correction facilities. The state will attain their goal by instituting correctional facilities bed space "caps" for Washington County while providing local funds to provide enhanced evaluative and diagnostic services to those youth that would be most susceptible to being committed to the correctional facilities.
- 2. *Flex Funds (Juvenile)* (196-504015): This program houses funding from the Oregon Youth Authority to support a range of services for youth including counseling, education, residential care, skill training and transportation. These services are designed to promote youth accountability and successful completion of probation and are tailored to the individual needs of youth.
- 3. **Juvenile Restitution** (196-504020): This program houses funding from the Oregon Department of Transportation (ODOT) to support removal of road litter by juvenile clients, whose work is credited to make restitution payments to victims of juvenile crime.
- 4. **Donations** (196-504040): Donations to the juvenile shelter are accounted for through this program. Funds are expended to enhance recreational opportunities and for educational scholarships to former residents.
- 5. **State Record Expunction Funds** (196-504060): Revenue and Expenditures related to mandatory record expunction pursuant to ORS 190.110 and ORS 420A.010 (6).

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Diversion	\$	838,581	838,581	752,561	(86,020)	-10%
Flex Funds (Juvenile)		60,000	60,000	60,000	-	0%
Juvenile Restitution		30,000	30,000	30,000	-	0%
Donations		2,000	2,000	2,000	-	0%
State Record Expunction Funds		50,000	125,000	100,000	(25,000)	-20%
	Total	980,581	1,055,581	944,561	(111,020)	-11%
by category						
Intergovernmental		894,270	969,270	898,956	(70,314)	-7%
Miscellaneous		2,000	2,000	2,000	-	0%
	Total Revenues	896,270	971,270	900,956	(70,314)	-7%
Personnel Services		508,983	583,983	534,651	(49,332)	-8%
Materials & Services		379,999	379,999	399,099	19,100	5%
Other		6,500	6,500	6,500	-	0%
Interdepartmental		85,099	85,099	4,311	(80,788)	-95%
Continuos	subtotal	980,581	1,055,581	944,561	(111,020)	-11%
Contingency	 Total Expenditures	980,581	1,055,581	944,561	(111,020)	0% <b>-11%</b>
		000,001	1,000,001	044,001	(111,020)	1170
	Revenues under expenditures	(84,311)	(84,311)	(43,605)	40,706	-48%
Fund Equity		84,311	84,311	43,605	(40,706)	-48%
	Ending Fund Balance \$	-	-	-	-	
FTE's	_	3.50	3.50	3.50	-	0%

## **Budget Analysis:**

Revenues decrease \$70,314 (7%). Expenditures decrease \$111,020 (11%). Beginning fund balance decreases \$40,706 (48%).

Revenues decrease due to less Revenue in the second half of the biennium of the Oregon Youth Authority Diversion funding and less Revenue realized in the newly established State funding of automated expunctions.

Personnel Services decrease due to a portion of a position that was moved out of this funding stream and into the Local Option Levy for the 2023-25 biennium.

Materials and Services increase due to the increased contract expenditures related to mandatory record expunction. Interdepartmental expenses decrease due to the move from the Indirect Cost Allocation Plan to the Direct Cost Allocation Plan Matrix.

Conciliation Services operates as an arm of the Juvenile Department, providing services to parents in domestic relations conflicts before the circuit court and who are entering child custody agreements. Orientation to the domestic relations court processes is provided. Counseling is provided to any individual for issues concerning divorce and custody agreements. Mediation services are offered to allow parties in the process of dissolution of marriage to take an active role in determining the custody of their children.

1. **Conciliation** (197-502005): This program provides for financial activities related to these services.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Conciliation	\$	657,198	657,198	691,076	33,878	5%
	Total	657,198	657,198	691,076	33,878	5%
by category						
Licenses and permits		31,200	31,200	31,200	-	0%
Intergovernmental		511,577	511,577	529,974	18,397	4%
Charges for Services		2,000	2,000	87,500	85,500	4,275%
Interdepartmental		20,000	20,000	20,000	-	0%
Miscellaneous		7,500	7,500	11,000	3,500	47%
	Total Revenues	572,277	572,277	679,674	107,397	19%
Personnel Services		535,358	535,358	535,839	481	0%
Materials & Services		10,049	10,049	125,236	115,187	1,146%
Interdepartmental		111,791	111,791	30,001	(81,790)	-73%
	subtotal	657,198	657,198	691,076	33,878	5%
Contingency		-	-		-	0%
	Total Expenditures	657,198	657,198	691,076	33,878	5%
	Revenues under Expenditures	(84,921)	(84,921)	(11,402)	73,519	-87%
Fund Equity	·	84,921	84,921	11,402	(73,519)	
	Ending Fund Balance \$		-		-	
FTE's	_	4.00	4.00	4.00		0%

#### **Budget Analysis:**

Revenues increase \$107,397 (19%). Expenditures increase \$33,878 (5%). Beginning fund balance decreases \$73,519 (87%).

Revenues increase significantly due to an increase of the fee schedule for clients of Conciliation Services for services that include: Mediation, Counseling Services, Parenting Class and Expert Witness Testimony. The Revenue is also slightly increased due to a small bump of domestic relations fees.

Personnel Services remain status quo due to a cost share of the Administrative Specialist II position to the Public Safety Local Option Levy and a cost share of a portion of a Conciliation Counselor for intern supervision at the Juvenile Shelter.

# Juvenile Conciliation Services 197-5020

**Budget Detail** 

Materials and Supplies increase primarily due to Conciliation will start paying into the County's Cost Plan effective this fiscal year after being converted to an Internal Service Fund.

Interdepartmental expenses decrease due to the move from the Indirect Cost Allocation Plan to the Direct Cost Allocation Plan Matrix expenditures.

Since fiscal year 1994-95, the State of Oregon has mandated that counties provide security services for local state court facilities. Responsibility for planning and administering the court security programs rests with local court security committees and funding comes from a portion of each county's assessments that are attached to fines as imposed by the circuit and justice courts.

These security services primarily include metal detectors, x-ray machines, and security staff at the entrances to the Justice Services, Juvenile Services and county courthouse buildings. Services are currently provided via agreement with a contract-for-service provider.

1. **Court Security Fund** (202-404005): Accounts for the receipt and expenditure of County fine assessments earmarked for court security programs. Funds are spent on programs and services detailed in the court security plan approved by the court security committee.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Court Security Fund	\$	1,841,186	1,841,186	1,610,851	(230,335)	-13%
	Total	1,841,186	1,841,186	1,610,851	(230,335)	-13%
by category						
Fines & Forfeitures		400,000	400,000	400,000	-	0%
Operating Transfers In		209,200	209,200	-	(209,200)	-100%
	Total Revenues	609,200	609,200	400,000	(209,200)	-34%
Materials & Services		522,370	522,370	619,330	96,960	19%
Interdepartmental		27,979	27,979	5,566	(22,413)	-80%
Capital Outlay		60,000	60,000	60,000	-	0%
Contingonou	subtotal	610,349	610,349	684,896	74,547	<b>12%</b>
Contingency		1,230,837	1,230,837	925,955	(304,882)	-25%
	Total Expenditures	1,841,186	1,841,186	1,610,851	(230,335)	-13%
	Revenues under Expenditures	(1,231,986)	(1,231,986)	(1,210,851)	21,135	-2%
Fund Equity		1,231,986	1,231,986	1,210,851	(21,135)	-2%
	Ending Fund Balance \$					

#### **Budget Analysis:**

Revenues decrease \$209,200 (34%). Expenditures, excluding Contingency, increase \$74,547 (12%). Contingency decreases \$304,882 (25%). Beginning fund balance decreases \$21,135 (2%).

Revenue decreases related to a transfer from the General Fund that has occurred in the past that is not anticipated to occur in fiscal year 2023-24.

Materials & Services reflect a substantial increase with the change to the County's cost allocation plan methodology as mentioned in the Budget Message. This changes results in indirect costs being charged to Materials & Services instead of to Interdepartmental as in previous years. The increase in the Materials & Services expenditure category is also due to increased contracted security service costs to maintain service levels at courthouse security entrances.

Capital Outlay includes a replacement x-ray machine at the Juvenile security entrance.

Contingency is available for unforeseen expenditures such as additional court security or entrance security equipment repairs. Contingency funds are monitored in coordination with the Court Administrator. The target fund balance should not exceed \$1.0 million dollars.

This fund houses the Sheriff's Office special grant-funded programs as recommended by financial audit recommendations. These recommendations require the placement of dedicated grant programs in distinct fiscal entities for better identification and control of related revenues and expenditures.

- 1. **Donations** (224-405025): This program houses donations or small, non-profit grants that are used to purchase miscellaneous small tools and equipment.
- 2. **State Homeland Security** (224-405030): This is a federally funded program providing financial support for additional cyber security equipment, communications equipment, training and administration requests from other county agencies.
- 3. **Justice Assistance Grant (JAG) previously known as LLEBG-1** (224-405035): The Justice Assistance Grant (JAG) previously known as the Local Law Enforcement Block Grant (LLEBG) is a federally funded program providing financial support for various law enforcement programs, services and equipment.
- 4. **UASI** (224-405045): This program is a federally funded program providing support for equipment and cyber-security efforts for all Washington County agencies. The funding source is the Urban Area Security Initiative.
- 5. **ODOT** (224-405055): This program is the accounting entity for grant-funded programs for work-zone compliance enforcement efforts and multi-agency traffic enforcement efforts as established by the Oregon Department of Transportation (ODOT).
- 6. **Oregon Impact** (224-405060): Oregon Impact is a federally funded program providing support for occupant safety compliance enforcement efforts for all Washington County agencies

	Adopted	Modified	Proposed	Change	
Program Description	2022-23	2022-23	2023-24	\$	%
Donations \$	75,000	75,000	150,000	75,000	100%
State Homeland Security	250,000	250,000	250,000	-	0%
Justice Assistance Grant (JAG) previously known as LLEBG-1	468,803	468,803	444,660	(24,143)	-5%
UASI	500,000	500,000	500,000	-	0%
ODOT	20,000	20,000	100,000	80,000	400%
Oregon Impact	94,500	94,500	107,000	12,500	13%
Total	1,408,303	1,408,303	1,551,660	143,357	10%
by category					
Intergovernmental	1,153,303	1,153,303	1,293,814	140,511	12%
Interdepartmental	180,000	180,000	107,846	(72,154)	-40%
Miscellaneous	75,000	75,000	150,000	75,000	100%
Total Revenues	1,408,303	1,408,303	1,551,660	143,357	10%
Personnel Services	507,172	507,172	584,062	76,890	15%
Materials & Services	901,131	901,131	892,598	(8,533)	-1%
Capital Outlay	<u>-</u>	-	75,000	75,000	0%
subtotal	1,408,303	1,408,303	1,551,660	143,357	10%
Contingency	<u> </u>			-	0%
Total Expenditures	1,408,303	1,408,303	1,551,660	143,357	10%

#### Grants & Donations 224-4050

**Budget Detail** 

Fund Equity		-	 -	_	0%
	Ending Fund Balance \$		 	_	_

#### **Budget Analysis:**

Revenues increase \$143,357 (10%). Expenditures increase \$143,357 (10%).

Grant funding allows the Sheriff Office to support a variety of initiatives. Examples include: overtime funding for traffic enforcement; DNA collection initiative; resources to support digital forensics laboratory training; and leadership training for supervisory level staff. The Sheriff's Office Foundation provides support of special programs such as the K9 Team, Shop with a Cop program and Search and Rescue.

The Sheriff's Office receives funding from several Federal and State grants that are recurring year-to-year that contribute to improving public safety and serving community needs. Grants are applied for annually based on the needs of the Sheriff's Office and available grant funding. Some grants are based on formula distribution (where dollars are provided based on formulas of the grantors), other grants are competitive and applied for a specific purpose and duration. Grants do not replace and cannot supplant requirements that are budgeted. Grants include: Bureau of Justice Assistance grants; State Homeland Security Program grants; Urban Area Security Agreement; and traffic enforcement grants provided through the Oregon Department of Transportation.

Personnel Services increase in overtime budget for traffic enforcement grants. Materials & Services are status quo. Capital Outlay reflects additional budget for Sheriff's Office Foundation supported purchases. Interfund revenues increase due to reimbursement of certified staff costs from the District Attorney's Office Cold Case Grant. The DA received grant funding for working cold cases; detectives from the Sheriff's Office support the work on this grant. No Contingency is budgeted for in this fund.

The Jail Commissary fund was established to provide fiscal control for the goods, services and monies associated with the Jail Commissary. Funds received/expended are restricted to activities that provide for the welfare of jail inmates. Examples of such activities include rehabilitation and custody programs for inmates leaving the jail on home supervision, mental health programs for inmates in custody, and equipment/supply purchases that ensure inmate safety and enhance general inmate welfare.

1. **Jail Commissary** (226-403035): The program accounts for revenues generated by inmate commissary activity. Expenditures are used for activities and/or programs that directly benefit inmates.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Jail Commissary	\$	1,420,583	1,420,583	1,613,201	192,618	14%
	Total	1,420,583	1,420,583	1,613,201	192,618	14%
by category						
Miscellaneous		277,000	277,000	305,000	28,000	10%
	Total Revenues	277,000	277,000	305,000	28,000	10%
Personnel Services		133,425	133,425	139,546	6,121	5%
Materials & Services		79,500	79,500	113,956	34,456	43%
Other		200	79,500 200	200	34,430	0%
Interdepartmental		31,914	200 31,914	8,037	(23,877)	-75%
	subtotal	245,039	245,039	261,739	16,700	7%
Contingency	Subtotal	1,175,544	1,175,544	1,351,462	175,918	15%
	Total Expenditures	1,420,583	1,420,583	1,613,201	192,618	14%
Rever	nues under Expenditures	(1,143,583)	(1,143,583)	(1,308,201)	(164,618)	14%
Fund Equity		1,143,583	1,143,583	1,308,201	164,618	14%
	Ending Fund Balance \$				-	
FTE's	_	1.00	1.00	1.00	-	0%

#### Budget Analysis:

Revenues increase \$28,000 (10%). Expenditures, excluding Contingency, increase \$16,700 (7%). Contingency increases \$175,918 (15%). Beginning fund balance increases \$164,618 (14%).

Jail Commissary revenue is used to provide inmate services, including mentoring, GED testing and library services. Revenues from telephone, video and commissary commissions increase based on current revenue forecasts.

Personnel costs increase due to salaries, retirement costs, and health benefits. Materials & Services reflect a substantial increase with indirect costs for Internal Services Funds (ISF) for county supporting departments out of this category instead of Interfund Expenditures in previous years. Materials & Services expenditures support jail program services, TriMet tickets provided to adults in custody at release and other services directly supporting inmate welfare. Interfund transfers reflect the addition of Sheriff's Office Jail indirect administrative cost charges being transferred to Fund 100-4030. Contingency increases and will be used for future needs directly related to inmate welfare programs.

## Juvenile High Risk Prevention Funds 228-5050

Juvenile High Risk Prevention Funds are utilized to provide comprehensive programming for youth in the various stages of involvement with the juvenile justice system that reduces the risk of re-involvement.

- State High Risk Prevention-Administration (228-505005): This program houses reserve (Contingency) funds, indirect costs, JCP Basic Services funding, Title IVE revenue and provides for the distribution of federal Behavioral Rehabilitation Services (BRS) funds to the Oregon Department of Human Services through an intergovernmental agreement.
- 2. **Community Prevention Contracts** (228-505010): Provides funding for contracted prevention services in schools and private non-profit organizations.
- 3. **Substance Abuse** (228-505015): Provides funding for contracted prevention services in schools and private non-profit organizations.
- 4. **State High Risk Prevention Community and Victim Services** (228-505020): This program augments existing County victims and community services programs with additional staff and resources to provide increased services to victims of crime and for community service work by those who commit those crimes.
- 5. **Shelter Care Supplement** (228-505025): This program augments and expands existing County shelter and evaluation services in the County's Juvenile Shelter Care facility. This program provides the additional funds needed to expand shelter care operations from 14 to 24 beds.
- 6. **Early Intervention** (228-505030): This program augments and expands existing County early intervention services for juveniles with additional staff and resources to provide increased services to youth in the early stages of involvement with the Juvenile Justice System.

	Add	opted	Modified	Proposed	Change	
Program Description	20	22-23	2022-23	2023-24	\$	%
State High Risk Prevention-Administration	\$ 984	4,861	984,861	740,147	(244,714)	-25%
Community Prevention Contracts	389	9,807	389,807	389,807	-	0%
Substance Abuse	400	0,413	400,413	425,978	25,565	6%
State High Risk Prevention Community and Victim Services	575	5,127	575,127	583,313	8,186	1%
Shelter Care Supplement	854	1,427	854,427	954,091	99,664	12%
Early Intervention	326	5,283	326,283	477,366	151,083	46%
Tota	3,530	0,918	3,530,918	3,570,702	39,784	1%
by category						
Intergovernmental	2,46	1,615	2,461,615	2,798,113	336,498	14%
Operating Transfers In	30	0,000	30,000	30,000		0%
Total Revenues	s 2,491	1,615	2,491,615	2,828,113	336,498	14%
Personnel Services	1,643	3,150	1,643,150	1,857,262	214,112	13%
Materials & Services	1,574	4,656	1,574,656	1,621,849	47,193	3%
Interdepartmental	313	3,112	313,112	91,591	(221,521)	-71%
subtota	3,530	),918	3,530,918	3,570,702	39,784	1%
Contingency				-		0%
Total Expenditures	s3,530	0,918	3,530,918	3,570,702	39,784	1%
Revenues under Expenditures	s (1,039	9,303)	(1,039,303)	(742,589)	296,714	-29%

# Juvenile High Risk Prevention Funds 228-5050

**Budget Detail** 

Fund Equity		1,039,303	1,039,303	742,589	(296,714)	-29%
	Ending Fund Balance \$		-			
FTE's	_	13.50	13.50	13.50		0%

#### **Budget Analysis:**

Revenues increase \$336,498 (14%). Expenditures increase \$39,784 (1%). Beginning fund balance decreases \$296,714 (29%).

Revenues increase due to additional JCP Basic funding in the first year of the biennium than the second year, additional Revenue from the Office of Juvenile Justice Delinquency Prevention (OJJDP) for enhanced drug court treatment services, and additional Behavioral Rehabilitation Services (BRS) Revenue from increased occupancy in our Residential Program due to the relaxation of the Covid-19 restrictions.

Personnel Services increased due to salaries, retirement costs and health benefits.

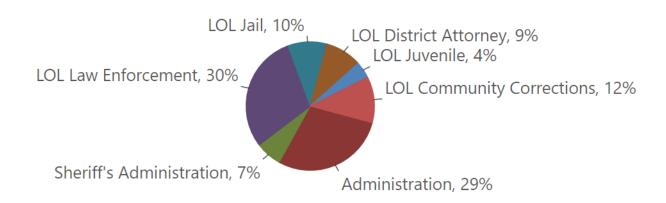
Materials and Services slightly increased due to increased treatment services contracts.

Interdepartmental expenses decrease due to the move from the Indirect Cost Allocation Plan to the Direct Cost Allocation Plan Matrix.

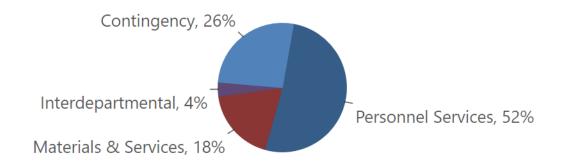
Consistent with the approach used in the General and Road fund budgets, all of the organization units in the Public Safety Local Option Levy (LOL) fund will require resources from the levy fund to balance their respective budgets. The LOL Administration organization unit (234-1690) is the central fiscal entity for all levy proceeds and disburses levy proceeds to the remaining LOL organization units.

In May 2020, voters approved a replacement levy raising the rate to \$0.47 per \$1,000 of assessed value for five fiscal years (FY 2021-22 through FY 2025-26). These funds are dedicated to improving/restoring service levels in existing County public safety and justice programs. The increased rate will provide additional funding for staff and countywide services. Details of levy service commitments can be found in the Board approved levy document entitled Proposal For a Five-Year Local Option Levy FY 2021-22 through FY 2025-26, adopted by the Board on February 4, 2020.

#### **Expenditures by Org Unit**



**Expenditures by Category** 



# BUDGET OVERVIEW

		Adopted	Modified	Proposed	Change	
Organization Unit		2022-23	2022-23	2023-24	\$	%
Administration	\$	33,467,012	33,467,012	36,943,560	3,476,548	10%
Law Enforcement		37,660	37,660	37,660	-	0%
District Attorney		664,261	664,261	702,488	38,227	6%
	Total Revenues _	34,168,933	34,168,933	37,683,708	3,514,775	10%
Administration		14,022,454	14,022,454	15,951,309	1,928,855	14%
Sheriff's Administration		3,648,973	3,648,973	3,648,003	(970)	0%
LOL Law Enforcement		14,808,887	14,808,887	16,394,828	1,585,941	11%
LOL Jail		4,665,470	4,665,470	5,461,480	796,010	17%
LOL District Attorney		4,902,507	4,902,507	5,037,725	135,218	3%
LOL Juvenile		2,198,760	2,198,760	2,316,291	117,531	5%
LOL Community Corrections	_	6,093,062	6,093,062	6,397,611	304,549	5%
	Total Expenditures	50,340,113	50,340,113	55,207,247	4,867,134	10%
	Revenues under expenditures	(16,171,180)	(16,171,180)	(17,523,539)	(1,352,359)	8%
Fund Equity	_	16,171,180	16,171,180	17,523,539	1,352,359	8%
	Ending Fund Balances		<u> </u>	<u> </u>		
by category						
Taxes		33,467,012	33,467,012	36,713,560	3,246,548	10%
Intergovernmental		664,261	664,261	702,488	38,227	6%
Charges for Services		23,000	23,000	23,000	-	0%
Interdepartmental		11,160	11,160	11,160	-	0%
Miscellaneous	_	3,500	3,500	233,500	230,000	6,571%
	Total revenues _	34,168,933	34,168,933	37,683,708	3,514,775	10%
Personnel Services		25,995,739	25,995,739	27,783,586	1,787,847	7%
Materials & Services		3,766,740	3,766,740	9,938,290	6,171,550	164%
Other		893,230	893,230	896,021	2,791	0%
Interdepartmental		6,885,947	6,885,947	1,897,046	(4,988,901)	-72%
Operating Transfers Out		389,518	389,518	330,768	(58,750)	-15%
Capital Outlay	_	106,872	106,872	146,932	40,060	37%
Contingency	subtotal	<b>38,038,046</b> 12,302,067	<b>38,038,046</b> 12,302,067	<b>40,992,643</b> 14,214,604	<b>2,954,597</b> 1,912,537	<b>8%</b> 16%
committee of	Total expenditures _	50,340,113	50,340,113	55,207,247	4,867,134	
December 111		(40.474.400)	(40.474.400)	(47 500 500)	(4.050.050)	00/
Revenues under expenditures		(16,171,180)	(16,171,180)	(17,523,539)	(1,352,359)	
Beginning Fund Balance	Ending Fund Delegate *	16,171,180	16,171,180	17,523,539	1,352,359	8%
	Ending Fund Balances <u>\$</u>	-		-		***
FTE's	_	165.75	165.75	166.25	0.50	0%

This budget is the central fiscal entity for all levy proceeds derived from the Public Safety Local Option Levy approved by Washington County voters in November of 2000, 2006, 2010, 2015 and in May of 2020. This budget will be the third year of a five-year replacement levy where voters approved raising the rate to \$0.47 per thousand Assessed Value.

- 1. **LOL Administration** (234-169005): This program accounts for all levy tax revenues, reserve (Contingency), general levy administration and support related expenses.
- 2. *Emergency Shelter* (234-169010): Provides funding for four emergency shelter/services programs: Domestic Violence Resource Center, Hillsboro Homeless Shelter, Good Neighbor Center in Tigard, Family Promise and Boys and Girls Aid's Safe Place Program.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
LOL Administration	\$	12,664,729	12,664,729	14,593,584	1,928,855	15%
Emergency Shelter		1,357,725	1,357,725	1,357,725	-	0%
	Total	14,022,454	14,022,454	15,951,309	1,928,855	14%
by category						
Taxes		33,467,012	33,467,012	36,713,560	3,246,548	10%
Miscellaneous		<u> </u>	-	230,000	230,000	0%
	Total Revenues	33,467,012	33,467,012	36,943,560	3,476,548	10%
Materials & Services		1,026,957	1,026,957	1,026,957	-	0%
Other		362,662	362,662	378,980	16,318	4%
Operating Transfers Out		330,768	330,768	330,768	-	0%
	subtotal	1,720,387	1,720,387	1,736,705	16,318	1%
Contingency	_	12,302,067	12,302,067	14,214,604	1,912,537	16%
	Total Expenditures	14,022,454	14,022,454	15,951,309	1,928,855	14%
	Revenues over expenditures	19,444,558	19,444,558	20,992,251	1,547,693	8%
Resources allocated to other funds		(35,615,738)	(35,615,738)	(38,515,790)	(2,900,052)	8%
Fund Equity	_	16,171,180	16,171,180	17,523,539	1,352,359	8%
	Ending Fund Balance \$	<u> </u>	<u> </u>	-	-	

#### Budget Analysis:

Revenues increase \$3,476,548 (10%). Expenditures, excluding Contingency, increase \$16,318 (1%). Contingency increases \$1,912,537 (16%). Beginning fund balance increases \$1,352,359 (8%).

Property taxes increase based on the assessed value forecast and countywide projections. Other revenues are anticipated to remain stable.

Contingency continues to be available to provide cash flow between July and November when taxes are received; and to ensure long term stability of the fund.

Support for Community partners and other organizational units are shown in the tables below (this table will be updated for the adopted budget document):

# **Public Safety Local Option Levy (LOL)**

Administrative Support to Other Agencies	2022-23 Modified		
Shelter Support			
Domestic Violence Resource Center	322,536	322,536	-
Community Action Shelter	244,837	244,837	-
Boys & Girls Aid Society Safe Place Program	51,461	51,461	-
Tigard Shelter (Good Neighbor Center)	360,091	360,091	-
Family Promise of Washington County	48,032	48,032	-
Sub-Total Shelter Support	1,026,957	1,026,957	-
Transfers to Housing			
Housing Navigator	71,443	71,443	-
Education Specialist	54,325	54,325	-
Sojourners Rapid Rehousing Program	205,000	205,000	-
Sub-Total Transfer to Housing	330,768	330,768	-
Other Support			
Family Justice Center	362,662	378,980	16,318
Sub-Total Other Support	362,662	378,980	16,318
Total Admin. Support to Other Agencies	\$ 1,720,387	\$ 1,736,705	\$ 16,318

LOL Support for Other Washington County (WC) Divisions	2022-23 Subsidy	2023-24 Subsidy	Change
Sheriff's Office Administration	3,648,973	3,648,003	(970)
Law Enforcement	14,771,227	16,394,828	1,623,601
Jail	4,548,077	5,461,480	913,403
Subtotal Sheriff's Office	22,968,277	25,504,311	2,536,034
District Attorney	3,870,888	4,238,246	367,358
Juvenile	2,110,860	2,198,760	87,900
Community Corrections	5,749,225	6,093,062	343,837
<b>Total Support for Other WC Divisions</b>	\$ 34,699,250	\$ 38,034,379	\$ 3,335,129

The Sheriff's Office Administration LOL budget provides a separate accounting entity to track local option levy funds that will augment existing Sheriff's programs in research, planning/analysis, training for uniformed personnel, administrative support and public information.

- 1. **Sheriff's Office Executive Administration** (234-401005): Provides leadership, strategic planning, policy development and enforcement, recruitment services, financial management support.
- 2. **Training** (234-401015): Provides materials and services in support of the training unit to coordinate, facilitate, document, register and aid in certified employee correspondence for the purposes of certification, re-certification and documentation with the state Department of Policy Safety Standards and Training (DPSST).
- 3. **Data, Analysis, Technical Assistance** (234-401020): This program provides operational and administrative decision- making support, monitors reliability, accessibility and validity of internal and external databases. In addition, the program also develops countywide agency collaboration to create shareable data access for records management systems as well as other databases that benefit the law enforcement community; improves communication between agencies and performs crime analysis.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Sheriff's Office Executive Administration	\$	1,613,484	1,613,484	1,507,438	(106,046)	-7%
Training		1,288,164	1,288,164	1,382,304	94,140	7%
Data, Analysis, Technical Assistance		747,325	747,325	758,261	10,936	1%
	Total	3,648,973	3,648,973	3,648,003	(970)	0%
by category						
Personnel Services		2,721,627	2,721,627	2,640,206	(81,421)	-3%
Materials & Services		171,382	171,382	844,456	673,074	393%
Other		40,428	40,428	44,525	4,097	10%
Interdepartmental		715,536	715,536	118,816	(596,720)	-83%
	Total Expenditures	3,648,973	3,648,973	3,648,003	(970)	0%
	Local Option Levy Fund Subsidy \$	3,648,973	3,648,973	3,648,003	(970)	0%
FTE's		16.00	16.00	15.00	(1.00)	-6%

#### Budget Analysis:

There are no revenues anticipated for this program.

Personnel costs decrease with the reduction of a 1.00 full-time equivalent position that was moved to the Local Option Levy Law Enforcement organization unit (234-4020) to mirror work functions. All other Personnel Services increase due to increases in salaries, retirement costs, and health benefits.

Materials & Services increase due to a number of factors. Starting in fiscal year 2023-24, the County made substantial changes to its cost allocation plan as detailed in the Budget Message. In addition, the contractual price of employee body armor has increased and is reflected accordingly based on scheduled replacement.

Other expenditures reflect the distribution of costs associated to the Washington County Consolidated Communications Agency.

Interfund transfers reflects the addition of Sheriff's Office indirect administrative cost charges being transferred to Sheriffs Office Administration (100-4010).

This budget houses Public Safety Local Option Levy funds for: 1) restoration of countywide base patrol and investigations service levels to 0.54 officers per 1000 residents; 2) increased capacity for civil enforcement (the serving of legal court orders and warrants countywide); 3) increased scientific evidence gathering and records services for more efficient use of existing investigative and 4) provides patrol resources and additional capacity for crime prevention program and education.

- 1. **Patrol Operations** (234-402005): Provides traffic enforcement and accident investigation services; responds to citizen generated calls for service; patrols county roads, neighborhoods and businesses to prevent criminal activity.
- 2. Investigations (234-402010): Investigates crimes and criminal organizations related to Washington County by utilizing both traditional and undercover investigative methodologies. Investigations are conducted internally and through participation on interagency teams/task forces; investigators perform crime analysis and case management functions. The division also provides countywide services with regard to narcotics enforcement, fraud and identity theft enforcement, gang activity suppression, criminal intelligence, auto theft enforcement, sex offender registration and violent crimes.
- 3. **Records** (234-402015): Maintains, distributes and stores criminal and jail records; accepts citizen crime reports over the phone; collects fees for service from the public; processes inmate bail and processes warrants.
- 4. **Public Affairs** (234-402020): Communicates and promotes the values and mission of the agency with its various stakeholders. Responsible for all media relations and strategic communication. Represents the Sheriff's Office at various community events, groups and organizations. Regularly assesses the agency's communications needs and provides community based public safety education through a variety of communication channels. The unit works closely with patrol deputies to address neighborhood livability issues, nuisance properties and provides citizens aged 65 and older with assistance in reducing incidence and fear of criminal victimization.
- 5. *Civil* (234-402030): Processes and services protective orders and subpoenas. Enforces eviction orders, restraining orders, child custody orders and orders to seize and sell property. Responds to abandoned vehicle complaints.
- 6. *Forensics* (234-402040): Provides collection and analysis of forensic evidence from crime scenes.
- 7. **Evidence** (234-402045): Provides logging, tracking, and disposition of evidence inventory related to criminal cases.

	<del></del>	Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Patrol Operations	\$	10,603,072	10,603,072	11,667,252	1,064,180	10%
Investigations		2,515,878	2,515,878	3,346,184	830,306	33%
Records		460,301	460,301	748,791	288,490	63%
Public Affairs		178,212	178,212	401,104	222,892	125%
Civil		232,440	232,440	231,497	(943)	0%
Forensics		550,678	550,678	-	(550,678)	-100%
Evidence		268,306	268,306		(268,306)	-100%
	Total	14,808,887	14,808,887	16,394,828	1,585,941	11%
by category						
Charges for Services		23,000	23,000	23,000	-	0%
Interdepartmental		11,160	11,160	11,160	-	0%
Miscellaneous		3,500	3,500	3,500	-	0%
	Total Revenues	37,660	37,660	37,660		0%
Personnel Services		10,214,808	10,214,808	11,151,045	936,237	9%
Materials & Services		1,135,148	1,135,148	3,347,465	2,212,317	195%
Other		485,140	485,140	467,516	(17,624)	-4%
Interdepartmental		2,858,169	2,858,169	1,356,870	(1,501,299)	-53%
Operating Transfers Out		8,750	8,750	-	(8,750)	-100%
Capital Outlay		106,872	106,872	71,932	(34,940)	-33%
	Total Expenditures	14,808,887	14,808,887	16,394,828	1,585,941	11%
Local C	option Levy Fund Subsidy \$	14,771,227	14,771,227	16,357,168	1,585,941	11%
FTE's	_	59.75	59.75	60.75	1.00	2%

#### **Budget Analysis:**

Expenditures increase \$1,585,941 (11%). Local Option Levy Fund subsidy increases \$1,585,941 (11%). Revenues are anticipated to stay stable.

Personnel costs increase due to salaries, retirement costs, and health benefits. There is an increase of 1.00 full-time equivalent (FTE) to this organization unit with the transfer of a Jail Sergeant from Sheriff's Office Administration (234-4010).

Materials & Services reflect a substantial increase due to the structural change to the County's cost allocation plan referenced in the Budget Message. This change means the indirect costs are now charged to this category rather than to Interdepartmental as in previous years. Other increases in Materials & Services include the rising contractual price of employee body armor which is budgeted based on its replacement schedule.

Other expenditures reflect the distribution of costs associated to the Washington County Consolidated Communications Agency.

Interdepartmental expenditures decrease because the countywide cost plan charges for this organization unit have been transferred to the Materials & Services category while the internally allocated costs for Sheriff's Office Administration services (100-4010) remain budgeted here.

This budget houses Public Safety Local Option Levy funds earmarked for the opening of an additional jail pod (56 new beds) in the Washington County jail. The jail provides booking and incarceration services for all law enforcement agencies in the County. Also provided are medium and maximum security housing for individuals awaiting trial and those sentenced by state courts to periods of incarceration up to one year. Additionally, the jail provides transport services to other facilities and to the courts.

1. **Jail Housing / Security** (234-403010): Provides for the evaluation and incarceration of inmates; facility security; meals, janitorial and laundry services; provides mental health and substance abuse counseling; basic adult education and law library services to inmates for a single 56 bed pod.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Jail Housing / Security	\$	4,665,470	4,665,470	5,461,480	796,010	17%
	Total	4,665,470	4,665,470	5,461,480	796,010	17%
by category						
Personnel Services		3,082,392	3,082,392	3,678,327	595,935	19%
Materials & Services		344,136	344,136	1,488,933	1,144,797	333%
Interdepartmental		1,188,942	1,188,942	219,220	(969,722)	-82%
Operating Transfers Out		50,000	50,000	-	(50,000)	-100%
Capital Outlay				75,000	75,000	0%
	Total Expenditures	4,665,470	4,665,470	5,461,480	796,010	17%
	Local Option Levy Fund Subsidy \$	4,665,470	4,665,470	5,461,480	796,010	17%
FTE's		21.50	21.50	21.50	-	0%

#### **Budget Analysis:**

Expenditures increase \$796,010 (17%). Local Option Levy Fund subsidy increases \$796,010 (17%).

There are no revenues anticipated in this organizational unit.

Personnel costs increase due to salaries, retirement costs, and health benefits while FTE levels remain flat. Materials & Services reflect a substantial increase with indirect costs for Internal Services Funds (ISF) for county supporting departments out of this category instead of Interfund Expenditures in previous years. Materials & Services increase to meet contractual obligations for the jail meals and kitchen management and increased contract costs for employee body armor. Interfund transfers reflects the addition of Sheriff's Office indirect administrative cost charges being transferred to 100-4010. Transfers to other funds increase with a transfer to Fleet Services for a vehicle addition for the Jail which is offset by a reduction in requirements related to Facilities & Parks Services capital call improvements.

This budget houses the District Attorney's Public Safety Local Option Levy funds earmarked for service level enhancements targeted at maintaining current District Attorney caseload standards and service levels (also see organization unit 100-4510 District Attorney).

- Child Support Enforcement (234-451005): This program accounts for the activities related to the enforcement and modification of child support judgments and establishing paternity for cases that meet certain statutory guidelines and for establishing orders of support in those cases.
- Criminal Prosecution Services (234-451010): Activities related to the prosecution of all felony and misdemeanor crimes, violations, major traffic offenses and restraining order violations occurring in Washington County are accounted for in this program.
- 3. **Victim Assistance** (234-451015): This program accounts for the assistance provided to crime victims who have come into contact with the criminal justice system.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Child Support Enforcement	\$	1,020,545	1,020,545	1,049,093	28,548	3%
Criminal Prosecution Services		3,617,006	3,617,006	3,720,813	103,807	3%
Victim Assistance		264,956	264,956	267,819	2,863	1%
	Total	4,902,507	4,902,507	5,037,725	135,218	3%
by category						
Intergovernmental		664,261	664,261	702,488	38,227	6%
	Total Revenues	664,261	664,261	702,488	38,227	6%
Personnel Services		4,278,556	4,278,556	4,320,991	42,435	1%
Materials & Services		67,700	67,700	740,542	672,842	994%
Interdepartmental		556,251	556,251	(23,808)	(580,059)	-104%
	Total Expenditures	4,902,507	4,902,507	5,037,725	135,218	3%
	Local Option Levy Fund Subsidy \$	4,238,246	4,238,246	4,335,237	96,991	2%
FTE's	_	26.50	26.50	26.50		0%

#### **Budget Analysis:**

Revenues increase \$38,227 (6%). Expenditures increase \$135,218 (3%). Local Option Levy Fund subsidy increases \$96,991 (2%).

Revenues increase due to additional federal funding for Child Support Enforcement to offset a portion of annual personnel services increases.

Personnel Services increase primarily due to salaries, retirement costs and health benefits.

This budget houses Public Safety Local Option Levy (LOL) funds earmarked for maintenance of current Juvenile Department caseload standards/service levels and reduces recidivism rates as county youth population grows (also see organization unit 100-5010 Juvenile).

- 1. **Basic Services** (234-501005): Accounts for the funding to support additional assessment, early intervention and probation and court services.
- 2. **Secure Detention** (234-501015): Accounts for the funding to support additional secure juvenile detention beds (from 14 to 18 beds, as needed) and related juvenile program contracted services.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Basic Services	\$	1,731,325	1,731,325	1,848,856	117,531	7%
Secure Detention		467,435	467,435	467,435	-	0%
	Total	2,198,760	2,198,760	2,316,291	117,531	5%
by category	_					
	Total Revenues \$	<u> </u>	<u> </u>	<u> </u>	-	0%
Personnel Services		1,457,035	1,457,035	1,518,286	61,251	4%
Materials & Services		481,293	481,293	731,660	250,367	52%
Other		5,000	5,000	5,000	-	0%
Interdepartmental		255,432	255,432	61,345	(194,087)	-76%
	Total Expenditures	2,198,760	2,198,760	2,316,291	117,531	5%
I	Local Option Levy Fund Subsidy \$	2,198,760	2,198,760	2,316,291	117,531	5%
FTE's		10.00	10.00	10.50	0.50	5%

#### **Budget Analysis:**

Expenditures increase \$117,531 (5%). Local Option Levy Fund subsidy increases \$117,531 (5%).

Personnel Services increase due to salaries, retirement costs and health benefits.

Material and Supplies increase primarily because Juvenile Local Option Levy will start paying into the County's Cost Plan effective this fiscal year after being converted to an Internal Service Fund.

Interdepartmental expenses decrease due to the same reason the Materials and Supplies increased.

This budget houses Public Safety Local Option Levy funds dedicated to the enhancement and maintenance of a wide array of Community Corrections services, in all major department areas (also see organization unit 188-5515 Community Corrections).

- 1. **Comm Corr- Program Svs LOL** (234-551505): Funding in this program is earmarked for additional services such as counseling, education, treatment and other support services for offenders.
- 2. **Comm Corr- Parole/Probation LOL** (234-551510): Funding for this program is targeted at the maintenance of high and medium caseloads in the probation/parole programs
- 3. **Comm Corr- Expansion LOL** (234-551530): Funds were specifically included in the Public Safety Levy for the expansion of the existing corrections center facility from 167 to 215 beds.
- 4. **Comm Corr- Drug Court Services LOL** (234-551535): This program was added in fiscal year 2007-08 based on the recommendation of the Washington County Justice System Manager's Group. Funds will be used to support existing drug court and mental health court programs.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Comm Corr- Program Svs LOL	\$	477,334	477,334	1,674,776	1,197,442	251%
Comm Corr- Parole/Probation LOL		2,587,537	2,587,537	2,262,387	(325,150)	-13%
Comm Corr- Expansion LOL		2,663,907	2,663,907	2,104,005	(559,902)	-21%
Comm Corr- Drug Court Services LOL		364,284	364,284	356,443	(7,841)	-2%
	Total	6,093,062	6,093,062	6,397,611	304,549	5%
by category						
Personnel Services		4,241,321	4,241,321	4,474,731	233,410	6%
Materials & Services		540,124	540,124	1,758,277	1,218,153	226%
Interdepartmental		1,311,617	1,311,617	164,603	(1,147,014)	-87%
	Total Expenditures	6,093,062	6,093,062	6,397,611	304,549	5%
	Local Option Levy Fund Subsidy \$	6,093,062	6,093,062	6,397,611	304,549	5%
FTE's		32.00	32.00	32.00	-	0%

#### Budget Analysis:

Expenditures increase \$304,549 (5%). Local Option Levy Fund subsidy increases \$304,549 (5%).

Personnel Services increase in the amount of \$374,684, due to one additional Probation Officer II FTE added per the Levy plan, FOPPO contract increases, health care, retirement and general increases in employee wages.

Material and Services saw a sharp increase, however, this is fully attributed to starting in FY 2023-24, General Government Departments moved from General Fund to their own Internal Service Funds. Due to this accounting change, Materials & Services costs increase and interdepartmental expenses decrease

This fund was created in fiscal year 2003-04 to accommodate financial audit requirements for the placement of all civil forfeiture activities in distinct budget/accounting entities. Prior to FY 2003-04, civil forfeiture activities were housed in various Sheriff's Office investigations and law enforcement programs.

Resources derived from asset-forfeiture programs typically come from the sale of real and/or personal property seized from offenders involved in drug-related criminal activity and can originate from either federal or state/local law enforcement authorities. Specific state and federal guidelines govern the use of all forfeiture proceeds. Since these laws change periodically, funds accumulated under the various stages of funding laws are subject to varying legal requirements for their use. As a result, this budget has separate programs that cover assets received during these various legal stages.

- 1. **Federal Forfeitures** (238-409010): All resources from federal forfeiture seizure activities that occurred from December 7, 2000 to present are accounted for in this program
- 2. **Federal Non-Department of Justice Forfeitures** (238-409011): This program houses all resources from federal forfeiture seizure activities that occurred from December 7, 2000 to present.
- 3. **State Criminal Forfeitures** (238-409025): All resources from state forfeitures seizure activity that occurred after August 23, 1993 but before December 6, 2000 are accounted for in this program.
- 4. **State Civil Forfeitures** (238-409030): All resources from state forfeiture activities that occurred after December 6, 2000 are accounted for in this program.

	Adopted	Modified	Proposed	Change	
Program Description	2022-23	2022-23	2023-24	\$	%
Federal Forfeitures \$	34,610	34,610	52,971	18,361	53%
Federal Non-Department of Justice Forfeitures	98,500	98,500	108,500	10,000	10%
State Criminal Forfeitures	10,000	10,000	10,000	-	0%
State Civil Forfeitures	475,224	475,224	986,544	511,320	108%
Total _	618,334	618,334	1,158,015	539,681	87%
by category					
Personnel Services \$	7,500	7,500	15,000	7,500	100%
Materials & Services	95,610	95,610	114,295	18,685	20%
Other	80,000	80,000	80,000	-	0%
Interdepartmental	169,652	169,652	175,971	6,319	4%
subtotal	352,762	352,762	385,266	32,504	9%
Contingency	265,572	265,572	772,749	507,177	191%
Total Expenditures _	618,334	618,334	1,158,015	539,681	87%
Revenues under Expenditures	(618,334)	(618,334)	(1,158,015)	(539,681)	87%
Fund Equity	618,334	618,334	1,158,015	539,681	87%
Ending Fund Balance \$	; <u>-</u>	-	-		

#### Budget Analysis:

Expenditures, excluding Contingency, increase \$32,504 (9%). Contingency increases \$507,177 (191%). Beginning fund balance increases \$539,681 (87%).

Forfeiture guidelines prohibit budgeting for anticipated revenue. Expenditures are approved by the Westside Interagency Narcotics (WIN) user board and reflect the use of currently available resources for the most appropriate purchases of goods and services allowed by forfeiture guidelines.

Personnel Services reflect the costs associated for overtime paid to our partner agencies. Material & Services reflect an increase in small tools for equipment purchases to support the investigative work in this organizational unit. Interfund expenditures increase in support of the Air Support Unit and overtime expenses in excess of federal cap or not reimbursed by HIDTA (High Intensity Drug Trafficking Area) or the OCDETF (Organized Crime Drug Enforcement Task Force). Other expenditures increase to allow for distributions of state forfeited funds. When money is forfeited, state statute requires distribution of funds to the pre-determined asset forfeiture distribution contacts. Contingency is allocated in this fund for the pre-judgement required fees and expenses and for post-judgement distributions required by state statute.



# Land Use & Transportation

100-6010
100-9610
168-6030
168-6040
168-6045
168-6050
168-6060
170-6030
172-6020
174-6020
209-6070
212-6075
216-6030

# LAND USE & TRANSPORTATION

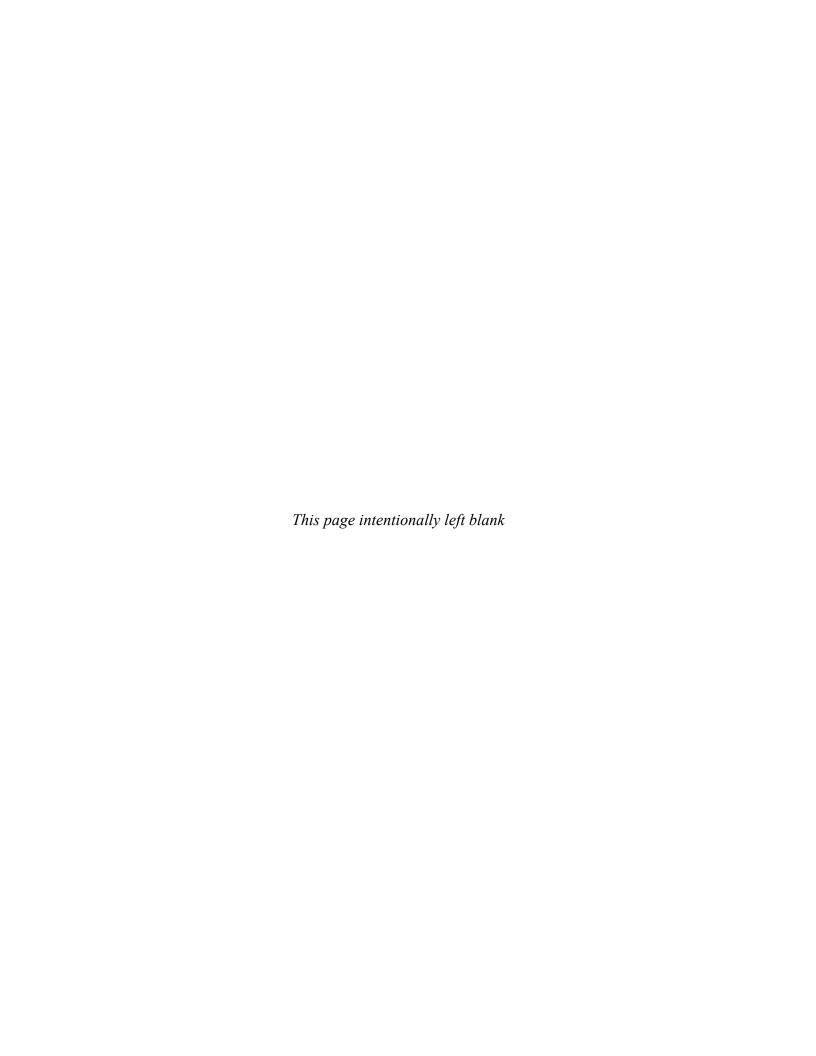
Land Use & Transportation is committed to the needs of the citizens of Washington County by addressing growth while managing issues of community livability, the environment and maintaining quality of life.

	Adopted	Modified	Proposed	Change	
Organization Unit	2022-23	2022-23	2023-24	\$	%
Long Range Planning	\$ 5,344,903	5,344,903	6,192,286	847,383	16%
Watermaster	236,867	236,867	356,517	119,650	51%
Engineering Services	12,641,708	12,641,708	12,310,898	(330,810)	-3%
Administration	5,009,340	5,009,340	5,180,099	170,759	3%
Road Fund Administration	36,598,159	36,598,159	48,799,227	12,201,068	33%
Capital Project Management	9,986,651	9,986,651	10,188,620	201,969	2%
Operations & Maintenance	37,906,374	38,082,074	33,233,568	(4,848,506)	-13%
Public Land Corner	2,903,215	2,903,215	2,838,452	(64,763)	-2%
Current Planning	3,209,184	3,209,184	2,987,392	(221,792)	-7%
Building Services	14,704,861	14,839,361	15,151,355	311,994	2%
Statewide Transportation Improvement	3,522,960	3,522,960	5,873,917	2,350,957	67%
Maintenance Improvement	429,280	429,280	440,496	11,216	3%
Surveyor	2,103,280	2,103,280	1,885,866	(217,414)	-10%
Totals	134,596,782	134,906,982	145,438,693	10,531,711	8%
General Fund	5,581,770	5,581,770	6,548,803	967,033	17%
Special Funds	129,015,012	129,325,212	138,889,890	9,564,678	7%
Totals	\$ 134,596,782	134,906,982	145,438,693	10,531,711	8%
FTE's	339.55	339.55	332.51	(7.04)	-2%

# LAND USE & TRANSPORTATION

# **BUDGET OVERVIEW**

		Adopted	Modified	Proposed	Change	
Category Description		2022-23	2022-23	2023-24	\$	%
Taxes	\$	850,000	850,000	825,000	(25,000)	-3%
Licenses and permits		4,898,000	4,898,000	6,444,729	1,546,729	32%
Intergovernmental		48,650,133	48,650,133	50,520,049	1,869,916	4%
Charges for Services		16,387,811	16,387,811	17,752,151	1,364,340	8%
Fines & Forfeitures		500	500	500	-	0%
Interdepartmental		14,145,851	14,145,851	13,007,382	(1,138,469)	-8%
Miscellaneous		219,818	219,818	175,600	(44,218)	-20%
Operating Transfers In	_	3,379,112	3,379,112	3,548,804	169,692	5%
Total	Revenues _	88,531,225	88,531,225	92,274,215	3,742,990	4%
Personnel Services		47,491,196	47,491,196	49,014,455	1,523,259	3%
Materials & Services		26,198,525	26,448,525	36,979,758	10,531,233	40%
Other		105,850	105,850	110,600	4,750	4%
Interdepartmental		18,040,970	18,175,470	4,947,515	(13,227,955)	-73%
Operating Transfers Out		17,928,934	17,928,934	7,124,057	(10,804,877)	-60%
Capital Outlay	_	682,842	858,542	531,700	(326,842)	-38%
Continuos	subtotal	110,448,317	111,008,517	98,708,085	(12,300,432)	
Contingency	_	24,148,465	23,898,465	46,730,608	22,832,143	96%
Total Exp	enditures _	134,596,782	134,906,982	145,438,693	10,531,711	8%
Revenues under expenditures		(46,065,557)	(46,375,757)	(53,164,478)	(6,788,721)	15%
General Fund Subsidy		1,266,452	1,266,452	2,002,968	736,516	58%
Special Funds Beginning Balances	_	44,799,105	45,109,305	51,161,510	6,052,205	13%
Ending Fund	Balances <u>\$</u>	-	-	-		



## Long Range Planning 100-6010

Long-Range Planning is responsible for the preparation, maintenance and periodic update of County land use planning documents and ordinances, including the comprehensive framework plan, rural/natural resource plan, all community plans and the transportation system plan. This workgroup also assists with various economic and demographic analyses for County departments and outside agencies.

- 1. Community Planning (100-601005): This program is responsible for the preparation, maintenance and periodic update of the County Comprehensive Plan (Plan). This includes assisting cities with planning of lands added to the regional Urban Growth Boundary (UGB). This program performs the Plan monitoring and maintenance tasks necessary to ensure conformance with state law and regional planning requirements such as Metro's regional 2040 Growth Concept plan, Urban Growth Management Functional Plan and Regional Transportation Plan. These responsibilities include direct involvement with community members, community organizations, cities and affected state and local agencies (i.e. ODOT and TriMet). Additionally, this program helps coordinate the County's involvement in a variety of regional and countywide planning activities.
- Transportation Planning (100-601010): This program is responsible for the preparation, maintenance and periodic
  update of the County transportation plans. This program covers a range of policy and strategic planning issues,
  transportation (roadway and transit) corridor studies, individual project support and planning through the project
  development level. Additionally, this program participates in countywide, regional, state and federal transportation
  planning and funding activities.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Community Planning	\$	2,921,877	2,921,877	3,400,686	478,809	16%
Transportation Planning		2,423,026	2,423,026	2,791,600	368,574	15%
	Total	5,344,903	5,344,903	6,192,286	847,383	16%
by category						
Intergovernmental		535,000	535,000	935,950	400,950	75%
Charges for Services		142,250	142,250	94,000	(48,250)	-34%
Interdepartmental		1,883,026	1,883,026	1,782,650	(100,376)	-5%
Operating Transfers In		1,593,069	1,593,069	1,558,253	(34,816)	-2%
	Total Revenues	4,153,345	4,153,345	4,370,853	217,508	5%
Personnel Services		4,005,051	4,005,051	4,051,165	46,114	1%
Materials & Services		1,245,353	1,245,353	1,971,549	726,196	58%
Interdepartmental		94,499	94,499	20,347	(74,152)	-78%
Operating Transfers Out		-		149,225	149,225	0%
	Total Expenditures	5,344,903	5,344,903	6,192,286	847,383	16%
G	eneral Fund Subsidy \$	1,191,558	1,191,558	1,821,433	629,875	53%
FTE's		26.27	26.27	25.77	(0.50)	-2%

#### **Budget Analysis:**

Revenues increase \$217,508 (5%). Expenditures increase \$847,383 (16%). General Fund subsidy increases \$629,875 (53%).

Long Range Planning revenues increase due to the multi-year Metro Regional Flexible Funds Grant in Transportation Planning related to the Council Creek Trail project. Charges for Service decrease slightly due to fluctuations in staffing committed to annexations and plan amendments.

Personnel Services increase due to increases in salaries, retirement costs, and health benefits. The total full-time equivalents (FTE) decrease as a result of an organizational restructuring due to constrained General Fund revenue.

Materials and Services increase due to the addition of the allocation of internal service costs (\$968,494) associated with changes in Washington County's cost allocation method as further described in the Budget Message. All other Material and Services costs have been reduced due to constrained General Fund revenue.

Professional Services decrease due to a reduction in professional consulting services associated with the Regional Flexible Funds Allocation grant for Council Creek Trail, as well as the Countywide Transit Study. To address constraints in the General Fund, further reductions have been made in Professional Services to scale back spending on potential Planning Work Program Tier 1 tasks and delaying a proposed Community Development Code audit.

Similar to the Countywide indirect cost plan changes this fiscal year, Long Range Planning will begin paying the Road Fund \$149,225 directly for the program's share of Land Use & Transportation (LUT) Administration's service support as identified in the LUT Department cost allocation plan.

The General Fund transfer to this organization unit is increased \$629,875 due to the change in the County's cost allocation method.

The Watermaster is responsible for the: 1) enforcement of water laws; 2) administration of water rights; 3) collection of hydrologic data; 4) provision of water right information and hydrologic data to the public and water users and 5) inspection of wells and dams within Watermaster District No.18.

Watermaster (100-961005): This program encompasses the functions and services provided by the Watermaster
including the following special sub-programs which are funded with dedicated resources: 1) Ground Water
Monitoring - Monitors ground water levels in the urban unincorporated area of the County and 2) Surface Water
Management- Includes monitoring of stream flow in the Tualatin Basin and identification of areas for potential flow
restoration.

		Adopte	ed Modified	Proposed	Change	
Program Description		2022-2	23 2022-23	2023-24	\$	%
Watermaster		\$ 236,86	7 236,867	356,517	119,650	51%
	Total	236,86	7 236,867	356,517	119,650	51%
by category						
Intergovernmental		151,17	3 151,173	159,182	8,009	5%
Charges for Services	_	10,80	0 10,800	15,800	5,000	46%
	Total Revenues	161,97	161,973	174,982	13,009	8%
Personnel Services		205,45	4 205,454	195,274	(10,180)	-5%
Materials & Services		31,41	3 31,413	159,614	128,201	408%
Interdepartmental		-		1,629	1,629	0%
	Total Expenditures	236,86	7 236,867	356,517	119,650	51%
	General Fund Subsidy	\$ 74,89	4 74,894	181,535	106,641	142%
FTE's		1.9	4 1.94	1.75	(0.19)	-10%

#### **Budget Analysis:**

Revenues increase \$13,009 (8%). Expenditures increase \$119,650 (51%). General Fund subsidy increases \$106,641 (142%).

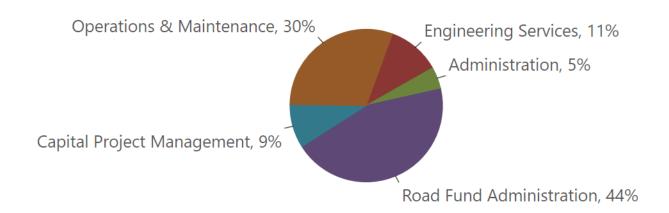
Revenues increase slightly due to intergovernmental revenues paid by cooperators for the operation and maintenance of stream gaging stations in the Tualatin Basin, and the continued Rural surcharge fees generated in the unincorporated Washington County areas.

Personnel Services expenditures increase slightly primarily due to salaries, retirement costs, and health benefits. However, due to constraints on the General Fund, a vacant position was reduced by .19 FTE to contain costs and realize a savings of \$18,400.

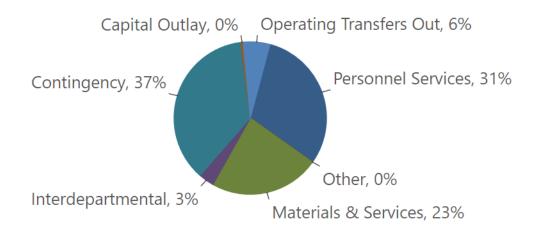
Materials and Services increase \$128,201 primarily due to changes in the county's cost allocation method as further described in the Budget Message.

Interdepartmental Charges reflect \$1,629 interdepartmental personnel charge; this is the Watermaster's percentage allocation of LUT's Information Technology Services (ITS) personnel costs for computer support.

#### Expenditures by Org Unit



#### **Expenditures by Category**



# BUDGET OVERVIEW

		Adopted	Modified	Proposed	Change	
Organization Unit	<u>-</u>	2022-23	2022-23	2023-24	\$	%
Engineering Services	\$	3,143,959	3,143,959	2,917,661	(226,298)	-7%
Administration		1,550,998	1,550,998	1,774,406	223,408	14%
Road Fund Administration		53,460,000	53,460,000	51,835,000	(1,625,000)	-3%
Capital Project Management		8,785,190	8,785,190	8,132,894	(652,296)	-7%
Operations & Maintenance	_	2,088,219	2,088,219	2,215,200	126,981	6%
	Total Revenues _	69,028,366	69,028,366	66,875,161	(2,153,205)	-3%
Engineering Services		12,641,708	12,641,708	12,310,898	(330,810)	-3%
Administration		5,009,340	5,009,340	5,180,099	170,759	3%
Road Fund Administration		36,598,159	36,598,159	48,799,227	12,201,068	33%
Capital Project Management		9,986,651	9,986,651	10,188,620	201,969	2%
Operations & Maintenance		37,906,374	38,082,074	33,233,568	(4,848,506)	
	Total Expenditures	102,142,232	102,317,932	109,712,412	7,394,480	7%
Fund Equity	Revenues under expenditures	<b>(33,113,866)</b> 33,113,866	( <b>33,289,566</b> ) 33,289,566	<b>(42,837,251)</b> 42,837,251	( <b>9,547,685</b> ) 9,547,685	
	Ending Fund Balances	-	-	-	-	,
hy octorom.						
by category Taxes		850,000	850,000	825,000	(25,000)	-3%
Licenses and permits		248,000	248,000	248,000	(20,000)	0%
Intergovernmental		44,247,000	44,247,000	43,357,000	(890,000)	
Charges for Services		10,350,331	10,350,331	9,962,500	(387,831)	
Interdepartmental		11,777,537	11,777,537	10,778,655	(998,882)	
Miscellaneous		191,600	191,600	140,600	(51,000)	
Operating Transfers In		1,363,898	1,363,898	1,563,406	199,508	15%
Operating Transiers in	Total revenues	69,028,366	69,028,366	66,875,161	(2,153,205)	•
Personnel Services		32,251,274	32,251,274	33,592,515	1,341,241	4%
Materials & Services		20,818,538	20,818,538	25,620,717	4,802,179	23%
Other		47,750	47,750	32,600	(15,150)	-32%
Interdepartmental		14,206,507	14,206,507	3,612,547	(10,593,960)	-75%
Operating Transfers Out		17,178,294	17,178,294	6,206,300	(10,971,994)	-64%
Capital Outlay		682,842	858,542	531,700	(326,842)	-38%
Contingency	subtotal	<b>85,185,205</b> 16,957,027	<b>85,360,905</b> 16,957,027	<b>69,596,379</b> 40,116,033	( <b>15,764,526</b> ) 23,159,006	
Contingondy	– Total expenditures	102,142,232	102,317,932	109,712,412	7,394,480	. '7% 7%
		, ,	, , ,	, , <u>-</u>	, , , , , , , , , , , , , , , , , , , ,	
Revenues under expenditures		(33,113,866)	(33,289,566)	(42,837,251)	(9,547,685)	
Beginning Fund Balance	-	33,113,866	33,289,566	42,837,251	9,547,685	. 29%
	Ending Fund Balances §	-	<u> </u>	-	-	ı
FTE's	-	232.63	232.63	233.38	0.75	0%

## Engineering Services 168-6030

This organization unit provides engineering design and review, project development, traffic management, surveying and related engineering support for road, bridge, signal, sidewalk and pathway projects.

- 1. *Engineering Administration* (168-603001): Provides leadership, management, public information, and support for road, bridge, signal, sidewalk and pathway projects.
- 2. **Engineering Design Review** (168-603005): Prepares plans, specifications, and estimates (contract documents) for public capital improvements including roadways, drainage, bridge, signals, and intersections. Reviews plans for construction improvements within County roads, including subdivisions, roadways, and sidewalks.
- 3. **Traffic Engineering** (168-603010): Performs and reviews traffic analysis related to public capital improvements and land use actions. Prepares plans, specifications and estimates for public capital improvements including traffic signals, illumination, signing and striping. Maintains, operates and reviews County-owned street lighting, traffic control signals, traffic signs, striping and other electronic devices on County maintained roads including the intelligent transportation system infrastructure. Administers the Neighborhood Streets Program for the county neighborhood routes and local roads.
- 4. Survey Road (168-603020): Facilitates and administers legal processes associated with both public and County roads, including legal descriptions and preparing land use waivers, restrictive covenants, and agenda items for vacation of the public interest. Provides location services for claims regarding work performed outside the right-of-way or for encroachments into the roadway. Maintain a vertical control network to support engineering design review and ongoing maintenance efforts. Provides survey support of engineering plans prepared by the County design group and others.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Engineering Administration	\$	2,956,034	2,956,034	2,502,036	(453,998)	-15%
Engineering Design Review		2,304,227	2,304,227	2,400,827	96,600	4%
Traffic Engineering		6,389,632	6,389,632	6,356,720	(32,912)	-1%
Survey Road		991,815	991,815	1,051,315	59,500	6%
	Total	12,641,708	12,641,708	12,310,898	(330,810)	-3%
by category						
Intergovernmental		147,000	147,000	157,000	10,000	7%
Charges for Services		621,711	621,711	715,000	93,289	15%
Interdepartmental		2,307,248	2,307,248	1,988,161	(319,087)	-14%
Miscellaneous		68,000	68,000	57,500	(10,500)	-15%
	Total Revenues	3,143,959	3,143,959	2,917,661	(226,298)	-7%
Personnel Services		7,739,349	7,739,349	7,976,120	236,771	3%
Materials & Services		1,986,833	1,986,833	3,697,692	1,710,859	86%
Interdepartmental		2,726,026	2,726,026	447,586	(2,278,440)	-84%
Capital Outlay		189,500	189,500	189,500	-	0%
	Total Expenditures	12,641,708	12,641,708	12,310,898	(330,810)	-3%
R	load Fund Subsidy \$_	9,497,749	9,497,749	9,393,237	(104,512)	-1%
FTE's	_	50.28	50.28	50.28		0%

#### **Budget Analysis:**

**Engineering Services** 

Revenues decrease \$226,298 (7%). Expenditures decrease \$330,810 (3%). Road Fund subsidy decreases \$104,512 (1%).

Revenues decrease \$226,298 (-8%) from last year fiscal year, due to a reduction in staff work on capital projects, offset by a modest increase in subdivision administration for plan review. Other revenue streams for this organization unit remain consistent with the previous year.

Personnel Services increase due to cost-of-living adjustment impact for expenses including salaries, retirement contributions, and health care costs. Vacancies are anticipated to be filled to meet project delivery assignments for internal engineering design on capital projects.

Materials and Services increase due to changes primarily to General Government internal service departments moved from General fund to their own internal services fund and to changes in the county's cost allocation method as further described in the Budget Message. Reductions in road construction supplies, with modest increases in professional services, and fleet internal charges round out the changes in this category.

Interdepartmental expenditures decrease for county indirect costs and these expenditures have moved to Materials and Services. Other reductions in ITS capital (\$69,560) and Facilities capital (\$753,004) for the seismic upgrade project at the Walnut Street Center round out the expenditure changes in this category.

Capital Outlay remains the same as staff awaits delivery of a vehicle.

This organization unit provides regional transportation financing coordination for the County and direction for the department, including strategic planning and policy development.

1. **LUT Administration** (168-604005): This program provides operational analysis, leadership, management, and support for all department services; coordinates public information, communication and media relations; provides business support, including budget development and control, cost accounting, purchasing, personnel and payroll activities, grant administration and liaison services.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
LUT Administration	\$	5,009,340	5,009,340	5,180,099	170,759	3%
	Total _	5,009,340	5,009,340	5,180,099	170,759	3%
by category						
Charges for Services		80,000	80,000	78,000	(2,000)	-3%
Interdepartmental		107,100	107,100	133,000	25,900	24%
Operating Transfers In	_	1,363,898	1,363,898	1,563,406	199,508	15%
	Total Revenues _	1,550,998	1,550,998	1,774,406	223,408	14%
Decreased Occident		2.070.000	2.070.000	2.005.004	0.004	00/
Personnel Services		3,978,690	3,978,690	3,985,684	6,994	0%
Materials & Services		276,149	276,149	1,169,676	893,527	324%
Other		-	-	850	850	0%
Interdepartmental	_	754,501	754,501	23,889	(730,612)	-97%
	subtotal	5,009,340	5,009,340	5,180,099	170,759	3%
Contingency	_			-	-	0%
	Total Expenditures _	5,009,340	5,009,340	5,180,099	170,759	3%
	Revenues under expenditures	(3,458,342)	(3,458,342)	(3,405,693)	52,649	-2%
Resources allocated to other funds	revenues under expenditures _	(29,655,524)	(29,831,224)	(39,431,558)	(9,600,334)	32%
Fund Equity		33,113,866	33,289,566	42,837,251	9,547,685	29%
i una Equity	<del>-</del>	33,113,000	33,209,300	42,037,231	9,547,005	23/0
	Ending Fund Balance \$	-	-	<u> </u>	-	
FTE's	_	25.00	25.00	24.75	(0.25)	-1%

#### **Budget Analysis:**

Revenues increase \$223,408 (14%). Expenditures increase \$170,759 (3%). Beginning fund balance increases \$9,547,685 (29%).

Revenues reflect the department's internal Cost Allocation Plan where operational units pay for centralized administrative support. Revenues increase from last year due to increased staff cost allocated to the Service District for Lighting and due to the inclusion of Long Range Planning's share of Cost Allocation expenses.

Total FTE are reduced by moving a full time Graphic Designer to .75 FTE and eliminating one variable hour 0.50 FTE and a .60 part-time Graphic Designer.

Professional services are increased to fund preparation of the Department strategic plan (\$125,000). Equity investments are maintained and increased in some areas, specifically translation/interpretation (\$10,000), professional and team coaching (\$25,000), and departmentwide training in equity, diversity and inclusion (\$25,000). The communications budget for public outreach to target underrepresented communities about upcoming road projects is increased by \$3,000 for advertising and public notices and branded marketing and educational items increased by \$2,150 to augment the number of items to give away at community events.

Interdepartmental expenditures services decrease (97%) and Materials and Services increase (76%) due to the change of the allocation of internal service costs associated with changes in the county's cost allocation method as further described in the Budget Message.

This organizational unit houses the Road Fund Administration activities related to revenues and expenditures such as gas tax, interest earnings, debt, and remediation payments.

1. **Road Fund Administration** (168-604501): This program primarily tracks and accounts for Road Fund revenues and expenditures related to administrative activities. (Prior to fiscal year 2018-19 it was recorded in Fund 168 Program 604001.)

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Road Fund Administration	\$	36,598,159	36,598,159	48,799,227	12,201,068	33%
	Total	36,598,159	36,598,159	48,799,227	12,201,068	33%
by category						
Taxes		850,000	850,000	825,000	(25,000)	-3%
Intergovernmental		43,100,000	43,100,000	42,000,000	(1,100,000)	-3%
Charges for Services		9,500,000	9,500,000	9,000,000	(500,000)	-5%
Miscellaneous		10,000	10,000	10,000	-	0%
	Total Revenues	53,460,000	53,460,000	51,835,000	(1,625,000)	-3%
Materials & Services		650,000	650,000	784,449	134,449	21%
Other		34,000	34,000	25,000	(9,000)	-26%
Interdepartmental		1,778,838	1,778,838	1,667,445	(111,393)	-6%
Operating Transfers Out		17,178,294	17,178,294	6,206,300	(10,971,994)	-64%
Contingency		16,957,027	16,957,027	40,116,033	23,159,006	137%
	Total Expenditures	36,598,159	36,598,159	48,799,227	12,201,068	33%
	Road Fund Subsidy \$	(16,861,841)	(16,861,841)	(3,035,773)	13,826,068	-82%

#### **Budget Analysis:**

Revenues decrease \$1,625,000 (3%). Expenditures increase \$12,201,068 (33%). Road Fund subsidy increases \$13,826,068 (82%).

State Motor Vehicle Apportionment revenues reflect a modest 3% decrease from fiscal year 2022-23's budget. This is commensurate with current activity and revenue forecasts provided by the state. Vehicle registration fee revenue numbers are expected to remain consistent with FY 2022-23 receipts but are down 4% from actual fee revenue collected in FY 2021-22.

Materials and Services expenditures increase due to General Government internal service departments moving from the General Fund to their own internal services funds, and changes to Washington County's cost allocation method as further described in the Budget Message. Professional Services stay consistent with FY 2022-23 levels. Director's projects that require consultant support include the Code Enforcement Needs Assessment, transportation priority funding packets, and preparation of grant applications. Continued support is needed for methane monitoring at Bridgeport and Durham North (Pac Trust Business Center).

Transfers to fund various transportation infrastructure capital projects, such as Haag Lake road and slide repair, have decreased by 63% as projects have been completed. However, a significant investment of \$6,201,300 to support the Americans with Disabilities Act curb ramp upgrades and pedestrian improvements continue, as does support for the design of the Gales Creek/Thatcher Road intersection.

# Road Fund Administration 168-6045

**Budget Detail** 

With careful planning, the contingency for Road Fund has increased to maintain resiliency in the event of an emergency, flexibility to respond to unforeseen priority transportation needs, and to preserve sufficient balance to cover future year expenditure increases.

This organization unit provides project management, coordination, right-of-way acquisition, construction management and administrative support for transportation capital improvement projects through the following programs:

- 1. **CPS Administration** (168-605005): Manages and coordinates capital improvement project funding and expenditures.
- 2. *Right of Way* (168-605015): Provides right-of-way acquisition support for capital improvement projects.
- 3. **Project Delivery** (168-605025): Provides management and inspection functions for all phases of capital transportation project delivery.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
CPS Administration	\$	3,679,083	3,679,083	3,409,558	(269,525)	-7%
Right of Way		821,575	821,575	1,041,515	219,940	27%
Project Delivery		5,485,993	5,485,993	5,737,547	251,554	5%
	Total	9,986,651	9,986,651	10,188,620	201,969	2%
by category						
Interdepartmental	<u>\$</u>	8,785,190	8,785,190	8,132,894	(652,296)	-7%
	Total Revenues	8,785,190	8,785,190	8,132,894	(652,296)	-7%
Personnel Services		7,073,178	7,073,178	7,681,371	608,193	9%
Materials & Services		366,652	366,652	2,049,738	1,683,086	459%
Interdepartmental		2,537,479	2,537,479	447,511	(2,089,968)	-82%
Capital Outlay		9,342	9,342	10,000	658	7%
	Total Expenditures	9,986,651	9,986,651	10,188,620	201,969	2%
	Road Fund Subsidy \$	1,201,461	1,201,461	2,055,726	854,265	71%
FTE's	_	46.35	46.35	47.35	1.00	2%

#### **Budget Analysis:**

Revenues decrease \$652,296 (7%). Expenditures increase \$201,969 (2%). Road Fund subsidy increases \$854,265 (71%).

Intradepartmental revenues decrease \$652,296 (8%) due to fluctuations in the capital project delivery schedule.

Personnel Services increase due to cost-of-living adjustment impact for expenses including salaries, retirement contributions and health care related costs. There are no changes to FTE in this program.

Materials and Services expenditures increase \$1,683,0865 (82%) due primarily to General Government internal service departments moved from General fund to their own internal services fund and to changes in the county's cost allocation method as further described in the Budget Message. Other appropriations in this category are consistent with the FY 2022-23 budget.

Interdepartmental Charges decrease primarily due to reallocating cost allocation plan costs to Materials and Services, Information Technology Service moving subscription costs to their budget, and the reduction of Facilities Capital charges for the seismic upgrades at Walnut Street Center, which has been delayed.

Capital Outlay increased cost includes the purchase of a Survey Tablet (\$10,000). No new vehicles will be purchased in FY 2023-24.

The Operations & Maintenance organization unit mission is to maintain and operate a safe and efficient county transportation system comprised of roads, bridges, drainage systems and bike paths in a cost effective and environmentally sound manner through the following programs: Roadway Surfaces, Operations Engineering, Traffic Maintenance, Vegetation Maintenance, Bridge Operations, Drainage Operations, and Landscape Maintenance.

- 1. *Operations Administration* (168-606005): Provides leadership, management and support of operations within the division.
- 2. **Roadway Surfaces** (168-606010): Protects the structural integrity of county roads. Performs maintenance on roadways, including asphalt overlays, patching, surface sealing, street sweeping, gravel applications and grading.
- 3. **Operations Engineering** (168-606015): Assures all construction on roads, bridges, drainage systems and miscellaneous structures within the county rights-of-way are built in accordance with approved plans and specifications; reviews plans, and issues permits for utility construction in roadways, monitors subdivision improvements and field- inspects construction. Maintains and updates necessary management information for design and maintenance schedules. Processes the formation of local improvement districts, investigates citizen complaints, and provides quality assurance for all divisional maintenance activities.
- 4. *Traffic Maintenance* (168-606020): Performs installation, repair and replacement of traffic signs, application of pavement striping, school-crossing stencils and raised pavement markers.
- 5. **Vegetation Management** (168-606025): Provides vegetation control within county rights-of-way through brush cutting, mowing, herbicide spraying, landscape maintenance and related activities. Administers Adopt-a-Road program.
- 6. **Bridge Operations** (168-606030): Protects the structural integrity of county bridges through bridge repairs and replacements. Additional tasks include work on major culverts and guardrails, bridge and culvert inspections.
- 7. **Drainage Operations** (168-606035): Provides repair, maintenance and installation of county drainage systems such as ditches, culverts and catch basins, ditch and culvert cleaning and the evaluation of erosion-control compliance.
- 8. **Landscape Maintenance** (168-606040): Provides vegetation and litter management within urban county rights-of-way through brush cutting, mowing, herbicide spraying, landscape maintenance, litter patrol and related activities.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Operations Administration	\$	8,918,481	8,918,481	7,154,655	(1,763,826)	-20%
Roadway Surfaces		4,531,836	4,531,836	4,303,127	(228,709)	-5%
Operations Engineering		15,515,829	15,515,829	12,544,458	(2,971,371)	-19%
Traffic Maintenance		1,406,528	1,406,528	1,256,633	(149,895)	-11%
Vegetation Management		2,872,520	3,048,220	3,032,431	(15,789)	-1%
Bridge Operations		1,073,839	1,073,839	1,089,488	15,649	1%
Drainage Operations		3,117,572	3,117,572	3,380,627	263,055	8%
Landscape Maintenance		469,769	469,769	472,149	2,380	1%
	Total	37,906,374	38,082,074	33,233,568	(4,848,506)	-13%
by category						
Licenses and permits		248,000	248,000	248,000	-	0%
Intergovernmental		1,000,000	1,000,000	1,200,000	200,000	20%
Charges for Services		148,620	148,620	169,500	20,880	14%
Interdepartmental		577,999	577,999	524,600	(53,399)	-9%
Miscellaneous		113,600	113,600	73,100	(40,500)	-36%
	Total Revenues	2,088,219	2,088,219	2,215,200	126,981	6%
Personnel Services		13,460,057	13,460,057	13,949,340	489,283	4%
Materials & Services		17,538,904	17,538,904	17,919,162	380,258	2%
Other		13,750	13,750	6,750	(7,000)	-51%
Interdepartmental		6,409,663	6,409,663	1,026,116	(5,383,547)	-84%
Capital Outlay		484,000	659,700	332,200	(327,500)	-50%
	Total Expenditures	37,906,374	38,082,074	33,233,568	(4,848,506)	-13%
	Road Fund Subsidy \$	35,818,155	35,993,855	31,018,368	(4,975,487)	-14%
FTE's		111.00	111.00	111.00		0%

#### **Budget Analysis:**

Revenues increase \$126,981 (6%). Expenditures decrease \$4,848,506 (13%). Road Fund subsidy decreases \$4,975,487 (14%).

Revenue increase \$126,981 (6%) primarily due to an increase in expected timber road revenue offset by reduced forecast of Operations support needed for the Urban Road Maintenance District (URMD), Overlay/Slurry program, and maintenance projects in the new year. Actual revenue varies depending on the support needed as situations arise, driven by service requests and circumstances in the field.

Revenue growth for maintenance activities remains flat overall as the economic and demographic growth slow down and fuel demand declines due to continued increases in on-road vehicle fuel efficiency. This precipitated an overall reduction in expenditures of \$4.7M for this organization unit from the previous fiscal year. Corresponding reductions in the annual Road Maintenance Work Program have been made accordingly.

Personnel Services increase due to increasing salaries, retirement contributions, and health care costs. There are some savings as a result of removing four seasonal 0.5 FTE Utility Worker positions from the Operations Traffic Maintenance program.

Materials and services expenditures decrease primarily by reductions with the contracted pavement overlay, pavement markings, and surface stabilization programs of \$3.8M, offset in this category by changes in the county's cost allocation method moved from the category of Interdepartmental expenditures to Materials and Services. Spending decreases are further offset by \$625,000 of increased allowances for shoulder widening and full depth reclamation,

Other spending reductions in Interfund expenditures come from postponing the Walnut Street Center (WSC) seismic upgrade, internal ITS purchases and decreased Capital Outlay for approved vehicle additions re-budgeted from the previous year due to a delay in delivery.

This organization unit is charged with all activities required for the re-monumentation of Washington County's 3,400 public land corners. This involves locating the corners established in previous government surveys and documenting their location through modern surveying practices, including the establishment of coordinates essential for mapping control in the County's Geographical Information System (GIS).

Survey PLC (170-603030): The program provides for the preservation of public land corners, which are necessary
for determining the proper location of property boundaries by public agencies, private surveyors, and citizens. The
establishment and subsequent coordination of these corners is critical for the protection of private and public
property rights.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Survey PLC	\$	2,903,215	2,903,215	2,838,452	(64,763)	-2%
	Total	2,903,215	2,903,215	2,838,452	(64,763)	-2%
by category						
Charges for Services		420,000	420,000	370,000	(50,000)	-12%
Interdepartmental		210,000	210,000	200,000	(10,000)	-5%
	Total Revenues	630,000	630,000	570,000	(60,000)	-10%
Personnel Services		563,232	563,232	596,815	33,583	6%
Materials & Services		50,959	50,959	205,371	154,412	303%
Interdepartmental		291,454	291,454	108,537	(182,917)	-63%
Operating Transfers Out	_	36,279	36,279	37,168	889	2%
	subtotal	941,924	941,924	947,891	5,967	1%
Contingency		1,961,291	1,961,291	1,890,561	(70,730)	-4%
	Total Expenditures	2,903,215	2,903,215	2,838,452	(64,763)	-2%
	Revenues under expenditures	(2 272 245)	(2 272 245)	(2.269.452)	4,763	0%
Fund Equity	Revenues under expenditures	<b>(2,273,215)</b> 2,273,215	<b>(2,273,215)</b> 2,273,215	<b>(2,268,452)</b> 2,268,452	(4,763)	<b>0%</b>
i una Equity	<u> </u>	2,213,213	2,213,213	2,200,432	(4,703)	0 /0
	Ending Fund Balance <u>\$</u>	<u> </u>		<u> </u>	-	
FTE's	_	3.79	3.79	3.79	-	0%

#### Budget Analysis:

Revenues decrease \$60,000 (10%). Expenditures, excluding Contingency, increase \$5,967 (1%). Contingency decreases \$70,730 (4%).

The Public Land Corner fee revenue is expected to decline \$50,000 (14%) in the next fiscal year based on current economic activity, along with a decrease of \$10,000 (5%) for project related work as the team struggles to stay fully staffed.

Personnel Services increase due to cost-of-living adjustment impact for expenses including salaries, retirement contributions, and health care benefits.

Materials and Services expenditures increase \$154,412 (75%) due to General Government internal service departments moved from General fund to their own internal services fund and to changes in the county's cost allocation method as further described in the Budget Message. Other expenditures in this category remain consistent with fiscal year 2022-23.

Interfund Expenditures is also reduced by the reduction of Facilities Capital charges for the delayed seismic upgrade project at the Walnut Street Center and intradepartmental charges for staff support of the Public Land Corner fund.

A suitable level of reserve is maintained in fund balance to mitigate the impact of a future economic downturn.

# Current Planning 172-6020

Current Planning encompasses Development Review and Development Assistance activities pertaining to land development in the unincorporated areas of Washington County. The section provides Development Compliance and Code Enforcement activities as they relate to enforcement of the County's Community Development Code and related ordinances. This fund operates primarily on an enterprise basis supported by fees from service users.

- 1. **Development Review** (172-602030): Reviews and processes all land development requests in unincorporated Washington County. Ensures that all development proposals comply with all applicable plans and codes.
- Development Assistance (172-602035): Provides development assistance to customers at the counter and over the telephone. Reviews all building permits and provides copies of land development related documents to the public.
- 3. **Code Maintenance & Code Enforcement** (172-602040): Reviews land development projects in final stages to ensure compliance with conditions of approval. Investigates all land use complaints that are enforceable via the Community Development Code. Prepares code amendments and makes recommendations concerning code interpretations.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Development Review	\$	1,991,358	1,991,358	1,829,723	(161,635)	-8%
Development Assistance		878,480	878,480	892,427	13,947	2%
Code Maintenance & Code Enforcement		339,346	339,346	265,242	(74,104)	-22%
	Total	3,209,184	3,209,184	2,987,392	(221,792)	-7%
by category						
Intergovernmental		90,000	90,000	90,000	-	0%
Charges for Services		1,641,950	1,641,950	2,179,979	538,029	33%
Interdepartmental		37,000	37,000	36,000	(1,000)	-3%
Operating Transfers In		349,200	349,200	329,200	(20,000)	-6%
	Total Revenues	2,118,150	2,118,150	2,635,179	517,029	24%
Personnel Services		2,080,021	2,080,021	1,973,579	(106,442)	-5%
Materials & Services		170,868	170,868	710,212	539,344	316%
Other		3,500	3,500	3,000	(500)	-14%
Interdepartmental		608,807	608,807	109,377	(499,430)	-82%
Operating Transfers Out		152,365	152,365	156,436	4,071	3%
	subtotal	3,015,561	3,015,561	2,952,604	(62,957)	-2%
Contingency	_	193,623	193,623	34,788	(158,835)	-82%
	Total Expenditures	3,209,184	3,209,184	2,987,392	(221,792)	-7%
Revo	enues under expenditures	(1,091,034)	(1,091,034)	(352,213)	738,821	-68%
Fund Equity	<u>-</u>	1,091,034	1,091,034	352,213	(738,821)	-68%
	Ending Fund Balance \$				-	
FTE's	_	16.31	16.31	13.52	(2.79)	-17%

#### **Budget Analysis:**

Revenues increase \$517,029 (24%). Expenditures, excluding Contingency, decrease \$62,957 (2%). Contingency decreases \$158,835 (82%). Beginning fund balance decreases \$738,821 (68%).

For fiscal year 2023-24, the Board of Commissioners approved a 50% fee increase to keep pace with increasing program costs and maintain service levels. Activity levels are projected to be 10% lower than FY 2022-23.

Personnel costs reflect increases in salaries, benefits, and retirement costs, however reductions in staffing result in an overall decrease. The total full-time equivalent (FTE) decreases from 16.31 to 13.52 FTE. The reduction of 2.79 FTE is a result of an organizational restructuring due to the constrained nature of this fund.

Materials and Services expenditures increase primarily due to General Government internal service departments moving from the General Fund to their own internal service funds, and to changes in the County's cost allocation method as further described in the Budget Message. Professional Services is reduced by \$30,000 (38%) for the Hearings Officer(s) contracts, which is more consistent with current needs. All other Materials and Services expenditures are in line with the FY 2022-23 budget.

Interfund expenditures decrease primarily due to reallocating cost allocation plan costs to Materials and Services, and the reduction of Facilities Capital charges for training room upgrades at the Walnut Street Center, which is now delayed. The transfer to the Road Fund goes up slightly for department administrative costs.

## Building Services 174-6020

Building Services provides plan review, issues permits and conducts inspections relative to conformance with state building, mechanical, electrical, plumbing and mobile home codes in the unincorporated areas of the County and via contract to some of the smaller cities.

- 1. **Building Inspection** (174-602005): Performs site inspections of construction on private property relative to conformance with the state building, mechanical and mobile home codes.
- 2. **Plan Review** (174-602010): Reviews plans and issues permits for construction on private property relative to conformance with the state building and mechanical codes and maintains a record of construction within the unincorporated areas of the County.
- 3. **Plumbing Inspection** (174-602015): Reviews plans and performs site inspections of construction on private property relative to conformance with the state plumbing code.
- 4. *Electrical Inspection* (174-602020): Reviews plans and performs inspections of all construction on public and private property relative to conformance with state statutes and the national electrical code.
- 5. **Building Code Compliance & Enforcement** (174-602025): Oversees the building enforcement program by investigating complaints and reported code violations. Performs enforcement actions in those cases where code conformance cannot be achieved voluntarily.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Building Inspection	\$	6,858,361	6,900,056	6,979,896	79,840	1%
Plan Review		4,330,060	4,382,515	4,585,887	203,372	5%
Plumbing Inspection		1,255,791	1,271,931	1,350,238	78,307	6%
Electrical Inspection		2,084,661	2,108,871	2,062,457	(46,414)	-2%
Building Code Compliance & Enforcement		175,988	175,988	172,877	(3,111)	-2%
	Total	14,704,861	14,839,361	15,151,355	311,994	2%
by category						
Licenses and permits		4,650,000	4,650,000	6,196,729	1,546,729	33%
Intergovernmental		104,000	104,000	104,000	-	0%
Charges for Services		3,269,200	3,269,200	4,542,592	1,273,392	39%
Fines & Forfeitures		500	500	500	-	0%
Interdepartmental		186,488	186,488	158,277	(28,211)	-15%
Miscellaneous		1,500	1,500	8,000	6,500	433%
Operating Transfers In		-	-	25,000	25,000	0%
	Total Revenues	8,211,688	8,211,688	11,035,098	2,823,410	34%
Personnel Services		7,719,252	7,719,252	7,912,389	193,137	3%
Materials & Services		391,742	391,742	2,285,181		483%
Other		54,600	54,600	75,000	20,400	37%
Interdepartmental		2,494,026	2,628,526	808,141	(1,820,385)	-69%
Operating Transfers Out	_	519,052	519,052	520,761	1,709	0%
	subtotal	11,178,672	11,313,172	11,601,472	288,300	3%
Contingency	_	3,526,189	3,526,189	3,549,883	23,694	1%
	Total Expenditures	14,704,861	14,839,361	15,151,355	311,994	2%
	Revenues under expenditures	(6,493,173)	(6,627,673)	(4,116,257)	2,511,416	-38%
Fund Equity	The state of the s	6,493,173	6,627,673	4,116,257	(2,511,416)	-38%
. ,	Ending Fund Balance \$	<u> </u>	<u> </u>	<u> </u>	<u>-</u>	
FTE's	_	54.03	54.03	49.72	(4.31)	-8%

### **Budget Analysis:**

Revenues increase \$2,823,410 (34%). Expenditures, excluding Contingency, increase \$288,300 (3%). Contingency increases \$23,694 (1%). Beginning fund balance decreases \$(2,511,416) ((38)%).

For fiscal year 2023-24, the Board of Commissioners approved a 50% fee increase to keep pace with increasing program costs and maintain service levels. Activity levels are projected to be 10% lower than FY 2022-23.

Personnel costs reflect increases in salaries, benefits, and retirement costs. Even with reductions in staffing, overall costs increase by \$193,137 (2%). The total full-time equivalents (FTE) decreases from 54.02 to 49.71 FTE. The reduction of 4.31 FTE is a result of an organizational restructuring due to the constrained nature of this fund.

## Building Services 174-6020

Materials and Services expenditures increase primarily due to General Government internal service departments moving from the General Fund to their own internal service funds, and to changes in Washington County's cost allocation method as further described in the Budget Message. Except for a reduction in Professional Services of \$9,500 (21%), other Materials and Services expenditures are consistent with the FY 2022-23 budget levels.

Interfund expenditures decrease primarily due to reallocating cost allocation plan costs to Materials and Services, offset by a modest increase in Intradepartmental Charges-Personnel for Information and Technology Services (ITS) staff who support technology system upgrades, and a \$28,000 increase in ITS capital purchases to support online permitting and plan review, as well as some process improvement initiatives to improve customer online experiences and timelines. The transfer to the Road Fund goes up slightly for department administrative costs.

The Statewide Transportation Improvement Fund (STIF) provides a dedicated source of funding to improve or expand public transportation service under House Bill (HB) 2017. The funds are eligible to be used in transit planning, capital and operations to improve service in underserved areas, and reduce service fragmentation as defined in the STIF administrative rules. STIF Discretionary Grants are now accounted for in program 607010.

- 1. Transit Coordination (209-607005): This organization unit was funded in 2019 with authorization by the Oregon Transportation Commission (OTC). The County submits requests for funding. Future funding increases are tied to increases in employee payroll tax in the areas of the county outside of SMART and Tri-Met service districts, and an allocation increase by TriMet to the County for Regional Service Coordination and OTC awards of competitive STIF Discretionary Grants. This program 607005 does not include STIF Discretionary Grants; they are included in program 607010.
- 2. **Non Formula Discretionary Grants** (209-607010): Revenue for STIF Discretionary Grants is received on a reimbursement basis from ODOT. Matching funds of 20% are required; these will come from ARPA Fund 155 and the MSTIP III Fund.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Transit Coordination	\$	2,468,014	2,468,014	3,744,365	1,276,351	52%
Non Formula - Discretionary Grants		1,054,946	1,054,946	2,129,552	1,074,606	102%
	Total	3,522,960	3,522,960	5,873,917	2,350,957	67%
by category						
Intergovernmental		3,522,960	3,522,960	5,873,917	2,350,957	67%
	Total Revenues	3,522,960	3,522,960	5,873,917	2,350,957	67%
Materials & Services		3,470,262	3,470,262	5,807,805	2,337,543	67%
Interdepartmental		52,698	52,698	56,534	3,836	7%
Operating Transfers Out		-	-	9,578	9,578	0%
Contingency	subtotal	3,522,960	3,522,960	5,873,917	2,350,957 -	<b>67%</b> 0%
	Total Expenditures	3,522,960	3,522,960	5,873,917	2,350,957	67%
Fund Equity	Revenues under Expenditures	-	-	-	-	<b>0%</b> 0%
i una Equity	Ending Fund Balance \$		<u> </u>	<u> </u>	<u>-</u>	0 /0

#### **Budget Analysis:**

Revenues increase \$2,350,957 (67%). Expenditures increase \$2,350,957 (67%).

Revenues from ODOT, "STIF Formula Funds" distributed by TriMet, show a significant increase due to the growth in the dedicated program funding source and the planned use of unspent previous-year funds in the request year. Revenue from three new discretionary grants will also increase the total as new grants are received. Intergovernmental revenues increase \$2,350,957 (66.7%) during fiscal year 2023-24.

# Statewide Transportation Improvement 209-6070

**Budget Detail** 

Increases in Materials and Services reflect those in revenues. Services-contract, government (51280) increase \$1,494,785 (537%), and Services-professional (51285) increase \$825,598 (25.86%). The cost allocation plan internal charges are an additional cost this year, increasing \$8,934, for a total of \$17,432 (51.25%). Additional information on changes to the county's cost allocation method are further described in the Budget Message. All expenditures depicted in this program budget must remain within a state-approved spending plan which details expenditures by specific projects and tasks.

A Transfer to Road Fund in account 54115 has been added, to reimburse for LUT administration indirect costs of \$9,578 (100%).

This fund provides for road maintenance activities undertaken through Maintenance Local Improvement Districts (MLIDs) established in the County.

1. **Maintenance Local Improvement District** (212-607505): This program provides the financial activities related to local roads within the district. The funds are primarily used to reimburse programs for road maintenance work completed in specific MLIDs.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Maintenance Local Improvement District	\$	429,280	429,280	440,496	11,216	3%
	Total	429,280	429,280	440,496	11,216	3%
by category						
Miscellaneous		26,718	26,718	27,000	282	1%
	Total Revenues	26,718	26,718	27,000	282	1%
Materials & Services		_	-	1,801	1,801	0%
Interdepartmental		7,566	7,566	6,220	(1,346)	-18%
Operating Transfers Out		11	11	28	17	155%
	subtotal	7,577	7,577	8,049	472	6%
Contingency		421,703	421,703	432,447	10,744	3%
	Total Expenditures	429,280	429,280	440,496	11,216	3%
	Revenues under expenditures	(402,562)	(402,562)	(413,496)	(10,934)	3%
Fund Equity	•	402,562	402,562	413,496	10,934	3%
	Ending Fund Balance \$					

#### **Budget Analysis:**

Revenues increase \$282 (1%). Expenditures, excluding Contingency, increase \$472 (6%). Contingency increases \$10,744 (3%). Beginning fund balance increases \$10,934 (3%).

There are five active Maintenance Local Improvement Districts (MLIDs). Budgeted revenues and expenditures are consistent with the prior year.

Interfund appropriations are budgeted due to some scheduled work included in the Operations and Maintenance Work Program for vegetation management within the active maintenance local improvement districts. There are no major projects scheduled for the coming fiscal year.

The contingency has grown slightly but remains consistent with previous fiscal years.

This organization unit is responsible for the duties and responsibilities of the County Surveyor which include: filing and maintaining public survey records; reviewing and approving plats and surveys; maintaining the County address system; performing court-ordered surveys; surveying County-owned property and public assistance.

1. **Survey Development Review** (216-603015): County Surveyor activities within this program include statutory duties of subdivision, partition, and condominium approval; survey filing; court ordered surveys; surveys of County-owned property; record keeping; maintaining records of vacation property; addressing, mapping and public information.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Survey Development Review	\$	2,103,280	2,103,280	1,885,866	(217,414)	-10%
	Total	2,103,280	2,103,280	1,885,866	(217,414)	-10%
by category						
Charges for Services		553,280	553,280	587,280	34,000	6%
Interdepartmental		51,800	51,800	51,800	-	0%
Operating Transfers In		72,945	72,945	72,945	-	0%
	Total Revenues	678,025	678,025	712,025	34,000	5%
Personnel Services		666,912	666,912	692,718	25,806	4%
Materials & Services		19,390	269,390	217,508		-19%
Interdepartmental		285,413	285,413	224,183	, ,	-13%
Operating Transfers Out		42,933	42,933	44,561	1,628	4%
Capital Outlay		-	-	-	-	0%
Contingency	subtotal	<b>1,014,648</b> 1,088,632	<b>1,264,648</b> 838,632	<b>1,178,970</b> 706,896	<b>(85,678)</b> (131,736)	<b>-7%</b> -16%
	Total Expenditures	2,103,280	2,103,280	1,885,866	(217,414)	-10%
	Revenues under expenditures	(1,425,255)	(1,425,255)	(1,173,841)	251,414	-18%
Fund Equity		1,425,255	1,425,255	1,173,841	(251,414)	
	Ending Fund Balance \$	<u> </u>	<u> </u>	<u> </u>	-	
FTE's	_	4.58	4.58	4.58		0%

#### **Budget Analysis:**

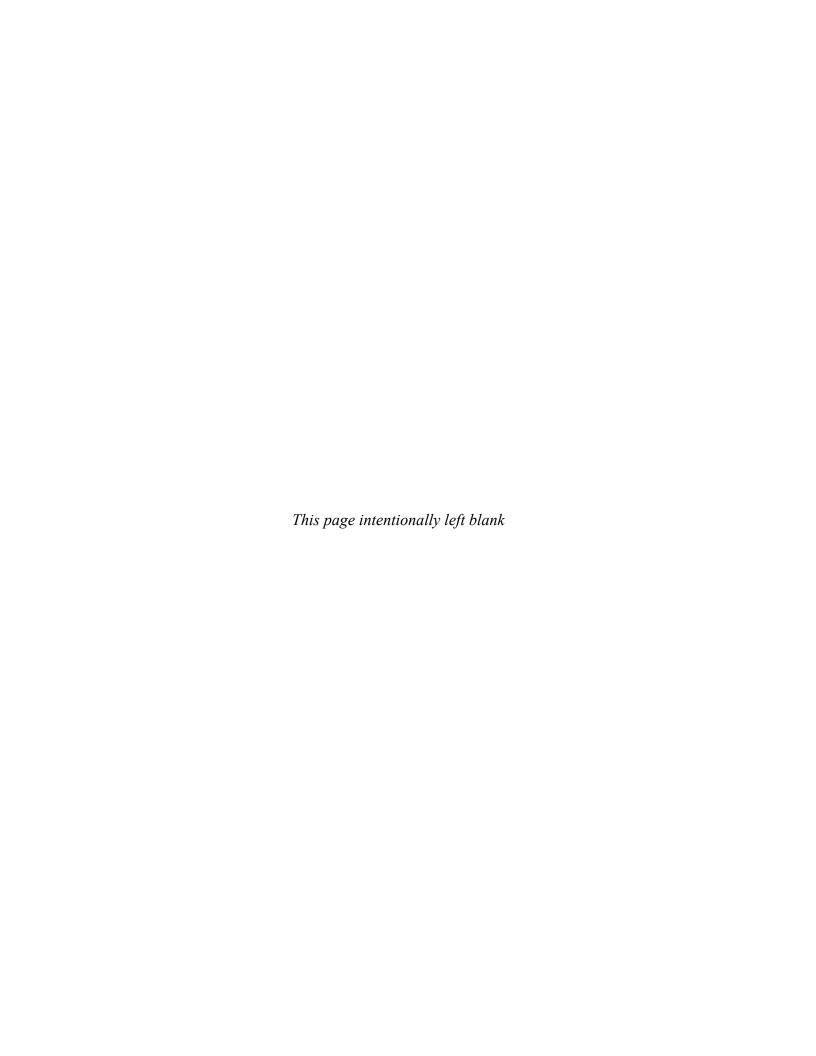
Revenues increase \$34,000 (5%). Expenditures, excluding Contingency, decrease \$85,678 (7%). Contingency decreases \$131,736 (16%). Beginning fund balance decreases \$251,414 (18%).

Revenues are projected to be relatively flat stemming from reduced development-related activity. A modest cost-of-living increase is proposed on fees not subject to a deposit on cost, including the Survey Filing fee, Address Issuance, and Address Change fees, estimated to bring in another \$34,000 next fiscal year.

Expenditures will increase by \$164,322 (14%), and the contingency is anticipated to decline. A variable-hour, retired employee position was eliminated as a cost savings measure. Personnel services costs increase by four percent overall.

A significant reduction in contingency (\$381,736) (54%) reflects expenditures outpacing incoming revenues as development slows. All expenditures stay flat or reduced except for the \$38,000 increase in the cost allocation plan indirect charges.

Continued close monitoring is needed given the uncertainty of development activity that is the primary driver of revenues for this fund.





# Housing, Health and Human Services

Public Health	100-7030
HHS Administration	100-7040
Animal Services	100-7090
Veteran Services	100-7510
Community Development Block Grant *	164-9010
Children, Youth & Families	166-7050
Developmental Disabilities	191-7065
Behavioral Health	192-7060
Oregon Health Plan	193-7080
Mental Health HB 2145	194-7070
Health Share of Oregon	195-7085
Aging Services	198-7520
Mental Health Crisis Services	199-7089
Coordinated Care Organization	203-7087
Tri-County Risk Reserve	207-7086
Emergency Medical Services	208-7010
Housing Services *	218-6510
Metro Affordable Housing Bond *	219-6520
HOME*	220-9020
Supportive Housing Services *	221-6530
Air Quality	244-9030
Housing Production Opportunity Fund *	245-9040
* Housing Programs	

# HOUSING, HEALTH & HUMAN SERVICES

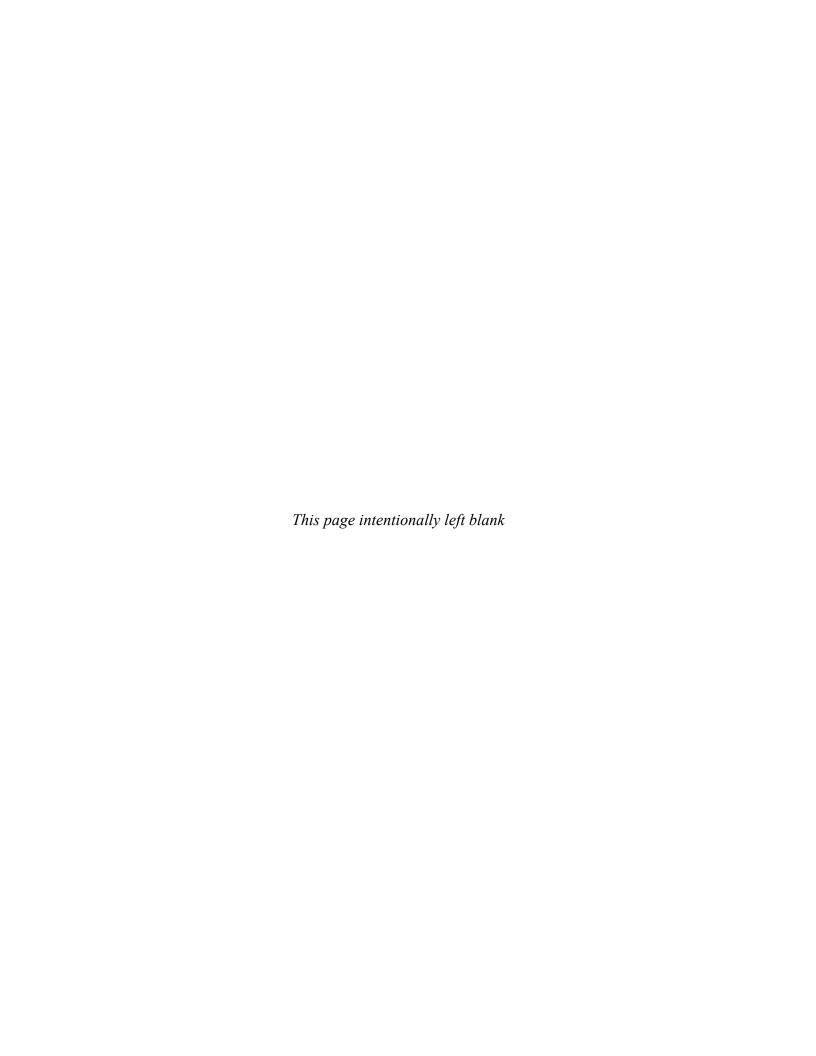
Housing, Health & Human Services provides prevention, protection and support services and activities so that all people who live, work, study and play in Washington County can be healthy, self-sufficient and safe. Educating people through public health efforts, providing safety to vulnerable children and adults, addressing addictions, enabling people to live independently, and providing affordable housing are just a few examples of how this is accomplished. Throughout Washington County, Housing, Health & Human Services offers a wide variety of programs, services and resources which serve to inform, educate and empower.

		Adopted	Modified	Proposed	Change	
Organization Unit		2022-23	2022-23	2023-24	\$	%
Community Development Block Grant	\$	5,424,924	5,424,924	5,449,324	24,400	0%
Housing Services		18,869,590	19,901,085	24,180,922	4,279,837	22%
Metro Affordable Housing Bond		46,338,620	46,338,620	22,934,100	(23,404,520)	-51%
HOME		3,300,513	3,300,513	3,694,902	394,389	12%
Supportive Housing Services		50,328,300	50,328,300	117,699,271	67,370,971	134%
Air Quality		932,905	932,905	597,114	(335,791)	-36%
Housing Production Opportunity Fund	_	9,890,879	9,890,879	3,407,803	(6,483,076)	-66%
	subtotal - Housing _	135,085,731	136,117,226	177,963,436	41,846,210	31%
Public Health		27,569,855	31,329,174	30,546,255	(782,919)	-2%
Emergency Medical Services	_	1,638,772	1,638,772	2,318,250	679,478	41%
	subtotal - Public Health _	29,208,627	32,967,946	32,864,505	(103,441)	0%
Aging Services		9,488,866	9,488,866	8,211,453	(1,277,413)	-13%
Veteran Services	_	1,453,587	1,453,587	1,750,193	296,606	20%
	subtotal - Aging & Veteran Services _	10,942,453	10,942,453	9,961,646	(980,807)	-9%
Developmental Disabilities		14,285,306	14,285,306	17,377,876	3,092,570	22%
Behavioral Health		47,307,960	82,806,867	92,238,386	9,431,519	11%
Oregon Health Plan		5,567,565	5,567,565	-	(5,567,565)	-100%
Health Share of Oregon		2,533,282	7,043,299	-	(7,043,299)	-100%
Coordinated Care Organization		6,662,305	6,662,305	7,124,625	462,320	7%
Tri-County Risk Reserve		25,089,358	10,329,974	20,893,373	10,563,399	102%
Mental Health HB 2145		781,654	781,654	954,468	172,814	22%
Mental Health Crisis Services		8,776,002	8,776,002	7,796,159	(979,843)	-11%
Children, Youth & Families	_	7,194,885	7,194,885	10,199,348	3,004,463	42%
	subtotal - Human Services _	118,198,317	143,447,857	156,584,235	13,136,378	9%
HHS Administration		2,247,565	2,247,565	2,965,070	717,505	32%
Animal Services	_	3,348,482	3,348,482	4,523,629	1,175,147	35%
	subtotal - Admin & Animal Services	5,596,047	5,596,047	7,488,699	1,892,652	34%
	Totals _	299,031,175	329,071,529	384,862,521	55,790,992	17%
General Fund		34,619,489	38,378,808	39,785,147	1,406,339	4%
Special Funds		264,411,686	290,692,721	345,077,374	54,384,653	19%
	Totals §	299,031,175	329,071,529	384,862,521	55,790,992	17%
FTE's	-	492.50	506.70	537.50	30.80	6%

# HOUSING, HEALTH & HUMAN SERVICES

# **BUDGET OVERVIEW**

		Adopted	Modified	Proposed	Change	
Category Description		2022-23	2022-23	2023-24	\$	%
Licenses and permits	\$	6,387,072	6,387,072	7,305,468	918,396	14%
Intergovernmental		207,489,808	203,493,927	212,184,259	8,690,332	4%
Charges for Services		12,508,256	12,508,256	14,045,997	1,537,741	12%
Fines & Forfeitures		35,000	35,000	35,000	-	0%
Interdepartmental		10,600,549	2,529,241	3,559,985	1,030,744	41%
Miscellaneous		13,574,838	15,913,042	20,258,724	4,345,682	27%
Operating Transfers In		8,101,689	33,031,038	30,971,307	(2,059,731)	-6%
	Total Revenues _	258,697,212	273,897,576	288,360,740	14,463,164	5%
Personnel Services		65,427,255	68,006,034	73,540,370	5,534,336	8%
Materials & Services		78,684,897	80,951,434	66,702,558	(14,248,876)	-18%
Other		98,514,537	98,514,537	137,194,853	38,680,316	39%
Interdepartmental		43,428,889	51,162,143	40,422,747	(10,739,396)	-21%
Operating Transfers Out		3,039,554	20,401,338	24,843,916	4,442,578	22%
Capital Outlay	_		100,000	224,200	124,200	124%
	subtotal	289,095,132	319,135,486	342,928,644	23,793,158	7%
Contingency		9,936,043	9,936,043	41,933,877	31,997,834	322%
	Total Expenditures _	299,031,175	329,071,529	384,862,521	55,790,992	17%
Revenues under expenditures		(40,333,963)	(55,173,953)	(96,501,781)	(41,327,828)	75%
General Fund Subsidy		9,086,705	9,086,704	14,236,219	5,149,515	57%
Special Funds Beginning Balances		31,247,258	46,087,249	82,265,562	36,178,313	78%
I	Ending Fund Balances \$			-	-	



This organization unit is responsible for administering and enforcing all Oregon public health laws; adopting, implementing, monitoring, evaluating, and modifying a local public health modernization plan that includes implementation of all foundational programs; and administering local public health programs or activities that the local public health authority considers necessary to protect public health and safety.

- Environmental Health (100-703005): Provides education to the public and regulated community, enforces
  environmental public health regulations and provides environmental health surveillance to prevent the spread of
  communicable diseases and protect the environment. Non-regulatory work in this program is also important to
  promote the health and safety of the community including efforts to improve air quality, climate adaptation and
  community resiliency.
- 2. Communicable Disease (100-703010): Provides health services to high-risk and general population at the earliest point of intervention so that communicable diseases can be identified and controlled, such as tuberculosis, access to sexually transmitted disease services and HIV. This program monitors compliance with childhood immunization requirements and promotes access to health services including administering contracts with federally qualified health centers to ensure population access to immunizations.
- 3. **Medical Examiner** (100-703015): Provides enforcement and implementation of statutes relating to investigation of violent and unattended deaths, including death scene investigation and documentation. Works closely with law enforcement agencies, hospitals, private medical providers and funeral homes.
- 4. **Solid Waste and Recycling** (100-703020): Provides enforcement of the County solid waste and nuisance and the noise ordinances and carries out the County's responsibilities regarding the metropolitan regional recycling program.
- 5. **Maternal Child & Family Program** (100-703025): Provides evidence-based home-visiting services for eligible mothers, children, and families to promote self-sufficiency and resilience. Coordinates activities of the Reproductive Health Coalition of Washington County and works to assure equitable access to reproductive health services.
- 6. **Public Health Administration** (100-703030): Provides supervision for all Public Health programs except Solid Waste and Recycling. This includes Research, Analytics, Informatics & Data program and the new Strategy Program that focuses on public health modernization and public health leadership and communication.
- 7. **Health Equity, Policy and Planning** (100-703035): Provides programs impacting communitywide health issues including tobacco prevention and education and chronic disease prevention. Leads the Community Health Needs Assessment and the Community Health Improvement Plan in concert with community partners.
- 8. *Vital Records* (100-703040): Receives and provides information on births and deaths within the County.
- 9. **Women, Infants and Children (WIC)** (100-703045): Administers the federal WIC program which provides nutrition education, breast feeding support and financial assistance to eligible families for food purchases.
- 10. **Public Health Emergency Preparedness** (100-703050): Provides guidance and support to improve the emergency readiness of County Public Health programs and augments the community's preparedness and resilience through outreach, education, risk mitigation, response and incident management.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Environmental Health	_	3,075,199	3,046,555	3,292,704	246,149	8%
Communicable Disease		3,850,571	5,066,702	4,705,835	(360,867)	-7%
Medical Examiner		1,015,124	1,015,124	970,267	(44,857)	-4%
Solid Waste and Recycling		2,582,160	2,878,410	2,767,542	(110,868)	-4%
Maternal Child & Family Program		4,837,559	4,837,559	3,438,699	(1,398,860)	-29%
Public Health Administration		4,976,154	5,707,730	9,322,710	3,614,980	63%
Health Equity, Policy and Planning		3,104,627	4,342,355	1,809,891	(2,532,464)	-58%
Vital Records		401,527	401,527	397,036	(4,491)	-1%
Women, Infants and Children (WIC)		2,860,151	2,860,151	2,830,279	(29,872)	-1%
Public Health Emergency Preparedness		866,783	1,173,061	1,011,292	(161,769)	-14%
	Total _	27,569,855	31,329,174	30,546,255	(782,919)	-2%
by category						
Licenses and permits		4,442,900	4,442,900	5,115,938	673,038	15%
Intergovernmental		13,952,087	17,693,357	13,460,371	(4,232,986)	-24%
Charges for Services		3,245,034	3,245,034	2,347,811	(897,223)	-28%
Interdepartmental		137,923	155,973	149,325	(6,648)	-4%
Miscellaneous		338,804	338,804	35,741	(303,063)	-89%
Operating Transfers In	_	15,000	15,000	-	(15,000)	-100%
	Total Revenues _	22,131,748	25,891,068	21,109,186	(4,781,882)	-18%
Personnel Services		19,505,107	21,256,169	20,191,015	(1,065,154)	<b>5</b> 0/.
Materials & Services		7,053,870	8,593,130	8,559,487	(33,643)	
Other		812,294	812,294	685,289	(127,005)	
Interdepartmental		198,584	567,581	1,010,464	442,883	78%
Capital Outlay		130,304	100,000	100,000	442,000	0%
Capital Cullay		07.500.055			(700.040)	
	Total Expenditures _	27,569,855	31,329,174	30,546,255	(782,919)	
	General Fund Subsidy _	5,438,107	5,438,106	9,437,069	3,998,963	74%
FTE's	_	153.25	159.45	150.20	(9.25)	-6%

#### **Budget Analysis:**

Revenues decrease \$4,781,882 (18%). Expenditures decrease \$782,919 (2%). General Fund subsidy increases \$3,998,963 (74%).

Revenues decrease as State funding available for public health modernization and tobacco prevention activities returns to normal levels in Public Health Administration and Health Equity Policy and Planning (HEPP) and activities for a health literacy grant that will come to an end, combined with moving certain home visiting activities from the Maternal Child & Family Program (MCF) to a new Family Services program in the Children Youth and Families (CYF) organization unit (166-7050), along with their related costs and revenues from Charges for Services and other miscellaneous items. Revenue reductions are partially offset by increases in License and Permit fees relating to increased Solid Waste and Recycling (SWR) franchise fees and a revised fee methodology to provide full cost recovery in Environmental Health.

Personnel Services decreases as increases in salaries, retirement and health benefit costs, various reclassifications, and the addition of 7.00 FTE were more than offset by the elimination of 5.50 FTE and the net transfer of 4.55 FTE out of Public Health to other organization units as part of the General Fund reduction strategy. Two 0.50 FTE Public Health Nurse II job share positions in MCF were converted to one full-time regular position.

Materials & Services increase primarily because the County will begin charging allocated costs in full to all organization units. In prior years, the County did not charge allocated costs to General Fund Departments. These increases are mostly offset by: 1) reductions to professional services and contracts for public health modernization, tobacco prevention and health literacy activities in Public Health Administration and HEPP due to a return of State and federal funding to normal levels; 2) moving home visiting activities from MCF to the CYF organization unit (166-7050); and 3) reductions to professional services and contracts supporting school-based health centers, primary care services, and emergency preparedness outreach.

Other expenditures decrease as required matching payments for targeted case management claims in MCF move to the CYF organization unit (166-7050). Interfund expenditures increase because the HHS Administration organization unit (100-7040) will begin charging allocated costs in full to all HHS organization units. In prior years, the HHS Administration did not charge allocated overhead and administrative costs to General Fund organization units. Capital outlays are anticipated for the purchase of an infectious disease testing and outreach van.

#### HHS Administration 100-7040

Provides management and administrative services to the divisions and programs of Health and Human Services including: Public Health (Emergency Medical Services, Environmental Health, Communicable Disease & Prevention, Medical-Legal Death Investigators, Maternal Child & Family (including Children, Youth & Families), Public Health, Health Equity, Policy & Planning, Vital Records, Women, Infants & Children, and Public Health Emergency Preparedness), Solid, Waste & Recycling, Behavioral Health, Developmental Disabilities Services, Disability, Aging & Veterans Services, and Animal Services.

1. *HHS Administration* (100-704005): Provides management and administrative services to the divisions and programs of Health and Human Services (HHS).

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
HHS Administration	_	2,247,565	2,247,565	2,965,070	717,505	32%
	Total _	2,247,565	2,247,565	2,965,070	717,505	32%
by category						
Interdepartmental	_	1,275,170	1,275,170	2,330,895	1,055,725	83%
	Total Revenues _	1,275,170	1,275,170	2,330,895	1,055,725	83%
Personnel Services		2,121,087	2,121,087	2,498,187	377,100	18%
Materials & Services		114,478	114,478	454,883	340,405	297%
Other	_	12,000	12,000	12,000	-	0%
	Total Expenditures _	2,247,565	2,247,565	2,965,070	717,505	32%
	General Fund Subsidy _	972,395	972,395	634,175	(338,220)	-35%
FTE's	_	15.00	16.00	16.00		0%

#### **Budget Analysis:**

Revenues increase \$1,055,725 (83%). Expenditures increase \$717,505 (32%). General Fund subsidy decreases \$338,220 (35%).

Personnel costs increase due to increases in salaries, retirement costs, health benefits, and the reinstatement of 1.00 FTE which was frozen during fiscal year 2022-23 due to budget constraints and other considerations. In addition, in FY 2022-23, adjustments were made in personnel services to right-size the budget to account for the COVID-19 response and recovery work and to remove any double budgeting in the COVID-19 Response and Recovery fund (155) and General Fund (100). In FY 2023-24, full position costs for HHS Admin Services were put back into the budget from fund 155, given the reduction in staff time to this effort.

Starting in FY 2023-24, General Government Departments moved from General Fund to their own Internal Service Funds. Due to this accounting change, Materials & Services costs increased because Health & Human Services will start paying into the County's Cost Plan effective this fiscal year. In prior years, the County did not charge allocated costs to General Fund Departments. This increase is offset by a reduction of \$40,142 in subscriptions, \$2,000 in travel and \$25,000 in professional services.

The Animal Services organization unit includes the operation of the small animal shelter and enforcement of the County code regarding dog licensing, loose nuisance dogs, aggressive or biting dogs, cruelty, neglect, barking and other livability issues. Key programs are dog license sales, education and outreach services, adoption of stray and abandoned dogs and cats and impoundment of dogs in violation of the code. Other services include the operation of an active volunteer program, spay/neuter education programs, and operation of an in-house spay/neuter clinic.

1. **Animal Services** (100-709005): Operates the animal shelter and enforces the County code regarding dog licensing, loose nuisance dogs, aggressive or biting dogs, cruelty, neglect, barking and other livability issues.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Animal Services	<u> </u>	3,348,482	3,348,482	4,523,629	1,175,147	35%
	Total	3,348,482	3,348,482	4,523,629	1,175,147	35%
by category						
Licenses and permits		1,327,500	1,327,500	1,327,500	-	0%
Charges for Services		105,780	105,780	105,780	-	0%
Fines & Forfeitures		35,000	35,000	35,000	-	0%
Miscellaneous		14,500	14,500	14,500	-	0%
Operating Transfers In		240,000	240,000	240,000	-	0%
	Total Revenues	1,722,780	1,722,780	1,722,780	-	0%
Personnel Services		2,881,060	2,881,060	2,894,913	13,853	0%
Materials & Services		429,622	429,622	1,459,265	1,029,643	240%
Other		37,800	37,800	37,800	-	0%
Interdepartmental	<u></u>	-	<u> </u>	131,651	131,651	0%
Т	otal Expenditures	3,348,482	3,348,482	4,523,629	1,175,147	35%
Gene	ral Fund Subsidy	1,625,702	1,625,702	2,800,849	1,175,147	72%
FTE's		25.00	25.00	25.00	-	0%

#### **Budget Analysis:**

Expenditures increase \$1,175,147 (35%). General Fund subsidy increases \$1,175,147 (72%).

Revenue remains unchanged from fiscal year 2022-23. The Operating Transfer In of \$240,000 from the Animal Gifts and Donations Fund 154-7095 will be done on an as needed basis to cover operating costs.

Personnel Services increase due to increases in salaries, retirement costs, and health benefits. No FTE changes.

Starting in FY 2023-24, General Government Departments moves from General Fund to their own Internal Service Funds. Due to this accounting change for overhead and administrative costs, Materials & Services costs and General Fund subsidy increased because Public Health will begin paying into the County's Cost Plan effective this fiscal year. In prior years, the County did not charge allocated costs to General Fund Departments. This is offset by a \$60,000 elimination of one of our contracts and reduction of \$4,100 in logo-wear for staff.

Interfund expenditures increase as charges for HHS Admin are being allocated out to Org units for the first time in FY 2022-23.

#### Veteran Services 100-7510

Veteran Services assists veterans and their dependents to obtain federal, state and local benefits and services. This is accomplished through assistance in filing claims for veterans' benefits with the federal and state Veteran Affairs department; acting as a representative for veterans in disputes on claims against the U.S. Department of Veterans Affairs and developing new programs and services to educate and assist veterans, their dependents and other veteran representatives, groups and organizations.

1. **Veteran Services** (100-751005): Assists veterans and their dependents to obtain federal, state and local benefits and services.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Veteran Services	_	1,453,587	1,453,587	1,750,193	296,606	20%
	Total _	1,453,587	1,453,587	1,750,193	296,606	20%
by category						
Intergovernmental		403,086	403,086	386,067	(17,019)	-4%
	Total Revenues _	403,086	403,086	386,067	(17,019)	-4%
Personnel Services		1,323,907	1,323,907	1,281,122	(42,785)	-3%
Materials & Services		123,580	123,580	409,161	285,581	231%
Other		6,100	6,100	1,800	(4,300)	-70%
Interdepartmental		<u>-</u>		58,110	58,110	0%
	Total Expenditures	1,453,587	1,453,587	1,750,193	296,606	20%
	General Fund Subsidy _	1,050,501	1,050,501	1,364,126	313,625	30%
FTE's	_	11.07	11.07	10.57	(0.50)	-5%

#### **Budget Analysis:**

Revenues decrease \$17,019 (4%). Expenditures increase \$296,606 (20%). General Fund subsidy increases \$313,625 (30%).

Overall revenue decreases due to a 47% reduction in carryforward revenue. Fiscal year 2022-23 saw significant carryforward revenue from FY 2021-22 caused by decreased activity levels due to the pandemic. The significant carryforward revenue from FY 2021-22 was spent down in FY 2022-23 per the guidance of the Oregon Department of Veteran Affairs. Veterans will not require additional General Fund subsidy once the carryforward revenue is spent out. Offsetting the 47% decrease of carryforward revenue is an 8% increase to Oregon Department of Veteran Affairs revenue.

Starting in FY 2023-24, General Government Departments move from General Fund to their own Internal Service Funds. Due to this accounting change for overhead and administrative costs, Materials & Services costs and General Fund subsidy increased because Public Health will begin paying into the County's Cost Plan effective this fiscal year. In prior years, the County did not charge allocated costs to General Fund Departments.

Personnel costs decrease as total FTE decreases by 0.50 due to the removal of a Limited Duration Administrative Specialist II position. This is partially offset due to the net effect of increased salaries, retirement costs and health benefits.

The Office of Community Development manages the Community Development Block Grant (CDBG) program on behalf of the urban County and its ten city CDBG consortium members. The funds are used for the development of viable urban communities, decent housing, a suitable living environment, and expanding economic opportunities for persons with low to moderate incomes. All program activities must meet one of three national objectives: 1) benefit low to moderate income persons, 2) prevent or eliminate slum or blight, or 3) meet other urgent community development needs which pose a serious threat to the community's health or welfare. In addition to the CDBG program, the Office of Community Development also administers the Emergency Solutions Grant (ESG) Program which provides support (outreach, shelter operations, prevention and re-housing assistance) for homeless and at-risk households.

- CDBG Administration (164-901005): Ensures compliance with federal programs and cross-cutting regulations; informs community members of funding cycle opportunities and ways to engage in assessing housing and community development needs and informing actions and priorities; provides technical assistance to potential sponsors; provides planning, program and activity design; and ensures accountability and control of Department of Housing and Urban Development federal funding.
- 2. **Project Administration** (164-901010): This program accounts for the expenditure of all CDBG project activities carried out by the department and sub recipients related to public services, infrastructure development, public facilities and affordable housing.
- 3. **Housing** (164-901015): Provides for the project administration of rehabilitation of existing housing for low-to-moderate income residents. The components of this functional area include: deferred payments loans; low interest-bearing loans; and home access and repair for the disabled and elderly (HARDE) grant program.
- 4. *Emergency Solutions Grant* (164-901025): Provides homeless persons with basic shelter and essential supportive services. ESG also provides short-term homelessness prevention and rapid re-housing assistance to persons who are homeless or are at imminent risk of losing their housing due to eviction, foreclosure or utility shutoffs.
- 5. *Hillsboro Housing Rehabilitation* (164-901045): The City of Hillsboro allocates a portion of its CDBG funds to Washington County Office of Community Development to manage the city's housing rehabilitation program. The funds are used for administration, project management and the hard costs of construction for approximately 16 households annually.
- 6. **Community Development Eviction Prevention Assistance** (164-901050): New program requested to manage Prevention Assistance Partnership between Washington County Department of Housing Services and Office of Community Development. This is a new program developed to assist households facing eviction and supplements the Emergency Rent Assistance program that is ending in 2023.

	Adopted	Modified	Proposed	Change	
Program Description	2022-23	2022-23	2023-24	\$	%
CDBG Administration	890,758	890,758	1,253,589	362,831	41%
Project Administration	2,957,869	2,957,869	2,737,575	(220,294)	-7%
Housing	416,497	416,497	471,546	55,049	13%
Emergency Solutions Grant	190,064	190,064	629,166	439,102	231%
Hillsboro Housing Rehabilitation	295,292	295,292	220,000	(75,292)	-25%
Community Development - Eviction Prevention Assistance		<u> </u>	65,000	65,000	0%
Total	4,750,480	4,750,480	5,376,876	626,396	13%
by category					
Intergovernmental	4,854,825	4,854,825	4,171,190	(683,635)	-14%
Interdepartmental	10,000	10,000	65,000	55,000	550%
Operating Transfers In	327,847	327,847	865,970	538,123	164%
Total Revenues	5,192,672	5,192,672	5,102,160	(90,512)	-2%
Personnel Services	1,100,025	1,100,025	1,146,542	46,517	4%
Materials & Services	446,716	446,716	1,267,406	820,690	184%
Other	3,653,679	3,653,679	3,032,186	(621,493)	-17%
Interdepartmental	224,504	224,504	3,190	(221,314)	-99%
subtotal Contingency	5,424,924	5,424,924	5,449,324	24,400	<b>0%</b> 0%
Total Expenditures	5,424,924		5,449,324	24,400	0% <b>0</b> %
			-, -,-	,	
Revenues under expenditures	(232,252)	(232,252)	(347,164)	(114,912)	49%
Fund Equity	232,252	232,252	347,164	114,912	49%
Ending Fund Balance					
FTE's	6.28	6.28	6.53	0.25	4%

#### **Budget Analysis:**

Revenues decrease \$90,512 (2%). Beginning fund balance increases \$114,912 (49%).

Intergovernmental revenues decrease primarily due to the ending of federal COVID-19 aid for the Community Development Block Grant (CDBG) and Emergency Solutions Grant (ESG) from the US Department of Housing and Urban Development (HUD). Interfund revenues increase due to receiving administrative matching funds from the Department of Housing Services for the ESG program and administration of an emergency rent assistance contract, as well as funds from an Oregon State pass-through grant received from Clean Water Services to assist in connecting septic tanks to existing sewer lines. General Fund transfers increase to offset the decrease in HUD funding, with an additional request of \$200,000 being made to allow the Office of Community Development to perform the five-year Consolidated Plan study required by HUD.

Personnel Services expenditures remain essentially flat with no expected increase or decrease to staffing levels.

# Community Development Block Grant 164-9010

**Budget Detail** 

Materials and Services expenditures increase due to receiving administrative matching funds from Department of Housing Services for the ESG program, additional General Fund amounts for performing the Consolidated Plan study, as well as changes in the county's cost allocation method for internal service costs as further described in the Budget Message. As part of budget reductions this fiscal year, these expenditure increases are partially offset by a decrease in General Fund support for funding of career coaching services related to economic empowerment designed to assist low-income Supplemental Nutrition Assistance Program (SNAP) recipients in securing career track employment.

Other expenditures decrease due to the ending of COVID-19 related projects and program costs.

This organization unit develops, administers, and evaluates several children, youth, and family services. Although this program still exists as an organizational unit and special fund within the budgeting system, operationally this unit is now a part of the Maternal Child and Family Program within the Public Health Division.

- 1. **Children, Youth & Families** (166-705010): Improves the quality of life for children prenatal to 18 and their families in the County through a combination of system improvements, strengthening coordination across sectors, engaging families in collaborative planning, and capacity building for providers and direct services. An underlying driver of the team's efforts is the pursuit of equity by addressing gaps and root causes.
- 2. **Parenting Education** (166-705015): Promotes, coordinates, and builds community capacity for parenting education classes, workshops and family-friendly activities.
- 3. **Family Services** (166-705020): Provides supports for families through a coordinated referral system which includes home visiting services and parenting support.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Children, Youth & Families	_	7,194,885	7,194,885	4,503,165	(2,691,720)	-37%
Parenting Education		-	-	1,039,475	1,039,475	0%
Family Services		-	-	4,656,708	4,656,708	0%
	Total	7,194,885	7,194,885	10,199,348	3,004,463	42%
by category						
Intergovernmental		5,151,655	5,151,655	6,317,440	1,165,785	23%
Charges for Services		167,377	167,377	1,478,887	1,311,510	784%
Interdepartmental		564,545	564,545	649,886	85,341	15%
Operating Transfers In	_	239,522	239,522	263,902	24,380	10%
	Total Revenues _	6,123,099	6,123,099	8,710,115	2,587,016	42%
Personnel Services		937,591	937,591	3,088,356	2,150,765	229%
Materials & Services		4,669,906	4,669,906	5,053,292	383,386	8%
Other		17,379	17,379	176,754	159,375	917%
Interdepartmental		571,146	571,146	671,324	100,178	18%
Contingency	subtotal	<b>6,196,022</b> 998,863	<b>6,196,022</b> 998,863	<b>8,989,726</b> 1,209,622	<b>2,793,704</b> 210,759	<b>45%</b> 21%
	Total Expenditures	7,194,885	7,194,885	10,199,348	3,004,463	42%
	Revenues under expenditures	(1,071,786)	(1,071,786)	(1,489,233)	(417,447)	39%
Fund Equity		1,071,786	1,071,786	1,489,233	417,447	39%
·	Ending Fund Balance				-	
FTE's	_	6.55	6.55	18.65	12.10	185%

#### **Budget Analysis:**

Revenues increase \$2,587,016 (42%). Expenditures, excluding Contingency, increase \$2,793,704 (45%). Contingency increases \$210,759 (21%). Beginning fund balance increases \$417,447 (39%).

Starting fiscal year 2023-24, this organization unit budget is split into three programs: Children Youth and Families, Parenting Education and Family Services to align funding sources with the activities they support.

Intergovernmental revenues increase due to carryforward revenue, additional funding in state and local revenue agreements for early learning, family support and youth development, and the inclusion of Medicaid Administrative Claiming (MAC) and Family Connects (FC) activities. Charges for Services and Interfund revenues increase due to Healthy Families (HF) Medicaid and FC Targeted Case Management Medicaid activities. Revenues for MAC, FC, and HF activities were previously budgeted in Public Health unit (100-7030). Operating transfers in revenues increase for General Fund support because the County will begin charging allocated costs in full to all organization units.

Personnel Services expenditures increase due primarily to salaries, retirement costs, health benefits, and the addition of 12.10 full-time equivalent positions to support early learning, family services and youth development activities. This 12.10 FTE includes the transfer of 6.10 FTE from Public Health unit (100-7030) from a variety of positions for family services activities, in addition to 6.0 in new FTE requests. The new position requests include: 1.00 FTE Community Health Worker II, 1.00 FTE Management Analyst I, 2.00 FTE Public Health Nurse II, 1.00 FTE Public Health Office Supervisor and 1.00 FTE Senior Program Coordinator.

Materials and Services expenditures increase because the County charging allocated costs in full to all organization units. Other increases include contracted and professional services for early learning, family support and youth development; as well as increase costs for cell phones, travel and training, mileage, supplies and software license for additional staffing support.

Interfund expenditures increase due to cost allocations for Health and Human Services Admin and Public Health Admin, which is offset by a decrease due to the change in County allocated costs. Other expenditures increase due to community advisory board participation and matching payment to the state for their share of MAC activity.

Contingency increases and represents funds held in reserve for future appropriations.

# Developmental Disabilities 191-7065

This organization unit administers support services to operate the Community Developmental Disabilities Program (CDDP) serving persons experiencing intellectual and developmental disabilities.

1. **Developmental Disabilities Services** (191-706505): Provides needs assessment, planning, monitoring and evaluation services for persons with intellectual developmental disabilities.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Developmental Disabilities Services	_	14,285,306	14,285,306	17,377,876	3,092,570	22%
	Total	14,285,306	14,285,306	17,377,876	3,092,570	22%
by category						
Intergovernmental		14,230,473	14,230,473	17,150,366	2,919,893	21%
Operating Transfers In	_	-	-	176,558	176,558	0%
	Total Revenues _	14,230,473	14,230,473	17,326,924	3,096,451	22%
Personnel Services		11,559,261	11,559,261	13,968,192	2,408,931	21%
Materials & Services		676,076	676,076	3,048,165	2,372,089	351%
Other		1,000	1,000	1,000	-	0%
Interdepartmental	_	1,994,136	1,994,136	309,567	(1,684,569)	-84%
	subtotal	14,230,473	14,230,473	17,326,924	3,096,451	22%
Contingency	_	54,833	54,833	50,952	(3,881)	-7%
	Total Expenditures _	14,285,306	14,285,306	17,377,876	3,092,570	22%
	Revenues under Expenditures	(54,833)	(54,833)	(50,952)	3,881	-7%
Fund Equity	Nevenues under Expenditures	54,833	54,833	50,952	(3,881)	-7%
Tana Equity	— Ending Fund Balance		-		(0,001)	
	Litating I and Dalance _					
FTE's	_	91.60	93.60	105.10	11.50	12%

## **Budget Analysis:**

Revenues increase \$3,096,451 (22%). Expenditures, excluding Contingency, increase \$3,096,451 (22%). Contingency decreases \$3,881 (7%). Beginning fund balance decreases \$3,881 (7%).

Intergovernmental revenues increase due to carryforward revenue and allocations from the State mental health grant revenue for persons with intellectual developmental disabilities. Operating transfers in revenues increase in General Fund support because the County will begin charging allocated costs in full to all organization units.

Personnel Services expenditures increase due to salaries, retirement costs, and health benefits, and the addition of 13.50 full-time equivalent positions to assist with increasing case management loads to effectively serve community members: 0.50 FTE Administrative Specialist II, 1.00 FTE Program Coordinator, and 1.00 FTE Senior Mental Health Services Coordinator positions added during fiscal year 2022-23. 7.00 FTE Mental Health Services Coordinator II, 3.00 FTE Senior Mental Health Services Coordinator, and 1.00 FTE Mental Health Services Supervisor new position requests for fiscal year 2023-24.

Materials and Services expenditures increase because the County charging allocated costs in full to all organization units. Other increases include professional services, supplies, communication services costs for additional staffing support. This is offset by a decrease in fleet costs as more staff are using personal vehicles.

Interfund expenditures decrease due the change in County allocated costs, which is offset by an increase in Information Technology Services (ITS) requests for additional staff.

Contingency decreases and represents funds held in reserve for future appropriations.

# Behavioral Health 192-7060

This organization unit is responsible for the delivery of community behavioral health services including treatment and support for persons with mental illness and individuals with substance use disorders (SUD).

- 1. **Behavioral Health Administration** (192-706005): Provides needs assessment, planning, contracting, monitoring and evaluation of all mental health and SUD services. Develops and implements needed services in the community and provides input in statewide service development.
- Mental Health Services (192-706010): Assures services that range from outpatient treatment including brief crisis
  response to more intensive residential treatment skill training, vocational and medication management for adults
  with chronic mental illness. County staff also investigates petitions regarding the civil commitment of an alleged
  mentally ill person.
- 3. **Children's Behavioral Health** (192-706015): Services range from outpatient mental health treatment for children and adolescents to brief mental health crisis services for adolescents.
- 4. **Alcohol & Drug Services** (192-706020): Provides prevention and treatment services to youth and adults for alcohol and drug abuse related issues.
- 5. **Center for Addictions Triage & Treatment** (192-706030): A split campus program that provides comprehensive substance use treatment for adults.

		Adopted	Modified	Proposed	Change
Program Description		2022-23	2022-23	2023-24	\$ %
Behavioral Health Administration	_	6,802,819	6,802,819	6,923,298	120,479 2%
Mental Health Services		30,534,365	30,534,365	41,575,801	11,041,436 36%
Children's Behavioral Health		1,465,481	1,465,481	1,258,679	(206,802) -14%
Alcohol & Drug Services		8,505,295	12,768,144	10,915,519	(1,852,625) -15%
Center for Addictions Triage & Treatment	_	-	31,236,058	31,565,089	329,031 1%
	Total _	47,307,960	82,806,867	92,238,386	9,431,519 11%
by category					
Intergovernmental		39,444,484	48,707,333	61,609,889	12,902,556 26%
Interdepartmental		353,303	353,303	354,629	1,326 0%
Miscellaneous		39,000	1,345,709	2,834,663	1,488,954 111%
Operating Transfers In	_	1,893,470	26,822,819	22,130,952	(4,691,867) -17%
	Total Revenues _	41,730,257	77,229,164	86,930,133	9,700,969 13%
Personnel Services		5,351,937	5,448,159	6,340,831	892,672 16%
Materials & Services		32,479,499	33,906,776	13,578,798	(20,327,978) -60%
Other		32,655	32,655	27,365,720	27,333,065 33,703%
Interdepartmental		1,282,411	35,257,819	36,610,396	1,352,577 4%
Operating Transfers Out	_	3,039,554	3,039,554	3,312,375	272,821 9%
Contingency	subtotal	<b>42,186,056</b> 5,121,904	<b>77,684,963</b> 5,121,904	<b>87,208,120</b> 5,030,266	<b>9,523,157 12%</b> (91,638) -2%
gy	Total Expenditures _	47,307,960	82,806,867	92,238,386	9,431,519 11%
E 15 %	Revenues under expenditures	(5,577,703)	(5,577,703)	(5,308,253)	269,450 -5%
Fund Equity	_	5,577,703	5,577,703	5,308,253	(269,450) -5%

		_				
	Ending Fund Balance		-	_	-	
FTE's		37.01	40.61	42.94	2.33	6%

#### **Budget Analysis:**

Revenues increase \$9,700,969 (13%). Expenditures, excluding Contingency, increase \$9,523,157 (12%). Contingency decreases \$91,638 (2%). Beginning fund balance decreases \$269,450 (5%).

Intergovernmental revenues increase in grant carryforward, Measure 110 grant (moved from state mental health grant to other state revenue) and new agreements with coordinated care organizations to support individuals with mental health and addictions disorders. Miscellaneous revenues increase for Opioid Settlement funding to support Center for Addictions Triage and Treatment (CATT) development.

Operating transfers in revenues decrease due to transfers from consolidated special funds to support CATT development as the purchase towards the Community Services and Intensive Services buildings occurred in fiscal year 2022-23. This is offset by an increase in General Fund transfer because the County will begin charging allocated costs in full to all organization units. General Fund also supports mental health services for crisis response and mental health response team (Hawthorn walk-in center); civil commitment investigations and hearings; a mental health liaison within the jail; the coordination of mental health services with the Juvenile department; and child abuse response and evaluation services (CARES).

Personnel Services expenditures increase due to salaries, retirement costs, and health benefits, and the addition of 5.93 full-time equivalent positions. Added during fiscal year 2022-23: 0.60 FTE Administrative Specialist II to support behavioral health workforce initiatives; 2.00 FTE Mental Health Services Coordinator II and 1.00 Senior Mental Health Services Coordinator to support aid and assist activities. FY 2023-24: 1.33 FTE moved from Community Care Organization unit (203-7087) to align staff appropriately with care coordination loads to effectively serve community members; 1.00 FTE Program Coordinator from Public Health unit (100-7030) for suicide prevention activity moved to special fund as part of the General Fund reduction strategy.

Materials and Services expenditures decreases in contracted services and aligns the cost for mental health and addictions program contracts for fiscal year 2023-24. This is offset by the County charging allocated costs in full to all organization units. Other expenditures increases, which represents mental health and addictions sponsorships and future grant appropriations.

Interfund expenditures increase in Information Technology Services (ITS) requests and Facilities capital for CATT development, which is offset by a decrease due to the change in County allocation method. Transfers to other fund expenditures increase in transfer to Mental Health Crisis unit (199-7089) to support the crisis safety net system, which is offset by decrease in transfer to Public Health unit (100-7030) for suicide prevention activity that moved to Behavioral Health unit (192-7060).

Contingency decreases and represents funds held in reserve for future appropriations.

The Oregon Health Plan – Mental Health Program previously provided mental health services to Washington County residents enrolled in the Oregon Health Plan (OHP). Beginning in September 2012, this program was replaced by Health Share of Oregon (HSO) as part of Oregon health care transformation. Health Share of Oregon is a separate organization unit for the provision of OHP mental health services.

1. *OHP Mental Health Organization* (193-708005): Provide mental health services to Washington County residents enrolled in the plan.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
OHP Mental Health Organization	_	5,567,565	5,567,565	-	(5,567,565)	-100%
	Total _	5,567,565	5,567,565	-	(5,567,565)	-100%
by category	_					
Interdepartmental	_	5,567,565	5,567,565	<u>-</u>	(5,567,565)	-100%
Continuous	subtotal	5,567,565	5,567,565	-	(5,567,565)	
Contingency	 Total Expenditures	5,567,565	5,567,565		(5,567,565)	0% - <b>100%</b>
	Revenues under expenditures	(5,567,565)	(5,567,565)	-	5,567,565	
Fund Equity	_	5,567,565	5,567,565		(5,567,565)	-100%
	Ending Fund Balance _	-	-	-		

# **Budget Analysis:**

Expenditures decrease \$5,567,565 (100%). Beginning fund balance decreases \$5,567,565 (100%).

Appropriations moved to Prevention, Treatment and Recovery unit (207-7086) in fiscal year 2022-23 to consolidate balances dedicated to support the Center for Addictions Triage and Treatment (CATT) development in a single organization unit. Oregon Health Plan unit (193-7080) will be closed as of 6/30/2023.

Beer and wine tax revenues are designated for alcohol and drug prevention, treatment, and rehabilitation services. The purpose of this organizational unit is to assure that all beer and wine tax revenues received by the County, which are not fully expended, in a given year, are set aside to be expended for chemical dependency programs in subsequent years.

1. **Mental Health HB 2145** (194-707005): This program assures that beer and wine tax revenues received and not spent during the year are set aside to be expended for chemical dependency programs in subsequent years.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Mental Health HB 2145	_	781,654	781,654	954,468	172,814	22%
	Total	781,654	781,654	954,468	172,814	22%
by category						
Operating Transfers In	<u> </u>	37,508	37,508		(37,508)	-100%
	Total Revenues	37,508	37,508	-	(37,508)	-100%
Materials & Services		-	-	2,839	2,839	0%
Interdepartmental		-	-	60	60	0%
Operating Transfers Out			<u>-</u>	15,716	15,716	0%
	subtotal	-	-	18,615	18,615	0%
Contingency		781,654	781,654	935,853	154,199	20%
	Total Expenditures	781,654	781,654	954,468	172,814	22%
	Revenues under expenditures	(744,146)	(744,146)	(954,468)	(210,322)	28%
Fund Equity	·	744,146	744,146	954,468	210,322	28%
	Ending Fund Balance	-	-	-	-	

## **Budget Analysis:**

Revenues decrease \$37,508 (100%). Contingency increases \$154,199 (20%). Beginning fund balance increases \$210,322 (28%).

Operating transfers in revenues decrease due to deficit of Beer and Wine tax revenue in Behavioral Health (BH) unit (192-7060) for addiction related services.

Materials and Services expenditures increase because the County charging allocated costs in full to all organization units. Transfers to other funds increase for the transfer to BH unit 192-7060 to support the deficit of Beer and Wine tax for addiction related services.

Contingency increases and represents funds held in reserve for future appropriations.

# Health Share of Oregon 195-7085

Health Share of Oregon (HSO) is a large, coordinated care organization (CCO) that operates a tri-county Medicaid system of care through multiple partners including the three counties of the Portland metropolitan area. Washington County is a founding member of this organization.

This fund consists of Medicaid dollars used to manage Oregon Health Plan (OHP) mental health and addiction benefits for Washington County residents enrolled in HSO for the period between September 1, 2012, through December 31, 2019. As of January 1, 2020, the three metro counties role managing the behavioral health benefits was transitioned to another organization and the County's care coordination services moved to Fund 203 Coordinated Care Organization (CCO2.0).

1. *Health Share of Oregon (HSO)* (195-708505): This program manages mental health benefits for OHP members in Washington County.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Health Share of Oregon (HSO)	_	2,533,282	7,043,299	-	(7,043,299)	-100%
	Total	2,533,282	7,043,299		(7,043,299)	-100%
by category	_					
Interdepartmental		2,533,282	11,489	-	(11,489)	-100%
Operating Transfers Out	_	-	7,031,810	-	(7,031,810)	-100%
	subtotal	2,533,282	7,043,299	-	(7,043,299)	-100%
Contingency	_	<u> </u>	-	-	-	0%
	Total Expenditures	2,533,282	7,043,299	<u> </u>	(7,043,299)	-100%
	Revenues under Expenditures	(2,533,282)	(7,043,299)		7,043,299	-100%
Fund Equity	_	2,533,282	7,043,299	-	(7,043,299)	-100%
	Ending Fund Balance	-	-			

## **Budget Analysis:**

Expenditures decrease \$7,043,299 (100%). Beginning fund balance decreases \$7,043,299 (100%).

Appropriations moved to Prevention, Treatment and Recovery unit (207-7086) in fiscal year 2022-23 to consolidate balances dedicated to support the Center for Addictions Triage and Treatment (CATT) development in a single organization unit. Health Share of Oregon unit (195-7050) will be closed as of 6/30/2023.

Aging Services helps older adults and people with physical disabilities access in-home and community-based resources that address basic needs and enhance their quality of life. This mission is fulfilled through the development of a comprehensive, coordinated system of services and programs. The division and its advisory council focus on addressing the concerns of those persons in greatest social and economic need to maximize their ability to live in community, as independently as possible.

- 1. *In-Home Services* (198-752020): Provides home care, personal care, home delivered meals, adult daycare, assisted transportation, medical equipment, home repair and respite care related to Oregon Project Independence (OPI) for older adults.
- Administration (198-752025): Provides planning and program coordination, program implementation, maintenance
  of records; fulfillment of requirements of federal and state rules, regulations, policies and procedures and support to
  the advisory councils.
- 3. **Program Development** (198-752040): Provides support for existing programs and the development of new services which utilize service providers, staff and volunteers; including Medicare counseling, options counseling, information and assistance, benefit enrollment, homeless coordination efforts, money management, health promotion training, Gatekeeper and a pilot for Oregon Project Independence for clients under 60.
- 4. *Older Americans Act/NSIP* (198-752050): Combines Older American Act (OAA) support services, congregate meals, home delivered meals, disease prevention/health promotion, national family caregiver and elder abuse prevention for budgetary and financial reporting purposes. OAA and nutrition services incentive program include in home supportive services, transportation, home repair, congregate and home delivered meals, elder abuse prevention, outreach, advocacy, minor home repair, and respite care.
- 5. **Housing Coordination** (198-752060): Housing Coordination is aimed at housing older adults through grants and staff specializing in this area.

		Adopted	Modified	Proposed	Change
Program Description		2022-23	2022-23	2023-24	\$ %
In-Home Services	_	1,887,169	1,887,169	978,337	(908,832) -48%
Administration		843,737	843,737	785,955	(57,782) -7%
Program Development		3,064,504	3,064,504	2,292,279	(772,225) -25%
Older Americans Act/NSIP		3,556,797	3,556,797	4,038,352	481,555 14%
Housing Coordination		136,659	136,659	116,530	(20,129) -15%
	Total	9,488,866	9,488,866	8,211,453	(1,277,413) -13%
by category					
Intergovernmental		8,545,698	8,545,698	7,360,993	(1,184,705) -14%
Interdepartmental		30,000	30,000	-	(30,000) -100%
Miscellaneous		15,400	15,400	15,400	- 0%
Operating Transfers In		352,429	352,429	416,604	64,175 18%
	Total Revenues	8,943,527	8,943,527	7,792,997	(1,150,530) -13%
Personnel Services		4,425,529	4,425,529	2,848,858	(1,576,671) -36%
Materials & Services		3,444,206	3,444,206	4,707,308	1,263,102 37%
Other		39,208	39,208	9,208	(30,000) -77%
Interdepartmental		954,860	954,860	134,876	(819,984) -86%
Contingency	subtotal	<b>8,863,803</b> 625,063	<b>8,863,803</b> 625,063	<b>7,700,250</b> 511,203	<b>(1,163,553) -13%</b> (113,860) -18%
	Total Expenditures	9,488,866	9,488,866	8,211,453	(1,277,413) -13%
	Revenues under Expenditures	(545,339)	(545,339)	(418,456)	126,883 -23%
Fund Equity	veseures annei Exhematries	545,339) 545,339	545,339 545,339	418,456 418,456	(126,883) -23%
i and Equity	— Ending Fund Balance	-	-	-	-2070
FTE's	_	24.68	24.68	23.18	(1.50) -6%

## **Budget Analysis:**

Revenues decrease \$1,150,530 (13%). Expenditures, excluding Contingency, decrease \$1,163,553 (13%). Contingency decreases \$113,860 (18%). Beginning fund balance decreases \$126,883 (23%).

Total revenues decrease from fiscal year 2022-23 levels as Coronavirus Aid Relief & Economic Security Act (CARES) funding for COVID-19 relief, Supplemental Nutrition, Expanding Access to COVID-19 Vaccine, and Families First will not continue past FY 2022-23. Community Development Block Grant (CDBG) funding was also fully expended during FY 2022-23. In FY 2022-23, Federal Emergency Management Agency and Washington County American Rescue Plan Act (ARPA) funds were prioritized, while FY 2023-24 Disability, Aging & Veteran's Services (DAVS) funds were strategically planned to ease the budgetary impact of decreasing pandemic relief funds. With that plan in mind, there is an increase in funds for DAVS ARPA and Service Equity funds in FY 2023-24.

Personnel Services decrease due to a decrease in budgeted personnel in our Medicaid Waiver program. This was a new program in FY 2022-23. A slowed start to the Medicaid Waiver program caused personal expenses to come in at a decreased amount compared to the original budgeted levels. Two new Disability and Aging Coordinators and one Administrative Specialist II are added all at 1.00 full-time equivalent (FTE) each to the new Medicaid Waiver program. Other significant FTE changes include the reallocation of 2.20 FTE from Oregon Project Independence (OPI) and 2.00 FTE from OPI Pilot to the new Medicaid Waiver program.

Starting in FY 2023-24, General Government departments moved from General Fund to their own internal service funds. Materials & Services costs increase due primarily to this accounting change for overhead and administrative costs. In addition, there is an increase in funding for ARPA Congregate and Home-delivered meals and Older Americans Act Information and Assistance.

Other expenditures decrease due to the CDBG Public Service Grant ending in FY 2022-23.

Contingency decreases and reflects funds held in reserve for future appropriations.

This organization unit is a core component of the behavioral health safety net system of care managed by the County. This unit includes the Hawthorn Walk-In Center, mental health response team, crisis line, and mobile crisis team. Services include rapid assessment, crisis stabilization, referral and connection to mental health and addictions treatment for residents of the County.

1. *Mental Health Crisis Services* (199-708905): This program includes costs for the operations of the Hawthorn Walk-in Center and other mental health and addictions crisis services.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Mental Health Crisis Services	_	8,776,002	8,776,002	7,796,159	(979,843)	-11%
	Total	8,776,002	8,776,002	7,796,159	(979,843)	-11%
by category						
Intergovernmental		360,000	360,000	325,410	(34,590)	-10%
Charges for Services		2,914,640	2,914,640	3,775,354	860,714	30%
Interdepartmental		130,000	130,000	-	(130,000)	-100%
Operating Transfers In	_	3,323,784	3,323,784	3,647,087	323,303	10%
	Total Revenues	6,728,424	6,728,424	7,747,851	1,019,427	15%
Materials & Services		6,438,555	6,438,555	7,806,553	1,367,998	21%
Interdepartmental		2,289,869	2,289,869	(11,115)	(2,300,984)	-100%
Contingency	subtotal	<b>8,728,424</b> 47,578	<b>8,728,424</b> 47,578	<b>7,795,438</b> 721		
Contingency					<u>, , , , , , , , , , , , , , , , , , , </u>	
	Total Expenditures	8,776,002	8,776,002	7,796,159	(979,843)	-11%
	Revenues under Expenditures	(2,047,578)	(2,047,578)	(48,308)	1,999,270	-98%
Fund Equity		2,047,578	2,047,578	48,308	(1,999,270)	-98%
	Ending Fund Balance				•	

## **Budget Analysis:**

Revenues increase \$1,019,427 (15%). Expenditures, excluding Contingency, decrease \$932,986 (11%). Contingency decreases \$46,857 (98%). Beginning fund balance decreases \$1,999,270 (98%).

Intergovernmental and Interfund revenues decrease due to mental health response team activity with city agreements and Sheriff's Office support. Charges for Services revenues increase due to Medicaid revenue from agreements with coordinated care organizations. Operating transfers in revenues increase from Behavioral Health unit (192-7060) to support the crisis safety net system.

Materials and Services expenditures increase because the County charging allocated costs in full to all organization units. Other increases include contracted and professional services for crisis safety net system.

Interfund expenditures decrease due the change in County allocated costs, along with the purchase towards the Community Services building for the Center for Addictions Triage and Treatment (CATT) development that occurred in FY 2022-23.

Contingency decreases and represents funds held in reserve for future appropriations.

# Coordinated Care Organization 203-7087

With the State's implementation of Coordinated Care Organization 2.0 (CCO 2.0) contracts, the role of the Behavioral Health program has changed significantly to focus on care coordination rather than plan management. Washington County contracts with Health Share of Oregon, CareOregon, Trillium Community Health Plan, and Yamhill Community Care Organization to provide care coordination services to community members within the Oregon Health Plan.

1. **Coordinated Care Organization CCO 2.0** (203-708705): This program provides care coordination, crisis services, and other community-based services for Oregon Health Plan (OHP) members in Washington County.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Coordinated Care Organization CCO 2.0	\$	6,662,305	6,662,305	7,124,625	462,320	7%
	Total	6,662,305	6,662,305	7,124,625	462,320	7%
by category						
Charges for Services		6,023,185	6,023,185	6,285,925	262,740	4%
	Total Revenues	6,023,185	6,023,185	6,285,925	262,740	4%
Personnel Services		4,115,022	4,115,022	4,088,020	(27,002)	-1%
Materials & Services		945,717	945,717	1,920,461	974,744	103%
Other		3,000	3,000	3,000	914,144	0%
Interdepartmental		772,635	772,635	293,607	(479,028)	-62%
Contingency	subtotal	<b>5,836,374</b> 825,931	<b>5,836,374</b> 825,931	<b>6,305,088</b> 819,537	<b>468,714</b> (6,394)	<b>8%</b> -1%
	Total Expenditures	6,662,305	6,662,305	7,124,625	462,320	7%
	Revenues under Expenditures	(639,120)	(639,120)	(838,700)	(199,580)	31%
Fund Equity	Trevenues unuer Expenditures	639,120	639,120	838,700	199,580	31%
	Ending Fund Balance	<u> </u>	<u> </u>			
FTE's	_	29.89	30.29	28.96	(1.33)	-4%

## **Budget Analysis:**

Revenues increase \$262,740 (4%). Expenditures, excluding Contingency, increase \$468,714 (8%). Contingency decreases \$6,394 (1%). Beginning fund balance increases \$199,580 (31%).

Charges for Services revenues increase due to adjustments in Medicaid revenue from agreements with coordinated care organizations to support care coordination and community-based services.

Personnel Services expenditures increase due primarily to increases in salaries, retirement costs, and health benefits, which is offset by a decrease of 0.93 full-time equivalent (FTE) positions: a 0.40 FTE new Administrative Specialist II added for fiscal year 2022-23 and a reduction of 1.33 FTE that moved to the Behavioral Health Unit (192-7060) to align staff appropriately with care coordination loads to effectively serve community members.

Materials and Services expenditures increase because of changes Washington County has made to its cost allocation plan, including charging allocated costs in full to all organization units. Other increases include contracted and professional services for care coordination.

# Coordinated Care Organization 203-7087

**Budget Detail** 

Interfund expenditures decrease due the change in County allocated costs, which is offset by an increase in Information Technology Services requests.

Contingency decreases and represents funds held in reserve for future appropriations.

The purpose of this organization unit is to assure that all earned appropriations are set aside to be expended for prevention, treatment and recovery in subsequent years. This organization unit includes consolidated appropriations dedicated to support the Center for Addictions Triage and Treatment (CATT) development in a single organization unit.

- Tri-County Risk Reserve for HSO (207-708605): This program assures that revenues received and not spent are set aside to support prevention, treatment and recovery in subsequent years, which includes the Center for Addictions Triage and Treatment (CATT) development.
- 2. **Prevention, Treatment and Recovery** (207-708610): This program assures that revenues received and not spent are set aside to support prevention, treatment and recovery in subsequent years, which includes the Center for Addictions Triage and Treatment (CATT) development.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Tri-County Risk Reserve for HSO		25,089,358	10,329,974	-	(10,329,974)	-100%
Prevention, Treatment and Recovery	_	<u> </u>	-	20,893,373	20,893,373	0%
	Total _	25,089,358	10,329,974	20,893,373	10,563,399	102%
by category						
Intergovernmental		17,000,000	-	-	-	0%
Interdepartmental	_	8,089,358	-		-	0%
	Total Revenues	25,089,358	-	-	-	0%
Materials & Services		1,000,000	-	-	-	0%
Interdepartmental		24,089,358	-	-	-	0%
Operating Transfers Out	_	<u> </u>	10,329,974	20,087,926	9,757,952	94%
Contingency	subtotal _	25,089,358	10,329,974 <u>-</u>	<b>20,087,926</b> 805,447	<b>9,757,952</b> 805,447	<b>94%</b> 0%
	Total Expenditures _	25,089,358	10,329,974	20,893,373	10,563,399	102%
Fired Facility	Revenues under Expenditures	-	(10,329,974)	(20,893,373)	(10,563,399)	
Fund Equity	_	-	10,329,974	20,893,373	10,563,399	102%
	Ending Fund Balance _	<u> </u>	<u> </u>	<u> </u>		

## **Budget Analysis:**

Expenditures, excluding Contingency, increase \$9,757,952 (94%). Beginning fund balance increases \$10,563,399 (102%).

Historically the name of this fund has been Tri-County Risk Reserve for Health Share of Oregon (HSO). As of January 2020, there is no longer a need for the risk reserve associated with claims incurred but not received. This results in appropriations available to invest in new behavioral health programs and infrastructure prioritized with community input that aligns with the original intent of these funds. This organization unit will now be utilized for prevention, treatment and recovery, which includes the Center for Addictions Triage and Treatment (CATT) development. Therefore, requesting to change the name of 207-7086 to Prevention, Treatment and Recovery to align the name with the new purpose of this organization and program description.

Fund balance increases due to appropriations from Oregon Health Plan (193-7080) and Health Share of Oregon (195-7050) moved in fiscal year 2022-23 to consolidate support for CATT development in a single organization unit. Interfund expenditures increase in transfer to Behavioral Health unit (192-7060) to support CATT development activities.

Contingency increases and represents funds held in reserve for future appropriations.

The Washington County Emergency Medical Services (EMS) program is responsible for oversight of ambulance and wheelchair car services in Washington County and a small border portion of Clackamas County, including ambulance and wheelchair ambulance inspections, support to the EMS Alliance and development of service standards.

1. **Emergency Medical Services** (208-701005): Manages the EMS Franchise agreement and provides oversight of ambulance services in Washington County including ambulance and wheelchair car inspections, support to the EMS Alliance and development of service standards.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Emergency Medical Services	_	1,638,772	1,638,772	2,318,250	679,478	41%
	Total	1,638,772	1,638,772	2,318,250	679,478	41%
by category						
Licenses and permits		616,672	616,672	862,030	245,358	40%
Charges for Services		52,240	52,240	52,240	-	0%
Interdepartmental		10,250	10,250	10,250	-	0%
Miscellaneous		37,087	37,087	37,794	707	2%
	Total Revenues	716,249	716,249	962,314	246,065	34%
Personnel Services		382,294	382,294	452,558	70,264	18%
Materials & Services		585,196	585,196	693,111	107,915	18%
Other		2,000	2,000	2,000	-	0%
Interdepartmental		112,184	112,184	36,915	(75,269)	-67%
Contingency	subtotal	<b>1,081,674</b> 557,098	<b>1,081,674</b> 557,098	<b>1,184,584</b> 1,133,666	<b>102,910</b> 576,568	<b>10%</b> 103%
	Total Expenditures	1,638,772	1,638,772	2,318,250	679,478	41%
	Revenues under Expenditures	(922,523)	(922,523)	(1,355,936)	(433,413)	47%
Fund Equity	•	922,523	922,523	1,355,936	433,413	47%
	Ending Fund Balance	-	-	-	-	
FTE's	_	2.70	3.70	2.90	(0.80)	-22%

# Budget Analysis:

Revenues increase \$246,065 (34%). Expenditures, excluding Contingency, increase \$102,910 (10%). Contingency increases \$576,568 (103%). Beginning fund balance increases \$433,413 (47%).

Personnel Services increase due to the net effect of the transfer of 0.45 FTE (0.20 Fulltime-Regular Program Specialist, 0.25 Variable Hourly Administrative Specialist II) from the Public Health organization unit (100-7030) and increases for salaries, retirement costs, and health benefits.

Starting in FY 2023-24, General Government Departments moved from General Fund to their own Internal Service Funds. Due primarily to this accounting change for overhead and administrative costs, Materials & Services costs increased while Interfund Expenditures decrease.

Contingency increases and represents funds held in reserve for future appropriations.

The Department of Housing Services manages County and Housing Authority programs. Housing Authority programs are managed under the terms of an intergovernmental agreement between the County and the Authority.

- Housing Administration (218-651005): Includes staff and operating costs associated with the administration of the Department's Continuum of Care and Homeless programs, and the Housing Authority's Low Rent Public Housing, Section 8 Program, Local Fund and Affordable Housing portfolio.
- 2. *Maintenance* (218-651010): Includes staff to maintain and the Housing Authority's Low Rent Public Housing, Section 8 Program, Local Fund and Affordable Housing portfolio.
- 3. **Continuum of Care-Housing Assistance Payment** (218-651025): Includes HUD funds to pay for seven Continuum of Care grants to local service providers to provide services to the homeless. Funds are provided to local providers fund housing assistance payments and other supportive services.
- 4. **Continuum of Care Services, Operations & Administration** (218-651030): Includes HUD funds for rental assistance administered by local providers of services. Funds support services, operating costs and other eligible expenses.
- 5. **Homeless Programs** (218-651035): Primarily funded by the General Funds to administer homeless programs aligned with A Road Home: Community Plan to Prevent and End Homelessness. The County invests in Mary Mac Transitional Housing, funds a Chronic Health Case Manager, Renters Rights Hotline, and Rural Assistance in Transition from Homelessness Program. This program also provides a match for HUD funded projects.

# Housing Services 218-6510

	Adopted	Modified	Proposed	Change	
Program Description	2022-23	2022-23	2023-24	\$	%
Housing Administration	12,282,869	13,314,364	16,683,077	3,368,713	25%
Maintenance	597,178	597,178	640,936	43,758	7%
Continuum of Care-Housing Assistance Payment	3,412,737	3,412,737	3,592,171	179,434	5%
Continuum of Care Services, Operations & Administration	901,627	901,627	1,698,810	797,183	88%
Homeless Programs	1,675,179	1,675,179	1,565,928	(109,251)	-7%
Total _	18,869,590	19,901,085	24,180,922	4,279,837	22%
by category					
Intergovernmental	4,150,491	4,150,491	4,375,227	224,736	5%
Miscellaneous	12,880,047	13,911,542	17,099,613	3,188,071	23%
Operating Transfers In	1,332,568	1,332,568	2,615,008	1,282,440	96%
Total Revenues _	18,363,106	19,394,601	24,089,848	4,695,247	24%
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Personnel Services	11,069,736	11,801,231	14,060,604	2,259,373	19%
Materials & Services	1,188,000	1,488,000	3,911,353	, ,	163%
Other	4,879,404	4,879,404	5,734,196	854,792	18%
Interdepartmental	1,550,311	1,550,311	298,415 52,154	,	-81%
Operating Transfers Out Capital Outlay	-	-	52, 154 124,200	52,154 124,200	0% 0%
<del>-</del>					
Subtotal Contingency	<b>18,687,451</b> 182,139	<b>19,718,946</b> 182,139	24,180,922 -	<b>4,461,976</b> (182,139)	<b>23%</b> -100%
Total Expenditures _	18,869,590	19,901,085	24,180,922	4,279,837	22%
Revenues under Expenditures	(506,484)	(506,484)	(91,074)	415,410	-82%
Fund Equity	506,484	506,484	91,074	(415,410)	-82%
Ending Fund Balance _					
FTE's _	86.00	86.00	104.00	18.00	21%

# **Budget Analysis:**

Revenues increase \$4,695,247 (24%). Expenditures, excluding Contingency, increase \$4,461,976 (23%). Contingency decreases \$182,139 (100%). Beginning fund balance decreases \$415,410 (82%).

Miscellaneous Revenues are reimbursement of personnel cost and indirect cost from other Department of Housing Services programs, including Housing Authority programs, Fund 219 Metro Affordable Housing Bond Program, and Fund 221 Metro Supportive Housing Services program. This reflects available resource increases to provide housing related assistance to the community from all programs.

Operating Transfers increase by \$ 224,400, of which \$172,246 offsets the federal funded grant disallowed portion of the County Full Cost Allocation Plan (CFR Plan had been charged to DHS in the past years) and \$52,154 to be paid out from HAWC per the contract with Community Housing Fund in support of its mission in FY2023-24.

Personnel Services increase due to salaries, retirement costs, health benefits, and the addition of 9.00 FTE positions approved by the Board in fiscal year 2022-23 and 9.00 FTE positions to operate Fund 221 Metro Supportive Housing Services programs, and Housing Authority programs.

Other expenditures increase to reflect the increase in housing assistance payments.

Interdepartmental expenditures increase due to an increase in the allocation of internal service costs due to changes in the county's cost allocation method as further described in the Budget Message. Increase in interdepartmental expenditure also reflects the fleet request from Housing Authority programs to meet the growing maintenance and community engagement needs.

This organization unit houses revenues and expenditures for the Metro Affordable Housing Bond Program, approved by Metro- area voters in November 2018. The bond will create affordable homes for seniors, veterans, people with disabilities, and working families. Total available funding over five to seven years for Washington County is anticipated to be \$119,864,517 which includes \$117,412,611 for project development activities and \$2,451,906 for program administration.

- 1. **General Housing Bond Program Administration** (219-652005): This program accounts for administrative costs associated with the implementation of the Metro Affordable Housing Bond Program, including development and administration, financial administration, and monitoring and oversight functions.
- 2. **Housing Bond Project Development** (219-652010): This program accounts for capital costs, including costs associated with acquisition, construction, improvement, remodeling, furnishing, equipping, maintenance or repair having an expected useful life of more than one year.

	Adopted	Modified	Proposed	Change	
Program Description	2022-23	2022-23	2023-24	\$	%
General Housing Bond Program Administration	685,011	685,011	565,574	(119,437)	-17%
Housing Bond Project Development	45,653,609	45,653,609	22,368,526	(23,285,083)	-51%
Total _	46,338,620	46,338,620	22,934,100	(23,404,520)	-51%
by category					
Intergovernmental	45,999,059	45,999,059	22,573,526	(23,425,533)	-51%
Miscellaneous	-	-	21,013	21,013	0%
Operating Transfers In	339,561	339,561	339,561	-	0%
Total Revenues _	46,338,620	46,338,620	22,934,100	(23,404,520)	-51%
Materials & Services	568,549	568,549	587,529	18,980	3%
Other	45,653,609	45,653,609	22,343,526	(23,310,083)	-51%
Interdepartmental	116,462	116,462	3,045	(113,417)	-97%
subtotal	46,338,620	46,338,620	22,934,100	(23,404,520)	-51%
Contingency	-	-	-	-	0%
Total Expenditures _	46,338,620	46,338,620	22,934,100	(23,404,520)	<u>-51%</u>
Davanua unda Euranditura					00/
Revenues under Expenditures Fund Equity	-	-	-	•	<b>0%</b> 0%
Ending Fund Balance					0 70
Enally Fully Balance					

## Budget Analysis:

Revenues decrease \$23,404,520 (51%). Expenditures decrease \$23,404,520 (51%).

The County will recognize \$230,000 program administration revenue for fiscal year 2023-24 and anticipates disbursing \$22,343,526 project

development funds to eight projects approved by Metro.

Operating Transfers In remains the same amount as FY2022-23 to offset county-wide indirect cost impact and insufficient administration fee provided by Metro.

# Metro Affordable Housing Bond 219-6520

**Budget Detail** 

Material and supplies include professional services for project development activities, \$224,854 staff payroll cost, \$120,657 Department of Housing

Services (DHS) indirect cost and \$190,063 from the County Full Cost Allocation Plan. Increase in the County Cost Allocation is due to an increase in the allocation of internal service cost due to changes in the county's cost allocation method as further described in the Budget Message.

Development Revenue and Development Expenditure both decrease \$23,404,526, reflecting the development cost change in different stage of

HOME 220-9020 Budget Detail

The Office of Community Development manages the HOME Investment Partnerships (HOME) Program on behalf of the County and its twelve city HOME consortium members. The funds are used for the development of affordable housing through rental housing new construction, acquisition and/or rehabilitation or homeownership.

- HOME Administration (220-902005): Ensures compliance with the federal program and cross-cutting regulations; informs community members of funding cycle opportunities and ways to engage in assessing housing and community development needs and informs actions and priorities; provides technical assistance to potential sponsors; provides planning, program and activity design; and ensures accountability and control of Department of Housing and Urban Development (HUD) funding.
- 2. **Project Administration** (220-902010): This program accounts for the expenditure of HOME development, predevelopment, and operating support to assist in the development of affordable home ownership and rental housing. The HOME program is essentially an affordable housing block grant program.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
HOME Administration	_	248,316	248,316	268,444	20,128	8%
Project Administration	_	1,884,176	1,884,176	2,732,176	848,000	45%
	Total	2,132,492	2,132,492	3,000,620	868,128	41%
by category						
Intergovernmental		2,994,650	2,994,650	3,678,780	684,130	23%
Operating Transfers In		<u> </u>	<u> </u>	16,122	16,122	0%
	Total Revenues	2,994,650	2,994,650	3,694,902	700,252	23%
Personnel Services		304,384	304,384	325,223	20,839	7%
Materials & Services		49,700	49,700	137,716	88,016	177%
Other		2,884,176	2,884,176	3,232,176	348,000	12%
Interdepartmental		62,253	62,253	(213)	(62,466)	-100%
	subtotal	3,300,513	3,300,513	3,694,902	394,389	12%
Contingency		-	-		-	0%
	Total Expenditures	3,300,513	3,300,513	3,694,902	394,389	12%
	Revenues under Expenditures	(305,863)	(305,863)	_	305,863	-100%
Fund Equity	Revenues under Experiuntares	305,863	305,863	-	(305,863)	
	Ending Fund Balance					
FTE's	_	2.17	2.17	2.17	<u> </u>	0%

# Budget Analysis:

Revenues increase \$700,252 (23%). Expenditures increase \$394,389 (12%). Beginning fund balance decreases \$305,863 (100%).

HOME Investment Partnerships Program intergovernmental revenues from the US Department of Housing and Urban development (HUD) increase from the prior year as a result of prior year projects now expending funds during fiscal year 2023-24. This increase is partially offset by lower-than-expected revenues from HUD to fund HOME projects under the American Rescue Plan Act (HOME-ARP).

HOME 220-9020 Budget Detail

Personnel and Materials and Services costs remain relatively flat from the prior year with no expected increase or decrease in staffing. Some increase in the Material and Services costs is due to changes in the county's cost allocation method as further described in the Budget Message. Project expenditures increase due to prior year HOME projects beginning to expend funds during FY 2023-24.

This organization unit houses revenues and expenditures for the Metro Supportive Housing Services Measure, approved by Metro-area voters in May 2020. This measure is to raise revenue for supportive housing services for people experiencing homelessness or at risk of experiencing homelessness. Community members and leaders from around the region developed the measure to provide the much-needed housing and wraparound services to effectively and permanently elevate people out of homelessness.

The program is funded through a one percent tax on all taxable income of more than \$125,000 for individuals and \$200,000 for joint filers and a one percent tax on profits from businesses with gross receipts of more than \$5 million. The new tax requirements begin in January 2021. The program will be funded through December 2030, unless reauthorized by the voters on or before that date.

- 1. **Supportive Housing Services Administration** (221-653005): This program provides accounting and administrative support for managing the taxes and expenditure planning for this fund.
- 2. **SHS Permanent Supportive Services Program** (221-653010): This program provides Housing Case Management Services and other Permanent Supportive Housing Programs and all related staffing, and program expenditures.
- 3. **SHS Shelter and Access Services** (221-653015): This program provides Shelter programs, Outreach programs, Access Center programs and all related staffing, and program expenditures.
- 4. **SHS Long-Term Rental Assistance Program** (221-653020): This program provides Regional Long-term Rent Assistance (RLRA) and all related staffing, and program expenditures.
- 5. **SHS Short-Term Housing Assistance** (221-653021): This program provides Rapid Rehousing, Rapid Resolution, and Eviction Prevention programs, and all related staffing, and program expenditures.
- 6. **SHS Other Supportive Services** (221-653024): This program provides Housing Liaisons, Employment Supports, Benefit Supports, Landlord supports, and other wrap -around services programs and all related staffing and program expenditures.
- 7. **SHS System and Capacity Building** (221-653025): This program provides Capacity building and technical assistance for service providers and county systems, system management programs for data, training and coordination, capital infrastructure investments and all related staffing and program expenditures.

		Adopted	Modified	Proposed	Change
Program Description		2022-23	2022-23	2023-24	\$ %
Supportive Housing Services Administration	\$	4,465,746	4,465,746	40,523,971	36,058,225 807%
SHS Permanent Supportive Services Program	n	16,956,259	16,956,259	10,125,060	(6,831,199) -40%
SHS Shelter and Access Services		11,322,972	11,322,972	16,675,085	5,352,113 47%
SHS Long-Term Rental Assistance Program		16,433,323	16,433,323	22,514,941	6,081,618 37%
SHS Short-Term Housing Assistance		-	-	18,048,901	18,048,901 -%
SHS Other Supportive Services		-	-	4,415,587	4,415,587 -%
SHS System and Capacity Building	_	1,150,000	1,150,000	5,395,726	4,245,726 369%
	Total	50,328,300	50,328,300	117,699,271	67,370,971 134%
by category					
Intergovernmental		50,328,300	50,328,300	70,700,000	20,371,700 40%
	Total Revenues	50,328,300	50,328,300	70,700,000	20,371,700 40%
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Materials & Services		8,716,756	8,716,756	9,730,653	1,013,897 12%
Other		39,837,296	39,837,296	74,283,198	34,445,902 86%
Interdepartmental		1,033,268	1,033,268	873,065	(160,203) -16%
Operating Transfers Out	_			1,375,745	1,375,745 0%
Contingency	subtotal	<b>49,587,320</b> 740,980	<b>49,587,320</b> 740,980	<b>86,262,661</b> 31,436,610	<b>36,675,341 74%</b> 30,695,630 4,143%
	Total Expenditures _	50,328,300	50,328,300	117,699,271	67,370,971 134%
Friend Familie	Revenues under Expenditures	-	-	(46,999,271)	(46,999,271) -%
Fund Equity	_			46,999,271	46,999,271 -%
	Ending Fund Balance		<u> </u>		<u> </u>

## **Budget Analysis:**

Revenues increase \$20,371,700 (40%). Expenditures, excluding Contingency, increase \$36,675,341 (74%). Contingency increases \$30,695,630 (4,143%).

Intergovernmental revenue from Metro increases \$20,371,700 (40%) to reflect total available funding amount for Washington County during the third fiscal year which is projected to be \$70,700,000.

Materials and Supplies increase \$1,013.897 reflect program growth with the increase of available funding from Metro income tax collections. Material and supplies include professional services for program development activities, \$5,111,406 staff payroll cost and \$1,814,156 Department of Housing Services (DHS) indirect cost and \$1,633,357 County-wide indirect allocated to DHS, direct payroll costs are used as allocation basis.

Other expenditures increase to reflect increase in housing assistance payments and increase in contracts with services providers.

Interdepartmental expenditures included County Cost Allocation Plan prior to fiscal year 2023-24. It was moved to Materials and Services in FY2023-24. The net impact in these two expenditure groups reflects the increase of County Cost Allocation Plan.

Transfer to other funds increase to reflect subsidies provided to Continuum of Care Grant funded by Housing and Urban Development.

The Office of Community Development manages the Wood Stove Exchange Program which provides grants and rebates to eligible households to replace older wood stoves that contribute to higher levels of air pollution. This program has operated in partnership with the Department of Health and Human Services relative to air quality in the region. The funds are used to support the reduction of wood smoke particulate matter and associated harmful pollutants and gases that enter the atmosphere. The funds also provide general public awareness and outreach regarding the health impacts of wood smoke particulate and education on cleaner burning methods.

1. Wood Smoke Reduction (244-903005): Washington County residents who rely on an old or uncertified freestanding wood stove, or a wood stove insert as an essential heat source may be eligible to receive a rebate or full cost replacement grant (dependent on income) to replace the current system with a cleaner heating system. New device options include gas furnaces, electric heat pumps, and certified pellet or gas stoves. Households with income less than 80% of the area median family income are eligible for a new certified wood stove.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Wood Smoke Reduction	_	932,905	932,905	597,114	(335,791)	-36%
	Total	932,905	932,905	597,114	(335,791)	-36%
by category						
Intergovernmental		75,000	75,000	75,000	-	0%
Miscellaneous		250,000	250,000	200,000	(50,000)	-20%
Operating Transfers In		-	<u>-</u>	259,543	259,543	0%
	Total Revenues	325,000	325,000	534,543	209,543	64%
Personnel Services		175,315	175,315	180,949	5,634	3%
Materials & Services		77,359	77,359	142,105	64,746	84%
Other		642,937	642,937	275,000		-57%
Interdepartmental		37,294	37,294	(940)	(38,234)	-103%
	subtotal	932,905	932,905	597,114	(335,791)	-36%
Contingency	<u> </u>	<u> </u>		<u> </u>	-	0%
	Total Expenditures	932,905	932,905	597,114	(335,791)	-36%
	Revenues under Expenditures	(607,905)	(607,905)	(62,571)	545,334	-90%
Fund Equity		607,905	607,905	62,571	•	-90%
. ,	Ending Fund Balance	<u> </u>	<u> </u>	<u> </u>	-	
FTE's	_	1.30	1.30	1.30		0%

## **Budget Analysis:**

Revenues increase \$209,543 (64%). Expenditures decrease \$335,791 (36%). Beginning fund balance decreases \$545,334 (90%).

The Wood Stove Exchange Program reflects an increase in anticipated revenues due to fund balance amounts no longer available to fund the administration of this program. The Office of Community Development is submitting a request for \$250,000 in Gain Share funds to support continuation of this program for fiscal year 2023-24. Grant revenues from private and public support for project expenditures are anticipated to remain consistent. Program expenditures reflect a corresponding decrease due to use of fund balance carry forward amounts available from prior years for project costs. Personnel Services expenditures remain relatively flat from the prior year with no expected increase or decrease in staffing.

Materials and Services expenditures increase due to changes in the county's cost allocation method as further described in the Budget Message, as well as carry forward balance of administrative funding from prior years. Project expenditures decrease due to lower fund balances from prior year.

The fund balance consists of prior year Gain Share contributions used to support ongoing program administration. As this program approaches its original goals, fund balance amounts are no longer sufficient to support administration of this program.

The County created the Housing Production Opportunity Fund (HPOF) in fiscal year 2016-17 with General Fund resources. This fund was created to allow completion of multifamily affordable housing projects that experience gaps in funding due to unforeseen circumstances such as construction cost increases, changes to tax credit financing, loss of other sources of funding, etc. In FY 2019-20 the Board approved adding \$20 million dollars over five years to further these goals and expanded policy guidelines to provide assistance for affordable multifamily housing assistance, a homeownership program and innovative special needs housing programs.

1. **Housing Production Opportunity Fund (HPOF)** (245-904005): Provides funds for the Housing Production Opportunity Fund program including activities related to rental housing, homeownership and innovative special projects that address Consolidated Plan needs.

	Adopted	Modified	Proposed	Change	
Program Description	2022-23	2022-23	2023-24	\$	%
Housing Production Opportunity Fund (HPOF) \$	9,890,879	9,890,879	3,407,803	(6,483,076)	-66%
Total _	9,890,879	9,890,879	3,407,803	(6,483,076)	-66%
by category					
Personnel Services	175,000	175,000	175,000	-	0%
Materials & Services	9,677,112	9,677,112	3,232,473	(6,444,639)	-67%
Interdepartmental	38,767	38,767	330	(38,437)	-99%
subtotal	9,890,879	9,890,879	3,407,803	(6,483,076)	-66%
Contingency				-	0%
Total Expenditures _	9,890,879	9,890,879	3,407,803	(6,483,076)	-66%
Revenues under Expenditures	(9,890,879)	(9,890,879)	(3,407,803)	6,483,076	-66%
Fund Equity	9,890,879	9,890,879	3,407,803	(6,483,076)	-66%
Ending Fund Balance		-		-	

## **Budget Analysis:**

Expenditures decrease \$6,483,076 (66%). Beginning fund balance decreases \$6,483,076 (66%).

The carryforward fund balance from prior fiscal years was used during fiscal year 2022-23 to fund projects in development, and the Office of Community Development will continue to fund projects during FY 2023-24 using prior year fund balance resources, with additional General Fund support being postponed for a second year. These prior year resources are expected to be able to fund all existing projects currently in the pipeline for the Housing Production Opportunity Fund. There are two remaining years of funding committed by the Board of Commissioners for a total of \$8 million. FY 2024-25 will now represent the fourth of five years funding. The program is extended for two years, so the original commitment of \$20 million General Fund dollars from the Board of Commissioners is honored.



# Culture, Education & Recreation

Parks	100-3560
Extension Services	100-9510
Metzger Park	162-3560
Cooperative Library Services	184-9710
West Slope Library	185-9710
County Fair Complex	200-9810
Transient Lodging Tax	240-1655
Event Center Operations	435-9840

# **CULTURE, EDUCATION & RECREATION**

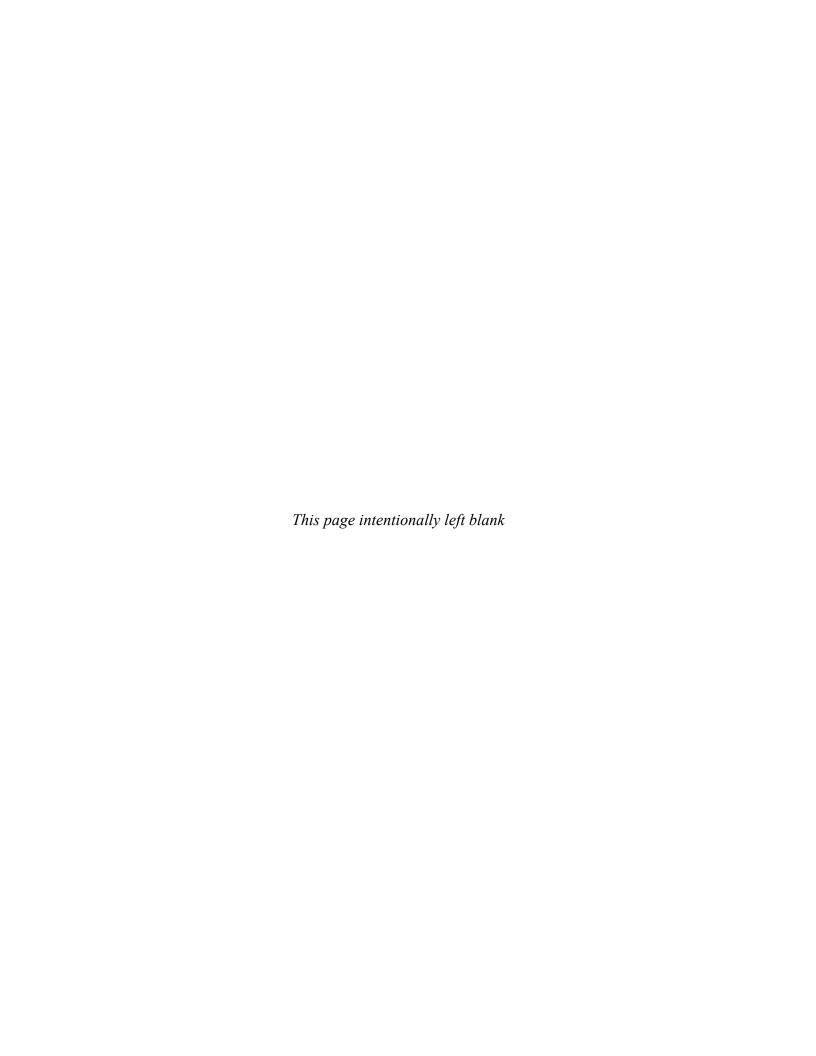
Culture, Education & Recreation provides programs and facilities for all people who live, work, study and play in Washington County.

		Adopted	Modified	Proposed	Change	
Organization Unit		2022-23	2022-23	2023-24	\$	%
Parks	\$	1,886,570	1,963,006	2,583,388	620,382	32%
Extension Services		458,250	458,250	590,640	132,390	29%
Metzger Park		345,098	426,785	466,739	39,954	9%
su	btotal - Parks	2,689,918	2,848,041	3,640,767	792,726	28%
Cooperative Library Services		55,043,200	55,043,200	54,477,952	(565,248)	-1%
West Slope Library		1,707,412	1,707,412	1,851,858	144,446	8%
subto	tal - Libraries	56,750,612	56,750,612	56,329,810	(420,802)	-1%
County Fair Complex		5,380,284	5,380,284	6,869,990	1,489,706	28%
Transient Lodging Tax		4,006,033	4,006,033	4,544,000	537,967	13%
Event Center Operations		2,684,530	2,684,530	3,121,127	436,597	16%
su	btotal - Other	12,070,847	12,070,847	14,535,117	2,464,270	20%
	Totals	71,511,377	71,669,500	74,505,694	2,836,194	4%
General Fund		2,344,820	2,421,256	3,174,028	752,772	31%
Special Funds		69,166,557	69,248,244	71,331,666	2,083,422	3%
	Totals \$	71,511,377	71,669,500	74,505,694	2,836,194	4%
FTE's		70.60	70.60	73.00	2.40	3%

# CULTURE, EDUCATION & RECREATION

# **BUDGET OVERVIEW**

		Adopted	Modified	Proposed	Change	
Category Description		2022-23	2022-23	2023-24	\$	%
Taxes	\$	22,222,834	22,222,834	22,777,313	554,479	2%
Intergovernmental		618,950	618,950	618,950	-	0%
Charges for Services		2,057,000	2,057,000	2,053,000	(4,000)	0%
Miscellaneous		1,458,445	1,458,445	2,171,272	712,827	49%
Operating Transfers In		25,131,113	25,212,800	23,457,942	(1,754,858)	-7%
	Total Revenues	51,488,342	51,570,029	51,078,477	(491,552)	-1%
Personnel Services		8,907,993	8,954,429	9,501,022	546,593	6%
Materials & Services		40,195,778	40,225,778	43,226,276	3,000,498	7%
Other		1,180,005	1,180,005	1,222,280	42,275	4%
Interdepartmental		1,627,673	1,627,673	(29,648)	(1,657,321)	-102%
Operating Transfers Out		1,062,713	1,062,713	988,323	(74,390)	-7%
Capital Outlay		220,443	220,443	830,500	610,057	277%
Contingency	subtotal	<b>53,194,605</b> 18,316,772	<b>53,271,041</b> 18,398,459	<b>55,738,753</b> 18,766,941	<b>2,467,712</b> 368,482	<b>5%</b> 2%
3. 7	Total Expenditures	71,511,377	71,669,500	74,505,694	2,836,194	4%
Revenues under Expenditures		(20,023,035)	(20,099,471)	(23,427,217)	(3,327,746)	17%
General Fund Subsidy		39,158,579	39,235,015	45,137,735	5,902,720	15%
·		(19,135,544)	(19,135,544)	(21,710,518)	(2,574,974)	13%
	Ending Fund Balances \$			-	-	



Parks 100-3560 Budget Detail

This organization unit is responsible for the operation, maintenance and development of Washington County Parks.

1. **Parks** (100-356005): Washington County Parks manages over 2,500 acres of parkland year-round and provides the resources and staffing to effectively operate, maintain and develop safe and appealing park properties for one million visitors each year.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Parks	\$	1,886,570	1,963,006	2,583,388	620,382	32%
	Total	1,886,570	1,963,006	2,583,388	620,382	32%
by Category						
Intergovernmental		563,329	563,329	563,329	-	0%
Charges for Services		842,000	842,000	842,000	-	0%
Miscellaneous		52,000	52,000	52,000	-	0%
	Total Revenues	1,457,329	1,457,329	1,457,329		0%
Personnel Services		1,362,669	1,409,105	1,456,301	47,196	3%
Materials & Services		476,146	506,146	1,079,332	573,186	113%
Other		47,755	47,755	47,755	-	0%
	Total Expenditures	1,886,570	1,963,006	2,583,388	620,382	32%
	General Fund Subsidy	429,241	505,677	1,126,059	620,382	123%
FTE's	_	10.00	10.00	10.00		0%

## **Budget Analysis:**

Expenditures increase \$620,382 (32%). General Fund subsidy increases \$620,382 (123%).

Revenues are projected to remain stable. Without the addition of staff or resources, Parks will continue to focus on providing safe spaces for recreation with the resources available.

The increases in Personnel Services are primarily due to rising costs in salaries, retirement costs and health benefits. A groundskeeper position is projected to share an estimated 40% of its cost with the Metzger Park fund. Direct actual hours for related work activities will be charged.

Materials and Services increase due to a change to the Washington County Cost Allocation Plan effective FY 2023-24. The change has resulted in reallocated costs across the County. Please refer to the Budget Message for more information. An increase to utilities reflects historical and projected use at increased rates. Although the overall expenditure budget increases, supplies decrease \$21,530 or 23%.

# Extension Services 100-9510

This organization unit provides for Washington County funding contributions from the General Fund to Oregon State University Extension Service and Washington County Extension Service. These resources support multiple community programs including Agriculture, Family and Community Development (Home Economics), Forestry Wood Products, and 4-H Youth Development.

1. **Agricultural Extension** (100-951005): OSU Extension Service delivers research-based objective information to help Oregonians solve problems, develop leadership and manage resources wisely.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Agricultural Extension	\$	458,250	458,250	590,640	132,390	29%
	Total	458,250	458,250	590,640	132,390	29%
by Category						
Materials & Services		-	-	178,215	178,215	0%
Other		458,250	458,250	412,425	(45,825)	-10%
	Total Expenditures	458,250	458,250	590,640	132,390	29%
	General Fund Subsidy	458,250	458,250	590,640	132,390	29%

#### **Budget Analysis:**

Expenditures increase \$132,390 (29%). General Fund subsidy increases \$132,390 (29%).

Materials and Services increase due to a change to the Washington County Cost Allocation Plan effective fiscal year 2023-24. The change has resulted in reallocated costs across the County. Please refer to the Budget Message for more information. Contributions to other agencies decrease to meet 10% reduction scenario.

County funds sent directly to OSU Extension Service are reflected in "Other" expenses and are used by OSU Extension Service for Washington County Extension Service personnel. The proposed budget includes administrative support personnel: Administrative Office Manager, Fiscal Coordinator, Administrative Assistant, and Office Specialist II.

Strategic goals for FY 2023-24 focus on increasing community and learner engagement and engaging a broad diversity of learners, communities and stakeholders. For example, continuation of a summer internship program is planned.

Metzger Park is a well-used, seven-acre park in urbanized, unincorporated Washington County near Washington Square Mall. Amenities include play structures, sports courts, open lawn, natural areas and the Patricia D. Whiting Metzger Park Hall. The Metzger Park Local Improvement District Fund is managed by Washington County Parks.

1. **Metzger Park** (162-356010): Metzger Park Local Improvement District (MPLID) assessment applied to properties within the MPLID boundary and rental income provide revenue for the operation and maintenance of the park. The fund is the repository for assessment revenue that provides for operations and maintenance, capital replacement, and capital improvements of Metzger Park.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Metzger Park	\$	345,098	426,785	466,739	39,954	9%
	Total	345,098	426,785	466,739	39,954	9%
by Category						
Miscellaneous		177,495	177,495	179,495	2,000	1%
Operating Transfers In		-	81,687	98,933	17,246	21%
	Total Revenues	177,495	259,182	278,428	19,246	7%
Personnel Services		30,097	30,097	74,730	44,633	148%
Materials & Services		163,171	163,171	236,933	73,762	45%
Other		200	200	200	-	0%
Interdepartmental		87,387	87,387	1,005	(86,382)	-99%
Capital Outlay	_	40,443	40,443		(40,443)	-100%
• "	subtotal	321,298	321,298	312,868	(8,430)	
Contingency	_	23,800	105,487	153,871	48,384	46%
	Total Expenditures	345,098	426,785	466,739	39,954	9%
	Revenues under Expenditures	(167,603)	(167,603)	(188,311)	(20,708)	12%
Fund Equity		167,603	167,603	188,311	20,708	12%
	Ending Fund Balance				-	

### **Budget Analysis:**

Revenues increase \$19,246 (7%). Expenditures, excluding Contingency, decrease \$8,430 (3%). Contingency increases \$48,384 (46%). Beginning fund balance increases \$20,708 (12%).

The Washington County Board of Commissioners approves the Metzger Park Local Improvement District (MPLID) maximum assessment annually. The MPLID maximum assessment for fiscal year 2023-24 is budgeted to remain unchanged. The revenue increase is due to an increase in the General Fund transfer intended to offset the Metzger Park allocation of the County's indirect charges.

Personnel Services increase \$44,633 primarily to represent an estimated 40% allocation of a groundskeeper position. The position expense, formally supported by the General Fund, will be allocated to the fund based on actual time worked.

Materials and Services increase primarily due to a change to the Washington County Cost Allocation Plan effective FY 2023-24. The change has resulted in reallocated costs across the County. Please refer to the Budget Message for more information. This increase is offset by a reduction in the Interfund expenditures category previously used for this allocation.

FY 2023-24 will continue the focus around planning efforts for future improvements to Metzger Park and fund balance growth.

Washington County Cooperative Library Services (WCCLS) is a partnership between Washington County, nine cities, and three non-profit associations to deliver countywide public library service. WCCLS has five primary roles: 1) distributing the primary operational funding for countywide public library service; 2) providing the technology and logistics support to ensure equitable access to library materials and services across the county; 3) providing services to the public that are more effectively delivered at a county level; 4) marketing and communications to encourage usage of libraries and WCCLS; and 5) identifying common goals across the Cooperative and providing training resources to ensure a consistently exceptional patron experience. WCCLS is funded by a transfer from the General Fund and a Library Local Option Levy.

- Administration (184-971005): Administers WCCLS programs and West Slope Community Library (Fund 185).
   Distributes operational funding to public libraries. Convenes the WCCLS Executive Board and WCCLS Policy Group membership to coordinate countywide services. Strategic leadership and data analysis to support cooperative-wide initiatives.
- 2. Countywide Collections (184-971010): Program ended 6/30/2023 due to WCCLS reorganization.
- 3. ILS & Technical Services (184-971020): Program ended 6/30/2023 due to WCCLS reorganization.
- 4. **Strategic Partnerships** (184-971025): Develops strategic library and community initiatives to increase library participation by underserved populations. Develops and maintains partnerships with community organizations focused on the underserved. Works with member libraries to facilitate collaboration on shared initiatives.
- 5. Operations (184-971030): Provides business operations for the whole department. Manages countywide digital library collection and online learning resources. Coordinates interlibrary loan (out of county) borrowing for member libraries. Provides mail delivery of library materials to people who are housebound or who live in care facilities. Provides funds to purchase materials for the County Jail Library. Administers the integrated library system (ILS) and provides cataloging support for member libraries, ensuring data integrity, and acquisition support. Provides supplies such as physical library cards, barcodes, and RFID tags to libraries. Manages the public catalog interfaces. Provides seven day per week sorting and delivery of materials between libraries, manages central storage of materials for member libraries, and maintains for Orbis courier service for ground delivery between libraries in Oregon and Washington. Manages contracts for reciprocal borrowing with library systems in the Portland metropolitan area.
- 6. *Marketing & Communications* (184-971035): Develops countywide public information initiatives to improve awareness of countywide library services. Promotes digital engagement with library services through email newsletters and social media. Does marketing to increase the number of library cardholders. Coordinates communications activities with member libraries. Develops strategic partnerships with community organizations. Funds translation services for member libraries' communications collateral into other languages.
- 7. *Information Technology* (184-971040): Provides countywide internet access for the public in member libraries, time and print management for public internet stations, security and other key network infrastructure, and support. Provides database administration for the integrated library system and data analysis. Manages the public-facing portal to countywide resources at wccls.org and internal web infrastructure to connect the Cooperative. Provides regular and emergency network support for libraries. Manages Information Technology (IT) hardware, software, and support for all WCCLS programs and West Slope Community Library.

		Adopted	Modified	Proposed	Change
Program Description		2022-23	2022-23	2023-24	\$ %
Administration	\$	44,526,475	44,526,475	44,324,327	(202,148) 0%
Countywide Collections		4,673,164	4,673,164	-	(4,673,164) -1009
ILS & Technical Services		1,194,523	1,194,523	-	(1,194,523) -1009
Strategic Partnerships		925,736	925,736	656,263	(269,473) -29%
Operations		848,944	848,944	6,690,756	5,841,812 6889
Marketing & Communications		898,662	898,662	759,759	(138,903) -15%
Information Technology	_	1,975,696	1,975,696	2,046,847	71,151 4%
	Total _	55,043,200	55,043,200	54,477,952	(565,248) -1%
by Category					
Taxes		16,527,805	16,527,805	16,399,313	(128,492) -1%
Miscellaneous		21,600	21,600	21,800	200 1%
Operating Transfers In	_	24,068,400	24,068,400	22,370,686	(1,697,714) -7%
	Total Revenues _	40,617,805	40,617,805	38,791,799	(1,826,006) -4%
Personnel Services		5,083,839	5,083,839	5,127,674	43,835 1%
Materials & Services		33,842,781	33,842,781	34,663,876	821,095 2%
Other		1,100	1,100	1,100	- 0%
Interdepartmental		810,763	810,763	(11,552)	(822,315) -1019
Operating Transfers Out		1,062,713	1,062,713	988,323	(74,390) -7%
Capital Outlay	_	30,000	30,000	-	(30,000) -1009
	subtotal	40,831,196	40,831,196	40,769,421	(61,775) 0%
Contingency	_	14,212,004	14,212,004	13,708,531	(503,473) -4%
	Total Expenditures _	55,043,200	55,043,200	54,477,952	(565,248) -1%
	Revenues under Expenditures	(14,425,395)	(14,425,395)	(15,686,153)	(1,260,758) 9%
Fund Equity		14,425,395	14,425,395	15,686,153	1,260,758 9%
	– Ending Fund Balance _	<u> </u>	•	-	<u> </u>
FTE's	_	38.00	38.00	37.00	(1.00) -3%

### **Budget Analysis:**

Revenues decrease \$1,826,006 (4%). Contingency decreases \$503,473 (4%). Beginning fund balance increases \$1,260,758 (9%).

Library Levy tax revenue decreases by \$128,492 (1%) due to projected decreases in assessed value.

Miscellaneous revenues increase slightly due to an anticipated increase in donations.

Operating transfers in from the General Fund decreases by \$1,697,714 (7%).

Personnel Services expenditures increase due primarily to salaries, retirement costs, and health benefits. The full-time equivalent total decreases from 39.20 FTE to 37.00 FTE. The reduction in the number of FTE is the result of an organizational restructuring and constrained General Fund revenue. The reduction in FTE and reduction of the General Fund transfer requires the department to prioritize foundational infrastructure for our Cooperative system, core aspects of library service delivery, and services that create more equitable access for people who encounter barriers to library service.

Materials and Services expenditures increase \$821,095 (2%) due primarily to Internal Service Funds (County Cost Allocation Plan \$947,856) moving from the interfund expenditures category and to changes in the County's cost allocation method as further described in the Budget Message. Due to constrained General Fund revenue, the General Fund transfer is reduced and Cooperative partner city and nonprofit libraries receive a 1% annual operational increase. The current intergovernmental agreement with partner agencies allows for a 3% annual operational increase, should County revenue be able to sustain that level. Receiving a 1% increase when personnel and materials costs are rising at greater rates could result in a reduction in staffing and/or hours of operation at member libraries.

Books, subscriptions and publications expenditures decrease. Countywide digital book purchases are reduced by 8% from FY 2022-23 levels or \$325,354 in the Operations program (971030-51275). This may increase patron wait times for digital books and will reduce video content available to stream each month. The popular materials \$4,600 (971030-51210) and \$29,782 (971030-51275) budget will be eliminated. This will increase patron wait times for physical books. Professional development book purchases are reduced by 50% or \$500 (971030-51275), the number of books purchased as an alternative for interlibrary loan are reduced \$210 (971030-51275), and wifi hotspots for offsite events are reduced \$800 (971030-51305). These reductions do not eliminate any programs, but reduce their capacity.

The Marketing and Communications program branded educational and promotional giveaway items is reduced by \$8,494 (971035-51300). This will reduce the number of branded items to give away at community events. The external graphic design services \$3,808 budget (971035-51285) and the internal graphic design services \$3,000 budget (971035-53055) will be eliminated. These reductions can be absorbed by the addition of a graphic design professional. The printing budget available for educational print pieces for distribution at libraries, community partners, and events is reduced by \$2,000 (971035-51300).

Investments that create more equitable access for people who encounter barriers to library service are maintained. These include translation and interpretation services, library mail service for people with disabilities, books for people in custody, and digital books in Spanish and other languages spoken in the community.

Interdepartmental expenditures decrease (101%) due to Internal Service Funds (County Cost Allocation Plan) moving to the materials and services category.

The Administration program (971005-54340) transfer to Fund 185 to operate the West Slope Community Library is reduced by 7%, to \$988,323 from \$1,062,713. As a result of this reduced transfer, West Slope Community Library will eliminate two part-time positions, equivalent to 1.00 FTE. This may result in a reduction of hours of operation for the public. West Slope Community Library will also reduce their library materials (collection) budget by \$5,154.

West Slope Community Library (WSCL) provides service for residents in the unincorporated West Slope/Raleigh Hills area, including library materials, customer service, story times and other events. Primary revenue source is a transfer from Fund 184 County Cooperative Library Services which is part of the operational funding distribution for all WCCLS member libraries. The West Slope Community Library Advisory Board is appointed by the Washington County Board of Commissioners, and the nonprofit Friends of the West Slope Library provide additional financial support to WSCL.

1. **West Slope** (185-971015): Provides service for residents in the unincorporated West Slope/Raleigh Hills area, including library materials, customer service, story times and other events for all ages.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
West Slope	\$	1,707,412	1,707,412	1,851,858	144,446	8%
	Total	1,707,412	1,707,412	1,851,858	144,446	8%
by Category						
Intergovernmental		2,455	2,455	2,455	-	0%
Miscellaneous		11,350	11,350	15,700	4,350	38%
Operating Transfers In		1,062,713	1,062,713	988,323	(74,390)	-7%
	Total Revenues	1,076,518	1,076,518	1,006,478	(70,040)	-7%
Personnel Services		060 603	060 603	067.242	(2.260)	00/
		969,603	969,603	967,343	(2,260)	0%
Materials & Services		121,350	121,350	252,732	131,382	108%
Other		200	200	300	100	50%
Interdepartmental	<del>-</del>	132,519	132,519	(3,603)	(136,122)	-103%
Contingency	subtotal	<b>1,223,672</b> 483,740	<b>1,223,672</b> 483,740	<b>1,216,772</b> 635,086	<b>(6,900)</b> 151,346	<b>-1%</b> 31%
	Total Expenditures	1,707,412	1,707,412	1,851,858	144,446	8%
	Revenues under Expenditures	(630,894)	(630,894)	(845,380)	(214,486)	34%
Fund Equity		630,894	630,894	845,380	214,486	34%
	Ending Fund Balance				-	
FTE's	_	10.00	10.00	9.00	(1.00)	-10%

### **Budget Analysis:**

Revenues decrease \$70,040 (7%). Expenditures, excluding Contingency, decrease \$6,900 (1%). Contingency increases \$151,346 (31%). Beginning fund balance increases \$214,486 (34%).

No change in intergovernmental revenues. Ready to Read grants funds are anticipated to be received from the State Library of Oregon.

Miscellaneous revenues increase by \$4,350 (38%) due to an anticipated increase in donations.

The transfer from the Cooperative Library (Fund 184) to operate the West Slope Community Library is reduced by 7%, to \$988,323 from \$1,062,713.

A personnel services increase due primarily to salaries, retirement costs and health benefits is offset by the elimination of two part-time positions equivalent to 1.00 full-time equivalent, due to the reduced transfer from the Cooperative Library. This may result in a reduction of hours of operation for the public. The total FTE decreases from 10.00 FTE to 9.00 FTE.

Materials and Services expenditures increase \$131,382 (108%) due to Internal Service Funds (County Cost Allocation Plan \$175,778) moving from the interfund expenditures category. Reductions of \$9,242 in supplies and software. West Slope Community Library will also reduce their library materials (collection) budget by \$5,154.

Other expenditures increase due to more bank service charges from additional patron fee transactions.

Interdepartmental expenditures decrease (103%) due to Internal Service Funds (County Cost Allocation Plan) moving to the materials and services category.

The fund balance target is a minimum of three months of total annual expenditures. The goal is to ensure sustainable operations that will meet community needs.

### County Fair Complex 200-9810

Westside Commons (formerly the Fair Complex and Fairgrounds), is the nearly 100-acres owned by Washington County and is home of the Wingspan Event & Conference Center (WECC) and the annual Washington County Fair. In addition to the County Fair, Westside Commons hosts a variety of events throughout the year. The County oversees the management, maintenance, and marketing of Westside Commons including the WECC. During the period of the annual County Fair, the Fair Board, appointed by the Washington County Board of Commissioners, operates under a Memorandum of Understanding and Oregon Revised Statute 565 to provide fiscal and operational oversight on production of the County Fair program.

- Fairgrounds Operations (200-981005): Fund 200 includes three programs; Operation of the Fairgrounds portion of Westside Commons; the annual County Fair, and Fairgrounds Capital Improvements. The Wingspan Event & Conference Center is its own fund (435).
- 2. **Annual County Fair** (200-981010): This program accounts for all the activities associated with the annual County Fair that are planned, prepared and produced by staff under the direction of the Fair Board per Oregon Revised Statue 565 and the Fair and Fairgrounds Agreement between the Fair Board and the Washington County Board of Commissioners.
- 3. *Fair Complex Capital Improvements* (200-981030): This program accounts for Capital Improvements Maintenance Plan projects and other major facilities needs for the Fairgrounds portions of Westside Commons.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Fairgrounds Operations	\$	3,311,703	3,311,703	3,913,189	601,486	18%
Annual County Fair		1,918,581	1,918,581	2,126,301	207,720	11%
Fair Complex Capital Improvements		150,000	150,000	830,500	680,500	454%
	Total	5,380,284	5,380,284	6,869,990	1,489,706	28%
by Category						
Taxes		1,710,029	1,710,029	1,834,000	123,971	7%
Intergovernmental		53,166	53,166	53,166	-	0%
Charges for Services		1,005,000	1,005,000	931,000	(74,000)	-7%
Miscellaneous		430,000	430,000	827,277	397,277	92%
	Total Revenues	3,198,195	3,198,195	3,645,443	447,248	14%
Personnel Services		718,210	718,210	1,083,081	364,871	51%
Materials & Services		1,168,154	1,168,154	1,369,468	201,314	17%
Other		661,500	661,500	749,500	88,000	13%
Interdepartmental		167,446	167,446	(3,603)	(171,049)	-102%
Capital Outlay		100,000	100,000	830,500	730,500	731%
Contingency	subtotal	<b>2,815,310</b> 2,564,974	<b>2,815,310</b> 2,564,974	<b>4,028,946</b> 2,841,044	<b>1,213,636</b> 276,070	<b>43%</b> 11%
• •						
lo	tal Expenditures	5,380,284	5,380,284	6,869,990	1,489,706	28%
Revenues over / (und	er) Expenditures	(2,182,089)	(2,182,089)	(3,224,547)	(1,042,458)	48%
Fund Equity		2,182,089	2,182,089	3,224,547	1,042,458	48%
Endi	ng Fund Balance					

FTE's 6.40 6.40 10.40 4.00 63%

### **Budget Analysis:**

Revenues increase \$447,248 (14%). Expenditures, excluding Contingency, increase \$1,213,636 (43%). Contingency increases \$276,070 (11%). Beginning fund balance increases \$1,042,458 (48%).

11% of the Transient Lodging Tax (TLT) is directed to the Fair and Fairgrounds by ordinance. Similar to previous years, 75% of the collected TLT received by the Fair and Fairgrounds is budgeted to Fairground's operations, and 25% is budgeted to the annual County Fair.

Most personnel costs for Westside Commons are split between two of Fund 200's programs; Fair Complex (981005) and Annual County Fair (981010), and the Wingspan Event & Conference Center (WECC) Fund 435. Personnel expenditures increase due to the reinstatement of six (6) positions to support Fairgrounds Maintenance & Event Operation, and the Annual County Fair, returning staffing to nearly pre-pandemic levels and supporting maintenance operations at the Fair and Fairgrounds.

### **Fairgrounds Operations**

The Fairgrounds portion of Westside Commons continues to serve as an important community resource offering low-cost rentable space, shelter space for the houseless, and in times of extreme weather and disasters, sheltering for people and animals/livestock. Revenue increases as event operations resume and interest and TLT collection increases over the prior year budget. Materials & Services increase and Interfund expenses decrease due to changes in the county's cost allocation method as further described in the Budget Message.

Contingency for the fund is held in this program and increases over the prior year's budget. The target for Contingency in this fund is \$1 million. This is a budgetary reserve set aside for future or unforeseen facility emergencies or budget shortfalls from the County Fair.

#### **Annual County Fair**

Serving over 150,000 community members annually, the Fair Board budget continues free admission, free entertainment, space for local businesses to interact and sell their products and services to the community, and funding to 4-H & Future Farmers of America allowing these important youth development programs a place to showcase their livestock and education projects. The budget also maintains the investments in language translation, equity and sustainability efforts.

In 2021 the Fair transitioned from a 4-day event to a 10-day event, which allows the opportunity to generate additional revenue.

#### Capital Improvements

\$800,000 is budgeted in Capital Outlay for replacement of the Fairgrounds areas of Westside Common's perimeter fencing. The Fairgrounds has been awarded a "Fairgrounds Capital Improvement Grant" from Business Oregon in the amount of \$277,777 toward the fence replacement project.

## Transient Lodging Tax 240-1655

This fund accounts for the Transient Lodging Tax which is a tax collected from lodging guests (daily or weekly renters at hotels, motels and other lodgings establishments). This tax was created in 1972. Effective July 1, 2006 the tax rate within Washington County increased to 9%. Of the total tax collected, 5% is returned to the lodging operators, on-line travel companies and Airbnb as a service fee for collection expenses.

The balance of the tax is distributed as follows: 26% to the Washington County Visitors Association, 28% to the Washington County General Fund, 11% to the Washington County Fair Complex, 7% to the Event Center and 28% is split amongst the cities within Washington County.

This organization unit houses those revenues generated by lodging tax that is tourism-dedicated (33% of total). The following programs reflect the County's expanded role in facilitating tourism development:

- 1. **Targeted Tourism** (240-165505): This Program houses revenues from the two-ninths lodging tax increment approved by voters in 2006. These funds must be used consistent with the definitions of "tourism facilities" and "tourism promotion" as put forth in state law.
- 2. *Flexible Tourism* (240-165510): This program houses revenues from the one-ninth lodging tax increment approved by voters in 1985. The County or its agents retain broad discretion to determine the specific uses for these funds.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Targeted Tourism	\$	2,691,033	2,691,033	3,031,000	339,967	13%
Flexible Tourism		1,315,000	1,315,000	1,513,000	198,000	15%
	Total	4,006,033	4,006,033	4,544,000	537,967	13%
by Category						
Taxes	_	3,985,000	3,985,000	4,544,000	559,000	14%
	Total Revenues	3,985,000	3,985,000	4,544,000	559,000	14%
Materials & Services		3,978,533	3,978,533	4,544,000	565,467	14%
Interdepartmental		27,500	27,500	-	(27,500)	-100%
0. "	subtotal	4,006,033	4,006,033	4,544,000	537,967	13%
Contingency	_	-			-	0%
	Total Expenditures	4,006,033	4,006,033	4,544,000	537,967	13%
	Revenues under Expenditures	(21,033)	(21,033)	_	21,033	-100%
Fund Equity		21,033	21,033	-	(21,033)	
	Ending Fund Balance			-		

### **Budget Analysis:**

Revenues increase \$559,000 (14%). Expenditures increase \$537,967 (13%). Beginning fund balance decreases \$21,033 (100%).

Revenues are returning back to pre-pandemic levels as travel restrictions have been reduced. Total projected revenue is \$3.03M, which is 5% higher than fiscal year 2022-23's mid-year estimates.

The distribution to Washington County Visitor's Association (WCVA) is anticipated to be approximately \$3.0 million. This reflective of the anticipated revenue and will be expended consistent with state law and WCVA's strategic and business plan(s). In providing tourism development services, WCVA will increase economic vitality and provide destination leadership and marketing.

The remaining fund balance is held for future tourism related needs and currently consists of interest earnings from prior years.

### Event Center Operations 435-9840

The Wingspan Event & Conference Center (WECC) is located on the nearly 100-acre property known as Westside Commons (formerly the Fair Complex and Fairgrounds) owned by Washington County. The WECC hosts a variety of events, meetings, conferences, sporting events, trade and consumer shows throughout the year. The County oversees the management, maintenance, and marketing of Westside Commons including the WECC. During the period of the annual County Fair, the WECC is used by the Fair Board, at no cost, per the operating agreement between the Washington County Board of Commissioners and the Fair Board and Oregon Revised Statue 565.

1. **Event Center Operations** (435-984005): This organization unit accounts for all operations, activities and events held at the Wingspan Event & Conference Center (WECC) located at Westside Commons. Westside Commons operations and events (non-WECC), the annual County Fair, and Westside Commons Capital Improvements are a separate County fund/organization unit (200-9810).

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Event Center Operations	\$	2,684,530	2,684,530	3,121,127	436,597	16%
	Total	2,684,530	2,684,530	3,121,127	436,597	16%
by Category						
Charges for Services		210,000	210,000	280,000	70,000	33%
Miscellaneous		766,000	766,000	1,075,000	309,000	40%
Total Re	venues	976,000	976,000	1,355,000	379,000	39%
Personnel Services		743,575	743,575	791,893	48,318	6%
		•	,	•	•	
Materials & Services		445,643	445,643	901,720	456,077	102%
Other		11,000	11,000	11,000	-	0%
Interdepartmental		402,058	402,058	(11,895)	(413,953)	-103%
Capital Outlay		50,000	50,000		(50,000)	-100%
	subtotal	1,652,276	1,652,276	1,692,718	40,442	2%
Contingency		1,032,254	1,032,254	1,428,409	396,155	38%
Total Exper	ditures	2,684,530	2,684,530	3,121,127	436,597	16%
Revenues under Exper	ditures	(1,708,530)	(1,708,530)	(1,766,127)	(57,597)	3%
Fund Equity		1,708,530	1,708,530	1,766,127	57,597	3%
Ending Fund B	Balance		-		•	
FTE's		6.20	6.20	6.60	0.40	6%

### **Budget Analysis:**

Revenues increase \$379,000 (39%). Expenditures, excluding Contingency, increase \$40,442 (2%). Contingency increases \$396,155 (38%). Beginning fund balance increases \$57,597 (3%).

#### Revenue

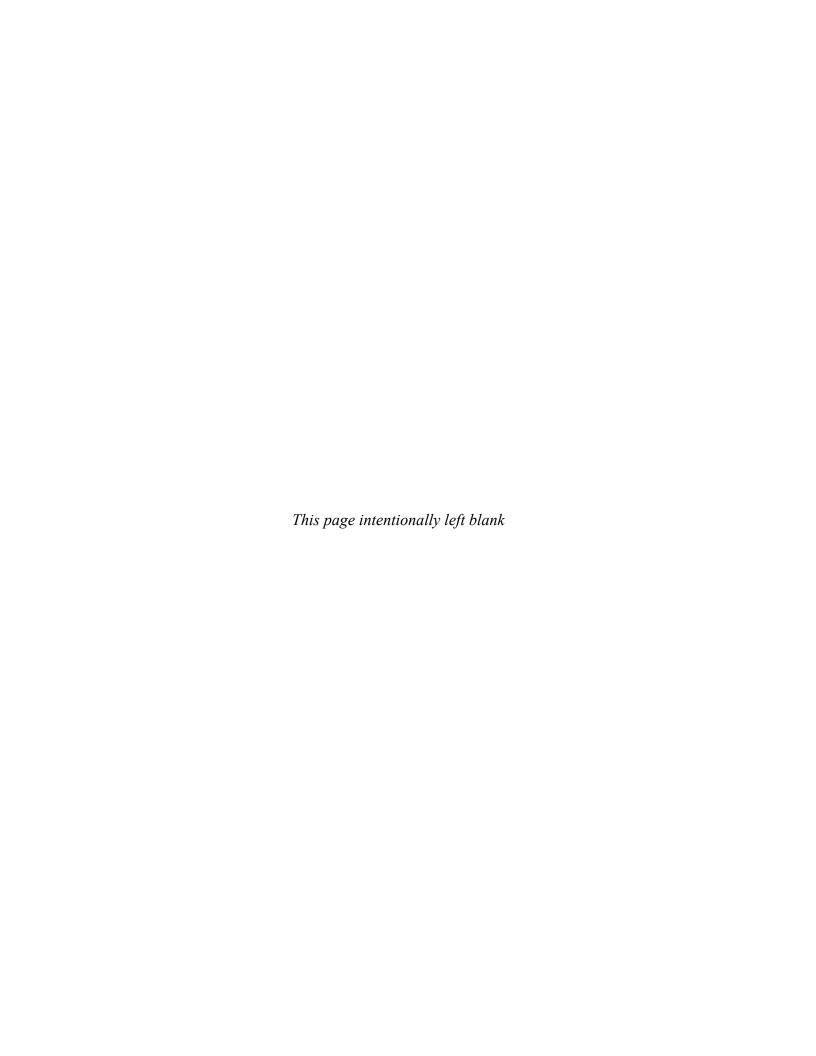
Revenue is generated entirely by facility use agreements and parking, food & beverage, and equipment rental income. Revenue is anticipated to increase from the prior fiscal year as events return post-pandemic. Revenue estimates are based on the current business plan operating forecast.

#### Expenditures:

Personnel Services costs increase due to the filling of vacant positions. Materials and Services increase primarily due to a change to the Washington County Cost Allocation Plan (CAP) effective fiscal year 2023-24. The change has resulted in reallocated costs across the County. Please refer to the Budget Message for more information. Materials and Services expenditures also increase to support event operations which includes investments in language services. Interdepartmental expenditures decrease with the relocation of CAP costs.

#### Contingency

The WECC's original business plan included contingency ("seed funding") provided in FY 2019-20, allowing for a three-year ramp up of a portfolio of events before reaching full financial sustainability. The transfer of \$1.5 million from Gain Share dollars in FY 2020-21, originally set aside for the WECC, preserved the fund balance during COVID-19 shutdowns. Due to continued and diligent efforts to limit spending the beginning fund balance and contingency are anticipated to increase. As an enterprise fund, it is important to maintain a healthy budgetary reserve for fluctuations in the event market, economic downturns and lean operating years.





# Non-departmental

Non-departmental	100-1620
General Fund Contingency	100-1630
Community Network	100-1696

# NON-DEPARTMENTAL

Non-departmental encompasses all countywide miscellaneous expenditures that are not attributable to a department as well as the General Fund reserves; these budgets do not include any full-time equivalent positions.

		Adopted	Modified	Proposed	Change	
Organization Unit		2022-23	2022-23	2023-24	\$	%
Non-departmental	\$	284,450	284,450	191,173	(93,277) -	-33%
General Fund Contingency		30,126,975	29,792,096	33,736,152	3,944,056	13%
Community Network		825,820	825,820	480,294	(345,526)	-42%
	Totals	31,237,245	30,902,366	34,407,619	3,505,253	11%
by Category						
Materials & Services		184,450	184,450	196,766	12,316	7%
Other		925,820	925,820	422,547	(503,273) -	-54%
Operating Transfers Out	\$	-	-	52,154	52,154	0%
Contingency	subtotal	<b>1,110,270</b> 30,126,975	<b>1,110,270</b> 29,792,096	<b>671,467</b> 33,736,152	(,,	<b>-40%</b> 13%
Contingency	_		11			
	Total Expenditures	31,237,245	30,902,366	34,407,619	3,505,253	11%
	General Fund Subsidy \$	31,237,245	30,902,366	34,407,619	3,505,253	11%

This organization unit accounts for memberships, services provided by other organizations and contributions to other agencies.

1. **Non-departmental** (100-162005): Expenditures include County membership dues, professional services, services provided by other organizations and contributions to other agencies, including, but not limited, to the following: 1) Association of Oregon Counties; 2) National Association of Counties; and 3) Westside Transportation Alliance.

		Adopted	Modified	Proposed	Change
Program Description	_	2022-23	2022-23	2023-24	\$ %
Non-departmental	\$	284,450	284,450	191,173	(93,277) -33%
	Total	284,450	284,450	191,173	(93,277) -33%
by Category					
Materials & Services		184,450	184,450	191,173	6,723 4%
Other	<u> </u>	100,000	100,000	<u> </u>	(100,000) -100%
	Total Expenditures	284,450	284,450	191,173	(93,277) -33%
	General Fund Subsidy	284,450	284,450	191,173	(93,277) -33%

### **Budget Analysis:**

Expenditures decrease \$93,277 (33%). General Fund subsidy decreases \$93,277 (33%).

Materials and Services increased due to internal allocated costs to Non-departmental. In prior years, the County did not charge allocated costs to General Fund Departments. Other Special Expenditures decreased by \$100,000 due to the elimination of the Community Services Fund.

Non Departmental Expenditure Details									
Description	FY 2022-23 Modified	FY 2023-24 Proposed	\$ Change	% Change					
Association of Counties Dues	160,000	160,000	_	0%					
Assoc. of Oregon & California Counties	3,700	3,700	-	0%					
Nat'l Assoc. of County Organizations	9,500	9,500	_	0%					
GARE membership	5,000	5,000	-	0%					
Westside Transportation Alliance Dues	3,750	3,750	_	0%					
Miscellaneous Membership Dues	2,500	2,500	7/4	0%					
Cost Allocation Plan	-	6,723	6,723	0%					
Board of Commssioner Allocations	100,000	-	(100,000)	-100%					
Totals	\$ 284,450	\$ 191,173	\$ (93,277)	-33%					

# General Fund Contingency 100-1630

The beginning fund balances from the General Fund and Revenue Stabilization Fund comprise the General Fund reserve, a critical and core element of the County's financial planning and fiscal stability. The reserve serves many purposes including contributing to the preservation of the County's bond rating, meeting cash-flow requirements, accommodating cyclical variations in revenues, providing for unanticipated, intermittent or future planned expenditures and minimizing the need to rely on General Fund local operating levies for the long-term sustainability of programs and services.

1. **Contingency** (100-163005): Program provides separate accounting for contingency funds that are available to other County General Fund organization units.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Contingency	\$	30,126,975	29,792,096	33,736,152	3,944,056	13%
	Total	30,126,975	29,792,096	33,736,152	3,944,056	13%
by Category						
Contingency		30,126,975	29,792,096	33,736,152	3,944,056	13%
	Total Expenditures	30,126,975	29,792,096	33,736,152	3,944,056	13%
	General Fund Subsidy \$_	30,126,975	29,792,096	33,736,152	3,944,056	13%

### **Budget Analysis:**

General Fund Contingency is \$33,736,152. The Board of Commissioner's goal is to maintain the General Fund's fund balance at 15% of net revenues as a minimum, with a goal of 20% of net revenues, which is slightly higher than the recommended contingency of four (4) months of the projected Current Property Taxes. These funds are held to assist with Operating expenditures in future years to provide stability in funding government services.

# Community Network 100-1696

This organization accounts for funds that the County contributes as it partners with various organizations to address community needs.

1. **Community Network** (100-169605): Program accounts for General Fund contributions to various not for profit community organizations.

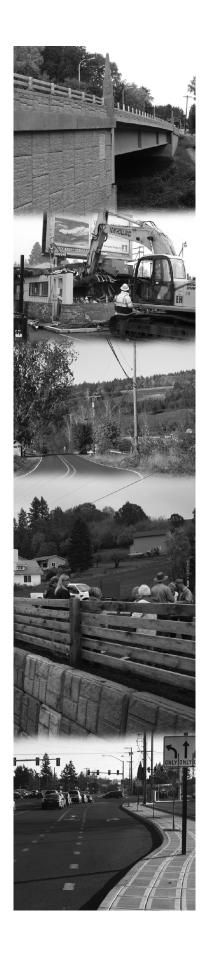
A		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Community Network	\$	825,820	825,820	480,294	(345,526)	-42%
	Total	825,820	825,820	480,294	(345,526)	-42%
by Category						
Materials & Services	\$	-	-	5,593	5,593	0%
Other		825,820	825,820	422,547	(403,273)	-49%
Operating Transfers Out			-	52,154	52,154	0%
	Total Expenditures	825,820	825,820	480,294	(345,526)	-42%
	General Fund Subsidy \$	825,820	825,820	480,294	(345,526)	-42%

### **Budget Analysis:**

Expenditures decrease \$345,526 (42%). General Fund subsidy decreases \$345,526 (42%).

Materials & Services expenditures increase due to the addition of internal allocated costs to Community Network. In prior years, the County did not charge allocated costs to General Fund Departments. Contributions to Other Agencies decrease due to reductions in amounts allocated to building maintenance and other services.

Community Network Expenditure Details							
Description	FY 2022-23 Modified	FY 2023-24 Proposed	\$ Change	% Change			
211 Information	75,808	37,904	(37,904)	-50%			
Bienestar / Housing Development Center partnership	9,308	4,654	(4,654)	-50%			
Centro Cultural	47,308	35,481	(11,827)	-25%			
Community Action Organization	113,808	85,356	(28,452)	-25%			
Community Housing Fund	104,308	52,154	(52,154)	-50%			
Community Partners for Affordable Housing	9,308	4,654	(4,654)	-50%			
United Way of the Columbia Willamette (Volunteer Clearing House)	33,058	16,529	(16,529)	-50%			
Vision Action Network	134,708	67,354	(67,354)	-50%			
Building Maintenance Fund: Centro Cultural	23,558	2	(23,558)	-100%			
Building Maintenance Fund: Boys & Girls Aid (Safe Place)	14,058	-	(14,058)	-100%			
Building Maintenance Fund: Community Action Organization	23,558	_	(23,558)	-100%			
Building Maintenance Fund: Domestic Violence Resource Center	14,058	2	(14,058)	-100%			
Building Maintenance Fund: Family Promise of Washington County	2,183	_	(2,183)	-100%			
Building Maintenance Fund: Good Neighbor Center	14,058	_	(14,058)	-100%			
Building Maintenance Fund: Washington County Museum Historical Society	23,558	-	(23,558)	-100%			
Regional Arts & Culture Council, Tualatin Valley Creates, Young Audiences	183,175	170,615	(12,560)	0%			
Cost Allocation Plan	2	5,593	5,593	100%			
Totals	\$ 825,820	\$ 480,294	\$ (351,119)	-42%			



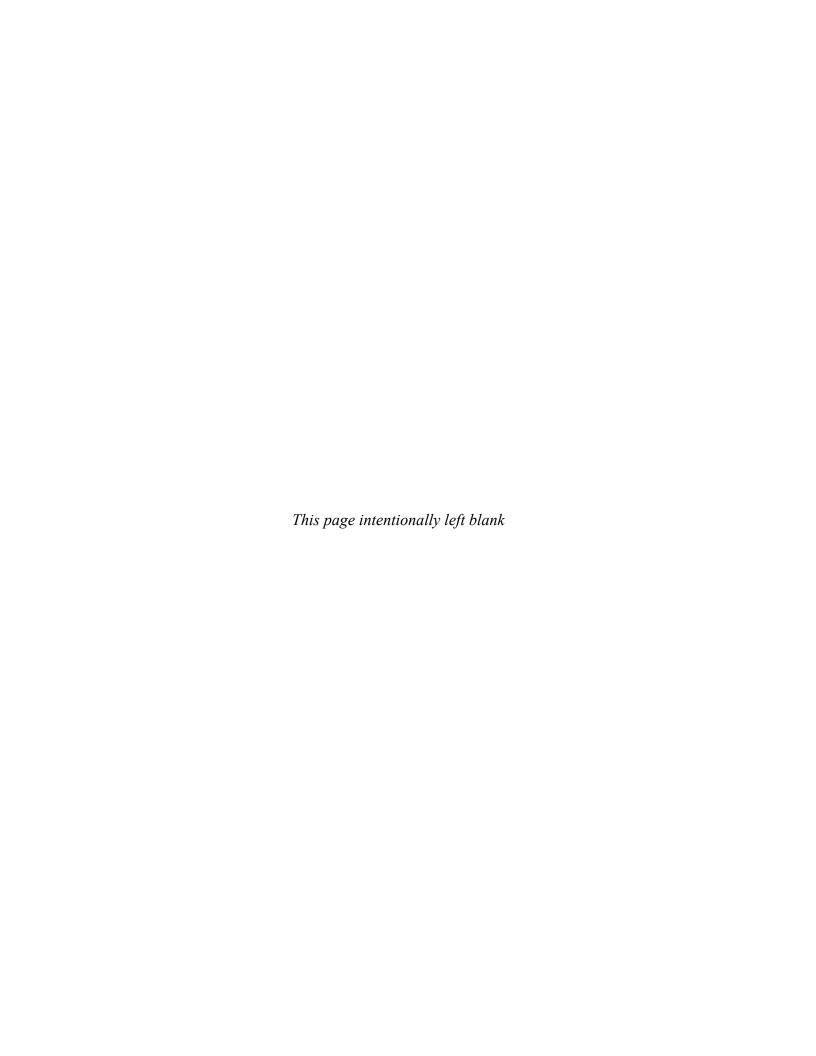
# Capital

2016 FF&C Facilities Capital Projects	353-3580
ITS Capital Projects	354-3580
Facilities Park SDC	355-3580
Facilities Capital Projects	356-3580
Parks & Open Spaces Opportunity	357-3580
Emergency Communications System	359-3580
Event Center	380-9820
Major Streets Transportation Improvement Program (MSTIP)	362-6065
Road Capital Projects	368-6065
Transportation Development Tax	374-6065
North Bethany SDC	376-6065
Bonny Slope West SDC	378-6065

The Capital budget is comprised of Facilities & Technology and Transportation projects. Capital expenditures may include the purchase of land, contractual services for environmental impact analysis, engineering and design, hardware, costs associated with implementing new software and project management.

	Adopted	Modified	Proposed	Change	
Organization Unit	2022-23	2022-23	2023-24	\$	%
2016 FF&C Facilities Capital Projects	2,185,253	2,185,253	2,161,844	(23,409)	-1%
ITS Capital Projects	8,672,520	8,672,520	8,676,075	3,555	0%
Facilities Park SDC	170,480	170,480	235,046	64,566	38%
Facilities Capital Projects	41,968,810	41,968,810	46,073,474	4,104,664	10%
Parks & Open Spaces Opportunity	336,285	336,285	332,274	(4,011)	-1%
Emergency Communications System	3,117,914	6,650,494	3,986,680	(2,663,814)	-40%
Event Center	-	2,922,096	2,881,926	(40,170)	-1%
subtotal - Facilities & Technology _	56,451,262	62,905,938	64,347,319	1,441,381	2%
Major Streets Transportation Improvement Program (MSTIP)	166,622,903	166,622,903	153,545,427	(13,077,476)	-8%
Road Capital Projects	38,023,230	38,023,230	31,351,188	(6,672,042)	
Transportation Development Tax	43,616,983	43,616,983	46,386,436	2,769,453	6%
North Bethany SDC	2,401,457	2,401,457	900,000	(1,501,457)	-63%
Bonny Slope West SDC	6,033,871	6,033,871	5,204,951	(828,920)	-14%
subtotal - Transportation	256,698,444	256,698,444	237,388,002	(19,310,442)	-8%
Totals §	313,149,706	319,604,382	301,735,321	(17,869,061)	-6%

		Adopted	Modified	Proposed	Change	
Category Description		2022-23	2022-23	2023-24	\$	%
Intergovernmental	9	49,518,116	49,518,116	37,771,035	(11,747,081)	-24%
Charges for Services		6,501,432	6,501,432	5,999,484	(501,948)	-8%
Interdepartmental		33,252,423	33,252,423	36,706,644	3,454,221	10%
Miscellaneous		1,686,306	4,587,306	63,000	(4,524,306)	-99%
Operating Transfers In	_	60,432,776	60,432,776	76,300,038	15,867,262	26%
	Total Revenues	151,391,053	154,292,053	156,840,201	2,548,148	2%
		000 454 000	044 007 400	040 000 755	(00.040.054)	100/
Materials & Services		238,454,826	241,987,406	213,638,755	(28,348,651)	
Other		3,000	3,000	2,000	(1,000)	
Interdepartmental		10,271,619	10,271,619	8,723,068	(1,548,551)	-15%
Operating Transfers Out		7,050,463	7,050,463	16,965,599	9,915,136	141%
Capital Outlay	_	54,607,293	57,529,389	55,822,517	(1,706,872)	-3%
0. "	subtotal	310,387,201	316,841,877	295,151,939	(21,689,938)	
Contingency	-	2,762,505	2,762,505	6,583,382	3,820,877	138%
	Total Expenditures _	313,149,706	319,604,382	301,735,321	(17,869,061)	-6%
Revenues under Expenditures		(161,758,653)	(165,312,329)	(144,895,120)	20,417,209	-12%
Fund Equity	_	161,758,653	165,312,329	144,895,120	(20,417,209)	
	Ending Fund Balances	-				



The 2016 FF&C Facilities Capital Projects fund accounts for bond proceeds from the full faith and credit borrowing for facilities capital projects.

1. **Projects for FF&C Funding** (353-358037): Program accounts for the financial activities related to the management of 2016 bond proceeds for facilities capital projects.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Projects for FF&C Funding	\$	2,185,253	2,185,253	2,161,844	(23,409)	-1%
	Total	2,185,253	2,185,253	2,161,844	(23,409)	-1%
by category	_					
Capital Outlay	_	985,253	985,253	961,844	(23,409)	-2%
Contingency	subtotal	<b>985,253</b> 1,200,000	<b>985,253</b> 1,200,000	<b>961,844</b> 1,200,000	(23,409) -	<b>-2%</b> 0%
	Total Expenditures	2,185,253	2,185,253	2,161,844	(23,409)	-1%
	Revenues under expenditures	(2,185,253)	(2,185,253)	(2,161,844)	23,409	-1%
Fund Equity		2,185,253	2,185,253	2,161,844	(23,409)	-1%
	Ending Fund Balance \$		-			

### **Budget Analysis:**

Expenditures, excluding Contingency, decrease \$23,409 (2%). Beginning fund balance decreases \$23,409 (1%). In accordance with county budget guidance, interest earning projections are not included in the proposed budget. Additionally, no new resources have been identified for allocation to this fund, resulting in a zero impact to revenue.

A slight decrease in expenditures is the result of a lower beginning fund balance to start fiscal year 2022-23. Resources are held in the account for use toward future project allocations.

			Prior Years	2022-23	2023-24
Description		Resources	Summary	Estimate	Budget
Beginning Fund Balance			69,524,997	2,119,344	2,161,844
Bond Proceeds	,=	32,895,477			
Interest Revenue			723,128	42,500	
Total Resources		32,895,477	70,248,125	2,161,844	2,161,844
Description		Project Cost Estimates	Prior Years Summary	2022-23 Estimate	2023-24 Budget
Public Services Building Seismic	\$	9,000,000	10,573,123	0.40	
Public Safety Training Center		9,343,746	11,310,686		
Law Enforcement Facilities		4,000,000	2,600		
Buildings on Downtown Campus	30	5,000,000	5,178,337		
Hagg Lake Road		1,900,000	1,900,000		
Blanton Property			2,000,000		
HHS Relocation (SCE)			333,888		
Building Improvement Projects (in various planning stages)	86				961,844
Contingency		3,516,067			1,200,000
Total General Facilities Projects		32,759,813	31,298,634	25	2,161,844
Closing Costs		135,664			
Total Expenditures	\$	32,895,477	31,434,351	36. <del>4</del> 0	2,161,844
Resources less expenditures = Ending Fund Balance		0 <b>.</b>		2,161,844	15

The Information Technology Services (ITS) Division provides comprehensive technology services to Washington County departments and offices. The capital budget for ITS is divided into functional focus areas within the division: The Office of the Chief Information Officer; Technical Services; Infrastructure Services; Enterprise Applications & Solutions; Security; and Land, Spatial & Digital.

- 1. *ITS Capital Land, Spatial, and Digital* (354-358080): This program supports internet and intranet technologies, land-oriented and engineering, and Geographic Information Systems (GIS) mapping related systems and services. Projects included in this program relate to Washington County websites and digital experience, Permitting and Taxation, and GIS.
- 2. ITS Capital Enterprise Application & Engineering (354-358081): This program is responsible for targeted implementations of new line-of-business applications for County departments along with enterprise-wide solutions for general use. Projects in this program may include cloud-based and on-premise applications as well as consulting and enhancement of existing tools and applications. Typical projects in this area would include initiatives to enhance transparency, add staff capabilities and modernize existing application systems.
- 3. *ITS Capital Client Services* (354-358082): This program supports standard client software and computer hardware for all County employees. Projects in this program include enhancements to staff capabilities, desktop application life cycle management, and innovations to better serve county staff and the public.
- 4. *ITS Capital Security* (354-358083): This program is responsible for the County's enterprise security solutions, products and services. Projects in this program include enhancements to security and compliance related initiatives to better serve county staff and the public.
- 5. *ITS Capital Office of the Chief Information Officer (CIO)* (354-358084): This program focuses on projects requiring support across all functional areas of ITS. Projects in this program relate to general compliance, business continuity, Equity, Diversity, and Inclusion, as well as general leadership.
- 6. *ITS Capital Infrastructure Services* (354-358085): This program supports network, server, storage, virtualization, cloud and voice infrastructure needed to support all other digital functions for ITS and the County. Projects in this program include the lifecycle management of the hardware and software necessary to support county operations as well as new and innovative technologies that further the county mission.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
ITS Capital Land, Spatial, and Digital	\$	882,940	882,940	747,292	(135,648)	-15%
ITS Capital Enterprise Application & Engineering		2,817,477	2,817,477	2,972,520	155,043	6%
ITS Capital Client Services		(435,172)	(435,172)	917,359	1,352,531	-311%
ITS Capital Security		-	-	102,500	102,500	0%
ITS Capital Office of the Chief Information Officer (CIO)		3,356,615	3,356,615	1,713,404	(1,643,211)	-49%
ITS Capital Infrastructure Services		2,050,660	2,050,660	2,223,000	172,340	8%
Total	ı	8,672,520	8,672,520	8,676,075	3,555	0%
by category						
Interdepartmental		1,813,065	1,813,065	1,371,395	(441,670)	-24%
Operating Transfers In		2,015,000	2,015,000	2,545,729	530,729	26%
Total Revenues	<u> </u>	3,828,065	3,828,065	3,917,124	89,059	2%
Capital Outlay		7,956,780	7,956,780	6,316,124	(1,640,656)	-21%
Contingency	ı	7,956,780	7,956,780	<b>6,316,124</b> 2,359,951	<b>(1,640,656)</b> 1,644,211	<b>-21%</b> 230%
Contingency		715,740	715,740	1		
Total Expenditures	· —	8,672,520	8,672,520	8,676,075	3,555	0%
Revenues under expenditures	3	(4,844,455)	(4,844,455)	(4,758,951)	85,504	-2%
Fund Equity		4,844,455	4,844,455	4,758,951	(85,504)	-2%
Ending Fund Balance	\$ \$				-	

### **Budget Analysis:**

Revenues increase \$89,059 (2%). Expenditures, excluding Contingency, decrease \$1,640,656 (21%). Contingency increases \$1,644,211 (230%). Beginning fund balance decreases \$85,504 (2%).

Total revenue is comprised of General Fund, Special Fund, Gain Share and System Replacement Fund revenues. For fiscal year (FY) 2023-24 total revenue nets an increase of 1.9% representing a reduced General Fund transfer meeting budget cut guidance for FY 2023-24.

Beginning fund balance is projected at \$4,758,951 which represents unfinished projects carrying forward from FY 2022-23. Capital Outlay represents both newly requested projects as well as carryforward projects from prior years, which decreased by 20.8% from FY 2022-23 to FY 2023-24. This decrease is due to a reduced workload in Special Fund budget requests and a 72.7% cut in Capital Projects to meet budget cut guidance.

The net impact to total Capital Expenditures is only a slight decrease of only 1.8% year-to-year, including Contingency. This represents projects anticipated to be carried forward by the end of the fiscal year and funds left in reserve for unanticipated requests.

ITS created a new program in FY 2023-24 to allow for precise accounting in functional areas. This new program is Security (354-358083).

### Fiscal Year 2023-24

	1 10041	Teal ZUZ					
Project Category	Project Description	Beginning Fund Balance	Gain Share	General Fund	System Replacement Fund	Special Funds	Totals
Client Systems & Software	Client hardware/software support including workstation upgrades, monitors, scanners and printers.	\$ 250,000	-	112,449	-	525,910	888,359
Criminal Justice Systems	Hardware/Software to support Criminal Justice and Public Safety.	30,000	125,000	107,717	-	166,073	428,790
Cyber Security & Compliance	Hardware/Software and systems to support County cyber security and compliance efforts. Includes risk assessments and security framework.	-	50,000	27,500	-		77,500
Document Publishing	Hardware/Software to support Document Publishing. Includes Laserfiche enhancements.	50,000	-	1,000	-	1,400	52,400
Engineering System	Hardware/Software to support Engineering Systems. Includes construction management.	-	-	-	-	220,000	220,000
Enterprise Systems	Hardware/Software to support Engineering Systems. Includes support for enhanced constituent engagement and staff productivity.	361,000	50,000	71,220	-	6,250	488,470
Facilities Systems	Hardware/Software to support Facilities Management. Includes attendance tracking and invoice enhancements.	10,000	-	17,000	-	-	27,000
Finance System	Hardware/Software to support Finance. Includes Enterprise Resource Planning (ERP) and WISARD hardware/software support.	469,000	590,000	50,000	50,000	-	1,159,000
GIS	Hardware/Software to support Geographic Information System. Includes aerial imagery.	-	-	28,800	-	137,612	166,412
Infrastructure	Infrastructure to support Enterprise Systems. Includes lifecycle replacement of critical network equipment, server hardware, storage and cloud migration.	984,000	85,000	17,500	750,000	27,500	1,864,000
Other Department Systems	Hardware/Software to support departments not included elsewhere. Includes comprehensive demographic data collection.	245,000	100,000	37,400	-	103,650	486,050
Permitting & Inspection System	Hardware/Software to support Permitting and Inspection systems. Includes code enforcement system.	-	-	-	-	183,000	183,000
Web & Digital Presence	Hardware/Software to support County digital presence. Includes intranet redesign and community engagement tools.	-	-	75,143	200,000	-	275,143
Contingency	Contingency reflects unforeseen projects determined to be carried forward by the end of the current fiscal year as well as a prediction of projects that may be cancelled by County departments and have not yet been redirected.	2,359,951	-	-	-	-	2,359,951
	Total	\$ 4,758,951	1,000,000	545,729	1,000,000	1,371,395	8,676,075

This fund accounts for Systems Development Charges (SDC's) for park capital improvements and was created by the Board of Commissioners in October 2004. Proceeds are to be used for park capital improvements in the Bethany, Cedar Mill and Cooper Mountain areas, in partnership with the Tualatin Hills Parks and Recreation District (THPRD).

1. **Park SDC** (355-358045): This program accounts for the financial activities related to the Park SDC.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Park SDC	\$	170,480	170,480	235,046	64,566	38%
	Total	170,480	170,480	235,046	64,566	38%
by category						
Charges for Services		10,132	10,132	29,484	19,352	191%
	Total Revenues	10,132	10,132	29,484	19,352	191%
	subtotal					0%
Contingency		170,480	170,480	235,046	64,566	38%
	Total Expenditures	170,480	170,480	235,046	64,566	38%
	Revenues under expenditures	(160,348)	(160,348)	(205,562)	(45,214)	28%
Fund Equity		160,348	160,348	205,562	45,214	28%
	Ending Fund Balance \$	-	-	-	-	

### **Budget Analysis:**

Revenues increase \$19,352 (191%). Contingency increases \$64,566 (38%). Beginning fund balance increases \$45,214 (28%).

Program revenue is derived from development activity on lots within the Interim County Park Systems Development Charge (Park SDC) boundary. The revenue estimate for FY 2023-24 assumes revenue from the development of 12 detached single family dwelling units lots during the year. February 2023 data from Metro indicates 56 lots remain vacant in the Park SDC boundary. Since 2018, an average of 12 residential units per fiscal year have been subject to this Park SDC.

All funds in prior years were appropriated and remained unspent. A budgeting change in FY 2021-22 moved all funds into contingency as no funds were expected to be spent in that fiscal year. While no expenditures are planned for FY 2023-24 at this time, it is possible the Board could authorize future expenditures. The County has partnered with Tualatin Hills Park & Recreation District on projects to benefit the Park SDC collection area in the past.

Funding for projects comes from the General Fund, various Special Funds, the Gain Share program and Energy Rebates. Programs have been established to match revenue and expenditures by funding source. A capital project can reflect a new facility, renovation or major maintenance work that increases the value of the facility or extends its useful life. The fund also includes improvements, additions or expansions that change interior space alignment.

- 1. **Facilities Capital Projects** (356-358030): This program accounts for contingency funds and other miscellaneous revenues and expenses that do not fall under a facility capital project in a specific capital program.
- Projects for General Fund (356-358032): This program accounts for the financial activities related to capital
  projects supporting programs associated with core County missions. Funding comes from General Fund
  discretionary revenues.
- 3. **Projects for Special Fund** (356-358033): This program accounts for the financial activities related to capital projects funded by Special Funds, usually provided by Department sources such as dedicated revenue sources, donations or grant funding.
- 4. **Projects for Gain Share** (356-358034): This program accounts for the financial activities related to capital projects specifically approved by the Board for Gain Share Funds.
- 5. **Projects for Energy Savings** (356-358036): This program accounts for the financial activities related to capital projects which are eligible for energy rebates from the Energy Trust of Oregon

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Facilities Capital Projects	\$	-	-	3,983	3,983	0%
Projects for General Fund		9,144,495	9,144,495	7,601,158	(1,543,337)	-17%
Projects for Special Fund		31,515,608	31,515,608	35,335,249	3,819,641	12%
Projects for Gain Share		1,077,537	1,077,537	2,901,914	1,824,377	169%
Projects for Energy Savings		231,170	231,170	231,170	-	0%
	Total	41,968,810	41,968,810	46,073,474	4,104,664	10%
by category						
Intergovernmental		15,000	15,000	15,000	-	0%
Interdepartmental		31,439,358	31,439,358	35,335,249	3,895,891	12%
Operating Transfers In		76,250	76,250	1,920,000	1,843,750	2,418%
	Total Revenues	31,530,608	31,530,608	37,270,249	5,739,641	18%
Materials & Services		_	-	1,914	1,914	0%
Interdepartmental		_	-	3,983	3,983	0%
Capital Outlay		41,568,810	41,568,810	43,551,419	1,982,609	5%
Contingency	subtotal	<b>41,568,810</b> 400,000	<b>41,568,810</b> 400,000	<b>43,557,316</b> 2,516,158	<b>1,988,506</b> 2,116,158	<b>5%</b> 529%
	Total Expenditures	41,968,810	41,968,810	46,073,474	4,104,664	10%
Fund Equity	Revenues under expenditures	<b>(10,438,202)</b> 10,438,202	<b>(10,438,202)</b> 10,438,202	<b>(8,803,225)</b> 8,803,225	<b>1,634,977</b> (1,634,977)	<b>-16%</b> -16%
	Ending Fund Balance \$			-		

### **Budget Analysis:**

Revenues increase \$5,739,641 (18%). Expenditures, excluding Contingency, increase \$1,988,506 (5%). Contingency increases \$2,116,158 (529%). Beginning fund balance decreases \$1,634,977 (16%).

Special funds and General Fund are the primary resources for capital improvement projects housed in Fund 356. General Fund revenue for fiscal year 2023-24 is allocated at \$1,920,000, an increase over fiscal year 2022-23 when no General Fund revenue was allocated due to a countywide effort to conserve resources. Special fund revenues are budgeted to increase 12.4% from \$31,439,358 to \$35,335,249 primarily as the result of property development related to the Health and Human Services establishment of two new centers related to addiction, treatment and triage.

Likewise, the expenditure appropriation increases are primarily related to the proposed special fund center for addiction, triage and treatment and the critical infrastructure projects mentioned above. The county has also established a list of critical facility infrastructure projects, primarily related to 24/7 service operations, including bathroom and dining space restorations as well as jail safety enhancements. Due to limited funding resources, Facilities is proposing to prioritize these projects and expend General Fund revenues for the initial year of project expenditures. Interfund expenditures are also newly allocated to the Facilities Capital fund in fiscal year 2023-24 in support of services provided by eligible county internal service funds.

A summary table of the anticipated fiscal year 2023-24 projects and their funding sources is provided.

This fund accounts for proceeds from the sale of County owned timber property and receipts from the selected harvest. These resources are set aside for greenspace acquisition, County park improvements and maintenance of the timber property.

1. **Greenspace** (357-358035): This program accounts for the financial activities related to greenspace acquisition, park improvements and maintenance of the timber property owned by the County.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Greenspace	\$	336,285	336,285	332,274	(4,011)	-1%
	Total	336,285	336,285	332,274	(4,011)	-1%
by category	_					
Materials & Services		30,000	30,000	30,000	-	0%
Interdepartmental		-	-	47	47	0%
Capital Outlay		30,000	30,000	30,000	-	0%
Contingency	subtotal	<b>60,000</b> 276,285	<b>60,000</b> 276,285	<b>60,047</b> 272,227	<b>47</b> (4,058)	<b>0%</b> -1%
Contingency	Total Expenditures	336,285	336,285	332,274	(4,011)	-1%
	Revenues under expenditures	(336,285)	(336,285)	(332,274)	4,011	-1%
Fund Equity		336,285	336,285	332,274	(4,011)	-1%
	Ending Fund Balance \$					

### **Budget Analysis:**

Contingency decreases \$4,058 (1%). Beginning fund balance decreases \$4,011 (1%).

Revenue is derived primarily from the management of timber on County owned property. In accordance with county budget guidance, interest earning projections are not included in the proposed budget. Additionally, no new resources have been identified for allocation to this fund, resulting in a zero impact to revenue.

A limited portion of the total resources will be appropriated to maintain flexibility in addressing needs that arise for forestry and other miscellaneous program expenses while the remainder will be housed in contingency for future use toward the purchase of land, improvements to parks and timber property. Interfund expenditures are newly allocated to the fund in fiscal year 2023-24 in support of services provided by eligible county internal service funds.

Designated forest properties total 296 acres and include: Timber Road (80 acres), Holly Hill (74 acres), Shadybrook (60 acres) and a Highway 26 parcel (82 acres).

# Emergency Communications System 359-3580

This fund accounts for the proceeds from the general obligation bonds, approved by voters in the May 2016 election, for the Emergency Communication System project.

- 1. **Administration** (359-358050): This program accounts for the financial activities related to the projects that were included in the Bond documents.
- 2. **Dispatch Center** (359-358070): Provides financial accounting for the activities related to the Dispatch Center.
- 3. **System Infrastructure** (359-358075): Provides financial accounting for the system infrastructure.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Administration	\$	-	-	1,988	1,988	0%
Dispatch Center		1,000,000	1,000,000	300,000	(700,000)	-70%
System Infrastructure		2,117,914	5,650,494	3,684,692	(1,965,802)	-35%
	Total	3,117,914	6,650,494	3,986,680	(2,663,814)	-40%
by category						
Intergovernmental	\$	-	-	400,000	400,000	0%
Miscellaneous		1,000,000	3,900,000	-	(3,900,000)	-100%
Operating Transfers In		600,000	600,000	-	(600,000)	-100%
	Total Revenues	1,600,000	4,500,000	400,000	(4,100,000)	-91%
Materials & Services		2,117,914	5,650,494	3,684,692	(1,965,802)	-35%
Interdepartmental		-	-	1,988	1,988	0%
Capital Outlay	_	1,000,000	1,000,000	300,000	(700,000)	-70%
Contingency	subtotal	3,117,914	6,650,494	3,986,680	(2,663,814)	<b>-40%</b> 0%
Contingency	— Total Expenditures		6,650,494	3,986,680	(2,663,814)	- <b>40</b> %
	· <del>-</del>					
	Revenues under expenditures	(1,517,914)	(2,150,494)	(3,586,680)	(1,436,186)	67%
Fund Equity	<u>_</u>	1,517,914	2,150,494	3,586,680	1,436,186	67%
	Ending Fund Balance \$	-	-	-	-	

### Budget Analysis:

Revenues decrease \$4,100,000 (91%). Expenditures decrease \$2,663,814 (40%). Beginning fund balance increases \$1,436,186 (67%).

The Emergency Communications System Fund began with the issuance of \$77,000,000 voter approved general obligation bonds to fund updates to the county's emergency communications system. The bonds, issued in July 2016, included an \$11,300,000 premium due to a favorable bond market.

The emergency communication system improvement projects have needed some additional time and are anticipated to be completed in fiscal year 2023-24. A new external supplemental revenue resource has been identified and budgeted in support of project finalization expenditures. A memorandum of understanding has been signed with the future tenants at the County's Evergreen site and the associated financial transactions are scheduled.

# Emergency Communications System 359-3580

**Budget Detail** 

Interfund expenditures are newly allocated to the fund in fiscal year 2023-24 in support of services provided by eligible county internal service funds.

This fund was established in fiscal year 2015-16 to account for the future build out of the new Wingspan Event and Conference Center at the Westside Commons.

1. **Event Center** (380-982005): This program accounts for all the construction activities associated with the new Wingspan Event and Conference Center at the Westside Commons.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Event Center	\$	-	2,922,096	2,881,926	(40,170)	-1%
	Total		2,922,096	2,881,926	(40,170)	-1%
by category						
Miscellaneous	\$		1,000	<u> </u>	(1,000)	-100%
	Total Revenues	-	1,000	-	(1,000)	-100%
Materials & Services		-	-	257	257	0%
Interdepartmental		-	-	5	5	0%
Capital Outlay			2,922,096	2,881,664	(40,432)	-1%
	subtotal	-	2,922,096	2,881,926	(40,170)	-1%
Contingency			-	-	-	0%
	Total Expenditures	<u> </u>	2,922,096	2,881,926	(40,170)	-1%
	Revenues under Expenditures		(2,921,096)	(2,881,926)	39,170	-1%
Fund Equity		-	2,921,096	2,881,926	(39,170)	-1%
	Ending Fund Balance \$	_				

### Budget Analysis:

Revenues decrease \$1,000 (100%). Expenditures decrease \$40,170 (1%). Beginning fund balance decreases \$39,170 (1%).

The Wingspan Event and Conference Center project is essentially complete and is anticipated to move forward with close out procedures in fiscal year 2023-2024. Prior to that, a few expenditures will be incurred to address eligible expenditure needs. Interfund expenditures are also newly allocated to the fund in fiscal year 2023-24 in support of services provided by eligible county internal service funds. The fund closeout process will be initiated with Finance upon project finalization.

This fund accounts for resources collected and expended to support the design, permitting and construction of transportation capital improvement projects identified for funding through the Major Streets Transportation Improvement Program (MSTIP) funding allocation process. The primary objective of MSTIP is to fund improvements on a network of multimodal streets and roads that support countywide mobility. The Board of Commissioners generally makes MSTIP funding allocation decisions every five to six years, following community input opportunities and a recommendation from the Washington County Coordinating Committee (WCCC), which is made up of elected officials from Washington County and cities within the County. MSTIP was initially funded through a serial levy, from 1986 until passage of Ballot Measure 50 in 1997. The MSTIP serial levy in effect at that time was rolled into a new permanent County property tax rate. Since 1997, an annual transfer from the County General Fund is the primary source of MSTIP revenue.

1. **LUT Capital Projects** (362-606505): This program accounts for the financial activities in support of the design, permitting and construction of the MSTIP transportation capital improvement projects.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
LUT Capital Projects	\$	166,622,903	166,622,903	153,545,427	(13,077,476)	-8%
	Total _	166,622,903	166,622,903	153,545,427	(13,077,476)	-8%
by category						
Intergovernmental		48,774,499	48,774,499	33,988,434	(14,786,065)	-30%
Miscellaneous		686,306	686,306	63,000	(623,306)	-91%
Operating Transfers In	_	36,402,128	36,402,128	62,159,969	25,757,841	71%
	Total Revenues _	85,862,933	85,862,933	96,211,403	10,348,470	12%
Materials & Services		155,848,219	155,848,219	144,631,332	(11,216,887)	-7%
Interdepartmental		7,007,479	7,007,479	6,410,546	(596,933)	-9%
Operating Transfers Out		890,205	890,205	1,085,549	195,344	22%
Capital Outlay		2,877,000	2,877,000	1,418,000	(1,459,000)	-51%
Contingency	subtotal	166,622,903	166,622,903	153,545,427	(13,077,476)	<b>-8%</b> 0%
Contangonoy	Total Expenditures _	166,622,903	166,622,903	153,545,427	(13,077,476)	-8%
	Revenues under Expenditures	(80,759,970)	(80,759,970)	(57,334,024)	23,425,946	-29%
Fund Equity	·	80,759,970	80,759,970	57,334,024	(23,425,946)	-29%
	Ending Fund Balance <u>\$</u>				-	

# Major Streets Transportation Improvement Program (MSTIP) 362-6065

**Budget Detail** 

#### **Budget Analysis:**

Revenues increase \$10,348,470 (12%). Expenditures decrease \$13,077,476 (8%). Beginning fund balance decreases \$23,425,946 (29%).

The MSTIP fund houses 44 active projects.

City revenue operating decreases by \$14,092,789 (-66%) due primarily to the timing of project repayment from the City of Hillsboro.

Oregon Department of Transportation (ODOT) revenue operating decreases by \$1,483,931 (-99%) due to the timing of project-related reimbursements from ODOT.

Other local revenue operating increases by \$790,655 (3%) due to project reimbursements from Willamette Water Supply Program and Tualatin Valley Water District.

Miscellaneous revenue decreases by \$623,306 (-91%) due primarily to reduced reimbursements from developers received in fiscal year 2022-23.

Net operating transfers in increase \$25,757,841 (71%) due primarily to the following:

- An increase of \$12,400,746 (91%) in Transportation Development Tax (TDT) Fund revenue transfers; and
- A net increase of \$14,135,902 (29%) in the MSTIP transfer from General Fund resulting from the following: increased assessed value; the retirement of 2016 MSTIP debt service in FY 2022-23; and a reduction of \$3,643,228 (-7%) to address constraints in the General Fund.

Net expenditures decrease due primarily to normal fluctuations in project spending associated with the timing of complex multi-year transportation improvement projects.

Materials and Services decrease by \$11,216,887 (-7%) due primarily to reductions in Services-professional of \$17,714,341 (-11%) and an increase in Services-contracts of \$5,640,600 (864%). The changes are associated with the timing of multi-year transportation projects and with moving the Internal Service Fund costs of \$489,220 to this budget category. Further details on the cost allocation change are described in the Budget Message.

Interfund expenditures are reduced by \$596,933 due primarily to General Government internal service departments moved from General Fund to their own internal service funds and moving the expenditure to Materials and Services \$489,220 (97%).

Transfers to other funds increase by \$195,344 (22%) due primarily to the Transfer to Road Capital Projects Fund.

Project Name	Project Type	Amount	Status
MS	TIP 3		
MSTIP 3 Administration	Program	1,287,362	Program
Safety Program	Program	85,806	Program
MST	IP 3C		
Tualatin Sherwood Road - Borchers to Langer Farms	Road	9,652,500	Construction
State & Federal Program Match	Program	1,300,000	Program
Walker Road/Murray Blvd Intersection Improvements	Road	1,829,960	ROW/Construction
Walker Road (Schendel to Butner)	Road	8,957,710	Construction
MST	IP 3D		
MSTIP 3d Opportunity Fund	Program	285,816	Program
Cornell Road - 102nd to 113th	Road		Construction
Elwert Road/Krueger Road Intersection	Road		Post-Construction
25th Avenue/Cornell Road Intersection	Road	,	Construction
Cornelius Pass Road Bridge over Rock Creek	Bridge		Construction
9	3D HG	200,000	Construction
	Road	150	Past Construction
175th/Kemmer Intersection			Post-Construction Construction
Cornelius Pass Road - Frances to TV Hwy	Road		
Century Blvd/TV Hwy Intersection	Road		Post-Construction
209th Avenue - TV Hwy to Blanton	Road		Construction
Thompson Road - Kenny to Saltzman	Road		Construction
Cornelius Pass Road Bridge over Butternut Creek	Bridge		Construction
SW Kinnaman Rd (209th-198th)	Road	, ,	ROW/Construction
SFR (Tile Flat to Roy Rogers)	Road		Design/ROW
Tile Flat Road (UGB to SFR)	Road		Design/ROW
Blanton St (209th-198th)	Road		Design/ROW
Thompson (Saltzman-Marcotte)	Road	584,000	Design
MST	IP 3E		
Main Street/Banks Rd/Cedar Canyon Intersection	Road	2,934,250	ROW/Construction
Martin Rd/Hwy 47-Verboort Rd	Road	5,509,500	Construction
Walker Road - 173rd to 185th	Road	2,704,710	ROW/Construction
Century Blvd Extension - Baseline to Lois	Road	4,471,000	Construction
Stringtown Road Bridge over Pickett Creek	Bridge	334,710	Construction
Tualatin Sherwood Road - Teton to Langer Farms	Road	26,592,500	Construction
Beaverton Arterial Sidewalk	Road	639,300	
Roy Rogers Road - Borchers to Chicken Creek	Road		Construction
HWY 47/Maple/Fern Hill Intersection	Road		Design/ROW
121st Avenue - Tippit to Whistler	Road	•	Construction
Farmington Road/River Road Intersection	Road		ROW/Construction
Oregon Smart Mobility Network	Program		Program
Saltzman Road - Laidlaw to Bayonne	Road	723,500	
MSTIP 3e Opportunity Fund			•
	Program		Program
Millikan Way - Watson to Lombard (Xfer to Beaverton)	Road	5,100,050	_
Alexander - 178th to 192nd	Road	783,595	
SW 170th Ave (Merlo to Alex)	Road	1,318,700	•
MSTIP23-28 Program Development	Program		Program
SW Denney Rd-Scholls Fy to 217	Road		Design/ROW
205th - Quatama to Baseline	Road	790,975	
Bonita-Sequoia Signal	Road		Design/ROW
	Total	\$ 132,856,466	

This fund accounts for the activities necessary for construction of extra capacity street facilities. The projects in this fund are funded with the recent incremental increase in gas tax revenue, Gain Share revenue, and 1% bike and pedestrian funding.

- 1. **LUT Capital Projects** (368-606505): Program accounts for the financial activities related to road construction activities.
- 2. **Bikeway & Pedestrian** (368-606520): Program accounts for the financial activities related to bikeway and pedestrian projects
- 3. **Bridge Program** (368-606525): Program accounts for the financial activities related to bridge replacement projects
- 4. **Road Fund Capital Projects** (368-606535): Program accounts for the financial activity of capital transportation projects financed by the Road Fund.
- 5. *Gain Share Bike & Pedestrian* (368-606550): Program accounts for the financial activities related to Gain Share supported bikeway and pedestrian projects including the Safe Routes to Schools Program.
- 6. **Gain Share ITS (Intelligent Trans System)** (368-606555): Program accounts for the financial activities related to gain share supported intelligent transportation system projects.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
LUT Capital Projects	\$	23,663,804	23,663,804	17,245,039	(6,418,765)	-27%
Bikeway & Pedestrian		547,105	547,105	2,838,000	2,290,895	419%
Bridge Program		3,750	3,750	-	(3,750) -	-100%
Road Fund Capital Projects		10,520,466	10,520,466	7,412,549	(3,107,917)	-30%
Gain Share Bike & Pedestrian		2,376,355	2,376,355	2,957,600	581,245	24%
Gain Share ITS (Intelligent Trans System)		911,750	911,750	898,000	(13,750)	-2%
	Total	38,023,230	38,023,230	31,351,188	(6,672,042)	-18%
by category						
Intergovernmental		728,617	728,617	3,367,601	2,638,984	362%
Operating Transfers In		20,889,398	20,889,398	9,474,340	(11,415,058)	-55%
	Total Revenues	21,618,015	21,618,015	12,841,941	(8,776,074)	-41%
Materials & Services		35,130,451	35,130,451	28,938,434	(6,192,017)	-18%
Interdepartmental		2,658,736	2,658,736	1,976,862	(681,874)	-26%
Operating Transfers Out		44,593	44,593	72,426	27,833	62%
Capital Outlay		189,450	189,450	363,466	174,016	92%
	subtotal	38,023,230	38,023,230	31,351,188	(6,672,042)	-18%
Contingency	_		<u> </u>			0%
	Total Expenditures	38,023,230	38,023,230	31,351,188	(6,672,042)	-18%
	Revenues under Expenditures	(16,405,215)	(16,405,215)	(18,509,247)	(2,104,032)	13%
Fund Equity		16,405,215	16,405,215	18,509,247	2,104,032	13%
	Ending Fund Balance \$	<u> </u>	<u> </u>	<u> </u>		

#### **Budget Analysis:**

Revenues decrease \$8,776,074 (41%). Expenditures decrease \$6,672,042 (18%). Beginning fund balance increases \$2,104,032 (13%).

Intergovernmental revenue increases \$2,638,984 (362%) due to increased revenue from Oregon Department of Transportation and Other Intergovernmental revenue for current transportation projects. The four current projects are: West Union/Neakahnie Turn Lane; Reedville Trail: Baseline to Johnson; Systemic Signals & Illumination; and South Road Bridge over Tualatin River.

The Operating Transfers In category decreases \$8,776,074 (-41%) due to project timing to address budgetary constraints. Operating transfers in from Road Fund decrease \$10,706,555 (-63%), Transfers from Major Street Transportation Improvement District increase \$191,497 (50%), and Transportation Development Tax Transfer decrease \$900,000 (-90%). The \$5M Hagg Lake repair project will be completed in fiscal year 2022-23, and new sidewalk projects are reduced/delayed. While project delays will help address current funding concerns, escalation will increase the cost of the projects in the future.

Materials and Services decreases \$6,192,017 (-18%) primarily due to a decrease in professional services based on project delays.

Interfund expenditures decrease \$681,874 (26%) due to two factors. Internal Service Funds (County Cost Allocation Plan) decreases \$127,184 (-97%) moving from the Interfund category to Materials and Services; this is further described in the budget message. Additionally, a decrease of \$554,701 (21%) in Intradpt Chg-General reflects a reduction for staff working on capital projects, due to several projects reaching completion.

Capital outlay increases \$174,016 (92%) due to the need to obtain numerous right-of-way acquisitions for projects in this fund.

# Transportation Development Tax 374-6065

This fund has been established to provide a separate program to account for resources made available by the creation of a new transportation tax on development. The Transportation Development Tax (TDT) was approved by voters in November 2008 and replaced the Traffic Impact Fee (TIF) which will be phased out over the next several years. The TDT is collected from new development for use in building transportation system capacity.

- 1. **LUT Capital Projects** (374-606505): Program accounts for the financial activities related to road construction activities.
- 2. **Administration and Analysis** (374-606510): Program accounts for the financial activities related to administration of the TDT analysis and transportation planning efforts.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
LUT Capital Projects	\$	25,000	25,000	-	(25,000)	-100%
Administration and Analysis	_	43,591,983	43,591,983	46,386,436	2,794,453	6%
	Total	43,616,983	43,616,983	46,386,436	2,769,453	6%
by category						
Charges for Services		5,000,000	5,000,000	5,000,000		0%
	Total Revenues	5,000,000	5,000,000	5,000,000	-	0%
					<i>(</i> 2	
Materials & Services		39,389,459	39,389,459	31,192,691	(8,196,768)	
Other		3,000	3,000	2,000	(1,000)	-33%
Interdepartmental		580,848	580,848	320,721	(260,127)	-45%
Operating Transfers Out		3,643,676	3,643,676	14,871,024	11,227,348	308%
	subtotal	43,616,983	43,616,983	46,386,436	2,769,453	6%
Contingency	<u> </u>				-	0%
	Total Expenditures	43,616,983	43,616,983	46,386,436	2,769,453	6%
	Revenues under Expenditures	(38,616,983)	(38,616,983)	(41,386,436)	(2,769,453)	7%
Fund Equity	Meverides under Expenditures	38,616,983	38,616,983	41,386,436	2,769,453	7%
i and Equity	Ending Fund Balance \$	-	-	-	-	1 /0
	Ending Fund Balance \$	<u> </u>	<u> </u>			

#### **Budget Analysis:**

Expenditures increase \$2,769,453 (6%). Beginning fund balance increases \$2,769,453 (7%).

TDT general revenue for fiscal year 2023-24 is expected to remain the same.

Materials and Services decrease overall \$8,096,768 (-21%) primarily due to a reduction in Professional Services. This is a result of reduced unobligated reserve of \$8,266,410 (-21%). Also, the Internal Service Funds (County Cost Allocation Plan) is moving from interfund expenditures category to Materials & Supplies \$260,127. More information on this cost allocation change can be found in the Budget Message.

Other expenditures decreased \$1,000 (-33%) due to fewer bank service charges.

Interfund expenditures decrease \$260,127 (-45%) due to the changes in the county's cost allocation method. These costs are now shown in Materials and Services.

Transfers to other funds increase overall by \$11,127,348 (305%). This is comprised of a reduction in Transfer to Road Fund of \$23,398 (-73%), decrease in Transfer to Road Capital Projects Fund of \$900,000 (-90%), increase in Transfer to MSTIP 3 Fund of \$12,400,746 (1067%), and decrease in Transfer to Bonny Slope West of \$250,000 (-56%). Transfer to North Bethany County Service District remains the same at \$1,000,000. Fluctuations are normal based on the nature of projects and development fees allocated to County Service Districts.

There are no projects budgeted in Fund 374 TDT for FY 2023-24, but funds are committed for current projects in other funds and future projects. TDT funds will be transferred for NIKE Projects Walker Road (Schendel to Butner) and Walker Road/Murray Blvd Intersection Improvements. Transfers to MSTIP Fund 362 projects for FY 2023-24 include Thompson Road (Kenny to Saltzman), Cornell Road (113th Ave – 102nd Ave), Elwert/Krueger Intersection, Martin Road (Hwy 47-Verboort Rd) and Farmington/River Road Intersection. Future projects include, but are not limited to, Thompson Road (Saltzman to Marcotte), Laidlaw Road (Saltzman to Marcotte), Marcotte Road (Laidlaw to Thompson), and Saltzman Road (Laidlaw to Thompson). These TDT funds are used to help pay for transportation improvements to accommodate growth caused by development.

#### Transportation Development Tax

Project Name	Project Type	Amount	Status	Project Partnerships
TDT Admin	Program	15,266,387	Program	
TDT Credit Calculation	Program	22,000	Program	
	Total	\$ 15,288,387.00		

This fund accounts for the North Bethany System Development Charges (North Bethany SDC) that fund needed capacity improvements.

1. **Administration and Analysis** (376-606510): Program accounts for the financial activities related to administration of the North Bethany SDC analysis and transportation planning efforts.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Administration and Analysis	\$	2,401,457	2,401,457	900,000	(1,501,457)	-63%
	Total	2,401,457	2,401,457	900,000	(1,501,457)	-63%
by category						
Charges for Services	<u> </u>	1,050,000	1,050,000	750,000	(300,000)	-29%
	Total Revenues	1,050,000	1,050,000	750,000	(300,000)	-29%
Materials & Services		150,000	150,000	161,097	11,097	7%
Interdepartmental		7,060	7,060	4,316	(2,744)	-39%
Operating Transfers Out		2,244,397	2,244,397	734,587	(1,509,810)	-67%
	subtotal	2,401,457	2,401,457	900,000	(1,501,457)	-63%
Contingency	<u> </u>		-			0%
	Total Expenditures	2,401,457	2,401,457	900,000	(1,501,457)	-63%
	Revenues under Expenditures	(1,351,457)	(1,351,457)	(150,000)	1,201,457	-89%
Fund Equity	•	1,351,457	1,351,457	150,000	(1,201,457)	-89%
	Ending Fund Balance \$	_		_	-	

#### **Budget Analysis:**

Revenues decrease \$300,000 (29%). Expenditures decrease \$1,501,457 (63%). Beginning fund balance decreases \$1,201,457 (89%).

Charges for Services revenues decrease \$300,000 (-29%), reflecting levels consistent with the actual revenues received in fiscal year 2022-23, as the North Bethany County Service District for Roads (North Bethany CSDR) development activity continues to slow.

Materials and Services increase \$11,097 (7%) due primarily to Internal Service Funds (County Cost Allocation Plan) moving from the interfund expenditures category and to changes in the county's cost allocation method as further described in the Budget Message.

Transfers to other funds reflects a decrease of \$1,509,810 (67%), primarily in the transfer to North Bethany County Service District for Roads (NBCSDR), to provide design resources toward Temp Project #23-24.02 - Kaiser Road complete street improvement (Springville to Brugger Road) and design and construction resources toward Project #100461 - Springville Road (Joss to PCC entrance). All resources are fully appropriated to maintain flexibility to address future priority transportation projects.

The transfer to North Bethany CSDR for FY 2023-24 includes new revenue and all available funds less fund expenditures for the current budget year.

This fund was established in fiscal year 2015-16 and accounts for the Bonny Slope West System Development Charges (SDC) that will help fund needed capacity improvements in Bonny Slope.

1. **Administration and Analysis** (378-606510): Program accounts for the financial activities related to administration of the Bonny Slope West SDC analysis and transportation planning efforts.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Administration and Analysis	\$	6,033,871	6,033,871	5,204,951	(828,920)	-14%
	Total	6,033,871	6,033,871	5,204,951	(828,920)	-14%
by category						
Charges for Services		441,300	441,300	220,000	(221,300)	-50%
Operating Transfers In		450,000	450,000	200,000	(250,000)	-56%
	Total Revenues	891,300	891,300	420,000	(471,300)	-53%
Materials & Services		5,788,783	5,788,783	4,998,338	(790,445)	-14%
Interdepartmental		17,496	17,496	4,600	(12,896)	-74%
Operating Transfers Out		227,592	227,592	202,013	(25,579)	-11%
Contingency	subtotal	6,033,871	6,033,871	5,204,951 -	(828,920)	<b>-14%</b> 0%
<b>.</b>	Total Expenditures	6,033,871	6,033,871	5,204,951	(828,920)	-14%
	Revenues under Expenditures	(5,142,571)	(5,142,571)	(4,784,951)	357,620	-7%
Fund Equity		5,142,571	5,142,571	4,784,951	(357,620)	-7%
	Ending Fund Balance \$				-	

#### **Budget Analysis:**

Revenues decrease \$471,300 (53%). Expenditures decrease \$828,920 (14%). Beginning fund balance decreases \$357,620 (7%).

System Development Charges (SDC) revenue collection is expected to decrease by \$221,300 (-50%) based on approximately 25 single-family detached units to be built in fiscal year 2023-24, with SDC fees of approximately \$9,521 each.

Transfer from TDT – Trans Dev Tax Fund is projected to decrease by \$250,000 (55.56%) to \$200,000.

Bonny Slope West SDC funds will be allocated between four projects, Thompson Road (Saltzman Road to Marcotte Road), Laidlaw Road (Saltzman Road to Marcotte Road), Marcotte Road (Laidlaw Road to Thompson Road) and Saltzman Road (Laidlaw Road to Thompson Road).

Materials and Services expenditures decrease overall by \$790,445 (-13.65%) to \$4,998,338. Professional Services decrease \$815,540 (-14.09%) and is comprised of the appropriated funds for future transportation projects. The Internal Service Funds (County Cost Allocation Plan) is moving from the Interfund expenditures category to Materials and Services \$25,095. Changes in the county's cost allocation method is further described in the Budget Message.

Interdepartmental expenditures decreased by \$12,896 (-73.70%), primarily due to the change in Internal Service Funds (County Cost Allocation Plan.)

Transfer to other funds decrease by \$25,579 (-11.23%) and reflects the slight change in transfers to Road Fund and MSTIP 3 Fund.



# Non-operating

Debt Service	
General Obligation Bonds	304-3585
Series 2016B FF&C	305-3585
Miscellaneous Debt	306-3585
Risk Management/Insurance	
Liability/Casualty Insurance	504-3570
Life Insurance	506-3570
Workers Compensation Insurance	508-3570
Medical Insurance	510-3570
Unemployment Insurance	512-3570
PERS Employer Stabilization	524-1615
Replacement/Reserve	
Revenue Stabilization	105-1660
Animal Services Gifts & Donations	154-7095
Building Equipment Replacement	232-3555
ITS Systems Replacement	242-3526
Fleet Replacement	502-3541
Miscellaneous	
General Fund Transfers	100-1670
Lottery Program	156-1625
Strategic Investment Program	204-1640
Gain Share	205-1640
Indirect Cost Recovery	222-3595

### **NON-OPERATING**

Non-operating organization units generally provide an internal service for the entire County organization. For example, the Risk Management/Insurance funds provide a central accounting function for tracking organization-wide costs that are funded by charges to departments based on the number of employees, vehicles or claims experience. Replacement / Reserve funds are used to provide a central accounting function to funds which maintain reserve accounts or provide for assets that are at the end of their useful life. Miscellaneous Non-operating expenditures include the transfer of General Fund resources to special funds and the distribution of Strategic Investment and Gain Share program resources. Funds in the Non-operating budget are all special funds with the exception of the General Fund Transfers Program.

		Adopted	Modified	Proposed	Change
Organization Unit		2022-23	2022-23	2023-24	\$ %
General Obligation Bonds	\$	5,126,438	5,126,438	5,329,688	203,250 4%
Series 2016B FF&C		42,654,906	42,654,906	38,181,382	(4,473,524) -10%
Miscellaneous Debt		5,718,563	5,718,563	5,889,763	171,200 3%
subtotal -	Debt Service	53,499,907	53,499,907	49,400,833	(4,099,074) -8%
Liability/Casualty Insurance		13,140,781	13,140,781	11,610,911	(1,529,870) -12%
Life Insurance		653,497	653,497	517,676	(135,821) -21%
Workers Compensation Insurance		5,176,649	5,176,649	4,953,047	(223,602) -4%
Medical Insurance		54,696,342	54,696,342	55,352,753	656,411 1%
Unemployment Insurance		541,435	541,435	736,450	195,015 36%
PERS Employer Stabilization		336,450	336,450	350,993	14,543 4%
subtotal - Risk Manageme	ent/Insurance	74,545,154	74,545,154	73,521,830	(1,023,324) -1%
Revenue Stabilization		11,615,582	11,615,582	11,615,582	- 0%
Animal Services Gifts & Donations		1,621,241	1,621,241	2,607,286	986,045 61%
Building Equipment Replacement		11,564,805	11,564,805	15,430,384	3,865,579 33%
ITS Systems Replacement		1,377,310	1,377,310	1,588,102	210,792 15%
Fleet Replacement		24,226,982	24,226,982	25,950,807	1,723,825 7%
subtotal - Replacer	ment/Reserve	50,405,920	50,405,920	57,192,161	6,786,241 13%
General Fund Transfers		91,063,419	91,229,770	93,040,768	1,810,998 2%
Lottery Program		3,223,760	3,223,760	2,982,000	(241,760) -7%
Strategic Investment Program		60,889,701	60,889,701	60,159,201	(730,500) -1%
Gain Share		10,094,029	10,094,029	13,184,211	3,090,182 31%
Indirect Cost Recovery	_	38,233,332	38,233,332	(1,024,021)	(39,257,353) -103%
subtotal - N	liscellaneous	203,504,241	203,670,592	168,342,159	(35,328,433) -17%
	Totals \$	381,955,222	382,121,573	348,456,983	(33,664,590) -9%

# NON-OPERATING

# BUDGET OVERVIEW

		Adopted	Modified	Proposed	Change
Category Description		2022-23	2022-23	2023-24	\$ %
Taxes	9	192,238,258	192,238,258	193,285,824	1,047,566 1%
Licenses and permits		1,623,000	1,623,000	1,600,000	(23,000) -1%
Intergovernmental		19,461,314	19,461,314	19,508,079	46,765 0%
Charges for Services		110,216,462	110,216,462	119,365,916	9,149,454 8%
Fines & Forfeitures		830,000	830,000	778,000	(52,000) -6%
Interdepartmental		38,233,332	38,233,332	(1,024,021)	(39,257,353) -103%
Miscellaneous		5,075,049	5,075,049	7,882,959	2,807,910 55%
Operating Transfers In		96,308,129	96,308,129	54,536,074	(41,772,055) -43%
	Total Revenues _	463,985,544	463,985,544	395,932,831	(68,052,713) -15%
Materials & Services		70,213,266	71,429,566	60,994,787	(10,434,779) -15%
Other		54,021,496	54,021,496	49,864,525	(4,156,971) -8%
Interdepartmental		3,281,992	3,281,992	1,278,332	(2,003,660) -61%
Operating Transfers Out		172,823,417	172,989,768	146,993,504	(25,996,264) -15%
Capital Outlay		16,504,100	15,287,800	22,149,220	6,861,420 45%
	- subtotal	316,844,271	317,010,622	281,280,368	(35,730,254) -11%
Contingency	-	65,110,951	65,110,951	67,176,615	2,065,664 3%
	Total Expenditures _	381,955,222	382,121,573	348,456,983	(33,664,590) -9%
Revenues over Expenditures		82,030,322	81,863,971	47,475,848	(34,388,123) -42%
General Fund Subsidy		(162,809,175)	(162,642,824)	(140,477,225)	22,165,599 -14%
Special Funds Beginning Balances		80,778,853	80,778,853	93,001,377	12,222,524 15%
	Ending Fund Balances §	-	-	-	_

# General Obligation Bonds 304-3585

This fund pays the principal and interest on the May 2016 voter approved general obligation bond for the Emergency Communications System (911).

1. **Debt Service** (304-358505): Principal and interest payments are taken from the amortization schedules included with the closing documents for the respective debt types.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Debt Service	\$	5,126,438	5,126,438	5,329,688	203,250	4%
	Total	5,126,438	5,126,438	5,329,688	203,250	
by category						
Taxes		5,030,119	5,030,119	5,162,606	132,487	3%
Miscellaneous		20,000	20,000	40,000	20,000	100%
	Total Revenues	5,050,119	5,050,119	5,202,606	152,487	3%
Other	_	5,126,438	5,126,438	5,329,688	203,250	4%
Contingency	subtotal	5,126,438	5,126,438	5,329,688	203,250	<b>4%</b> 0%
	Total Expenditures	5,126,438	5,126,438	5,329,688	203,250	4%
	Revenues under expenditures	(76,319)	(76,319)	(127,082)	(50,763)	67%
Fund Equity		76,319	76,319	127,082	50,763	67%
	Ending Fund Balance \$		-	-		

#### **Budget Analysis:**

Revenues increase \$152,487 (3%). Expenditures increase \$203,250 (4%). Beginning fund balance increases \$50,763 (67%).

Property tax revenues are used to pay the debt service on these bonds. The debt service payments for fiscal year 2023-24 will be levied in the fall of 2023; assumptions include a 96% collection rate. The beginning fund balance represents the building up of a reserve to cover any unforeseen revenue shortfalls.

The debt service payments in Other Expenditures represent the actual payment amounts according to the debt service amortization schedule as well as the debt service reserve.

The County reviews outstanding debt on a regular basis to ensure refinancing opportunities are evaluated. A list of the County's outstanding debt is available in the Summary Schedules section.

This fund accounts for the principal and interest on the Series 2016 B Full Faith and Credit Obligations (FF&C). Proceeds from this issue are being used to provide funding for capital projects for Washington County facilities, the building of an Event Center and various Major Street Transportation Improvement Program projects.

- 1. **Debt Service** (305-358505): Principal and interest payments are taken from the amortization schedule included with the closing documents for the debt issue. All expenditures will be tracked in this program. Revenue is received as follows: 1) the General Fund's share of the debt service for General Facilities Capital projects, 2) Gain Share allocated to the Event Center project and future capital outlay, 3) Transient Lodging Tax revenue allocated for a portion of the debt service related to the Event Center project and 4) property taxes allocated to Major Streets Transportation Improvement Program (MSTIP) Fund's share of the debt service for MSTIP Projects.
- 2. **Series 2016 B General Fund Contributions** (305-358510): The General Fund's share of the debt service for General Facilities Capital projects.
- 3. **Series 2016 B Gain Share Contributions** (305-358515): Gain Share allocated to the Events Center project and future capital outlay will be received to pay the debt service for the Event Center and General Facilities Capital projects.
- 4. **Series 2016 B Tourism Dedicated Lodging Tax Contributions** (305-358520): Transient lodging tax revenue allocated for a portion of the debt service related to the Event Center project.
- 5. **Series 2016 B MSTIP Contributions** (305-358525): Property taxes allocated to MSTIP III Fund's share of the debt service for MSTIP Projects.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Debt Service	\$	42,654,906	42,654,906	38,181,382	(4,473,524)	-10%
	Total	42,654,906	42,654,906	38,181,382	(4,473,524)	
by category						
Taxes		1,194,480	1,194,480	1,254,204	59,724	5%
Operating Transfers In		21,608,045	21,608,045	6,398,779	(15,209,266)	-70%
	Total Revenues	22,802,525	22,802,525	7,652,983	(15,149,542)	
Other		42,654,906	42,654,906	38,181,382	(4,473,524)	-10%
	subtotal	42,654,906	42,654,906	38,181,382	(4,473,524)	-10%
Contingency		-	-	-	<u>-</u>	0%
т	otal Expenditures	42,654,906	42,654,906	38,181,382	(4,473,524)	-10%
Revenues ur	nder expenditures	(19,852,381)	(19,852,381)	(30,528,399)	(10,676,018)	54%
Fund Equity	•	19,852,381	19,852,381	30,528,399	10,676,018	54%
End	ing Fund Balance \$				-	

#### **Budget Analysis:**

Revenues decrease \$15,149,542 (66%). Expenditures decrease \$4,473,524 (10%). Beginning fund balance increases \$10,676,018 (54%).

In December 2016, Washington County issued \$121 million in Full Faith and Credit Obligations. The proceeds from the borrowing are being used to fund three project areas - general facilities projects, construction of the Wingspan Event and Conference Center, and road projects associated with the Major Street Transportation Improvement Program (MSTIP).

Revenues to this fund represent funding sources to pay the annual debt service and are derived from the General Fund, Gain Share Fund, and Transient Lodging Tax revenue.

The debt service payments under Other Expenditures represent the actual payments according to the debt service amortization schedule, as well as the debt service reserve.

The County reviews outstanding debt on a regular basis to ensure refinancing opportunities are evaluated. A list of the County's outstanding debt is available in the Summary Schedules section.

This fund accounts for the principal and interest on other debt not accounted for in the General Obligation Debt Service Fund or the 2016 full faith & credit (FF&C) Debt Service Fund. The debt instruments accounted for in this fund include full faith and credit obligations, notes, and contracts for debt issued prior to calendar year 2016.

1. **Debt Service** (306-358505): Principal and interest payments are taken from the amortization schedules included with the closing documents for the respective debt types.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Debt Service	\$	5,718,563	5,718,563	5,889,763	171,200	3%
	Total	5,718,563	5,718,563	5,889,763	171,200	
by category						
Charges for Services	\$	-	-	306,938	306,938	0%
Operating Transfers In		5,681,672	5,681,672	5,545,734	(135,938)	-2%
	Total Revenues	5,681,672	5,681,672	5,852,672	171,000	3%
Other		5,718,563	5,718,563	5,889,763	171,200	3%
Contingency	subtotal	5,718,563	5,718,563	5,889,763	171,200	<b>3%</b> 0%
Contangency	Total Expenditures	5,718,563	5,718,563	5,889,763	171,200	3%
	Revenues under expenditures	(36,891)	(36,891)	(37,091)	(200)	1%
Fund Equity		36,891	36,891	37,091	200	1%
	Ending Fund Balance \$	<u> </u>				

#### **Budget Analysis:**

Revenues increase \$171,000 (3%). Expenditures increase \$171,200 (3%). Beginning fund balance increases \$200 (1%).

Transfers from the General Fund and various special revenue funds provide the funding sources for the annual debt service payments.

The debt service payments in Other Expenditures represent the actual payments according to the debt service payment amortization schedule. as well as the debt service reserve.

The County reviews outstanding debt on a regular basis to ensure refinancing opportunities are evaluated. A list of the County's outstanding debt is available in the Summary Schedules section.

#### Miscellaneous Debt Service Fund (306) Revenue Detail

Item	Comment	Account	Debit	Credit
Misc Debt Service Fund Revenue	General Fund Transfer	306.358505.49005		\$ 5,545,734
	MSTIP III (2001A Refunded)	100.167005.54195	2,007,203	
	MSTIP III (2013 Ref 2006 New \$)	100.167005.54195	1,910,734	
	PERS Rate Collections	100.167005.54195	1,625,797	
	Bank Service Charges	100.167005.54195	2,000	
Misc Debt Service Fund Revenue	Cost Plan Transfer	306.358505.49105		306,938
	PSB CWS Space	222.359505.54195	143,412	
	PSB COH Space	222.359505.54195	163,526	
		Totals	\$ 5,852,672	\$ 5,852,672

Debt service requirements 5,852,672

# Liability/Casualty Insurance 504-3570

This fund and organization unit was established to pay claims, legal fees and adjustment services for the County's self-insurance program. Premiums for the County's property insurance, bonds and excess general liability are paid out of this fund.

1. *Insurance Liability* (504-357010): Provides financial activities related to accounting for insurance required payments and revenues from departments to offset those costs.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Insurance Liability	\$	13,140,781	13,140,781	11,610,911	(1,529,870)	-12%
	Total	13,140,781	13,140,781	11,610,911	(1,529,870)	
by category						
Charges for Services		9,446,371	9,446,371	7,464,308	(1,982,063)	-21%
Miscellaneous		230,000	230,000	192,000	(38,000)	-17%
	Total Revenues	9,676,371	9,676,371	7,656,308	(2,020,063)	-21%
Materials & Services		6,045,876	6,045,876	7,256,282	1,210,406	20%
Interdepartmental		1,850,437	1,850,437	(4,969)	(1,855,406)	-100%
Operating Transfers Out		500,000	500,000	<u> </u>	(500,000)	-100%
Contingency	subtotal	<b>8,396,313</b> 4,744,468	<b>8,396,313</b> 4,744,468	<b>7,251,313</b> 4,359,598	<b>(1,145,000)</b> (384,870)	<b>-14%</b> -8%
	Total Expenditures	13,140,781	13,140,781	11,610,911	(1,529,870)	-12%
	Revenues over / (under) expenditures	(3,464,410)	(3,464,410)	(3,954,603)	(490,193)	14%
Fund Equity		3,464,410	3,464,410	3,954,603	490,193	14%
	Ending Fund Balance \$	-	-		-	

#### **Budget Analysis:**

Revenues decrease \$2,020,063 (21%). Expenditures, excluding Contingency, decrease \$1,145,000 (14%). Contingency decreases \$384,870 (8%). Beginning fund balance increases \$490,193 (14%).

Revenues increase in accordance with the County Cost Allocation Plan. The change is primarily due to rate increases to cover operating costs and maintain a healthy reserve for this fund.

Interdepartmental revenues increase due to higher costs for vehicle accident reimbursements and property reimbursements that are collected from insurance companies and others if they are responsible for damages to County property. Materials and Services increase primarily due insurance costs. Other expenditure increases are related to the County Cost Allocation Plan.

Contingency represents the anticipated ending fund balance / reserve for future claims as estimated by the actuarial report.

This fund and organization unit was established to collect funds from departments for Life and Long Term Disability (LTD) insurance and, in turn, pays all Life/LTD premiums for insurance provided to County employees.

1. *Insurance Employee Benefits* (506-357005): Provides financial activities related to accounting for employee benefits.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Insurance Employee Benefits	\$	653,497	653,497	517,676	(135,821) -2	1%
	Total	653,497	653,497	517,676	(135,821)	
by category						
Miscellaneous		519,151	519,151	517,676	(1,475) 0	)%
	Total Revenues	519,151	519,151	517,676	(1,475) 0	)%
Materials & Services		519,151	519,151	517,399	(1,752) 0	)%
Interdepartmental		5,133	5,133	277	(4,856) -95	5%
Contingency	subtotal	<b>524,284</b> 129,213	<b>524,284</b> 129,213	517,676	<b>(6,608)</b> -1 (129,213) -10	<b>1%</b> 00%
	Total Expenditures	653,497	653,497	517,676	(135,821) -2	1%
	Revenues under expenditures	(134,346)	(134,346)	-	134,346 -10	00%
Fund Equity		134,346	134,346	-	(134,346) -10	00%
	Ending Fund Balance \$	<u> </u>	<u> </u>			

#### **Budget Analysis:**

Expenditures, excluding Contingency, decrease \$6,608 (1%). Contingency decreases \$129,213 (100%). Beginning fund balance decreases \$134,346 (100%).

Revenues and expenditures increase due to increased staffing when compared to last year, but rates are still structured to spend down fund balance. The fund balance target for this fund is approximately three months' expenditures and excess funds are held in Contingency.

The Human Resources Benefits team leads an annual review of the rate setting structure to stabilize the ongoing fund balance as well as the rates to charge the departments.

# Workers Compensation Insurance 508-3570

This fund pays claims costs, premiums, administrative charges and payroll taxes, for those claims incurred during the fiscal year, and the continuing liability resulting from claims occurring in previous years.

1. *Insurance Liability* (508-357010): Provides financial activities related to accounting for insurance required payments and revenues from departments to offset those costs.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Insurance Liability	\$	5,176,649	5,176,649	4,953,047	(223,602)	-4%
	Total	5,176,649	5,176,649	4,953,047	(223,602)	
by category						
Charges for Services		5,076,364	5,076,364	5,094,670	18,306	0%
Miscellaneous		90,500	90,500	111,000	20,500	23%
	Total Revenues	5,166,864	5,166,864	5,205,670	38,806	1%
Materials & Services		3,878,646	3,878,646	4,518,476	639,830	16%
Other		250,000	250,000	250,000	-	0%
Interdepartmental		565,663	565,663	<u> </u>	(565,663)	-100%
Contingency	subtotal	<b>4,694,309</b> 482,340	<b>4,694,309</b> 482,340	<b>4,768,476</b> 184,571	<b>74,167</b> (297,769)	<b>2%</b> -62%
	Total Expenditures	5,176,649	5,176,649	4,953,047	(223,602)	-4%
	Revenues over / (under) expenditures	(9,785)	(9,785)	252,623	262,408 -	2,682%
Fund Equity		9,785	9,785	(252,623)	(262,408)	
	Ending Fund Balance \$		-	-	-	

#### **Budget Analysis:**

Revenues increase \$38,806 (1%). Expenditures, excluding Contingency, increase \$74,167 (2%). Contingency decreases \$297,769 (62%). Beginning fund balance decreases \$262,408 (2,682%).

Fund balance dipped below zero due to increases in unexpected claims. fiscal year 2023-24 budget includes increases in revenues to rebuild the fund balance and plan for adequate funding needs to cover new claims.

Countywide Cost Allocation Plan expenditures moved from Interfund expenditures to Materials and Services.

This fund pays all administrative and claims costs associated with the medical, dental and vision insurance plans, wellness program, employee assistance and flexible spending accounts for dependent care and health expenses.

1. *Insurance Employee Benefits* (510-357005): Provides financial activities related to accounting for employee, Consolidated Omnibus Budget Reconciliation Act of 1985 (COBRA) and Retiree benefits.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Insurance Employee Benefits	\$	54,696,342	54,696,342	55,352,753	656,411	1%
	Total	54,696,342	54,696,342	55,352,753	656,411	
by category						
Charges for Services		45,208,766	45,208,766	46,193,130	984,364	2%
Miscellaneous		455,336	455,336	465,183	9,847	2%
	Total Revenues	45,664,102	45,664,102	46,658,313	994,211	2%
Materials & Services		47,453,850	47,453,850	45,621,750	(1,832,100)	-4%
Interdepartmental		187,758	187,758	5,066	(182,692)	-97%
Contingency	subtotal	47,641,608	47,641,608	45,626,816	(2,014,792)	<b>-4%</b> 38%
Contingency	— Total Expenditures	7,054,734 <b>54,696,342</b>	7,054,734 <b>54,696,342</b>	9,725,937 <b>55,352,753</b>	2,671,203 <b>656,411</b>	30% <b>1%</b>
	Total Experiultures	34,030,342	34,030,342	33,332,733	030,411	1 /0
Re	evenues under Expenditures	(9,032,240)	(9,032,240)	(8,694,440)	337,800	-4%
Fund Equity		9,032,240	9,032,240	8,694,440	(337,800)	-4%
	Ending Fund Balance \$		-		•	

#### **Budget Analysis:**

Revenues increase \$994,211 (2%). Expenditures, excluding Contingency, decrease \$2,014,792 (4%). Contingency increases \$2,671,203 (38%). Beginning fund balance decreases \$337,800 (4%).

Revenues for Charges for Services increases 2.2% as the County continues to find way to minimize health insurance cost. The County charges a blended health insurance rate to departments that is intended to cover the actual costs incurred based on each employee's elected benefit level.

Expenditures increase due primarily to premium adjustments effective January 1, 2023 and projected adjustments for January 2024 which are offset by the addition of Contingency this year to fund future cost increases and provide a stable cash flow for the fund.

County employees pay 5% or 10% of their health care costs based on their plan choices (Providence low or high deductible; Kaiser low or high deductible; ODS Dental or Kaiser Dental). In addition, approximately 84 employees waive all three coverages (medical, dental & vision) and are eligible to receive a contribution to a Voluntary Employee Benefit Account (VEBA).

The fund balance target is approximately \$9.0 million, about 2-3 months of expenditures, to allow for adequate cash flow during the fiscal year. The projected beginning fund balance for fiscal year 2023-24 is \$8.7 million, which is similar to FY 2022-23. The fund balance will continue to be managed through rates charged to departments.

# Unemployment Insurance 512-3570

This fund and organizational unit was established to collect funds from departments for unemployment insurance and, in turn, pay unemployment claims.

1. *Insurance Employee Benefits* (512-357005): Provides financial activities related to accounting for employee unemployment benefits.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Insurance Employee Benefits	\$	541,435	541,435	736,450	195,015	36%
	Total	541,435	541,435	736,450	195,015	
by category						
Charges for Services		222,474	222,474	147,641	(74,833)	-34%
	Total Revenues	222,474	222,474	147,641	(74,833)	-34%
Materials & Services		404,000	404,000	254,000	(150,000)	-37%
Interdepartmental		4,772	4,772	222	(4,550)	-95%
Contingency	subtotal	<b>408,772</b> 132,663	<b>408,772</b> 132,663	<b>254,222</b> 482,228	<b>(154,550)</b> 349,565	<b>-38%</b> 263%
	Total Expenditures	541,435	541,435	736,450	195,015	36%
	Revenues under Expenditures	(318,961)	(318,961)	(588,809)	(269,848)	85%
Fund Equity		318,961	318,961	588,809	269,848	85%
	Ending Fund Balance \$		-			

#### **Budget Analysis:**

Revenues decrease \$74,833 (34%). Expenditures, excluding Contingency, decrease \$154,550 (38%). Contingency increases \$349,565 (263%). Beginning fund balance increases \$269,848 (85%).

Unemployment claims are improving as the employment market improves. Projecting fiscal year 2023-24 to be improving moderately over the Mid-Year FY 2022-23 projection.

The fund balance target is set at one year's expenditures based on the unemployment claims experienced during the 2009 through 2012 economic downturn. Future rates to the departments will be adjusted as needed to restore the fund balance to target level.

# PERS Employer Stabilization 524-1615

This fund was established to maintain a reserve for future rate increases. Resources may be used to offset an Oregon Public Employees Retirement System (PERS) rate increase or to make a lump sum payment to PERS to reduce Washington County's unfunded liability.

The Board of Commissioners created this fund to accumulate resources to partially offset future PERS rate increases.

1. **PERS Employer Stabilization** (524-161505): This program accounts for the reserve activity.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
PERS Employer Stabilization	\$	336,450	336,450	350,993	14,543	4%
	Total	336,450	336,450	350,993	14,543	
by category						
Contingency	subtotal \$	336,450	- 336,450		<b>-</b> 14,543	<b>0%</b> 4%
<b>3</b> ,	Total Expenditures	336,450	336,450	350,993	14,543	4%
E 15 %	Revenues under Expenditures	(336,450)	(336,450)	(350,993)	(14,543)	4%
Fund Equity		336,450	336,450	350,993	14,543	4%
	Ending Fund Balance \$	<u> </u>	<u> </u>		-	

#### **Budget Analysis:**

Contingency increases \$14,543 (4%). Beginning fund balance increases \$14,543 (4%).

In fiscal year 2019-20, Washington County established a PERS side account for \$14.5 million to offset the increasing PERS employer rates. This investment is partially funded by the \$6.8 million set aside from the PERS Employer Rate Stabilization Fund and an \$8.2 million transfer from the General Fund. This investment provided PERS employer rate savings of approximately \$1 million per year during the 2019-2021 biennium; and it is expected to gradually grow to nearly \$1.9 million per year during the 2035-2037 biennium. During this period (FY 2019-20 to FY 2036-37), the cumulative rate reduction is estimated to be nearly \$26 million. The Special Funds portion of the \$8.2 million investment is being charged through payroll to return to General Fund.

The beginning fund balance for FY 2023-24 is \$350,993 and is expected to remain in this fund until the County's next PERS investment.

This fund provides for the reservation of resources transferred from the General Fund. The Revenue Stabilization Fund combined with the General Fund Contingency, and fund balance in the Strategic Investment Program Fund comprises the General Fund reserve.

1. **Revenue Stabilization** (105-166005): The fund balance in this fund is considered the General Fund Reserve and is a portion of the General Fund's fund balance for the fund balance target calculation.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Revenue Stabilization	\$	11,615,582	11,615,582	11,615,582	-	0%
	Total	11,615,582	11,615,582	11,615,582		
by category						
Operating Transfers Out	\$	-	-	11,615,582	11,615,582	0%
Contingency	_	11,615,582	11,615,582	-	(11,615,582)	-100%
	Total Expenditures	11,615,582	11,615,582	11,615,582	-	0%
	Revenues under Expenditures	(11,615,582)	(11,615,582)	(11,615,582)	-	0%
Fund Equity	_	11,615,582	11,615,582	11,615,582	-	0%
	Ending Fund Balance \$					

#### **Budget Analysis:**

Contingency decreases \$11,615,582 (100%).

The resources in this fund have been set aside to provide financial stability for the General Fund over the long-term. The Revenue Stabilization Fund, combined with the ending fund balance in the Strategic Investment Program Fund, the General Fund Contingency and the projected savings from the general fund department's proposed budgets, make up the total of general fund projected fund balance. The County's Fund Balance Targets and Reserve Policy directs the County to maintain a fund balance at 15% as a minimum, with a goal of 20% of net General Fund revenues. Net General Fund revenues exclude the property taxes dedicated to the Major Streets Transportation Improvement Program (MSTIP) and Washington County Cooperative Library Services (WCCLS) funds. The reserve amount maintained in this fund represents approximately 5% of Net General Fund revenues.

In FY 2023-24, the remaining fund balance in this fund was transferred to General Fund.

This fund accounts for financial contributions from private donors to support current operations and future capital improvements of the Animal Services program and animal shelter.

 Animal Services Gifts & Donations (154-709505): Provides financial activities related to accounting for gifts and donations provided by private donors.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Animal Services Gifts & Donations	\$	1,621,241	1,621,241	2,607,286	986,045	61%
	Total	1,621,241	1,621,241	2,607,286	986,045	
by category						
Intergovernmental		599,316	599,316	992,079	392,763	66%
Miscellaneous		240,000	240,000	240,000	-	0%
	Total Revenues	839,316	839,316	1,232,079	392,763	47%
Materials & Services		599,316	599,316	581,162	(18,154)	-3%
Operating Transfers Out		240,000	240,000	240,000	-	0%
	subtotal	839,316	839,316	821,162	(18,154)	-2%
Contingency		781,925	781,925	1,786,124	1,004,199	128%
	Total Expenditures	1,621,241	1,621,241	2,607,286	986,045	61%
	Revenues under Expenditures	(781,925)	(781,925)	(1,375,207)	(593,282)	76%
Fund Equity	·	781,925	781,925	1,375,207	593,282	76%
	Ending Fund Balance \$	-	-	-	-	

#### **Budget Analysis:**

Revenues increase \$392,763 (47%). Expenditures, excluding Contingency, decrease \$18,154 (2%). Contingency increases \$1,004,199 (128%). Beginning fund balance increases \$593,282 (76%).

Revenues increase due to significant carryforward from fiscal year 2022-23. Beginning in FY 2021-22, smaller miscellaneous gifts and donations were recorded as revenue in the Animal Services Gifts and Donations budget. Prior to FY 2021-22, smaller gifts and donations were recorded in the Animal Services general operating budget. The carryforward from FY 2022-23 is coming from these smaller gifts and donations.

Up to \$240,000 will be transferred to the Animal Services general operating budget to cover operating costs. This transfer will be done only on an as needed basis and will be used in alignment with donation policies. Use of all gifts and donations will be made in conformance with Animal Services donation policies and the intent of the donors.

Contingency increases and represents funds held in reserve for future appropriations.

# Building Equipment Replacement 232-3555

This fund provides resources for systematic replacement of various building and equipment components of the County's buildings.

1. **Equipment Replacement** (232-355505): Accounts for financial activities related to funds held in reserve for building equipment replacement and upgrades to County facilities.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Equipment Replacement	\$	11,564,805	11,564,805	15,430,384	3,865,579	33%
	Total	11,564,805	11,564,805	15,430,384	3,865,579	
by category						
Charges for Services	\$	-	-	4,821,701	4,821,701	0%
Operating Transfers In		4,673,370	4,673,370	-	(4,673,370)	-100%
	Total Revenues	4,673,370	4,673,370	4,821,701	148,331	3%
Materials & Services		-	-	53,428	53,428	0%
Interdepartmental		-	-	767	767	0%
Capital Outlay		10,303,257	10,303,257	13,757,756	3,454,499	34%
	subtotal	10,303,257	10,303,257	13,811,951	3,508,694	34%
Contingency		1,261,548	1,261,548	1,618,433	356,885	28%
	Total Expenditures	11,564,805	11,564,805	15,430,384	3,865,579	33%
	Revenues under Expenditures	(6,891,435)	(6,891,435)	(10,608,683)	(3,717,248)	54%
Fund Equity		6,891,435	6,891,435	10,608,683	3,717,248	54%
	Ending Fund Balance \$					

#### **Budget Analysis:**

Revenues increase \$148,331 (3%). Expenditures, excluding Contingency, increase \$3,508,694 (34%). Contingency increases \$356,885 (28%). Beginning fund balance increases \$3,717,248 (54%).

Building equipment replacement revenues are generated as a cost allocation function based on the square footage of county owned buildings. The revenues anticipated for fiscal year 2023-24 are similar to the prior year.

In accordance with county budget guidance, interest earning projections are not included in the proposed budget.

The Building Equipment Replacement Fund budget included the start of design of several larger HVAC-related projects in fiscal year 2022-23. Recent review of the county's 24/7 critical facilities indicates equipment is near end-of-life and additional funding will be imperative for the timely execution and completion of these projects. While the projects are budgeted in the Building Equipment Replacement Fund, an offsetting reduction of appropriations is included to reflect the potential for external resource allocations for several projects.

# Building Equipment Replacement 232-3555

In anticipation of funding sufficient to address critical construction expenses, the capital outlay expenditures in the fiscal year 2023-24 budget contain appropriations for both the continuation and expansion of these and related projects. The proposed budget provides for a robust schedule of HVAC maintenance at various buildings within the county portfolio, including the Sheriff's Office, Jail, Justice Services Building, Harkins House, and the Community Corrections Center. If funding is secured, the focus on critical 24/7 facilities may result in the rescheduling of other budgeted projects to a future date.

Interfund expenditures are newly allocated to the fund in fiscal year 2023-24 in support of services provided by eligible county internal service funds.

BER Building Equipment Replacement

Description	Project	Total
Roof:		6,210,000
LEC/Jail*	5,060,000	
Harkins House*	350,000	
Service Center East	800,000	
Waterline:		
LEC/Jail Domestic Main Line Repair*		500,000
HVAC:		15,570,000
TVAC.		13,570,000
Community Corrections Center Controls*	50,000	
Community Corrections Center Units*	50,000	
Harkins House*	600,000	
Justice Services*	2,550,000	
Law Enforcement Center/Jail*	10,300,000	
Old Jail Controls	100,000	
Old Jail	750,000	
Service Center East	300,000	
Central Services (Mail & Print Services)	100,000	
Courthouse HVAC Controls	400,000	
Public Services Annex	200,000	
Public Services Strion Air	30,000	
Juvenile Data Room Liebert and Mini-Split Unit Replacement	70,000	
Parking Structure HVAC Replacements	70,000	
* Less Critical Infrastructure Projects		(19,460,000
(proposed alternate funding)		
Subtotal Planned Projects		2,820,000

Description	Project	Total
Fire & Security Systems:		1,660,000
LEC/Jail Camera System RAID Array Repl	600,000	
LEC/Jail Fire Detection System Update	850,000	
Harkins House Fire Alarm	60,000	
Service Center East Security Camera Repl	50,000	
TBD	100,000	
Miscellaneous:		
Elevators		300.000
Flooring (select areas)		300,000
		100,000
Furnace - PSTC (1 & 2 Repl) Uninterrupted Power Supply (UPS)		25,000
		200,000
Grease Interceptor (Jail)  Community Corrections Walk-In Freezer		40,000
Scoggings Valley Park Water Sanitation		75,000
Beaverton Health Clinic Plumbing Rehab		50,000
Beaverton Health Chilic Flumbling Renau		30,000
		0.401.051
Project Continuation - Countywide		8,491,951
Subtotal Planned Projects		10,991,951
Contingency		1,618,433
Total Budget		15,430,384

This fund provides funding for systematic replacement of key information technology assets.

1. *ITS Systems Replacement* (242-352605): Provides financial activities related to funds held in reserve for technology systems replacement.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
ITS Systems Replacement	\$	1,377,310	1,377,310	1,588,102	210,792	15%
	Total	1,377,310	1,377,310	1,588,102	210,792	
by category						
Charges for Services	\$	-	-	1,228,755	1,228,755	0%
Operating Transfers In		1,350,725	1,350,725	<u>-</u>	(1,350,725)	-100%
	Total Revenues	1,350,725	1,350,725	1,228,755	(121,970)	-9%
Operating Transfers Out		1,015,000	1,015,000	1,000,000	(15,000)	-1%
Contingency	subtotal	<b>1,015,000</b> 362,310	<b>1,015,000</b> 362,310	<b>1,000,000</b> 588,102	<b>(15,000)</b> 225,792	<b>-1%</b> 62%
	Total Expenditures	1,377,310	1,377,310	1,588,102	210,792	15%
	Revenues under Expenditures	(26,585)	(26,585)	(359,347)	(332,762) 1	1,252%
Fund Equity		26,585	26,585	359,347	332,762 1	,252%
	Ending Fund Balance \$				-	

#### **Budget Analysis:**

Revenues decrease \$121,970 (9%). Expenditures, excluding Contingency, decrease \$15,000 (1%). Contingency increases \$225,792 (62%). Beginning fund balance increases \$332,762 (1,252%).

The revenue in this fund is calculated based on the depreciation schedule of the Oracle Fixed Asset System in accordance with 2 CFR 200.436 and is charged through the County Cost Allocation Plan. Projects are budgeted in the Information Technology Services (ITS) Capital Projects fund (Fund 354), and this System Replacement Fund provides the financial resources for these projects through inter-fund transfers.

# Fleet Replacement 502-3541

This fund provides for the purchase and disposition of fleet vehicles and equipment. Replacement costs are billed to other departments at an

amount estimated to cover depreciation on the fleet.

1. *Fleet Replacement* (502-354105): Provides financial activities related to funds held in reserve for fleet vehicle replacements.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Fleet Replacement	\$	24,226,982	24,226,982	25,950,807	1,723,825	7%
	Total	24,226,982	24,226,982	25,950,807	1,723,825	
by category						
Charges for Services		6,169,523	6,169,523	7,825,773	1,656,250	27%
Miscellaneous		419,100	419,100	501,100	82,000	20%
	Total Revenues	6,588,623	6,588,623	8,326,873	1,738,250	26%
Materials & Services		1,559,700	2,776,000	1,397,935	(1,378,065)	-50%
Interdepartmental		668,229	668,229	601,969	(66,260)	-10%
Capital Outlay		6,200,843	4,984,543	8,391,464	3,406,921	68%
Contingonou	subtotal	8,428,772	8,428,772	10,391,368	1,962,596	23%
Contingency	_	15,798,210	15,798,210	15,559,439	(238,771)	-2%
	Total Expenditures	24,226,982	24,226,982	25,950,807	1,723,825	7%
	Revenues under Expenditures	(17,638,359)	(17,638,359)	(17,623,934)	14,425	0%
Fund Equity		17,638,359	17,638,359	17,623,934	(14,425)	0%
	Ending Fund Balance \$	-	-	•		

#### **Budget Analysis:**

Revenues increase \$1,738,250 (26%). Expenditures, excluding Contingency, increase \$1,962,596 (23%). Contingency decreases \$238,771 (2%).

Estimated contingency will decrease by 1.5%, \$15,559,439 is available to fund future replacements of the County Fleet.

The activity level in this fund typically fluctuates from year to year due to variations in the replacement cycles of the vehicles and equipment

represented in the fund as well as variations in the acquisition and resale value of the fleet.

The list of vehicles and equipment scheduled for replacement, as well as proposed BDP upgrades and additions are attached.

Fleet FY2023-24 Project List						
Division	Vehicle	Fleet Fund	Fund &	General	Special	
Division	Number	Fleet Fund	Program	Fund	Fund	
ITS MAINTENANCE	12043	48,500	100-352505	0	0	
SS - FACILITIES OPERATIONS	15038	70,000	100-353525	0	0	
SS - FACILITIES OPERATIONS	12528	70,000	100-353525	0	0	
SS - FACILITIES OPERATIONS	12526	70,000	100-353525	0	0	
SO - EXECUTIVE ADMINISTRATION	11104	70,500	100-401005	0	0	
SO - PATROL OPERATIONS	13591	44,500	100-402005	0	26,000	
SO - PATROL OPERATIONS	18027	24,500	100-402005	0	0	
SO - PATROL OPERATIONS	13602	86,000	100-402005	0	0	
SO - PATROL OPERATIONS	13530	86,000	100-402005	0	0	
SO - PATROL OPERATIONS	13537	86,000	100-402005	0	0	
SO - PATROL OPERATIONS GF TOTALLED	13542	86,000	100-402005	0	0	
SO - PATROL OPERATIONS	13560	71,000	100-402005	0	15,000	
SO-PATROL OPERATIONS(V150 Replacement)	19503	0	100-402005	0	415,500	
SO - INVESTIGATIONS	10138	47,500	100-402010	0	0	
SO - INVESTIGATIONS	13043	47,500	100-402010	0	0	
SO - CIVIL ENFORCEMENT	11103	70,500	100-402030	0	0	
SO - JAIL INTAKE AND RELEASE	12533	115,000	100-403025	0	0	
HHS - PUBLIC HEALTH - SOLID WASTE & RECYCLING	14201	40,500	100-703020	0	0	
LUT ENG - TRAFFIC ENGINEERING	12527	40,500	168-603010	0	0	
LUT - ENGINEERING TRAFFIC ENGINEERING	14195	39,500	168-603010	0	0	
LUT-TRAFFIC ENGINEERING(Bucket Truck)	ADD	0	168-603010	0	189,500	
LUT - ENGINEERING SURVEY	13528	74,000	168-603020	0	0	
LUT - CPM ADMINISTRATION	13035	36,500	168-605005	0	0	
LUT - CPM ADMINISTRATION	13033	36,500	168-605005	0	0	
LUT - OPS ROADWAY SURFACES	15509	190,000	168-606010	0	0	
LUT - OPS ROADWAY SURFACES	16510	68,500	168-606010	0	0	
LUT - OPS ROADWAY SURFACES	15773	460,000	168-606010	0	0	
LUT - OPS ROADWAY SURFACES(Call Out Truck)	ADD	0	168-606010	0	81,500	
LUT - OPS ENGINEERING	14197	38,500	168-606015	0	0	
LUT - OPS ENGINEERING(Enviro Tech)	ADD	0	168-606015	0	46,000	
LUT - OPS ENGINEERING(Enviro Tech)	ADD	0	168-606015	0	46,000	
LUT - OPS TRAFFIC MAINTENANCE	15510	200,000	168-606020	0	0	
LUT - OPS TRAFFIC MAINTENANCE	14539	80,000	168-606020	0	0	
LUT - OPS VEGETATION MGMT	15508	170,000	168-606025	0	0	
LUT - OPS VEGETATION MGMT	15514	260,000	168-606025	0	0	
LUT OPS - VEGETATION MGMT	ADD	0	168-606025	0	15,700	
LUT-OPERATIONS VEGETATION (Shoulder Mower)	ADD	0	168-606025	0	175,000	
LUT - OPS BRIDGE OPERATIONS	15507	170,000	168-606023	0	0	
LUT - OPS DRAINAGE OPERATIONS	17014	313,500	168-606035	0	0	
LUT - OPS DRAINAGE OPERATIONS  LUT - OPS DRAINAGE OPERATIONS	15513	170,000	168-606035	0	0	
LOT - OF 3 DIVALINAGE OPERATIONS	15515	170,000	100-000022	U	U	
	1					
Flast FV3	 023-24 Proj	net Liet				
Fleet FYZ		ECL LISL	F1 0	Comment	Cma-!-!	
Division	Vehicle	Fleet Fund	Fund &	General	Special	
	Number		Program	Fund	Fund	
LUIT ODG DDAINIAGE ODEDATIONS	172.00	76.500	100 00000			
LUT - OPS DRAINAGE OPERATIONS	17269	76,500	168-606035	0	0	
LUT - OPS DRAINAGE OPERATIONS	17013	160,500	168-606035	0	0	

LUT - OPS DRAINAGE OPERATIONS	17010	180,500	168-606035	0	0
LUT - OPS DRAINAGE OPERATIONS	17015	364,500	168-606035	0	0
LUT - ENGINEERING SURVEYING PUBLIC LAND CORNERS	14167	39,500	170-603030	0	0
LUT - BLDG SVCS BLDG INSPECTION	13031	33,500	174-602005	0	0
LUT - BLDG SVCS BLDG INSPECTION	13030	35,500	174-602005	0	0
LUT - BLDG SVCS PLUMBING INSPECTION	13044	35,500	174-602015	0	0
SO - PATROL OPERATIONS	13586	0	182-402005	0	0
SO - PATROL OPERATIONS	13581	0	182-402005	0	0
SO - PATROL OPERATIONS	13553	0	182-402005	0	0
SO - PATROL OPERATIONS	13563	0	182-402005	0	0
SO - PATROL OPERATIONS	13585	0	182-402005	0	0
SO - PATROL OPERATIONS	13579	0	182-402005	0	0
SO - PATROL OPERATIONS	13580	0	182-402005	0	0
SO - PATROL OPERATIONS	14137	0	182-402005	0	0
SO - PATROL OPERATIONS	13584	0	182-402005	0	0
SO - PATROL OPERATIONS	11692	0	182-402005	0	0
SO - PATROL OPERATIONS	11694	0	182-402005	0	0
SO - PATROL OPERATIONS	13535	0	182-402005	0	68,500
SO - PATROL OPERATIONS	11702	0	182-402005	0	70,500
SO - PATROL OPERATIONS	11680	0	182-402005	0	70,500
SO - PATROL OPERATIONS	13561	0	182-402005	0	70,500
SO - PATROL OPERATIONS	13571	0	182-402005	0	62,500
SO - PATROL OPERATIONS	13575	0	182-402005	0	62,500
SO - PATROL OPERATIONS	13566	0	182-402005	0	62,500
SO - PATROL OPERATIONS	13574	0	182-402005	0	62,500
SO - PATROL OPERATIONS	13573	0	182-402005	0	62,500
COOP LIBRARY - COURIER	15045	140,500	184-971030	0	0
COOP LIBRARY - COURIER	15046	140,500	184-971030	0	0
COOP LIBRARY - COURIER	12048	29,500	184-971030	0	30,000
SO - PATROL OPERATIONS	13548	60,000	234-402005	0	26,000
SO - INVESTIGATIONS	13046	47,500	234-402010	0	0
SO - INVESTIGATIONS	10124	47,500	234-402010	0	0
SO - FORENSICS	15022	135,500	234-402040	0	0
SS - FLEET SERVICES - MOTOR POOL	12524	56,900	POOL	0	0
SS - FLEET SERVICES - MOTOR POOL	12039	45,900	POOL	0	0
SS - FLEET SERVICES - MOTOR POOL	14189	34,500	POOL	0	0

Fleet Fund Total 5,145,800

Special Fund Total 1,658,700

BDP Approved Fleet Additions							
BDP Number	Vehicle	Fleet Fund	Fund &	General	Special		
No.		rieet ruiiu	Program	Fund	Fund		
FLT002 502-3541 - BDP - Fleet Vehicle Additions	N/A	0	218-651005	0	63,000		
FLT003 502-3541 - BDP - Fleet Vehicle Additions	N/A	0	218-651005	0	30,600		
FLT004 502-3541 - BDP - Fleet Vehicle Additions	N/A	0	234-402005	0	22,432		
FLT006 502-3541 - BDP - Fleet Vehicle Additions	N/A	0	182-402005	0	832,000		
FLT008 502-3541 - BDP - Fleet Vehicle Additions	N/A	0	234-402010	0	49,500		
FLT010 502-3541 - BDP - Fleet Vehicle Additions	N/A	0	234-403010	0	75,000		
FLT012 502-3541 - BDP - Fleet Vehicle Additions	N/A	0	218-651005	0	30,600		
FLT014 502-3541 - BDP - Fleet Vehicle Addition	N/A	0	200-981030	0	30,500		

Additons Total 1,133,632

### General Fund Transfers 100-1670

This fund accounts for transfers to special funds such as Community Corrections, Human Services, Aging Services, Debt Service and Capital Projects. The fund also receives all of the discretionary revenues available for allocation by the Board of Commissioners including property taxes, interest earnings, indirect cost charge receipts, liquor and cigarette tax distributions and timber receipts.

1. **General Fund Transfers** (100-167005): Provides financial accounting for internal fund transfers and discretionary revenue receipts.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
General Fund Transfers	\$	91,063,419	91,229,770	93,040,768	1,810,998	2%
	Total _	91,063,419	91,229,770	93,040,768	1,810,998	
by category						
Taxes		186,013,659	186,013,659	186,869,014	855,355	0%
Licenses and permits		1,623,000	1,623,000	1,600,000	(23,000)	-1%
Intergovernmental		6,438,238	6,438,238	6,534,000	95,762	1%
Charges for Services		4,500,000	4,500,000	1,670,000	(2,830,000)	-63%
Fines & Forfeitures		830,000	830,000	778,000	(52,000)	-6%
Miscellaneous		3,088,962	3,088,962	5,091,000	2,002,038	65%
Operating Transfers In		62,994,317	62,994,317	42,591,561	(20,402,756)	-32%
	Total Revenues _	265,488,176	265,488,176	245,133,575	(20,354,601)	-8%
Materials & Services		-	_	483,500	483,500	0%
Operating Transfers Out		91,063,419	91,229,770	92,557,268	1,327,498	1%
	- subtotal	91,063,419	91,229,770	93,040,768	1,810,998	2%
Contingency	-	-	-		-	0%
	Total Expenditures _	91,063,419	91,229,770	93,040,768	1,810,998	2%
	Revenues over Expenditures	174,424,757	174,258,406	152,092,807	(22,165,599)	-13%
Resources allocated to other units		(208,524,757)	(208,358,406)	(185,303,266)	• • •	-11%
Fund Equity		34,100,000	34,100,000	33,210,459	(889,541)	-3%
	Ending Fund Balance §	-	_			

#### **Budget Analysis:**

Revenues decrease \$20,354,601 (8%). Expenditures increase \$1,810,998 (2%). Beginning fund balance decreases \$889,541 (3%).

Revenues projection forecasted based on the following:

- Taxes A projected increase as a result of normal increases in assessed values and construction of new homes; additionally Transient Lodging Taxes are recovering as a result of COVID-19 restrictions being lifted;
- Reduced Recording Fees revenue due to decrease in real estate transactions;
- Operating Transfers In Decreases are related primarily due to elimination of Transfers in from Indirect Cost Allocation as internal service functions moved to their own Internal Service Funds starting in fiscal year 2023-24; and a reduction in the transfer from the Strategic Investment Program. The Strategic Investment Program (SIP) revenue is considered discretionary (part of General Fund) and the transfer provides additional funding support to General Fund operations.

Expenditures decrease due entirely to decreases as noted in the Operating Transfers Out table shown below.

Operating Transfers Out increased \$1,409,185 (+2%) and are comprised of:

General Fund Transfer To	2022-23 Modified	2023-24 Proposed	\$ Change	% Change
Children's and Family Services Fund	206,260	228,614	22,354	11%
Development Services Fund	25,000	25,000	-	0%
Community Corrections Fund	5,375,239	6,787,174	1,411,935	26%
Behavioral Health Fund	1,893,470	2,027,310	133,840	7%
Aging Services Fund	352,429	416,604	64,175	18%
Court Security Fund	209,200	-	(209,200)	-100%
Survey Fund	72,945	72,945	-	0%
Miscellaneous Debt Service Fund	5,373,124	5,545,734	172,610	3%
Housing Services Fund	1,001,800	1,174,046	172,246	17%
Info Svcs Capital Acquisition Fund	-	545,729	545,729	0%
General Capital Projects Fund	-	1,920,000	1,920,000	0%
Building Services Fund	-	25,000	25,000	0%
Metzger Park LID	-	98,933	98,933	0%
Community Development Block Grant	327,847	548,265	220,418	67%
Home	-	16,122	16,122	0%
Air Quality	-	9,543	9,543	0%
Mental Health Urgent Care Center	400,000	400,000	-	0%
Developmental Disability Services	-	176,558	176,558	0%
Metro Affordable Housing Bond	339,561	339,561	-	0%
Supportive Housing Services Revenue Fund (221)	-	-	-	0%
HPOF Fund 245 (Postponed until FY 2024-25)	-	-	-	0%
Emergency Communications System Fund (359)	600,000	-	(600,000)	-100%
COVID-19 CARES Act Fund (155)	-	-	-	0%
Transfers Net of MSTIP & WCCLS Allocations	16,176,875	20,357,138	4,180,263	26%
Series 2016 B FFCO Debt Service Fund	16,635,823	1,426,557	(15,209,266)	-91%
MSTIP 3 Fund	34,266,985	48,402,887	14,135,902	41%
Cooperative Library Fund	24,068,400	22,370,686	(1,697,714)	-7%
Subtotal MSTIP & WCCLS Allocations	74,971,208	72,200,130	(2,771,078)	-4%
Totals	\$ 91,148,083	\$ 92,557,268	\$ 1,409,185	2%

# Lottery Program 156-1625

This fund was created as result of House Bill 3188 which was passed during the 2011 legislative session. This bill requires counties to deposit lottery monies into a dedicated fund in the Washington County budget. Video lottery revenue is received by each county from the State of Oregon as a transfer from the Oregon State Lottery fund. Lottery program revenues will be used to support projects, services, organizations and staff furthering economic development.

1. **Lottery** (156-162505): Provides financial accounting for lottery proceeds which are used to support economic development activities within Washington County.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Lottery	\$	3,223,760	3,223,760	2,982,000	(241,760)	-7%
	Total	3,223,760	3,223,760	2,982,000	(241,760)	
by category						
Intergovernmental		3,223,760	3,223,760	2,982,000	(241,760)	-7%
	Total Revenues	3,223,760	3,223,760	2,982,000	(241,760)	-7%
Materials & Services		346,355	346,355	310,855	(35,500)	-10%
Other		271,589	271,589	213,692	(57,897)	-21%
Interdepartmental		-	-	675,000	675,000	0%
Operating Transfers Out		2,605,816	2,605,816	1,782,453	(823,363)	-32%
	subtotal	3,223,760	3,223,760	2,982,000	(241,760)	-7%
Contingency	<u> </u>	-	<u> </u>	-		0%
	Total Expenditures	3,223,760	3,223,760	2,982,000	(241,760)	-7%
	Devenues under Ernanditures					00/
Fund Equity	Revenues under Expenditures	•			-	<b>0%</b> 0%
. and Equity	Ending Fund Balance \$					0 /0
	- J					

#### **Budget Analysis:**

Revenues decrease \$241,760 (7%). Expenditures decrease \$241,760 (7%).

Revenues decrease based on current projections included in the Oregon State Revenue Forecast and recent experience and actual receipts.

Materials and Services decrease to account for reduced revenue projections. Discontinued funding includes Solve Clean & Green event sponsorship and Tuesday Market sponsorship.

Other expenditures decrease by \$58K as the contribution to Five Oakes Museum is cut by 25% in fiscal year 2023-24. Transfers to Other Funds also decrease slightly to account for the reduced revenue projections.

nacione appendent	FY22-23	FY23-24	FY24 vs FY23
Lottery Program	Modified	Proposed	Budget
Lottery Revenue	3,223,760	2,982,000	-7.5%
Other Economic Development Organizations:			
Greater Portland Inc.	25,000	25,000	0.0%
PSU Institute of Metropolitan Studies	6,000	6,000	0.0%
HILLSBORO AREA CHAMBER Registration fee for Black Advisory			0.0%
Business Council Juneteenth Celebration on 6/17/22.			000000000000000000000000000000000000000
Total Dues and Memberships	44,855	44,855	0.0%
Other Organizations:			
Five Oaks Museum	231,589	173,692	-25.0%
SOLVE - Clean and Green Sponsorship	7,000	=	-100.0%
Salmon Berry Trail 3rd year of 3 year commitment	40,000	40,000	0.0%
Tuesday Market Sponsorship	3,500	=	-100.0%
Resource Assistance for Rural Environments (RARE) student	25,000	25,000	0.0%
project (University of Oregon) and other university partnerships			14.
Other events and sponsorships i.e., procurement tradeshows,	25,000	10,000	-60.0%
sponsored partner, meetings	100 000000	03103240032234	1 1152 (0.55)
County Organizations:			
Community Engagement	350,000	350,000	0.0%
Economic Development Program (County)	628,547	525,000	-16.5%
Government Relations Manager (0.65 FTE)		Til	0.0%
Land Use & Transportation Long Range Planning Division	1,518,069	1,483,253	-2.3%
Land Use & Transportation Land Development Division for Code	299,200	299,200	0.0%
Enforcement			
Miscellaneous expenses for community events i.e., County Fair	10,000	-	-100.0%
Miscellaneous other expenditures	10,000	3	- <mark>100.0</mark> %
Total Expenditures	3,223,760	2,982,000	-7.5%
Ending Balance		111	0.0%

#### Strategic Investment Program 204-1640

This fund accounts for revenue associated with the Strategic Investment Program (SIP) agreements. This revenue source has been in place since the legislature first enacted SIP legislation in 1993 and is comprised of payments from companies receiving property tax exemptions under the state's Strategic Investment Plan. The purpose of the SIP is to promote economic development and create/retain jobs in areas where eligible projects are located. A company can apply for a property tax exemption for qualifying projects that equal or exceed \$100 million or \$25 million if the project is located in a rural area.

The County has three active SIP agreements: 1) a 2006 agreement with Genentech (2010-25); 2) a 2005 agreement with Intel (2010-25); and, 3) a 2014 agreement with Intel. Both the 2005 Intel and 2006 Genentech SIP agreements cover a 15-year period. The 2014 Intel SIP is a 30-year (2017-46) agreement with multiple investment packages each covering a 15-year period. The first 15-year investment package (2014A) commenced in 2016 with program revenues first received in fiscal year 2017-18.

- 1. **2006 Genentech** (204-164010): Provides financial accounting for proceeds and payments related to the Genentech SIP.
- 2. **2005** Intel (204-164015): Provides financial accounting for proceeds and payments related to the 2005 Intel SIP.
- 3. **2014A Intel** (204-164030): Provides financial accounting for proceeds and payments related to the 2014A Intel SIP.
- 4. **SIP Administration** (204-164035): Interest earnings and capital outlay will be tracked in this program. SIP revenue will be received in the following programs: a) 2006 Genentech SIP (204-164010) covers the 15-year period from 2010-24, b) 2005 Intel SIP (204-164015) covers the 15-year period from 2010-24 and c) 2014A Intel SIP (204-164030) covers the period from 2017-31. Prior to 2017-18 all SIP revenue was transferred to the General Fund.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
2006 Genentech	\$	647,392	647,392	670,000	22,608	3%
2005 Intel		20,699,008	20,699,008	23,434,000	2,734,992	13%
2014A Intel		15,653,600	15,653,600	7,896,000	(7,757,600)	-50%
SIP Administration		23,889,701	23,889,701	28,159,201	4,269,500	18%
	Total	60,889,701	60,889,701	60,159,201	(730,500)	-1%
by category						
Charges for Services		39,592,964	39,592,964	44,613,000	5,020,036	13%
Miscellaneous		-	<u> </u>	475,000	475,000	0%
	Total Revenues	39,592,964	39,592,964	45,088,000	5,495,036	14%
Operating Transfers Out		40,000,000	40,000,000	32,000,000	(8,000,000)	-20%
	subtotal	40,000,000	40,000,000	32,000,000	(8,000,000)	-20%
Contingency		20,889,701	20,889,701	28,159,201	7,269,500	35%
	Total Expenditures	60,889,701	60,889,701	60,159,201	(730,500)	-1%
	Revenues under Expenditures	(21,296,737)	(21,296,737)	(15,071,201)	6,225,536	-29%
Fund Equity	-	21,296,737	21,296,737	15,071,201	(6,225,536)	-29%
	Ending Fund Balance \$		-		-	

#### **Budget Analysis:**

Revenues increase \$5,495,036 (14%). Expenditures, excluding Contingency, decrease \$8,000,000 (20%). Contingency increases \$7,269,500 (35%). Beginning fund balance decreases \$6,225,536 (29%).

Strategic Investment Program (SIP) revenues are discretionary and considered part of the General Fund. Revenues increase due to new projections in value.

Expenditures decrease due to a reduced transfer to support General Fund operations. The difference is put to Contingency. Contingency is the projected ending fund balance and is considered a portion of the General Fund's fund balance for the fund balance target calculation.

The 2007 legislature approved the Gain Share program to allow local governments to share annually in state income tax revenues generated from jobs created under SIP agreements. The Gain Share program initially returned 50% of the state income tax revenue attributed to SIP project employment to taxing jurisdictions.

In June 2015, the legislature modified the Gain Share program with the passage of SB 129. The modification set the local share of the state income tax to 50% of the tax from new employment and 20% from retained employment, set a cap of \$16 million on the amount a county can receive each fiscal year, extended the program from 2019 to 2024 and changed the allocation mechanism from a separate shared services fund to a direct allocation by the Oregon Department of Revenue. Future allocations are subject to legislative modification.

Gain Share monies were prioritized by the Board for the Event Center and future Facilities capital projects. In 2016-17 the County issued Full Faith & Credit obligations backed by the future receipt of Gain Share revenue from the state through 2024. These future Gain Share monies will be transferred to the Miscellaneous Debt Service fund.

In fiscal year 2017-18 the Gain Share program was separated from the previous SIP and Gain Share Fund and set up as its own fund - Gain Share Fund with one program to account for payments made in accordance with the Board approved spending plan.

1. **Gain Share** (205-164025): The program accounts for all proceeds and payments related to Gain Share.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Gain Share	\$	10,094,029	10,094,029	13,184,211	3,090,182	31%
	Total	10,094,029	10,094,029	13,184,211	3,090,182	
by category						
Intergovernmental		9,200,000	9,200,000	9,000,000	(200,000)	-2%
Miscellaneous		12,000	12,000	250,000	238,000	1,983%
	Total Revenues	9,212,000	9,212,000	9,250,000	38,000	0%
Operating Transfers Out		8,572,222	8,572,222	8,822,222	250,000	3%
Contingency	subtotal	<b>8,572,222</b> 1,521,807	<b>8,572,222</b> 1,521,807	<b>8,822,222</b> 4,361,989	<b>250,000</b> 2,840,182	<b>3%</b> 187%
	Total Expenditures	10,094,029	10,094,029	13,184,211	3,090,182	31%
	Revenues under Expenditures	(882,029)	(882,029)	(3,934,211)	(3,052,182)	346%
Fund Equity		882,029	882,029	3,934,211	3,052,182	346%
	Ending Fund Balance \$	<u> </u>			-	

#### **Budget Analysis:**

Expenditures, excluding Contingency, increase \$250,000 (3%). Contingency increases \$2,840,182 (187%). Beginning fund balance increases \$3,052,182 (346%).

Revenue stays flat.

Expenditures decrease primarily because there are no one-time transfers in this year's budget. Transfers to the Information Services Capital Fund, the Road Capital Fund, and the Debt Service Fund are unchanged at \$1 million, \$2.6 million and \$4.97 million, respectively.

The beginning fund balance for fiscal year 2023-24 is expected to be \$3,934,211.

Descriptions		\$	Amount
Beginning Fund Balance			3,934,211
Gain Share Revenue			9,000,000
Interest Earnings			250,000
Total Resources		1	13,184,211
Operating Transfers Out:	5-8 ##S0001114.h		8,572,222
Road Capital Projects Fund	2,600,000		
Facilities Debt Service	4,972,222		
Information Services Capital Acquisition Fund	1,000,000		
Contingency			4,611,989
Total Expenditures		\$ 1	13,184,211

This fund accounts for the indirect costs that are allocated to and recovered from operating departments in connection with the Countywide cost allocation plan. Monies received in this fund are in turn expended as reimbursements to the fund or cost center that provided the service.

1. *Indirect Cost Recovery* (222-359505): Provides financial accounting for the collection of indirect costs that are recovered through the Countywide cost allocation plan.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Indirect Cost Recovery	\$	38,233,332	38,233,332	(1,024,021)	(39,257,353) -	103%
	Total	38,233,332	38,233,332	(1,024,021)	(39,257,353)	
by category						
Interdepartmental	\$	38,233,332	38,233,332	(1,024,021)	(39,257,353) -	103%
	Total Revenues	38,233,332	38,233,332	(1,024,021)	(39,257,353) -	103%
Materials & Services		9,406,372	9,406,372	-	(9,406,372) -	100%
Operating Transfers Out		28,826,960	28,826,960	(1,024,021)	(29,850,981) -	104%
Contingency	subtotal	38,233,332	38,233,332	(1,024,021)	(39,257,353) -	<b>103%</b> 0%
	Total Expenditures	38,233,332	38,233,332	(1,024,021)	(39,257,353) -	103%
	Revenues under Expenditures	-	-	-	-	0%
Fund Equity	_	-	-			0%
	Ending Fund Balance \$		-		-	

#### **Budget Analysis:**

Revenues decrease \$39,257,353 (103%). Expenditures decrease \$39,257,353 (103%).

Until FY 2022-23, this fund was used to collect and distribute resources based on the County Cost Allocation Plan. Starting in FY 2023-24, all internal service functions will be in their own funds, thus the Fund 222 will no longer be needed.



## **Service Districts**

Enhanced Sheriff's Patrol District (ESPD)	210-1680
Urban Road Maintenance District (URMD)	214-6080
North Bethany County Service District for Roads	215-6085
Service District for Lighting No. 1 (SDL No. 1)	434-6090

#### SERVICE DISTRICTS

Special district governments provide specific services that are not being supplied by existing general purpose governments. Most perform a single function, but in some instances, their enabling legislation allows them to provide several, usually related services.

		Adopted	Modified	Proposed	Change	
Organization Unit	_	2022-23	2022-23	2023-24	\$	%
	Enhanced Sheriff's Patrol District \$	49,035,482	49,035,482	48,643,889	(391,593)	-1%
	Urban Road Maintenance District	15,004,590	15,004,590	17,129,980	2,125,390	14%
	North Bethany County Service District for Roads	18,997,983	18,997,983	18,833,039	(164,944)	-1%
	Service District for Lighting No. 1 \$	3,063,226	3,063,226	3,453,957	390,731	13%

Enhanced Sheriff's Patrol District (ESPD) is a separate government jurisdiction. The ESPD voters passed a local option levy in May of 2022. This levy increases the levy rate from \$.64 to \$.83 per \$1,000 of assessed value per year. It supplements the District's permanent tax rate of \$.64 per \$1,000 of assessed value to provide a total of \$1.47 per \$1,000 of assessed value per year to fund enhanced patrol services.

- 1. **Enhanced Sheriff's Patrol District** (210-168005): This organization unit exists for the purpose of housing property tax revenues for the District and to disperse funds for ESPD operations.
- 2. **Public Outreach** (210-168010): This program tracks all costs related to providing information to the public in preparation of an election.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
Enhanced Sheriff's Patrol District	\$	48,917,789	48,917,789	48,526,196	(391,593)	-1%
Public Outreach	_	117,693	117,693	117,693	-	0%
	Total _	49,035,482	49,035,482	48,643,889	(391,593)	-1%
by category						
Taxes		32,315,785	32,315,785	32,884,552	568,767	2%
Intergovernmental		78,874	78,874	75,214	(3,660)	-5%
Charges for Services		20,326	20,326	18,668	(1,658)	-8%
Miscellaneous	_	-	-	247,800	247,800	0%
	Total Revenues	32,414,985	32,414,985	33,226,234	811,249	3%
Materials & Services		34,205,028	34,205,028	36,971,943	2,766,915	8%
Operating Transfers Out	_	-	-	979,577	979,577	0%
Contingency	subtotal	<b>34,205,028</b> 14,830,454	<b>34,205,028</b> 14,830,454	<b>37,951,520</b> 10,692,369	<b>3,746,492</b> (4,138,085)	<b>11%</b> -28%
	Total Expenditures	49,035,482	49,035,482	48,643,889	(391,593)	-1%
	Revenues under Expenditures	(16,620,497)	(16,620,497)	(15,417,655)	1,202,842	-7%
Fund Equity	_	16,620,497	16,620,497	15,417,655	(1,202,842)	-7%
	Ending Fund Balance	<u> </u>	-	-		

#### **Budget Analysis:**

Revenues increase \$811,249 (3%). Expenditures, excluding Contingency, increase \$3,746,492 (11%). Contingency decreases \$4,138,085 (28%). Beginning fund balance decreases \$1,202,842 (7%).

Revenue projection increase is based on the assessed value increase and standard growth estimates.

Materials & Services increase for funds transferred to District Patrol to support law enforcement services in the Enhanced Sheriff's Patrol District and Transfer to District Patrol increase due to the replacement of eleven (11) end of life patrol vehicles.

Contingency is available for cash flow between July and November tax receipts for unanticipated future needs and stability of service levels.

The Urban Road Maintenance District (URMD) provides an enhanced level of road maintenance service including neighborhood street traffic calming on all access roads and all Washington County roads except arterials and collectors in the urban unincorporated areas of the County.

- 1. **Urban Road Maintenance Improvement District** (214-608005): This organization unit manages property tax revenues for the District and the expenditure of funds for URMD maintenance and operations including pedestrian and biking (safety) projects and other improvement projects within the District.
- 2. *URMD Pedestrian and Biking Improvements* (214-608010): This program includes funds for planned public safety improvements on roads within the district.

	Adopted	Modified	Proposed	Change	
Program Description	2022-23	2022-23	2023-24	\$	%
Urban Road Maintenance Improvement District \$	7,871,433	7,871,433	8,543,211	671,778	9%
URMD Pedestrian and Biking Improvements	7,133,157	7,133,157	8,586,769	1,453,612	20%
Total	15,004,590	15,004,590	17,129,980	2,125,390	14%
by category					
Taxes	5,835,711	5,835,711	5,923,717	88,006	2%
Intergovernmental	14,714	14,714	14,714	-	0%
Charges for Services	3,725	3,725	3,725	-	0%
Total Revenues	5,854,150	5,854,150	5,942,156	88,006	2%
Materials & Services	8,126,367	8,126,367	10,739,924	2,613,557	32%
Interdepartmental	2,191,155	2,191,155	1,582,238	(608,917)	-28%
Operating Transfers Out	536,883	536,883	37,906	(498,977)	-93%
Capital Outlay	207,500	207,500	22,500	(185,000)	-89%
subtotal Contingency	<b>11,061,905</b> 3,942,685	<b>11,061,905</b> 3,942,685	<b>12,382,568</b> 4,747,412	<b>1,320,663</b> 804,727	<b>12%</b> 20%
Total Expenditures	15,004,590	15,004,590	17,129,980	2,125,390	14%
Revenues under Expenditures	(9,150,440)	(9,150,440)	(11,187,824)	(2,037,384)	22%
Fund Equity	9,150,440	9,150,440	11,187,824	2,037,384	22%
Ending Fund Balance _		<u> </u>	•	•	

#### **Budget Analysis:**

Revenues increase \$88,006 (2%). Expenditures, excluding Contingency, increase \$1,320,663 (12%). Contingency increases \$804,727 (20%). Beginning fund balance increases \$2,037,384 (22%).

Property tax revenues for the Urban Road Maintenance District (URMD) increase based on assessed value, tax history, and projected collection rates.

Materials & Services expenditures increases include a 24% increase in Professional Services (\$1,705,307), a 100% increase in Repair & Maintenance Services-Street (\$750,000), a 1,201% increase in Permits, Licenses and Fees (\$97,345), and the changes to the County Cost Allocation Plan which result in \$68,105 in charges from newly created internal service funds. Additional information regarding the changes to Washington County's Cost Allocation Plan are detailed in the Budget Message.

The decrease in Intradepartmental expenditures reflects a reduction in in Land Use & Transportation staff charging to URMD-funded projects.

Operating Transfers Out decrease due to the earlier Major Streets Transportation Improvement Program project reaching completion during fiscal year 2022-23.

Capital Outlay decreases due to project right-of-way acquisitions being purchased in FY 2022-23.

Expenditures increase for projects that include Americans with Disabilities Act curb ramp improvements and Pedestrian and Bicycle Safety Improvements. Contingency increases to deliver projects identified by the URMD Advisory Committee, including those mentioned earlier. Funding continues with the sidewalk repair grant program as an equity initiative for the URMD community.

No personnel are housed in this budget. However, engineers, project managers, surveyors, and others in Operations and Capital Project Services support the work of various URMD and URMD Pedestrian and Bicycle improvement projects. The time they code to these projects will appear against Interdepartmental expenditures in this budget.

The North Bethany County Service District for Roads (North Bethany CSDR) was approved by voters in the May 2011 election. The District has an authorized permanent property tax rate of up to \$1.25 per \$1,000 assessed value to pay for a portion of the cost to construct roads to serve the North Bethany CSDR area. Additional funding is anticipated to come from a developer-paid supplemental system development charge, developer-paid transportation development taxes, and other transportation funds.

1. **North Bethany County Service District** (215-608505): This organization unit exists for the purpose of managing property tax revenues for the District and to expend funds for road construction activities.

		Adopted	Modified	Proposed	Change	
Program Description		2022-23	2022-23	2023-24	\$	%
North Bethany County Service District	\$	18,997,983	18,997,983	18,833,039	(164,944)	-1%
	Total	18,997,983	18,997,983	18,833,039	(164,944)	
by category						
Taxes		980,792	980,792	1,038,370	57,578	6%
Operating Transfers In	_	3,244,308	3,244,308	1,725,864	(1,518,444)	-47%
	Total Revenues	4,225,100	4,225,100	2,764,234	(1,460,866)	-35%
Materials & Services		18,034,168	18,034,168	18,268,059	233,891	1%
Interdepartmental		231,370	231,370	299,182	67,812	29%
Operating Transfers Out		57,445	57,445	65,798	8,353	15%
Capital Outlay	_	675,000	675,000	200,000	(475,000)	-70%
Contingency	subtotal	18,997,983	18,997,983	18,833,039	(164,944)	<b>-1%</b> 0%
• ,	Total Expenditures	18,997,983	18,997,983	18,833,039	(164,944)	-1%
	Revenues under Expenditures	(14,772,883)	(14,772,883)	(16,068,805)	(1,295,922)	9%
Fund Equity	_	14,772,883	14,772,883	16,068,805	1,295,922	9%
	Ending Fund Balance	-	-	-	-	

#### **Budget Analysis:**

Revenues decrease \$1,460,866 (35%). Expenditures decrease \$164,944 (1%). Beginning fund balance increases \$1,295,922 (9%).

Current property tax revenue is projected to increase by \$58,178 (6%) based on the fiscal year 2023-24 Summary of Assessment and Tax Roll as new development continues within the District.

As we near build-out, Operating Transfers-In from the North Bethany System Development Charge Fund and from the Transportation Development Tax Fund are appropriately adjusted (-53%) and will be used to assist with design and construction on Temp Project #23-24.02 Kaiser Road complete street improvement (Springville to Brugger Road), as well as design and construction work to continue on Project #100461 Springville Road (Joss to Portland Community College (PCC) entrance) and to provide flexibility in addressing future priority transportation projects within North Bethany.

# North Bethany County Service District for Roads 215-6085

**Budget Detail** 

Materials and Services increase to properly reflect the need for professional services associated with the design and construction of Temp Project #23-24.02 Kaiser Road complete street improvement (Springville to Brugger Road) and of Project #100461 Springville Road (Joss to PCC entrance), which has increased in cost, requiring an additional \$1,174,386 allocated to the project budget. Unobligated fund balance of \$1.1M is appropriated in professional services should costs on the current projects continue to escalate. Further changes in Materials and Services include the addition of \$77,557 costs for internal service fund charges due to changes in Washington County's Cost Allocation Plan which is further described in the Budget Message.

All anticipated resources from the District and the North Bethany SDC fund are primarily appropriated as professional services to allow for project flexibility.

Interdepartmental expenditures increase to reflect staff time estimates on the current projects being built and designed in this fund.

The Service District for Lighting No.1 (SDL No.1) provides neighborhood street lighting services, by request, for community members within the urban unincorporated areas of Washington County. SDL No.1 operates on a fee-for-service basis. District assessments are collected along with the property taxes for each property that benefits from the SDL services.

1. **Special Light District No. 1** (434-609005): The program provides neighborhood street lighting services, by request, for community members within the urban, unincorporated areas of Washington County.

		Adopted	Modified	Proposed	Change	
<b>Program Description</b>		2022-23	2022-23	2023-24	\$	%
Special Light District No. 1	\$	3,063,226	3,063,226	3,453,957	390,731	13%
	Total	3,063,226	3,063,226	3,453,957	390,731	
by category						
Taxes		2,500	2,500	2,500	-	0%
Miscellaneous		2,225,000	2,225,000	2,800,000	575,000	26%
	Total Revenues	2,227,500	2,227,500	2,802,500	575,000	26%
Materials & Services		2,013,232	2,213,232	2,222,380	9,148	0%
Interdepartmental		188,155	188,155	214,818	26,663	14%
Operating Transfers Out		9,022	9,022	7,332	(1,690)	-19%
	subtotal	2,210,409	2,410,409	2,444,530	34,121	1%
Contingency		852,817	652,817	1,009,427	356,610	55%
	Total Expenditures	3,063,226	3,063,226	3,453,957	390,731	13%
	Revenues under Expenditures	(835,726)	(835,726)	(651,457)	184,269	-22%
Fund Equity		835,726	835,726	651,457	(184,269)	-22%
	Ending Fund Balance				-	

#### **Budget Analysis:**

Revenues increase \$575,000 (26%). Expenditures, excluding Contingency, increase \$34,121 (1%). Contingency increases \$356,610 (55%). Beginning fund balance decreases \$184,269 (22%).

Service District for Lighting (SDL) assessments are subject to the property tax "compression" provisions of Ballot Measure 5. This compression is projected to result in a 3% SDL revenue loss for fiscal year 2023-24. Combined with rising electricity costs and increased staff costs to manage the program, a significant assessment increase is reflected in the FY 2023-24 budget request.

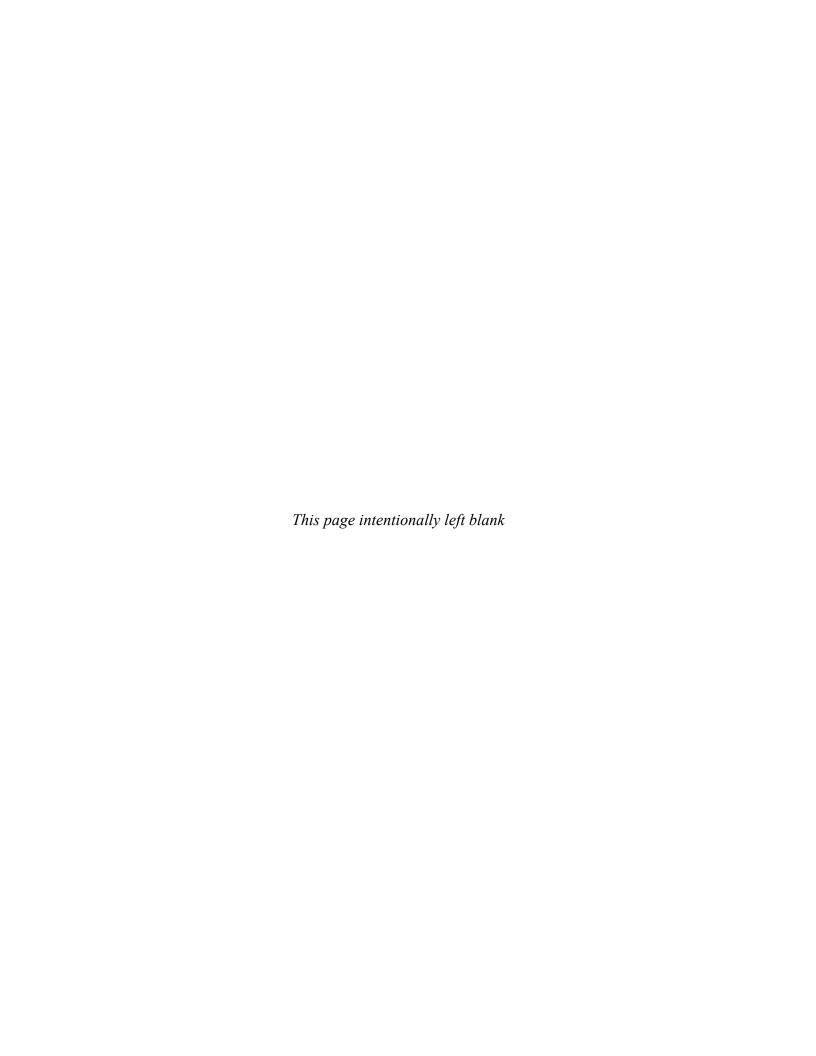
Utility costs (51310) are projected to increase for fiscal year 2023-24 based on rate information from Portland General Electric (PGE) and the addition of new service district assessment areas.

#### Service District for Lighting No. 1 (SDL No. 1) 434-6090

**Budget Detail** 

Interfund Expenditure charges for professional services reflects the staff costs associated with managing the program. Cost of living expenses, retirement and health care benefits contribute to the increase in this line item (53020). The district will see an increase in personnel costs (53006) for Information Technology Services (ITS) for their work on the replacement of the outdated SDL database used to track service area assets and to calculate SDL rates.

The contingency is projected to increase due to the proposed assessment increase, ensuring that we have adequate funds to cover ongoing program expenses until the district assessments are billed and collected with property tax payments in mid-November.



# FY 2023-24

# SUMMARY SCHEDULES

## REVENUES & EXPENDITURES

	Fund	Org Unit	Proposed Revenues	Proposed Expenditures
OPERATING BUDGET				
GENERAL GOVERNMENT				
Elections	100	3010	\$ 693,813	3,800,724
Assessment & Taxation	100	3020	3,189,677	19,009,716
Total General Fur	ıd		3,883,490	22,810,440
COVID-19 Response and Recovery	155	1645	31,218,415	33,348,253
Fleet Services	500	3540	7,261,371	7,654,586
Board of Commissioners	514	1010	2,085,011	2,085,011
Mail and Print Services	516	3545	1,797,471	2,356,167
Information Technology Services Operations	518	3525	26,833,864	26,833,864
Facilities Operations	520	3535	19,912,610	19,912,610
County Administrators Office	522	1510	7,459,129	7,459,129
County Counsel	526	2010	4,420,819	4,420,819
County Auditor	528	2510	906,047	906,047
Office of Equity, Inclusion & Community Engagement	530	3110	3,002,071	3,002,071
County Emergency Management	532	3210	1,846,885	1,846,885
Finance	534	3515	5,873,356	5,873,356
Human Resources	536	3520	8,808,192	8,808,192
Total Special Fund	ls		121,425,241	124,506,990
TOTAL GENERAL GOVERNMEN	IT		\$ 125,308,731	147,317,430

	Fund	Org Unit	Proposed Reven	ues Proposed Expenditures
PUBLIC SAFETY & JUSTICE				
Sheriff's Office Administration	100	4010	\$ 5,827	,881 10,222,496
Law Enforcement	100	4020	5,467	,488 35,487,568
Jail	100	4030	3,579	,140 47,118,679
Jail Health Care	100	4035		- 7,471,716
District Attorney	100	4510	5,198	,052 21,260,007
Juvenile	100	5010	15	,000 9,749,134
Juvenile Administration	100	5030	179	,036 2,350,424
Justice Court	100	8010	996	,763 1,616,147
Total G	eneral Fund		21,263	,360 135,276,171
Law Library	176	8510	394	,778 758,338
District Patrol	182	4020	37,873	,984 37,873,984
Sheriff's Contract Services	186	4060	713	,083 713,083
Community Corrections	188	5510	21,220	,076 23,692,482
Juvenile Grants	196	5040	900	,956 944,561
Juvenile Conciliation Services	197	5020	679	,674 691,076
Court Security	202	4040	400	,000 1,610,851
Grants & Donations	224	4050	1,551	,660 1,551,660
Jail Commissary	226	4030	305	,000 1,613,201
Juvenile High Risk Prevention Funds	228	5050	2,828	,113 3,570,702
LOL Administration	234	1690	36,943	,560 15,951,309
LOL Sheriff's Administration	234	4010		- 3,648,003
LOL Law Enforcement	234	4020	37	,660 16,394,828
LOL Jail	234	4030		- 5,461,480
LOL District Attorney	234	4510	702	,488 5,037,725
LOL Juvenile	234	5010		- 2,316,291
LOL Community Corrections	234	5515		- 6,397,611
Civil Forfeitures	238	4090		- 1,158,015
Total Sp	ecial Funds		104,551	,032 129,385,200
TOTAL PUBLIC SAFETY	& JUSTICE		\$ 125,814	,392 264,661,371

	Fund	Org Unit	Proposed Revenues	Proposed Expenditures
LAND USE & TRANSPORTATION				
Long Range Planning	100	6010	\$ 4,370,853	6,192,286
Watermaster	100	9610	174,982	356,517
Total Ger	eral Fund		4,545,835	6,548,803
Engineering Services	168	6030	2,917,661	12,310,898
Administration	168	6040	1,774,406	5,180,099
Road Fund Administration	168	6045	51,835,000	48,799,227
Capital Project Management	168	6050	8,132,894	10,188,620
Operations & Maintenance	168	6060	2,215,200	33,233,568
Public Land Corner	170	6030	570,000	2,838,452
Current Planning	172	6020	2,635,179	2,987,392
Building Services	174	6020	11,035,098	15,151,355
Statewide Transportation Improvement	209	6070	5,873,917	5,873,917
Maintenance Improvement	212	6075	27,000	440,496
Surveyor	216	6030	712,025	1,885,866
Total Spec	cial Funds		87,728,380	138,889,890
TOTAL LAND USE & TRANSPO	RTATION		92,274,215	145,438,693
HOUSING, HEALTH & HUMAN SERVICES				
Public Health	100	7030	21,109,186	30,546,255
HHS Administration	100	7040	2,330,895	2,965,070
Animal Services	100	7090	1,722,780	4,523,629
Veteran Services	100	7510	386,067	1,750,193
Total Ger	eral Fund		25,548,928	39,785,147
Community Development Block Grant	164	9010	5,102,160	5,449,324
Children, Youth & Families	166	7050	8,710,115	10,199,348
Developmental Disabilities	191	7065	17,326,924	17,377,876
Behavioral Health	192	7060	86,930,133	92,238,386
Mental Health HB 2145	194	7070	-	954,468
Aging Services	198	7520	7,792,997	8,211,453
Mental Health Crisis Services	199	7089	7,747,851	7,796,159
Coordinated Care Organization	203	7087	6,285,925	7,124,625
Tri-County Risk Reserve	207	7086	-	20,893,373
Emergency Medical Services	208	7010	962,314	2,318,250
Housing Services	218	6510	24,089,848	24,180,922
Metro Affordable Housing Bond	219	6520	\$ 22,934,100	22,934,100
HOME	220	9020	\$ 3,694,902	3,694,902
Supportive Housing Services	221	6530	70,700,000	117,699,271

## REVENUES & EXPENDITURES

	Fund	Org Unit	Proposed Revenues	Proposed Expenditures
Air Quality	244	9030	534,543	597,114
Housing Production Opportunity Fund	245	9040		3,407,803
Total Special Funds			262,811,812	345,077,374
TOTAL HOUSING, HEALTH & HUMAN SERVICES			288,360,740	384,862,521
CULTURE, EDUCATION & RECREATION				
Parks	100	3560	1,457,329	2,583,388
Extension Services	100	9510		590,640
Total General Fund			1,457,329	3,174,028
Metzger Park	162	3560	278,428	466,739
Cooperative Library Services	184	9710	38,791,799	54,477,952
West Slope Library	185	9710	1,006,478	1,851,858
County Fair Complex	200	9810	3,645,443	6,869,990
Transient Lodging Tax	240	1655	4,544,000	4,544,000
Event Center Operations	435	9840	1,355,000	3,121,127
Total Special Funds			49,621,148	71,331,666
TOTAL CULTURAL EDUCATION & RECREATION			51,078,477	74,505,694
NON-DEPARTMENTAL				
Non-departmental	100	1620	-	191,173
General Fund Contingency	100	1630	-	33,736,152
Community Network	100	1696		480,294
Total General Fund				34,407,619
TOTAL NON-DEPARTMENTAL				34,407,619
TOTAL OPERATING BUDGET			\$ 682,836,555	1,051,193,328

	Fund	Org Unit	Proposed Revenues	Proposed Expenditures
CAPITAL BUDGET				
FACILITIES & TECHNOLOGY				
2016 FF&C Facilities Capital Projects	353	3580	\$ -	2,161,844
ITS Capital Projects	354	3580	3,917,124	8,676,075
Facilities Park SDC	355	3580	29,484	235,046
Facilities Capital Projects	356	3580	37,270,249	46,073,474
Parks & Open Spaces Opportunity	357	3580	-	332,274
Emergency Communications System	359	3580	400,000	3,986,680
Event Center	380	9820	<del>-</del>	2,881,926
Total Special Funds	5		41,616,857	64,347,319
TOTAL FACILITIES & TECHNOLOGY	1		41,616,857	64,347,319
TRANSPORTATION				
Major Streets Transportation Improvement Program (MSTIP)	362	6065	96,211,403	153,545,427
Road Capital Projects	368	6065	12,841,941	31,351,188
Transportation Development Tax	374	6065	5,000,000	46,386,436
North Bethany SDC	376	6065	750,000	900,000
Bonny Slope West SDC	378	6065	420,000	5,204,951
Total Special Funds	5		115,223,344	237,388,002
TOTAL TRANSPORTATION	1		115,223,344	237,388,002
TOTAL CAPITAL BUDGET	Γ		156,840,201	301,735,321
NON-OPERATING BUDGET				
DEBT & OTHER FINANCING				
General Obligation Bonds	304	3585	5,202,606	5,329,688
Series 2016B FF&C	305	3585	7,652,983	38,181,382
Miscellaneous Debt	306	3585	5,852,672	5,889,763
Total Special Funds	5		18,708,261	49,400,833
TOTAL DEBT & OTHER FINANCING	}		\$ 18,708,261	49,400,833

## REVENUES & EXPENDITURES

	Fund	Org Unit	Proposed Revenues	Proposed Expenditures
RISK MANAGEMENT/INSURANCE				
Liability/Casualty Insurance	504	3570	\$ 7,656,308	11,610,911
Life Insurance	506	3570	517,676	517,676
Workers Compensation Insurance	508	3570	5,205,670	4,953,047
Medical Insurance	510	3570	46,658,313	55,352,753
Unemployment Insurance	512	3570	147,641	736,450
PERS Employer Stabilization	524	1615		350,993
Total Special Funds			60,185,608	73,521,830
TOTAL RISK MANAGEMENT/INSURANCE			60,185,608	73,521,830
REPLACEMENT/RESERVE				
Revenue Stabilization	105	1660	-	11,615,582
Animal Services Gifts & Donations	154	7095	1,232,079	2,607,286
Building Equipment Replacement	232	3555	4,821,701	15,430,384
ITS Systems Replacement	242	3526	1,228,755	1,588,102
Fleet Replacement	502	3541	8,326,873	25,950,807
Total Special Funds			15,609,408	57,192,161
TOTAL REPLACEMENT/RESERVE			15,609,408	57,192,161
MISCELLANEOUS				
General Fund Transfers	100	1670	245,133,575	93,040,768
Total General Fund			245,133,575	93,040,768
Lottery Program	156	1625	2,982,000	2,982,000
Strategic Investment Program	204	1640	45,088,000	60,159,201
Gain Share	205	1640	9,250,000	13,184,211
Indirect Cost Recovery	222	3595	(1,024,021)	(1,024,021)
Total Special Funds			56,295,979	75,301,391
TOTAL MISCELLANEOUS			301,429,554	168,342,159
TOTAL NON-OPERATING			395,932,831	348,456,983
TOTAL BUDGET			\$ 1,235,609,587	1,701,385,632

FUND DESCRIPTION	FUND	PROPOSED EXPENDITURES	PROPOSED REVENUE	BEGINNING BALANCE	TOTAL RESOURCES
General Fund	100	\$ 335,042,976	301,832,517	33,210,459	335,042,976
Revenue Stabilization	105	11,615,582	-	11,615,582	11,615,582
Animal Services Gifts & Donations	154	2,607,286	1,232,079	1,375,207	2,607,286
COVID-19 Response and Recovery	155	33,348,253	31,218,415	2,129,838	33,348,253
Lottery Program	156	2,982,000	2,982,000	-	2,982,000
Metzger Park	162	466,739	278,428	188,311	466,739
Community Development Block Grant	164	5,449,324	5,102,160	347,164	5,449,324
Children, Youth & Families	166	10,199,348	8,710,115	1,489,233	10,199,348
Road Fund	168	109,712,412	66,875,161	42,837,251	109,712,412
Public Land Corner	170	2,838,452	570,000	2,268,452	2,838,452
Current Planning	172	2,987,392	2,635,179	352,213	2,987,392
Building Services	174	15,151,355	11,035,098	4,116,257	15,151,355
Law Library	176	758,338	394,778	363,560	758,338
District Patrol	182	37,873,984	37,873,984	-	37,873,984
Cooperative Library Services	184	54,477,952	38,791,799	15,686,153	54,477,952
West Slope Library	185	1,851,858	1,006,478	845,380	1,851,858
Sheriff's Contract Services	186	713,083	713,083	-	713,083
Community Corrections	188	23,692,482	21,220,076	2,472,406	23,692,482
Developmental Disabilities	191	17,377,876	17,326,924	50,952	17,377,876
Behavioral Health	192	92,238,386	86,930,133	5,308,253	92,238,386
Mental Health HB 2145	194	954,468	-	954,468	954,468
Juvenile Grants	196	944,561	900,956	43,605	944,561
Juvenile Conciliation Services	197	691,076	679,674	11,402	691,076
Aging Services	198	8,211,453	7,792,997	418,456	8,211,453
Mental Health Crisis Services	199	7,796,159	7,747,851	48,308	7,796,159
County Fair Complex	200	6,869,990	3,645,443	3,224,547	6,869,990
Court Security	202	1,610,851	400,000	1,210,851	1,610,851
Coordinated Care Organization	203	7,124,625	6,285,925	838,700	7,124,625
Strategic Investment Program	204	60,159,201	45,088,000	15,071,201	60,159,201
Gain Share	205	13,184,211	9,250,000	3,934,211	13,184,211
Tri-County Risk Reserve	207	20,893,373	-	20,893,373	20,893,373
Emergency Medical Services	208	2,318,250	962,314	1,355,936	2,318,250
Statewide Transportation Improvement	209	5,873,917	5,873,917	-	5,873,917
Maintenance Improvement	212	440,496	27,000	413,496	440,496
Surveyor	216	1,885,866	712,025	1,173,841	1,885,866
Housing Services	218	24,180,922	24,089,848	91,074	24,180,922
Metro Affordable Housing Bond	219	22,934,100	22,934,100	-	22,934,100
HOME	220	3,694,902	3,694,902	-	3,694,902
Supportive Housing Services	221	\$ 117,699,271	70,700,000	46,999,271	117,699,271

FUND DESCRIPTION	FUND	PROPOSED EXPENDITURES	PROPOSED REVENUE	BEGINNING BALANCE	TOTAL RESOURCES
Indirect Cost Recovery	222	\$ (1,024,021)	(1,024,021)	-	(1,024,021
Grants & Donations	224	1,551,660	1,551,660	-	1,551,660
Jail Commissary	226	1,613,201	305,000	1,308,201	1,613,201
Juvenile High Risk Prevention Funds	228	3,570,702	2,828,113	742,589	3,570,702
Building Equipment Replacement	232	15,430,384	4,821,701	10,608,683	15,430,384
Local Option Levy	234	55,207,247	37,683,708	17,523,539	55,207,247
Civil Forfeitures	238	1,158,015	-	1,158,015	1,158,015
Transient Lodging Tax	240	4,544,000	4,544,000	-	4,544,000
ITS Systems Replacement	242	1,588,102	1,228,755	359,347	1,588,102
Air Quality	244	597,114	534,543	62,571	597,114
Housing Production Opportunity Fund	245	3,407,803	-	3,407,803	3,407,803
General Obligation Bonds	304	5,329,688	5,202,606	127,082	5,329,688
Series 2016B FF&C	305	38,181,382	7,652,983	30,528,399	38,181,382
Miscellaneous Debt	306	5,889,763	5,852,672	37,091	5,889,763
2016 FF&C Facilities Capital Projects	353	2,161,844	-	2,161,844	2,161,844
ITS Capital Projects	354	8,676,075	3,917,124	4,758,951	8,676,075
Facilities Park SDC	355	235,046	29,484	205,562	235,046
Facilities Capital Projects	356	46,073,474	37,270,249	8,803,225	46,073,474
Parks & Open Spaces Opportunity	357	332,274	-	332,274	332,274
Emergency Communications System	359	3,986,680	400,000	3,586,680	3,986,680
Major Streets Transportation Improvement Program (MSTIP)	362	153,545,427	96,211,403	57,334,024	153,545,427
Road Capital Projects	368	31,351,188	12,841,941	18,509,247	31,351,188
Transportation Development Tax	374	46,386,436	5,000,000	41,386,436	46,386,436
North Bethany SDC	376	900,000	750,000	150,000	900,000
Bonny Slope West SDC	378	5,204,951	420,000	4,784,951	5,204,951
Event Center	380	2,881,926	-	2,881,926	2,881,926
Event Center Operations	435	3,121,127	1,355,000	1,766,127	3,121,127
Fleet Services	500	7,654,586	7,261,371	393,215	7,654,586
Fleet Replacement	502	25,950,807	8,326,873	17,623,934	25,950,807
Liability/Casualty Insurance	504	11,610,911	7,656,308	3,954,603	11,610,911
Life Insurance	506	517,676	517,676	-	517,676
Workers Compensation Insurance	508	4,953,047	5,205,670	(252,623)	4,953,047
Medical Insurance	510	55,352,753	46,658,313	8,694,440	55,352,753
Unemployment Insurance	512	736,450	147,641	588,809	736,450
Board of Commissioners	514	2,085,011	2,085,011	-	2,085,011
Mail and Print Services	516	2,356,167	1,797,471	558,696	2,356,167
Information Technology Services Operations	518	26,833,864	26,833,864	-	26,833,864
Facilities Operations	520	19,912,610	19,912,610	-	19,912,610
County Administrators Office	522	7,459,129	7,459,129	-	7,459,129
PERS Employer Stabilization	524	350,993	-	350,993	350,993
County Counsel	526	4,420,819	4,420,819	-	4,420,819
County Auditor	528	906,047	906,047	-	906,047

FUND DESCRIPTION	FUND	PROPOSED EXPENDITURES	PROPOSED REVENUE	BEGINNING BALANCE	TOTAL RESOURCES
Office of Equity, Inclusion & Community Engagement	530	3,002,071	3,002,071	-	3,002,071
County Emergency Management	532	1,846,885	1,846,885	-	1,846,885
Finance	534	5,873,356	5,873,356	-	5,873,356
Human Resources	536	8,808,192	8,808,192		8,808,192
Total County Budget		\$ 1,701,385,632	1,235,609,587	465,776,045	1,701,385,632

FUND DESCRIPTION	FUND	PROPOSED EXPENDITURES		PROPOSED REVENUE	BEGINNING BALANCE	TOTAL RESOURCES
Service Districts Enhanced Sheriff's Patrol District (ESPD)	210	\$	48,643,889	33,226,234	15,417,655	48,643,889
Urban Road Maintenance District (URMD)	214		17,129,980	5,942,156	11,187,824	17,129,980
North Bethany County Service District for Roads (North Bethany CSDR)	215		18,833,039	2,764,234	16,068,805	18,833,039
Service District for Lighting No. 1 (SDL No. 1)	434	\$	3,453,957	2,802,500	651,457	3,453,957

	Fund	Org Unit	Adopted 2021-22	Adopted 2022-23	Modified 2022-23	Proposed 2023-24
OPERATING BUDGET						
GENERAL GOVERNMENT						
Direct Services						
Elections	100	3010	10.00	8.00	8.00	10.00
Assessment & Taxation	100	3020	109.00	108.00	108.00	109.00
Board of Commissioners	514	1010	-	-	-	5.00
Board of Commissioners	100	1010	5.00	5.00	5.00	-
County Administrators Office	522	1510	-	-	-	25.50
County Administrators Office	100	1510	21.00	23.00	23.00	-
Support Services Administration	100	3510	9.00	3.00	3.00	-
County Counsel	526	2010	-	-	-	16.00
County Counsel	100	2010	17.00	18.00	18.00	-
County Auditor	528	2510	-	-	-	3.00
County Auditor	100	2510	4.00	1.00	1.00	-
Office of Equity, Inclusion & Community Engagement	530	3110	-	-	-	14.00
Equity, Inclusion and Community Engagement	100	3110	11.00	13.00	13.00	
Total Direct Service	ces		186.00	179.00	179.00	182.50
Internal Services						
COVID-19 Response and Recovery	155	1645	51.00	75.75	80.55	37.25
Fleet Services	500	3540	21.00	20.00	20.00	20.00
Information Technology Services Operations	518	3525	-	-	-	85.75
Information Technology Services	100	3525	85.75	81.75	83.75	-
Facilities Operations	520	3535	-	-	-	56.01
Facilities Management	100	3535	52.60	52.60	53.60	-
Mail and Print Services	532	3545	6.00	6.00	6.00	5.60
County Emergency Management	532	3210	-	-	-	7.00
County Emergency Management	100	3210	6.00	7.00	7.00	-
Finance	534	3515	-	-	-	26.00
Finance	100	3515	18.00	20.00	21.00	-
Procurement	100	3530	5.00	6.00	6.00	-
Human Resources	536	3520	-	-	-	41.00
Human Resources	100	3520	24.00	28.00	28.00	-
Risk Management	100	3575	7.00	7.00	7.00	
Total Indirect Service	ces		276.35	304.10	312.90	278.61

#### PERMANENT POSITIONS

		Org	Adopted	Adopted	Modified	Proposed
	Fund	Unit	2021-22	2022-23	2022-23	2023-24
PUBLIC SAFETY & JUSTICE						
Sheriff's Office Administration	100	4010	35.00	35.25	35.25	38.25
Law Enforcement	100	4020	153.40	151.40	151.40	144.90
Jail	100	4030	198.75	192.75	192.75	195.75
District Attorney	100	4510	100.50	106.50	107.50	108.10
Juvenile	100	5010	40.00	39.00	39.00	40.00
Juvenile Administration	100	5030	13.00	13.00	13.00	13.00
Justice Court	100	8010	9.00	9.00	9.00	9.00
Law Library	176	8510	3.00	3.00	3.00	3.00
District Patrol	182	4020	151.60	138.60	138.60	139.60
Sheriff's Contract Services	186	4060	1.00	1.00	1.00	1.00
Community Corrections	188	5510	104.00	106.00	107.00	106.00
Juvenile Grants	196	5040	4.50	3.50	3.50	3.50
Juvenile Conciliation Services	197	5020	4.00	4.00	4.00	4.00
Jail Commissary	226	4030	1.00	1.00	1.00	1.00
Juvenile High Risk Prevention Funds	228	5050	11.50	13.50	13.50	13.50
LOL Sheriff's Administration	234	4010	16.00	16.00	16.00	15.00
LOL Law Enforcement	234	4020	65.75	59.75	59.75	60.75
LOL Jail	234	4030	17.50	21.50	21.50	21.50
LOL District Attorney	234	4510	26.30	26.50	26.50	26.50
LOL Juvenile	234	5010	10.00	10.00	10.00	10.50
LOL Community Corrections	234	5515	33.00	32.00	32.00	32.00
PUBLIC SAFETY & J	USTICE		998.80	983.25	985.25	986.85
LAND USE & TRANSPORTATION						
Long Range Planning	100	6010	26.27	26.27	26.27	25.77
Watermaster	100	9610	1.94	1.94	1.94	1.75
Engineering Services	168	6030	50.28	50.28	50.28	50.28
Administration	168	6040	23.00	25.00	25.00	24.75
Capital Project Management	168	6050	46.35	46.35	46.35	47.35
Operations & Maintenance	168	6060	111.00	111.00	111.00	111.00
Public Land Corner	170	6030	3.79	3.79	3.79	3.79
Current Planning	172	6020	16.31	16.31	16.31	13.52
Building Services	174	6020	55.03	54.03	54.03	49.72
Surveyor	216	6030	4.58	4.58	4.58	4.58
LAND USE & TRANSPOPR	TATION		338.55	339.55	339.55	332.51

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		Org		Adopted	Modified	Proposed
	Fund	Unit	2021-22	2022-23	2022-23	2023-24
HOUSING, HEALTH & HUMAN SERVICES						
Housing						
Community Development Block Grant	164	9010	6.28	6.28	6.28	6.53
Housing Services	218	6510	62.00	86.00	86.00	104.00
HOME	220	9020	1.17	2.17	2.17	2.17
Air Quality	244	9030	1.30	1.30	1.30	1.30
Total Hou	ısing		70.75	95.75	95.75	114.00
Health & Human Services						
Public Health	100	7030	135.70	153.25	159.45	150.20
HHS Administration	100	7040	15.00	15.00	16.00	16.00
Animal Services	100	7090	25.00	25.00	25.00	25.00
Veteran Services	100	7510	10.77	11.07	11.07	10.57
Children, Youth & Families	166	7050	5.10	6.55	6.55	18.65
Developmental Disabilities	191	7065	85.10	91.60	93.60	105.10
Behavioral Health	192	7060	34.81	37.01	40.61	42.94
Aging Services	198	7520	18.98	24.68	24.68	23.18
Coordinated Care Organization	203	7087	30.09	29.89	30.29	28.96
Emergency Medical Services	208	7010	3.20	2.70	3.70	2.90
Total Health & Human Ser	vices		363.75	396.75	410.95	423.50
HOUSING, HEALTH & HUMAN SERV	ICES		434.50	492.50	506.70	537.50
CULTURE, EDUCATION & RECREATION						
Parks	100	3560	9.90	10.00	10.00	10.00
Metzger Park	162	3560	0.10	-	-	-
Cooperative Library Services	184	9710	36.50	38.00	38.00	37.00
West Slope Library	185	9710	10.00	10.00	10.00	9.00
County Fair Complex	200	9810	8.50	6.40	6.40	10.40
Event Center Operations	435	9840	6.50	6.20	6.20	6.60
TOTAL CULTURE, EDUCATION & RECREA	TION		71.50	70.60	70.60	73.00
TOTAL BUD	GET		2,305.70	2,369.00	2,394.00	2,390.97

#### PERMANENT POSITIONS

General Fund         100         1,158,58         1,170,78         1,182,58           Board of Commissioners         1010         5.00         5.00         5.5           County Administrators Office         1510         21.00         23.00         23.0           County Counsel         2010         17.00         18.00         18.0           County Auditor         2510         4.00         1.00         18.0           Elections         3010         10.00         8.00         8.0           Assessment & Taxation         3020         109.00         108.00         108.0           Equity, Inclusion and Community Engagement         3110         11.00         13.00         13.0           County Emergency Management         3210         6.00         7.00         7.0           Support Services Administration         3516         9.00         3.00         3.0           Finance         3515         18.00         20.00         21.           Human Resources         3520         24.00         28.0         28.           Information Technology Services         3525         85.75         81.75         83.           Procurement         3530         5.00         5.0         6.0	•	Modified	Adopted	Adopted		Org	
Board of Commissioners         1010         5.00         5.00         5.00         2.30           County Administrators Office         1510         21.00         23.00         23.0         23.0           County Counsel         2010         17.00         18.00         18.0         18.1           County Auditor         2510         4.00         1.00         8.0         8.1           Elections         3010         10.00         8.00         8.0           Assessment & Taxation         3020         109.00         108.00         108.0           Equity, Inclusion and Community Engagement         3110         11.00         13.00         13.0           County Emergency Management         3210         6.00         7.00         7.0           Support Services Administration         3510         9.00         3.00         3.0           Finance         3515         18.00         20.00         21.1           Human Resources         3520         24.00         28.0         28.0           Information Technology Services         3525         85.75         81.75         83.3           Procurement         3530         5.00         5.0         6.0           Facilities Management	2023-24	2022-23				Unit	
County Administrators Office         1510         21.00         23.00         23.00           County Counsel         2010         17.00         18.00         18.00           County Auditor         2510         4.00         1.00         1.6           Elections         3010         10.00         8.00         8.0           Assessment & Taxation         3020         109.00         108.00         108.0           Equity, Inclusion and Community Engagement         3110         11.00         13.00         13.0           County Emergency Management         3210         6.00         7.00         7.0           Support Services Administration         3510         9.00         3.00         3.0           Finance         3515         18.00         20.00         21.1           Human Resources         3520         24.00         28.00         28.0           Information Technology Services         3525         85.75         81.75         83.3           Procurement         3530         5.00         6.0         6.0           Facilities Management         3550         9.00         10.0         10.0           Risk Management         3570         7.00         7.0         7.0	8 907.29	1,182.98	1,170.78		100		
County Counsel         2010         17.00         18.00         18.10           County Auditor         2510         4.00         1.00         1.0           Elections         3010         10.00         8.00         8.0           Assessment & Taxation         3020         109.00         108.00         108.0           Equity, Inclusion and Community Engagement         3110         11.00         13.00         13.0           County Emergency Management         3210         6.00         7.00         7.0           Support Services Administration         3510         9.00         3.00         3.0           Finance         3515         18.00         20.00         21.0           Human Resources         3520         24.00         28.00         28.0           Information Technology Services         3525         85.75         81.75         83.           Procurement         3530         5.00         6.00         6.0           Facilities Management         3535         52.60         52.60         53.0           Parks         3560         9.90         10.00         10.0           Risk Management         3575         7.00         7.0         7.0 <t< td=""><td>0 -</td><td>5.00</td><td>5.00</td><td>5.00</td><td></td><td>1010</td><td>Board of Commissioners</td></t<>	0 -	5.00	5.00	5.00		1010	Board of Commissioners
County Auditor         2510         4.00         1.00         1.1           Elections         3010         10.00         8.00         8.0           Assessment & Taxation         3020         109.00         108.00         108.00           Equity, Inclusion and Community Engagement         3110         11.00         13.00         13.10           County Emergency Management         3210         6.00         7.00         7.0           Support Services Administration         3510         9.00         3.00         3.0           Finance         3515         18.00         20.00         21.0           Human Resources         3520         24.00         28.00         28.0           Information Technology Services         3525         85.75         81.75         83.3           Procurement         3530         5.00         6.00         6.0           Facilities Management         3535         52.60         52.60         53.0           Parks         3560         9.90         10.00         10.0           Risk Management         3575         7.00         7.0         7.0           Sheriff's Office Administration         4010         35.00         35.25         35.2	0 -	23.00	23.00	21.00		1510	County Administrators Office
Elections         3010         10.00         8.00         8.1           Assessment & Taxation         3020         109.00         108.00         108.00           Equity, Inclusion and Community Engagement         3110         11.00         13.00         13.00           County Emergency Management         3210         6.00         7.00         7.0           Support Services Administration         3510         9.00         3.00         3.0           Finance         3515         18.00         20.00         21.0           Human Resources         3520         24.00         28.00         28.00           Information Technology Services         3525         85.75         81.75         83.3           Procurement         3530         5.00         6.00         6.0           Facilities Management         3535         52.60         52.60         53.0           Parks         3560         9.90         10.00         10.0           Risk Management         3575         7.00         7.0         7.0           Sheriff's Office Administration         4010         35.00         35.25         35.2           Law Enforcement         4020         153.40         151.40         151.40	0 -	18.00	18.00	17.00		2010	County Counsel
Assessment & Taxation       3020       109.00       108.00       108.00         Equity, Inclusion and Community Engagement       3110       11.00       13.00       13.00         County Emergency Management       3210       6.00       7.00       7.0         Support Services Administration       3510       9.00       3.00       3.0         Finance       3515       18.00       20.00       21.0         Human Resources       3520       24.00       28.00       28.0         Information Technology Services       3525       85.75       81.75       83.3         Procurement       3530       5.00       6.00       6.0         Facilities Management       3535       52.60       52.60       53.0         Parks       3560       9.90       10.00       10.0         Risk Management       3575       7.00       7.00       7.0         Sheriff's Office Administration       4010       35.00       35.25       35.3         Law Enforcement       4020       153.40       151.40       151.4       151.4         Jail       4030       198.75       192.75       192.7         District Attorney       4510       100.50       106.50<	<b>o</b> -	1.00	1.00	4.00		2510	County Auditor
Equity, Inclusion and Community Engagement       3110       11.00       13.00       13.00         County Emergency Management       3210       6.00       7.00       7.0         Support Services Administration       3510       9.00       3.00       3.0         Finance       3515       18.00       20.00       21.0         Human Resources       3520       24.00       28.00       28.0         Information Technology Services       3525       85.75       81.75       83.         Procurement       3530       5.00       6.00       6.0         Facilities Management       3535       52.60       52.60       53.6         Parks       3560       9.90       10.00       10.0         Risk Management       3575       7.00       7.00       7.0         Sheriff's Office Administration       4010       35.00       35.25       35.2         Law Enforcement       4020       153.40       151.40       151.4         Jail       4030       198.75       192.75       192.7         District Attorney       4510       100.50       39.00       39.0         Juvenile Administration       5030       13.00       13.00       13.0	0 10.00	8.00	8.00	10.00		3010	Elections
County Emergency Management         3210         6.00         7.00         7.0           Support Services Administration         3510         9.00         3.00         3.0           Finance         3515         18.00         20.00         21.0           Human Resources         3520         24.00         28.00         28.0           Information Technology Services         3525         85.75         81.75         83.3           Procurement         3530         5.00         6.00         6.0           Facilities Management         3535         52.60         52.60         53.6           Parks         3560         9.90         10.00         10.0           Risk Management         3575         7.00         7.00         7.0           Sheriff's Office Administration         4010         35.00         35.25         35.2           Law Enforcement         4020         153.40         151.40         151.4           Jail         4030         198.75         192.75         192.75           District Attorney         4510         100.50         106.50         107.3           Juvenile Administration         5030         13.00         13.00         13.00         13.00	0 109.00	108.00	108.00	109.00		3020	Assessment & Taxation
Support Services Administration         3510         9.00         3.00         3.01           Finance         3515         18.00         20.00         21.0           Human Resources         3520         24.00         28.00         28.0           Information Technology Services         3525         85.75         81.75         83.3           Procurement         3530         5.00         6.00         6.0           Facilities Management         3535         52.60         52.60         53.6           Parks         3560         9.90         10.00         10.0           Risk Management         3575         7.00         7.00         7.0           Sheriff's Office Administration         4010         35.00         35.25         35.2           Law Enforcement         4020         153.40         151.40         151.4         151.4           Jail         4030         198.75         192.75         192.75         192.7           District Attorney         4510         100.50         106.50         107.3           Juvenile Administration         5030         13.00         13.00         13.0           Long Range Planning         6010         26.27         26.27	0 -	13.00	13.00	11.00		3110	Equity, Inclusion and Community Engagement
Finance         3515         18.00         20.00         21.0           Human Resources         3520         24.00         28.00         28.0           Information Technology Services         3525         85.75         81.75         83.3           Procurement         3530         50.00         6.00         6.0           Facilities Management         3535         52.60         52.60         53.6           Parks         3560         9.90         10.00         10.0           Risk Management         3575         7.00         7.00         7.0           Sheriffs Office Administration         4010         35.00         35.25         35.2           Law Enforcement         4020         153.40         151.40         151.4           Jail         4030         198.75         192.75         192.75           District Attorney         4510         100.50         106.50         107.3           Juvenile Administration         5030         13.00         39.00         39.0           Long Range Planning         6010         26.27         26.27         26.27           Public Health         7030         15.00         15.00         15.00	0 -	7.00	7.00	6.00		3210	County Emergency Management
Human Resources       3520       24.00       28.00       28.0         Information Technology Services       3525       85.75       81.75       83.3         Procurement       3530       5.00       6.00       6.0         Facilities Management       3535       52.60       52.60       53.6         Parks       3560       9.90       10.00       10.0         Risk Management       3575       7.00       7.00       7.0         Sheriff's Office Administration       4010       35.00       35.25       35.2         Law Enforcement       4020       153.40       151.40       151.4         Jail       4030       198.75       192.75       192.7         District Attorney       4510       100.50       106.50       107.5         Juvenile       5010       40.00       39.00       39.0         Juvenile Administration       5030       13.00       13.00       13.0         Long Range Planning       6010       26.27       26.27       26.2         Public Health       7030       135.70       153.25       159.4         HHS Administration       7040       15.00       15.00       16.6	0 -	3.00	3.00	9.00		3510	Support Services Administration
Information Technology Services         3525         85.75         81.75         83.75           Procurement         3530         5.00         6.00         6.0           Facilities Management         3535         52.60         52.60         53.6           Parks         3560         9.90         10.00         10.0           Risk Management         3575         7.00         7.00         7.0           Sheriff's Office Administration         4010         35.00         35.25         35.2           Law Enforcement         4020         153.40         151.40         151.4           Jail         4030         198.75         192.75         192.7           District Attorney         4510         100.50         106.50         107.9           Juvenile         5010         40.00         39.00         39.0           Juvenile Administration         5030         13.00         13.00         13.0           Long Range Planning         6010         26.27         26.27         26.2           Public Health         7030         135.70         153.25         159.4           HHS Administration         7040         15.00         15.00         16.0	0 -	21.00	20.00	18.00		3515	Finance
Procurement       3530       5.00       6.00       6.0         Facilities Management       3535       52.60       52.60       53.6         Parks       3560       9.90       10.00       10.0         Risk Management       3575       7.00       7.00       7.0         Sheriff's Office Administration       4010       35.00       35.25       35.2         Law Enforcement       4020       153.40       151.40       151.4         Jail       4030       198.75       192.75       192.75         District Attorney       4510       100.50       106.50       107.9         Juvenile       5010       40.00       39.00       39.0         Juvenile Administration       5030       13.00       13.00       13.0         Long Range Planning       6010       26.27       26.27       26.2         Public Health       7030       135.70       153.25       159.4         HHS Administration       7040       15.00       15.00       16.0	0 -	28.00	28.00	24.00		3520	Human Resources
Facilities Management       3535       52.60       52.60       53.6         Parks       3560       9.90       10.00       10.0         Risk Management       3575       7.00       7.00       7.0         Sheriff's Office Administration       4010       35.00       35.25       35.2         Law Enforcement       4020       153.40       151.40       151.4         Jail       4030       198.75       192.75       192.7         District Attorney       4510       100.50       106.50       107.8         Juvenile       5010       40.00       39.00       39.0         Juvenile Administration       5030       13.00       13.00       13.0         Long Range Planning       6010       26.27       26.27       26.2         Public Health       7030       135.70       153.25       159.4         HHS Administration       7040       15.00       15.00       16.6	5 -	83.75	81.75	85.75		3525	Information Technology Services
Parks       3560       9.90       10.00       10.0         Risk Management       3575       7.00       7.00       7.0         Sheriff's Office Administration       4010       35.00       35.25       35.2         Law Enforcement       4020       153.40       151.40       151.4         Jail       4030       198.75       192.75       192.7         District Attorney       4510       100.50       106.50       107.5         Juvenile       5010       40.00       39.00       39.0         Juvenile Administration       5030       13.00       13.00       13.0         Long Range Planning       6010       26.27       26.27       26.2         Public Health       7030       135.70       153.25       159.4         HHS Administration       7040       15.00       15.00       16.6	0 -	6.00	6.00	5.00		3530	Procurement
Risk Management       3575       7.00       7.00       7.00         Sheriff's Office Administration       4010       35.00       35.25       35.25         Law Enforcement       4020       153.40       151.40       151.4         Jail       4030       198.75       192.75       192.75         District Attorney       4510       100.50       106.50       107.5         Juvenile       5010       40.00       39.00       39.0         Juvenile Administration       5030       13.00       13.00       13.0         Long Range Planning       6010       26.27       26.27       26.2         Public Health       7030       135.70       153.25       159.4         HHS Administration       7040       15.00       15.00       16.6	0 -	53.60	52.60	52.60		3535	Facilities Management
Sheriff's Office Administration       4010       35.00       35.25       35.25         Law Enforcement       4020       153.40       151.40       151.4         Jail       4030       198.75       192.75       192.7         District Attorney       4510       100.50       106.50       107.8         Juvenile       5010       40.00       39.00       39.0         Juvenile Administration       5030       13.00       13.00       13.0         Long Range Planning       6010       26.27       26.27       26.2         Public Health       7030       135.70       153.25       159.4         HHS Administration       7040       15.00       15.00       16.6	0 10.00	10.00	10.00	9.90		3560	Parks
Law Enforcement       4020       153.40       151.40       151.40         Jail       4030       198.75       192.75       192.75         District Attorney       4510       100.50       106.50       107.50         Juvenile       5010       40.00       39.00       39.00         Juvenile Administration       5030       13.00       13.00       13.00         Long Range Planning       6010       26.27       26.27       26.27         Public Health       7030       135.70       153.25       159.40         HHS Administration       7040       15.00       15.00       16.60	0 -	7.00	7.00	7.00		3575	Risk Management
Jail       4030       198.75       192.75       192.75         District Attorney       4510       100.50       106.50       107.5         Juvenile       5010       40.00       39.00       39.0         Juvenile Administration       5030       13.00       13.00       13.0         Long Range Planning       6010       26.27       26.27       26.2         Public Health       7030       135.70       153.25       159.4         HHS Administration       7040       15.00       15.00       16.0	5 38.25	35.25	35.25	35.00		4010	Sheriff's Office Administration
District Attorney       4510       100.50       106.50       107.50         Juvenile       5010       40.00       39.00       39.00         Juvenile Administration       5030       13.00       13.00       13.00         Long Range Planning       6010       26.27       26.27       26.27         Public Health       7030       135.70       153.25       159.4         HHS Administration       7040       15.00       15.00       16.00	0 144.90	151.40	151.40	153.40		4020	Law Enforcement
Juvenile         5010         40.00         39.00         39.00           Juvenile Administration         5030         13.00         13.00         13.00           Long Range Planning         6010         26.27         26.27         26.27           Public Health         7030         135.70         153.25         159.4           HHS Administration         7040         15.00         15.00         16.00	5 195.75	192.75	192.75	198.75		4030	Jail
Juvenile Administration       5030       13.00       13.00       13.0         Long Range Planning       6010       26.27       26.27       26.2         Public Health       7030       135.70       153.25       159.4         HHS Administration       7040       15.00       15.00       16.0	0 108.10	107.50	106.50	100.50		4510	District Attorney
Long Range Planning       6010       26.27       26.27       26.27         Public Health       7030       135.70       153.25       159.4         HHS Administration       7040       15.00       15.00       16.0	0 40.00	39.00	39.00	40.00		5010	Juvenile
Public Health       7030       135.70       153.25       159.4         HHS Administration       7040       15.00       15.00       16.0	0 13.00	13.00	13.00	13.00		5030	Juvenile Administration
HHS Administration 7040 15.00 15.00 16.0	7 25.77	26.27	26.27	26.27		6010	Long Range Planning
	5 150.20	159.45	153.25	135.70		7030	Public Health
Animal Services 7090 25.00 25.00 25.00	0 16.00	16.00	15.00	15.00		7040	HHS Administration
	0 25.00	25.00	25.00	25.00		7090	Animal Services
Veteran Services 7510 10.77 11.07 11.07	7 10.57	11.07	11.07	10.77		7510	Veteran Services
Justice Court 8010 9.00 9.00 9.0	0 9.00	9.00	9.00	9.00		8010	Justice Court
Watermaster 9610 1.94 1.94 1.95	4 1.75	1.94	1.94	1.94		9610	Watermaster
subtotal - General Fund 100 1,158.58 1,170.78 1,182.9	8 907.29	1,182.98	1,170.78	1,158.58	100		subtotal - General Fund

	Org		Adopted	Adopted	Modified	Proposed
	Unit	FUND	2021-22	2022-23	2022-23	2023-24
COVID-19 Response and Recovery		155	51.00	75.75	80.55	37.25
Metzger Park		162	0.10	-	-	-
Community Development Block Grant		164	6.28	6.28	6.28	6.53
Children, Youth & Families		166	5.10	6.55	6.55	18.65
Road Fund		168	230.63	232.63	232.63	233.38
Public Land Corner		170	3.79	3.79	3.79	3.79
Current Planning		172	16.31	16.31	16.31	13.52
Building Services		174	55.03	54.03	54.03	49.72
Law Library		176	3.00	3.00	3.00	3.00
District Patrol		182	151.60	138.60	138.60	139.60
Cooperative Library Services		184	36.50	38.00	38.00	37.00
West Slope Library		185	10.00	10.00	10.00	9.00
Sheriff's Contract Services		186	1.00	1.00	1.00	1.00
Community Corrections		188	104.00	106.00	107.00	106.00
Developmental Disabilities		191	85.10	91.60	93.60	105.10
Behavioral Health		192	34.81	37.01	40.61	42.94
Juvenile Grants		196	4.50	3.50	3.50	3.50
Juvenile Conciliation Services		197	4.00	4.00	4.00	4.00
Aging Services		198	18.98	24.68	24.68	23.18
County Fair Complex		200	8.50	6.40	6.40	10.40
Coordinated Care Organization		203	30.09	29.89	30.29	28.96
Emergency Medical Services		208	3.20	2.70	3.70	2.90
Surveyor		216	4.58	4.58	4.58	4.58
Housing Services		218	62.00	86.00	86.00	104.00
HOME		220	1.17	2.17	2.17	2.17
Jail Commissary		226	1.00	1.00	1.00	1.00
Juvenile High Risk Prevention Funds		228	11.50	13.50	13.50	13.50
Local Option Levy		234	168.55	165.75	165.75	166.25
Air Quality		244	1.30	1.30	1.30	1.30
Event Center Operations		435	6.50	6.20	6.20	6.60
Fleet Services		500	21.00	20.00	20.00	20.00
Board of Commissioners		514	-	-	-	5.00
Mail and Print Services		516	6.00	6.00	6.00	5.60
Information Technology Services Operations		518	-	-	-	85.75
Facilities Operations		520	-	-	-	56.01
County Administrators Office		522	-	-	-	25.50
County Counsel		526	-	-	-	16.00
County Auditor		528	-	-	-	3.00
Office of Equity, Inclusion & Community Engagement		530	-	-	-	14.00
County Emergency Management		532	-	-	-	7.00
Finance		534	-	-	-	26.00

## PERMANENT POSITIONS

		Org Unit FUN	Adopted D 2021-22	Adopted 2022-23	Modified 2022-23	Proposed 2023-24
Human Resources	_	530	-			41.00
	Total		2,305.70	2,369.00	2,394.00	2,390.97

#### ASSESSED VALUE & PROPERTY TAXES

			Actual			PROJECTED
DESCRIPTION	2018-19	2019-20	2020-21	2021-22	2022-23	2023-24
<del>-</del>		ASSESSED VALUE <sup>(1)</sup> NET (	OF URBAN RENEWAL EXCE	99		
County \$	64,111,920,830	66.938.337.019	70,008,528,197	72,849,502,733	76,267,088,538	79,699,107,522
County - after	64,759,188,181	67,834,728,784	71,107,123,565	74,162,791,862	78,223,247,758	81,743,293,907
County - after 1/1/2013 (149)	64,974,312,732	68,032,356,127	71,273,364,154	74,371,914,305	78,318,865,846	81,843,214,809
ESPD	20,960,310,770	21,985,190,113	23,077,010,560	23,869,625,800	24.823.963.191	25,816,921,719
North Bethany CSDR	474,359,630	622,006,788	705,606,517	783,020,875	876,968,226	964,665,049
URMD	20,960,301,770	21.985.190.113	23.077.690.170	23.870.169.500	24,824,722,031	25,817,710,912
	20,000,001,110		D VALUE FROM PRIOR YEAR		2 1,02 1,1 22,00 1	20,011,110,012
County	4.00%	4.41%	4.59%	4.06%	4.69%	4.50%
County - after	4.25%	4.75%	4.82%	4.30%	5.48%	4.50%
County - after 1/1/2013 (149)	4.22%	4.71%	4.76%	4.35%	5.31%	4.50%
ESPD	5.03%	4.89%	4.97%	3.43%	4.00%	4.00%
North Bethany CSDR	39.45%	31.13%	13.44%	10.97%	12.00%	10.00%
URMD	5.03%	4.89%	4.97%	3.43%	4.00%	4.00%
			RATES			
County - perm rate	2.2484	2.2484	2.2484	2.2484	2.2484	2.2484
Public Safety - LOL (3)	0.4200	0.4200	0.4200	0.4700	0.4700	0.4700
WCCLS - LOL (4)	0.2200	0.2200	0.2200	0.2200	0.2200	0.2200
Bonds <sup>(5)</sup>	0.0699	0.0699	0.0674	0.0675	0.0690	0.0690
Total County	2.9583	2.9583	2.9558	3.0059	3.0074	3.0074
ESPD - perm rate	0.6365	0.6365	0.6365	0.6365	0.6365	0.6365
ESPD - LOL (2)						
Total ESPD	0.6800 <b>1.3165</b>	0.6800 <b>1.3165</b>	0.6800 <b>1.3165</b>	0.6800 <b>1.3165</b>	0.6800 <b>1.3165</b>	0.6800 <b>1.3165</b>
NBCSDR - perm rate						
URMD - perm rate	1.2500	1.2500	1.2500	1.2500	1.2500	1.2500
ONNID - perin rate	0.2456	0.2456	0.2456	0.2456	0.2456	0.2456
	TAXES LEVIE	ED (includes compression	loss and adjustments for tax	computations)		
County - perm rate	144,151,229	150,510,704	157,414,113	163,791,860	171,479,752	179,196,303
Bonds <sup>(5)</sup>	4,526,734	4,687,566	4,792,749	5,006,133	5,202,076	5,202,076
Additional taxes/penalties	1,221,787	1,756,750	1,438,822	1,529,411	2,753,344	2,753,344
subtotal - County before	149,899,750	156,955,020	163,645,684	170,327,404	179,435,172	187,151,723
Public safety <sup>(3)</sup> - after	26,979,255	28,248,635	29,584,290	34,541,468	36,427,304	38,052,979
WCCLS - LOL (4)						
	14,131,991	14,796,904	15,496,533	16,145,314	17,029,755	17,789,000
subtotal - County after	41,111,246	43,045,539	45,080,824	50,686,782	53,457,059	55,841,980
Total County	191,010,996	200,000,559	208,726,507	221,014,186	232,892,231	242,993,703
FORD	42 244 024	42.002.222	44 000 540	45 402 045	45 000 407	40,400,400
ESPD - perm rate	13,341,231	13,993,333	14,688,516	15,193,015	15,800,437	16,432,469
ESPD - LOL (2)	14,252,986	14,949,604	15,692,325	16,231,294	16,880,272	17,555,455
Additional taxes/penalties	35,749	11,619	13,103	6,401	36,898	6,401
Total ESPD	27,629,966	28,954,557	30,393,944	31,430,710	32,717,607	33,994,325
	592.946	777,507	000.000	978.776	1.096.213	1,205.831
NRCSD norm rate			882,008	910,110	1,090,213	1,200,631
NBCSD - perm rate	,			200	11 EC4	200
Additional taxes/penalties	29,160	43	-	398	11,561	398
•	,		882,008	398 <b>979,174</b>	11,561 <b>1,107,774</b>	398 <b>1,206,229</b>
Additional taxes/penalties  Total NBCSD	29,160 <b>622,106</b>	43 777,550	·	979,174	1,107,774	1,206,229
Additional taxes/penalties	29,160	43	- <b>882,008</b> 5,667,880 2,445			

#### ASSESSED VALUE & PROPERTY TAXES

	Actual			PROJECTED	PROJECTED	PROJECTED
DESCRIPTION	2018-19	2019-20	2020-21	2021-22	2022-23	2023-24
_		TAXES CO	DLLECTED			
County - perm rate \$	138,370,765	144,490,276	151,117,548	157,240,186	164,620,562	172,028,451
Bonds <sup>(5)</sup>	4,345,212	4,500,064	4,601,039	4,805,888	4,993,993	4,993,993
Additional taxes/penalties	1,172,793	1,686,480	1,381,269	1,468,234	2,643,210	2,643,210
subtotal - County before	143,888,770	150,676,819	157,099,856	163,514,308	172,257,765	179,665,654
Public safety <sup>(3)</sup> - after	25,897,387	27,118,690	28,400,919	33,159,809	34,970,212	36,530,860
WCCLS - LOL (4)	13,565,298	14,205,028	14,876,672	15,499,502	16,348,565	17,077,440
subtotal - County after	39,462,685	41,323,718	43,277,591	48,659,311	51,318,777	53,608,301
Total County	183,351,455	192,000,537	200,377,447	212,173,619	223,576,542	233,273,955
ESPD - perm rate	12,806,248	13,433,600	14,100,975	14,585,294	15,168,420	15,775,170
ESPD - LOL (2)	13,681,441	14,351,620	15,064,632	15,582,042	16,205,061	16,853,237
Additional taxes/penalties	34,316	11,155	12,579	6,145	35,422	6,145
Total ESPD	26,522,005	27,796,374	29,178,186	30,173,481	31,408,903	32,634,552
NBCSDD - perm rate	569,169	746,407	846,727	939,625	1,052,364	1,157,598
Additional taxes/penalties	27,990	41		382	11,099	382
Total NBCSD	597,159	746,448	846,727	940,007	1,063,463	1,157,980
URMD - perm rate	4,941,420	5,183,579	5,441,165	5,628,012	5,853,074	6,087,196
Additional taxes/penalties	6,402	2,081	2,347	1,146	6,608	1,146
Total URMD \$	4,947,822	5,185,660	5,443,511	5,629,158	5,859,682	6,088,342

<sup>(1)</sup> Actual AV (assessed value) is released by Assessment and Taxation in October of each year.

<sup>&</sup>lt;sup>(2)</sup>The ESPD local option levy was a dollar vs. rate levy; the actual rate/\$1,000 AV is determined when the actual AV is calculated, typically early October of each year. The above shows the actual calculated rate and taxes levy per the annual Summary of Assessment and Tax Roll for prior years, and an estimated rate calculated from the estimated AV for the upcoming budget year. From 2003-04 through 2007-08 the levy was \$6,150,000 each year; from 2008-09 through 2012-13 the levy is \$9,500,000.

In November 2012 voters approved the change from dollar based to rate base of \$0.68 local option rate levy. The new levy period is 2013-18. A new levy passed May 2017 with the \$0.68 rate. The new levy period is July 2018- June 2023.

<sup>(3)</sup> Voters approved a renewal of the public safety local option levy in November 2006; the levy covers the 4-year period July 1, 2007 - June 30, 2011.

<sup>(4)</sup> Voters approved the WCCLS local option levy in November 2006; the levy covers the 4-year period July 1, 2007 - June 30, 2011.

Voters approved a 5-year renewal of both the public safety and WCCLS local option levies; July 1, 2011 - June 30, 2016 is the levy period.

Voters approved a 5-year renewal of the public safety levy and a \$0.22 WCCLS local option levy; July 1, 2016 - June 30, 2021 is the levy period.

In May 2020, voters approved a 5-year renewal of the WCCLS local option levy of \$0.22 per thousand value and an increase for the Public Safety & Justice local option levy raising it to \$0.47 per thousand value; for a total levy amount of \$0.69 for the levy period of July 1, 2021 - June 30, 2026.

<sup>(6)</sup> Voters originally approved the Criminal Justice Facilities bonds in September 1994 & were refinanced in October 2007; the bonds matured in Dec 2013. In May 2016 voters approved \$77 million in general obligation bonds for the emergency communications system (911); the bonds will be issued in July 2016 and mature in 2035.

<sup>(6)</sup> Voters approved the formation of the district in May 2011.

Washington County	Date of Issue	Date of Maturity	Amount Issued		Amount Outstanding as of July 1, 2023
General Obligation Bonds: Series 2016 A & B Issued to provide funding for the expansion of, and upgrades to, the County's Emergency Communications System.	7/21/2016	6/1/2035	\$ 77,000,000	\$	63,645,000
Total General Obligation Bonds					63,645,000
Full Faith & Credit Obligations:  Series 2013 Refunding Issued to provide funding for the partial advance refunding of the Series 2006 New Money Full Faith & Credit Obligation bond issue.	2/14/2013	6/1/2026	18,860,000		6,360,000
Series 2016 Refunding Issued to provide funding for the partial advance refunding of the Series 2006 Refunding Full Faith & Credit Obligation bond issue.	3/3/2016	6/1/2026	31,960,000		10,360,000
Series 2016 B	12/15/2016	3/1/2032	107,925,000		61,555,000
Issued to provide funding for general facilities capital projects.			29,590,000		20,360,000
Issued to provide funding for the Wingspan Event & Conference Center.			31,155,000		19,320,000
Issued to provide funding for various Major Street Improvement Program projects.			47,180,000		21,875,000
Total Full Faith & Credit Obligations					78,275,000
Contracts:  US Department of the Interior - Hagg Lake Issued to repay a portion of the development costs incurred by the Federal Government during the construction of Hagg Lake Park.	3/1/1980	2/1/2029	1,111,273		133,758
Total Contracts				\$	133,758
	Date of Issue	Date of Maturity	Amount Issued		Amount Outstanding as of July 1, 2023
Capital Leases: Toughbooks Lease Issued for the acquisition of 25 Toughbook Iaptops for the Sheriff's Office.	11/9/2020	12/17/2024	124,756	\$	51,961
Total Capital Leases					51,961
Washington County Total Long-term Debt				-	142,105,719

#### **Housing Authority of Washington County**

# DEBT OUTSTANDING

Notes:					
Farmer's Home Administration (USDA) Issued to purchase Kaybern Terrace (12 units of	1/8/1988	2/1/2038 \$	361,000		273,996
affordable housing) in North Plains. OCD Neighborhood Stabilization (0% interest) Issued to purchase three housing units under	6/4/2010	None	648,753		648,573
Neighborhood Stabilization program.  Berkadia Commercial Mortgage, Cornelius Village  Acquisition of Cornelius Village property	11/4/2019	12/1/2039	1,570,000		1,516,237
Washington County IGA 2019  Issued by the County on behalf of the Housing Authority to provide funding for the refunding of the Series 1999A, 2001A, 2001B, and 2002A Revenue Bond issues.	6/5/2019	7/1/2044	24,030,000		10,195,000
Total Notes				_	12,633,806
Housing Authority Total Long-term Debt				_	12,633,806
Combined Outstanding Debt				\$_	154,739,525
					Amount
Summary Totals				_	Outstanding as of July 1, 2023
Summary Totals  Washington County General Obligation Bonds Washington County General Full Faith & Credit Bonds Total Bonds Outstanding				<b>-</b> \$ -	
Washington County General Obligation Bonds Washington County General Full Faith & Credit Bonds				_	of July 1, 2023 63,645,000 78,275,000
Washington County General Obligation Bonds Washington County General Full Faith & Credit Bonds Total Bonds Outstanding  Washington County Contracts Washington County Leases Housing Authority Notes				_	63,645,000 78,275,000 141,920,000 133,758 51,961 12,633,806
Washington County General Obligation Bonds Washington County General Full Faith & Credit Bonds Total Bonds Outstanding  Washington County Contracts Washington County Leases Housing Authority Notes Total Other Debt Outstanding				_	63,645,000 78,275,000 141,920,000 133,758 51,961 12,633,806 12,819,525



#### **AGENDA**

#### WASHINGTON COUNTY BOARD OF COMMISSIONERS

Agenda Category: Consent - County Administrative Office / Support Services

Agenda Title: APPROVE THE RESOLUTION AND ORDER TO ADOPT ADMINISTRATIVE

**POLICY 404 - BUDGET POLICY** 

Presented by: Tanya Ange – County Administrator

Jack Liang - Chief Financial Officer

#### SUMMARY:

The Administrative Policy 404 – Budget Policy was previously reviewed and adopted by the Board of County Commissioners (BCC) on April 16th, 2019. Based on the Board's review at their April 6, 2021 work session, revisions are proposed in the following three areas:

- Remove the section addressing General Fund Reserves, Contingency and Fund Balance from this policy and add to a separate new policy (405).
- Remove the section addressing Special Funds Reserves/Contingencies from this policy and add to a separate new policy (405).
- · Other verbiage updates to improve clarity.

# ADDITIONAL INFORMATION:

Community Feedback (Known Support/Opposition): None

Legal History/Prior Board Action:

None

**Budget Impacts:** 

None

Attachments: Resolution and Order

Draft Administrative Policy 404 – Budget Policy (Clean Draft)
Draft Administrative Policy 404 – Budget Policy (Redlined Draft)

#### **DEPARTMENT'S REQUESTED ACTION:**

Approve the resolution and order to adopt the administrative policy 404 - Budget Policy.

# COUNTY ADMINISTRATOR'S RECOMMENDATION:

I concur with the requested action.

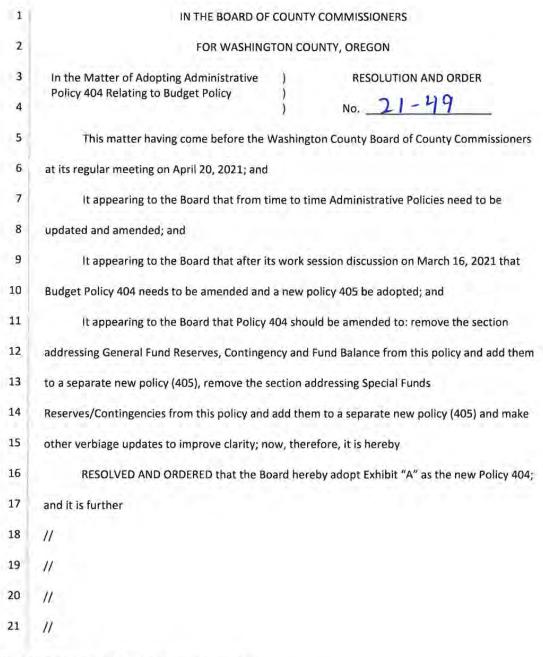
RO 21-49

Agenda Item No.

2.0.

Date:

04/20/21



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WASHINGTON COUNTY COUNSEL 155 N FIRST AVENUE, SUITE 340, MS #24 HILLSBORD, OR 97124 PHONE (503) 846-8747 - FAX (503) 846-8636

1	RESOLVED	AND OF	DERED th	nat County Ad	lministrator is directed to take all such necessa	ry
2	actions to implem	ent this	new polic	cy.		
3	DATED this	s 20 <sup>th</sup> da	y of April,	2021.		
4						
5		AYE	NAY	ABSENT	BOARD OF COUNTY COMMISSIONERS FOR WASHINGTON COUNTY, OREGON	
6	HARRINGTON FAI	Y		_	CHAIR KATHRYN HARRINGTON	
7	TREECE ROGERS	4	-		Jum MAN	
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WASHINGTON COUNTY COUNSEL 155 N FIRST AVENUE, SUITE 340, MS #24 HILLSBORO, OR 97124 PHONE (503) 846-8747 - FAX (503) 846-8636



# **ADMINISTRATIVE POLICIES**

SECTION: 400	POLICY#: 404
TITLE: Budget Policy	R&O#: 21-49
	IMPLEMENTED BY PROCEDURE #:
SPONSORING DEPT/DIV: Support S	ervices / Finance
ADOPTED: 4/16/2019	REVIEWED: 4/6/2021

- 1. **PURPOSE:** The purpose of this policy is to establish a framework for the development and administration of the annual budget process.
- 2. AUTHORITY: ORS 294.305-565 (Oregon Budget Law) and County Charter.
- ANNUAL POLICY REVIEW: This policy shall be reviewed by the Support Services, Finance division annually and updated as necessary.
- 4. BUDGET POLICY OVERVIEW: The County Strategic Plan provides the framework for budget preparation in terms of services, funding mechanisms and priorities for the allocation of discretionary resources. The Plan emphasizes the allocation of General Fund resources toward programs that provide a Countywide benefit. Consistent with past practices, the budget focuses on long-term stability for core services and maintaining an ending fund balance consistent with this policy.

# 5. BUDGET PERIOD

Washington County develops and adopts its budget annually. The County's fiscal year begins July 1st and ends June 30th.

# 6. BASIS OF ACCOUNTING

Local governments are required by ORS 294.445 to maintain accounting records by fund, using a cash, modified accrual, or accrual basis of accounting. Washington County uses a modified accrual basis of accounting for budget purpose.

2023-24

#### 7. BUDGET CONTROLS AND COMPLIANCE

a. <u>Legal compliance</u>: The County budget process complies with Oregon Local Budget Law (ORS 294.305-565). Expenditure appropriations are a legal limit on the amount of expenditures that can be made during the fiscal year and are adopted at the organization unit level by the Board of Commissioners. Per statute, actual year-end expenditures cannot exceed appropriations for each organization unit.

 Administrative compliance: Administrative compliance is monitored at the fund, organization unit, program, expenditure category and line-item level by the Finance Division and department/office staff.

#### 8. BUDGET COMMITTEE APPROVAL AND BOARD ADOPTION

- a. The Washington County budget process includes the engagement of three distinct Budget Committees, each consisting of ten members (five community representatives and five Board of Commissioner members):
  - Washington County and Service District for Lighting No. 1
  - · North Bethany County Service District for Roads
  - Enhanced Sheriff Patrol District (ESPD) and the Urban Road Maintenance District (URMD)
- b. The annual Budget Committee process minimally includes the following elements:
  - Electronic version of the Proposed Budget made available to the Budget Committees and public a minimum of 7 days prior to the first Budget Committee meeting
    - First Budget Committee Meeting: Budget Transmittal to the respective Budget Committees with staff presentation and Budget Committee questions. A separate evening meeting will be held for each budget committee.
    - ii. Second Budget Committee Meeting: Public Hearing for the respective budgets. Upon conclusion of public hearing, Budget Committee approves the proposed budget (becomes the Approved Budget). A separate evening meeting will be held for each budget committee.
- Board of Commissioner Public Hearing and Budget Adoption (typically third Tuesday in June). This is a daytime regular Board of Commissioner meeting.

#### 9. BUDGET CHANGES AFTER ADOPTION

Oregon Budget law provides methods to increase or decrease or transfer from one appropriation category to another; and to adjust the budget when new appropriation authority is required. Such budget changes require the approval of the Board of Commissioners and depending on the type of change, a public hearing. The County Administrator may recommend modifications when appropriate to continue effective operations, provide adequate service levels, achieve cost savings or cost avoidance, and implement Board priorities.

# 10. GENERAL FUND

a. Budget development general guidance:

- General Fund budget should be developed with the goals of maintaining service levels and reflecting the County's strategic plan and priorities. Maintaining service levels should be considering: 1) community and client growth factors, 2) changes in inflation, cost of living, cost of employee benefits, etc.
- ii. Budget development should start with the existing level of staffing and contracted obligations with modifications reflecting the County's budget priorities for the new fiscal year. Options to increase efficiency and reduce costs must be considered throughout budget development. Management should evaluate all options including process streamlining, utilizing technology and other appropriate efficiency tools with the goal of providing same level of services with the least amount of resource possible.
- iii. Budget requests for additional service areas or elevated level of services should always reflect the County's long-term strategies and short-term priorities. Requests for new Full Time Equivalents (FTE) should include all direct and indirect costs to support these positions.
- b. <u>Revenue Projections</u>: Revenue projections shall be budgeted based on the best information available at the time the budget is prepared. The projection should be conducted with reasonable conservatism.
- New Revenue Sources: Departments will continue to pursue additional revenue sources where appropriate and feasible.
- d. <u>Expenditure Reductions</u>: An expenditure reduction may be required in the event of diminishing departmental revenues, declining fund balance, new Board priorities, or other factors that would make an expenditure reduction appropriate.
- e. Programs Previously Supported by Serial Levies: Prior to the passage of Ballot Measures 47 and 50, the Washington County Cooperative Library System (WCCLS) and Major Streets Transportation Improvement Program (MSTIP), were supported by revenues from dedicated serial levies. Measure 50 eliminated these levies by combining them with the County permanent tax rate. The annual transfer to WCCLS and MSTIP will be adjusted by the percentage change in assessed value and assumed collection rates on property taxes. These are not considered General Fund programs and the amounts transferred to the respective funds are not included in the General Fund's Fund Balance Percentage calculation.

# 11. SPECIAL FUNDS

a. <u>Special fund staffing levels</u> must be commensurate to available resources and approved service levels. Requests for additional positions funded by dedicated resources will be reviewed on a case-by-case basis along with the sustainability of the revenue source.

 Revenue estimates will be based on the best information available at the time the budget is prepared.

- Special funds will continue to pursue new revenue sources where appropriate and feasible.
- d. <u>Expenditure Reductions</u>: An expenditure reduction may be required in the event of diminishing departmental revenues, declining fund balance, new Board priorities, or other factors that would make an expenditure reduction appropriate.
- General Fund transfers will be based on historical levels, unless otherwise recommended by the County Administrative Office.

#### 12. STATE PROGRAMS

- a. <u>Current state funding</u>: State programs operated by the County will generally reflect the level of service attainable given the amount of funding provided. If state funding is reduced, there will be no increase in County General Fund resources unless mandated or approved by the Board of Commissioners. When an increase is required, the department will make every effort to minimize the increase by considering alternate service delivery systems, and/or a return of the program to the state.
- b. New state funding: New or increased state funding for existing or proposed programs will be considered based on local needs and requirements placed on the County by accepting the funding. The ability of the state to commit to long-term funding that meets the County's full cost requirements will be an important consideration in any decision to accept additional funding for expansion of existing programs and/or initiation of new programs.
- c. <u>System balance</u>: This policy is not intended to preclude the use of County resources when the Board determines it necessary to provide a balanced service delivery system or meet other Board policies and priorities.

### 13. LOCAL OPTION LEVIES

Local option levies are considered a special revenue funding (special fund) source and expenditures must conform with the language approved by the voters.

#### 14. INTERNAL COST RECOVERY

To clearly define the true cost of each direct service the County prepares a cost allocation plan. Departments provide input and review the annual plan. A separate cost allocation plan is prepared for federal grant compliance purposes.

#### 15. LOBBYING AND GRANT APPLICATIONS

a. <u>Approval to pursue</u>: County Administrative Office (CAO) approval is required before appointed County representatives and employees pursue lobbying efforts on matters having budget implications, and before grant applications are submitted to the granting agency.

Elected department heads should advise the County Administrative Office before official positions are taken on matters that might affect the County's budget or financial status. Board approval is required to accept grants of \$100,000 or more.

b. <u>In-kind contribution</u>: Where matching funds are required for grant purposes, the priority is to use as much "in-kind" contributions as allowed rather than hard-dollar matches.

#### 16. CONTRIBUTIONS TO OUTSIDE AGENCIES

<u>Funding to Outside Agencies</u> will be considered by the Budget Committee/Board if adequate resources are available, the use of funds for this purpose will not adversely impact County programs, and the allocation of resources is consistent with Board policies and priorities. Consideration of funding requests from an outside agency requires the submittal of written justification in advance of the budget hearings.

### **Community Vision**

Our vision is to be a prototype community for 21st Century America, reflecting the best of our community's achievements, diversity, values and its pioneering spirit.

#### **Guiding Principles**

- · Honesty, flexibility and fairness
- Recognize the limits of our resources and promote sound business practices in meeting the priority needs of the community
- Innovation and use of technology
- Stewardship
- Honor and value public service
- Partnerships

#### **Fundamental Principles**

**Washington County** 

- · Primarily provides services of County-wide benefit
- Is one of many participants in the continuum of services
- Prioritizes services according to a finance plan
- Cannot be all things to all people; nor a government of last resort

#### **Methods of Service Delivery**

- Direct Service directly provides service
- Partnerships partners with others to provide services
- Supporting the Agenda supports others' activities and initiatives

#### Countywide vs. Municipal Services

- County 2000 dictates that County-wide property tax dollars will be expended on those services that are of Countywide benefit and furthermore, that those services are to be provided on a prioritized basis according to the priorities of the community.
- Municipal services benefit specific sub-areas and groups within the County. Cities, geographically limited special districts, or user fees typically fund these services.

#### **Organization Mission**

Provide specific services within the bounds of resources and in a professional, efficient manner. We will honor the Constitution of the United States.

#### **Traditional Service Strategies**

# **General Government**

- Employ technologies to improve overall effectiveness
- Service levels will be in proportion to the size of the organization
- Committed to effective citizen involvement
- Committed to prudent financial practices and operating within existing resources
- Maintain accurate and uniform property assessments
- Refinement of Support Services functions

# Public Safety & Justice

- Support a base-level of countywide public safety and criminal justice services
- Services which are not of countywide benefit shall be funded by other mechanisms and not by a uniform countywide property tax
- Priority for investment is to remedy any imbalances in services that impact the public's safety and welfare, and the
  justice systems ability to respond at the necessary level
- Where found to be cost-effective, the development and use of a continuum of community sanctions and services to supervise juvenile and adult offenders should be maximized

- Promote and support the development and implementation of a broad range of crime prevention measures
- Service delivery should be provided in a collaborative and cooperative effort

#### Land Use

- Careful land use planning inside the UGB (Urban Growth Boundary)
- Development within UGB must be accompanied by a full-range of urban level services in order for the County to approve an application and provide for design and environmental standards that enhance the quality of the development
- Committed to balancing individual property rights with neighborhood livability and the needs of the community as a
  whole
- Absent others, the County will provide planning services at a municipal level (current and long range)
- Current planning, land development and building programs will be self-sufficient with fees. Limited countywide
  resources are directed toward code enforcement and public assistance services.
- Long-range planning efforts will be redirected from performing regular updates of community plans toward
  maintaining and participating in various regional and state planning efforts and rules to manage growth and
  maintain quality of life
- The County shall assume a leadership role for land use and transportation planning to assure the various federal, state, regional and local mandates are met.

#### Housing

- Action will require partnerships with community groups as well as the private and public sectors; and that financing
  for these programs will come primarily from the creative packaging of federal, state and local non-General Fund
  sources
- The County recognizes the relationship between housing and economic development and providing housing options for people who work in our communities. The County supports modestly priced rentals and first-time ownership housing opportunities. The County believes these can be best provided in partnership with cities, and the private and nonprofit sectors. The primary role of the County is to be a coordinator in facilitating these partnerships through the use of tax exempt financing, expedited development review and approvals, monitoring and certifying levels of affordability, securing other state and local resources and providing technical assistance.
- County surplus property may also be made available for the development of affordable housing in partnership or as part of the public housing program of the County
- County recognizes the housing needs of the elderly and disabled. The County's goal is to advance persons to greater self-sufficiency whenever possible.
- · County is committed to innovative solutions

#### Transportation – Capital Projects

- Transportation services will be focused on countywide transportation issues and projects, including:
  - ✓ Improvements to adopted countywide road system
  - ✓ Analysis of north-south traffic problems in the Tualatin-Hillsboro corridor
  - ✓ Promote and develop increased intra-county transit service
  - ✓ Foster energy-neutral modes of transportation, including: mass transit, light rail, carpooling, bicycling and walking
- Balance transportation planning by addressing growth in transportation requirements and still address issues of community livability and the environment
- Increase in funding is necessary if the major multi-modal regional and county projects are to be met
- Regularly update County Transportation Plan
- Implement a regional vehicle registration fee to fund necessary arterial improvements and new sources of revenue for local transit services should be considered: MSTIP should be sustained

#### Road Maintenance

• First, money is to be spent on state mandated road work, emergency repair and hazard elimination. Second, the money is to be allocated on general maintenance on County major road systems, including rural resource roads. Remaining funds are allocated towards reconstruction.

- Enhanced level service will need to be addressed via alternate forms of funding
- Privatization and "least-cost" analysis will be continued and enhanced

# Health and Human Services

- The County's health and human services programs will emphasize prevention. Such programs include public
  education and information and treatment programs on such issues as: drug & alcohol abuse prevention; parenting
  & prenatal care; child abuse prevention; communicable disease prevention education; mental & emotional
  disturbances; developmental disabilities; and services for the elderly, veteran's and disabled.
- The County will encourage visibility of health and human service issues, including services within and beyond the scope of our service continuum
- To the extent additional General Funds are available; the County will increase investment in health and human services
- The County will focus on individuals and families in greatest need
- The County will focus on collaborative opportunities with private and nonprofit partners
- Every effort will be made to purchase services that can be effectively provided by the private sector or nonprofit
- Emphasis will be placed on user fees that support the level of service provided
- Continue to advocate for stability in the continuum of federal and state resources
- Animal control to be funded by fees assessed to pet owners

# Culture, Education & Recreation

- There is a continual demand for increased cultural, educational and recreational programs and facilities. However, given the priority assigned to other County services, there is a lack of resources to meet these demands. These services will need to be funded through increased reliance on fees or other non-General Fund sources.
- Washington County is not traditionally in the parks business. Hagg Lake improvements will need to balance
  accessibility to residents with environmental concerns. Costs will be funded by dedicated sources other than
  general fund discretionary resources.
- Continual emphasis on coordination with cities, special districts and Metro to assure collective goals are met
- Cooperative Library Services will provide support services to local libraries and to provide direct service to special populations
- In concert with OSU Extension, the County will maximize the application of limited resources in promoting the continued vitality of the Washington County agricultural community
- The Fairplex is a multipurpose, year-round event and conference facility. Fair and event revenues and grants will finance future development plans.
- The County commits through advocacy, coordination and technical assistance, to further the level of educational excellence
  - ✓ Provide school districts current demographic information
  - ✓ Involved in projects to improve the review and impact analysis of individual development applications from school districts

#### Other Strategies

#### Citizen Involvement

The County supports the following citizen involvement mechanisms:

Community-based Citizen-based Media/information based Access to public officials CPO/CCI **TVCA Board Meetings** Neighborhood Associations **Publications** Public Hearings Advisory Boards Press Release Polling Task Forces **Documents** Elections Focus Groups

#### Livability and Environment

Highlights of the County's efforts and policy positions in terms of livability and the environment:

- Support of the Urban Growth Boundary County's development philosophy states that development inside the
  UGB must be accompanied with a full range of urban level services in order for the County to approve the
  application. In addition, the development must provide for design and environmental standards that enhance the
  quality of the development. The Board will unequivocally oppose the expansion of the UGB before its required
  thresholds are met.
- <u>Aspiration for a balanced transportation system</u> The Transportation plan recognizes the automobile as the primary
  mode of transportation, while calling for strong transit, demand management, and bicycle and pedestrian elements
  to complement, and, in some cases, substitute for improvements to the roadway system.
- <u>Support of land trust acquisition and planning</u> The County's inventory of land should be reviewed for potential greenway and park sites
- Solid Waste management planning
- Enhancement of water quality (Clean Water Services)

# Economic Development

In terms of direct service, the County's role is limited to providing the basic governmental services. These services provide the infrastructure that makes economic development possible. The County will also partner with other organizations to provide economic development coordination, marketing, business recruitment and business retention. The County may provide limited financial support to countywide or regional economic development agencies or programs. Finally the County will take the lead in facilitating the development of a coordinated economic development plan for the County as a whole.

#### Annexation

- Cities are recognized as the ultimate municipal service provider. As opposed to stating a specific deadline for the withdrawal of municipal services and forcing the solution, the County determined that when annexation and/or incorporation occurred, practicality and resident interest would drive the timeline. Residents who are requested to annex shall continue to enjoy the opportunity to vote on annexation pursuant to their statutory rights. The exception (double majority) accomplishes the same end for typically small scale annexations or unoccupied property by requiring written approval of over 50% of registered voters and 50 percent of property owners.
- The County will maintain the following service strategies until annexation/incorporation takes place: ESPD, URMD and minimum funding of land use planning services.

# Internal Organizational Development

The County's organizational development strategy is composed of three main sections:

- Leadership section focuses on values, mission, goals and objectives; addresses the value and responsibility of public service and ethical standards
- Human resources management plan focuses on supporting and empowering the individual employee and the
  organization through a wide range of systems and supports to improve the work environment, promote staff
  development and ensure fair and equitable treatment
- Management practices focuses on policy development, communication, organizational structure, goal setting and performance evaluation

#### Financial Plan

The financial plan represents two key elements: Resource Allocation Strategy and the Resource Reduction Strategy.

# Resource Allocation Strategy

County 2000 distinguishes between services of Countywide benefit and municipal services.

- Countywide services are to be funded by a broad-based revenue structure. Further distinctions are made between
  those Countywide services that are to be funded primarily by the General Fund and those Countywide services that
  are to be funded primarily by special revenue.
- Another distinction is made between those General Fund supported Countywide services that, to the extent
  additional resources are available, are slated for growth in General Fund support and those that will receive
  constant or decreasing General Fund support. Priority will be given to: a) funding Health & Human Services

programs and b) strategic investments in the Public Safety & Justice System to remedy any imbalances. The remaining Countywide services will receive steady or decreasing General Fund support.

# Resource Reduction Strategy

- 1. General Philosophy To the extent possible, across-the-board reductions will be avoided. The goal is to reduce the quantity of services, not the quality.
- 2. Resource Reduction Priorities The County will begin with category 1 and proceed to other categories as required.
  - 1. Elimination of General Fund "block grant" support for outside agencies that are not funded by dedicated resources.
  - 2. Moderate service level reductions will be proposed on a case-by-case basis; these reductions will focus on reducing General Fund support
  - 3. Major new sources of discretionary revenue will be evaluated
  - 4. Major program reductions will be proposed
    - □ First are program reductions that will reduce discretionary expenses beginning with: a) culture, education and recreation; b) base level of Sheriff's Patrol and c) certain planning and survey programs. Second level reductions would be pursued in Health & Human Services and Public Safety & Justice.
    - □ The County may also evaluate returning state programs
  - 5. A reduced County work week
  - 6. Protection from debt and obligations through authorized restructuring.

# ORGANIZATION OF THE BUDGET DOCUMENT

A budget, as defined by Oregon state law, is a "financial plan containing estimates of revenues and expenditures for a single fiscal year." Local governments have the option of budgeting on a 24-month biennial period, or by fiscal year.

Washington County operates, and budgets, on a fiscal year beginning July 1 and ending the following June 30. Budgeting requires local governments to evaluate plans and priorities in light of the financial resources available to meet those needs.

The County budget is organized based on the following hierarchy:

- Functional Area
- Fund
- Organization Unit
- Program

This Budget Summary document is divided into sections as follows:

#### **County Organization**

#### **Budget Message**

The County organization documents the Commissioner Districts, budget committees and organizational chart of the County. The County Administrator's budget message contains information that assists the Budget Committee and the public in understanding the budget. State statute requires the budget message to contain a brief description of the financial policies reflected in the budget as well as proposed changes from the prior year's budget and any major changes. Key Initiative & Issues highlight areas of specific concern and are included in this section.

#### **Budget Overview**

Summary information includes an overview of the County budget, General Fund overview and discretionary revenue information.

### **Operating Budget**

This section includes those functional areas that provide services directly to the community or to another part of the County organization. These functional areas cover General Government; Public Safety & Justice; Land Use & Transportation; Housing, Health & Human Services; Culture, Education & Recreation; and Non-departmental. Budget Detail tables and analysis is included for each organization unit. All County employees are accounted for in the operating budget.

#### Capital Budget

Facilities & Technology, Transportation and Culture, Education & Recreation capital projects are included in the capital budget section.

#### Non-Operating Budget

Includes Debt and Other Financing, Risk Management/Insurance, Replacement/Reserves and Miscellaneous. This budget accounts for those activities that provide internal support to the entire County organization.

#### Service Districts

The Enhanced Sheriff Patrol District (ESPD), Urban Road Maintenance District (URMD), North Bethany County Service District for Roads (North Bethany CSDR) and Service District for Lighting No.1 (SDL No. 1) are all under the authority of the Board of County Commissioners.

# Summary Schedules and Supplementary Information

The Summary Schedules present the budget by category and fund for revenues, expenditures, full-time equivalent employees (FTE), assessed value & property taxes and debt outstanding as of July 1. The Supplementary Information includes the Budget Policy, County Strategic Plan Summary, Reader's Guide and Glossary.

# **BUDGET PROCESS**

The County's annual budget process is guided by Oregon's Local Budget Law which requires the following:

- An annual budget be adopted prior to the beginning of the fiscal year (July 1) to which it applies;
- There must be notification of public meetings when the budget will be discussed; and
- That there is opportunity for public input; and a summary of the budget must be published in a local newspaper prior to adoption.

# **Budget Calendar**

July – August Finance drafts calendar; begins working on Cost Allocation Plan

September – February Departments work on their budgets

Mid-February – mid April County Administrative Office and departments review and analyze requested budgets

April Proposed budget documents are compiled and printed

May Budget Committee convenes for two public meetings

June Board of County Commissioner's considers adoption of the approved budget

July Adopted budget becomes effective

#### **Budget Committee**

A quorum of the Budget Committee (comprised of the Board of Commissioners and five lay (citizen) representatives must approve the levying of property taxes at the time the budget is approved, and the Board of Commissioners must do the same at the time of adoption. All Budget Committee meetings are open to the public and are advertised as such. Advertisements of the public hearing prior to the Board of Commissioners adoption include a summary of the budget as approved by the Budget Committee.

#### **Budget Basis**

Washington County's financial reports are prepared following the guidelines recommended by the Government Finance Officers Association (GFOA) of the United States and Canada. The proposed budget described herein substantially conforms to Generally Accepted Accounting Principles (GAAP). The County's budget is prepared under the modified basis of accounting.

Under the modified accrual basis of accounting, revenues are recorded at the time they become measurable and available, and expenditures are recognized at the time the liabilities are incurred.

For financial reporting purposes governmental fund types (general fund, special revenue funds, debt service funds and capital project funds) are accounted for on the modified accrual basis of accounting.

The accrual basis of accounting is used for financial reporting of proprietary fund types (internal service funds and enterprise funds) and for the government-wide financial statements required by the County's requirements. Under the accrual basis of accounting, revenues are recorded at the time they are earned, and expenditures are recorded at the time liabilities are incurred. The measurement focus of the proprietary funds is on the flow of economic resources. The difference between the methods used for budgetary versus financial reporting primarily affects the accounting for depreciation and capital outlay.

# **READER'S GUIDE**

Expenditures are appropriated by organization unit for each fund. These appropriations establish the level of control for each organization unit and may not be over-expended. Most operating funds also include an appropriation for contingency. Expenditures cannot be made against this appropriation without additional Board actions (see Budget Adjustments below). All appropriations lapse at the end of each fiscal year.

#### **Budget Adjustments**

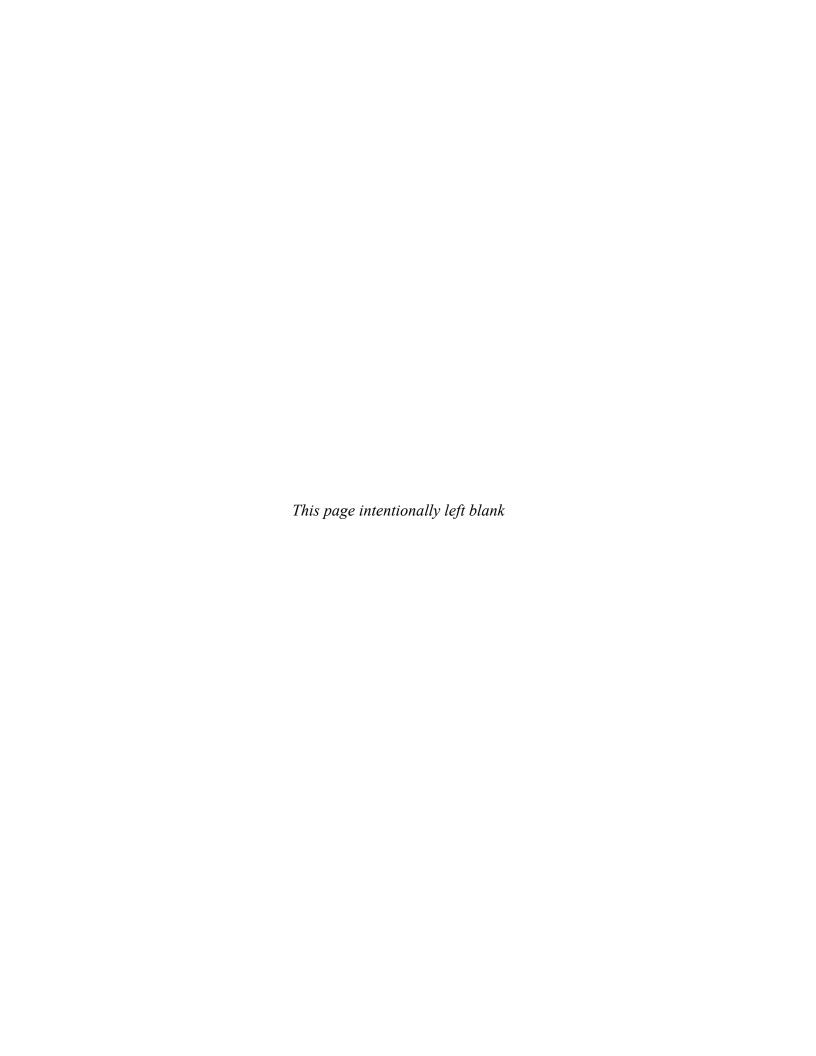
Oregon Local Budget Law sets forth procedures to be followed to amend the budget as events occur after budget adoption. The type of event determines the procedure to be followed.

The adopted budget appropriates contingencies in each fund to be used at the discretion of the governing body. In most cases adjustments can be accommodated by transferring appropriations from fund contingencies or from the General Fund to other funds. Oregon Local Budget law allows for the Board of Commissioners to make such adjustments at a regularly scheduled meeting. Should a transfer from contingency exceed 15% of fund appropriations, or the County need to increase appropriations due to additional revenue, the law provides for the following two types of supplemental budget processes:

- 1. If the increase is less than 10% of the fund, the Board of Commissioners may approve a resolution and order adopting the supplemental budget at a regularly scheduled meeting. Prior to the meeting, specific details of the supplemental budget must be published in a local newspaper.
- 2. If the increase is 10% or more of a fund, the Board must first hold a public hearing prior to approving a resolution and order. Published notice of the supplemental budget and public hearing are required.

# Adopted and Modified Budget

The analysis in the Budget Detail pages is prepared based on the proposed budgets for the upcoming fiscal year compared to the current fiscal year budget as modified for any Board approved budget adjustments through April.



# **COMMONLY USED ACRONYMS**

AFSCME	American Federation of State, County and Municipal Employees	
A&T	Assessment and Taxation	
AV	Assessed Valuation	
ARPA	American Rescue Plan Act (2021)	
BIPOC	Black, Indigenous, People of Color	
BRS	Behavioral Rehabilitation Services (federal Medicaid reimbursements)	
CAO	County Administrative Office	
CAMI	Child Abuse Multiple Intervention	
CARES	Coronavirus Aid Relief & Economic Security Act	
	,	
CART	Crash Analysis and Reconstruction Team	
CATT	Center for Addictions Triage and Treatment	
CCI	Committee for Citizen Involvement	
CCO	Coordinated Care Organization	
CDBG	Community Development Block Grant	
CER	Culture, Education & Recreation	
CFA	Criminal Fine Account	
CoC	Continuum of Care	
COLA	Cost of Living Adjustment	
СРО	Citizen Participation Organization	
CRF	Coronavirus Relief Fund	
CSLFRF	Coronavirus State and Local Fiscal Recovery Fund	
CWS	Clean Water Services	
DARE	Drug Abuse Resistance Education	
D-ECR	Diversion Early Case Resolution	
DHS	Department of Housing Services	
DOR	Department of Revenue	
DVDS	Domestic Violence Deferred Sentencing	
ECR	Early Case Resolution	
EDI	Equity, Diversity & Inclusion	
EMC	Emergency Management Cooperative	
EMS	Emergency Medical Services	
ERAP	Emergency Rental Assistance Program	
ESPD	Enhanced Sheriff's Patrol District	
FA	Functional Area	
FJC	Family Justice Center	
FEMA	Federal Emergency Management Administration	
FOPPO	Federation of Oregon Parole and Probation Officers	
FSAP	Family Sentencing Alternative Program	
FTE	Full-time Equivalent Employee  Generally Accepted Accounting Principles	
GAAP GF	Generally Accepted Accounting Principles  General Fund	
GFOA	Government Finance Officers Association	
GG	General Government  General Government	
GIS	Geographic Information System	
HCV	HUD Housing Choice Voucher program	
HHS	Health & Human Services	
HPOF	Housing Production Opportunity Funds	
HSO	Health Share of Oregon	
HUD	Housing and Urban Development	
ILS	Integrated Library System	
ILJ	Inter-agency Child Exploitation Prevention Team	

IRISS	Integrated Re-Entry Intensive Supervision and Services
ITS	Information Technology Systems (related to computer systems support)
ITS	Intelligent Transportation Systems (related to interlinking road systems)
JAG	Justice Assistance Grant (previously known as the Local Law Enforcement Block Grant (LLEBG))
JCP	Juvenile Crime Prevention
JRI	Justice Reinvestment
LEC	Law Enforcement Center
LID	
	Local Improvement District Local Option Levy
LOL	
LUT	Land Use & Transportation
MCT	Major Crimes Team
MDT	Child Abuse Multidisciplinary Team
MHRT	Mental Health Response Team
MHUCC	Mental Health Urgent Care Center
MSTIP	Major Streets Transportation Improvement Program
NBCSDR	North Bethany County Service District for Roads
OAA	Older Americans Act
ODOT	Oregon Department of Transportation
OEICE	Office of Equity, Inclusion and Community Engagement
OHP	Oregon Health Plan
OJJDP	Office of Juvenile Justice Delinquency & Prevention
ONA	Oregon Nurse Association
OPI	Oregon Project Independence
ORS	Oregon Revised Statutes
OYA	Oregon Youth Authority
PERS	Public Employees Retirement System
PSJ	Public Safety & Justice
RACC	Regional Arts and Culture Council
RLRA	Regional Long-Term Rent Assistance
SARC	Sexual Assault Resource Center
SDC	System Development Charge
SDL	Service District for Lighting
SHS	Supportive Housing Services
SIP	Strategic Investment Program
SWR	Solid Waste & Recycling
TDT	Transportation Development Tax
TLT	Transient Lodging Tax
TMS	Teamsters
UGB	Urban Growth Boundary
URMD	Urban Road Maintenance District
USBOR	United States Bureau of Reclamation
VEBA	Voluntary Employee Benefit Account
VOCA	Victims of Crime Act
WIC	Women, Infants and Children
WCCCA	Washington County Consolidated Communications Agency
WCCLS	Washington County Cooperative Library Services
WCPOA	Washington County Police Officers Association
WISARD	Washington County Information System and Resource Database
WSCO	Washington County Sheriff's Office

# **COMMONLY USED TERMS**

ACCOUNT	A classification of expenditure or revenue. Example: "postage" is an account in the Materials &
A D A	Services category of expenditures.
ADA	The American Disability Act (ADA) prohibits discrimination on the basis of disability in
	employment, State and local government, public accommodations, commercial facilities,
	transportation, and telecommunications. The ADA recognizes and protects the civil rights of
	people with disabilities and is modeled after earlier landmark civil rights laws prohibiting
	discrimination on the basis of race and gender. ADA protects individuals with physical or mental
	impairments that substantially limits one or more major life activities, individuals who have a
	history or record of such an impairment, or individuals who are perceived by others as having
	such an impairment. ADA addresses access to the workplace (Title I), state and local government
	services, including public transportation (Title II), places of public accommodation and
AD VALOREM TAV	commercial facilities (Title III), and telecommunications (Title IV).  Tax based on the assessed value of a property. Also see Assessed Value.
ADORTED BUDGET	, , ,
ADOPTED BUDGET	Approved legal spending plan for a fiscal year. In Washington County, the Board of
ADDDODDIATION	Commissioners is responsible for adopting an approved budget.
APPROPRIATION	An authorization granted by a legislative body to spend public funds for specific purposes. An
	appropriation usually is time-limited and must be expended before the deadline.
APPROPRIATION	An expenditure chargeable to an appropriation.
EXPENDITURE	
APPROVED BUDGET	The budget is approved as a result of the Budget Committees' deliberations and is submitted to
	the Board of Commissioners for revision and adoption.
ASSESSED VALUATION	A valuation set upon real estate or other property by government as a basis for levying taxes.
BEGINNING BALANCE	Unrestricted working capital (resources) on hand at the end of the fiscal year, available to fund
	the next year's operations. Typically, the fund balance is derived from actual revenues received
211227	less actual expenditures.
BUDGET	Written report showing the local government's comprehensive financial plan for one fiscal year.
	Must include a balanced statement of actual revenues and expenditures during each of the last
	two years budgeted revenues and expenditures for the current and upcoming year.
BUDGET COMMITTEE	Fiscal planning board of a local government, consisting of the governing body plus an equal
	number of legal voters from the County. The County has the following budget committees:
DUDGETAGECCAGE	Washington County/SDL No. 1, ESPD/URMD and North Bethany CSDR.
BUDGET MESSAGE	Written explanation of the budget and the local government's financial priorities from the
DUD OFF OFFICER	executive officer or chairman of the governing body.
BUDGET OFFICER	The budget officer, or the person or department designated by charter and acting as budget
	officer, shall prepare or supervise the preparation of the budget document. The budget officer
CARITAL BURGET	shall act under the direction of the executive officer of the municipal corporation.
CAPITAL BUDGET	The County's budget for projects, major repairs and improvements or additions to the County's
CARITAL	fixed assets (streets, sidewalks, roads, sewers, parks and buildings).
CAPITAL	An expenditure of high monetary value that results in the creation or revitalization of a fixed
EXPENDITURES	asset.
CAPITAL OUTLAY	Items which generally have a useful life of one or more years, such as machinery, land, furniture,
	equipment or buildings. Items costing \$5,000 or more are included in the Capital Outlay
CARITAL BROJECT	expenditure category.
CAPITAL PROJECT	A program itemizing the County's acquisitions, additions and improvements to fixed assets,
	including buildings, building improvements and land purchases.
CONTINGENCY	A budgetary reserve set aside for emergencies or unforeseen expenditures not otherwise
CONTRACTES	budgeted.
CONTRACTED	Services rendered under contract by personnel who are not on the payroll of the jurisdiction,
SERVICES	including all related expenses covered by the contract.
COST ACCOUNTING	Method of accounting which provides for the assembling and recording of all cost elements
	incurred to accomplish a purpose, carry on an activity or operation, or complete a unit of work
COLUMN TV TO TOTAL TO THE	or a specific job.
COUNTY ELECTIONS	County clerk or registrar of elections.
OFFICER	

COUNTY 2000 PLAN	Policy document developed by the County Board of Commissioners that created a service
COUNTY 2000 PLAIN	delivery system and finance plan. The plan distinguishes between municipal and Countywide
	services in an attempt to achieve tax and expenditure equity.
COUNTYWIDE	
PROGRAMS	Programs that benefit all areas of the County.
CURRENT REVENUE	Revenues of a governmental unit which are available to meet expenditures of the current fiscal year.
DEBT SERVICE	Interest and principal on outstanding bonds due and payable during the fiscal year.
DEBT SERVICE FUND	Established to account for the accumulation of resources and for the payment of general long-
DEBT SERVICE FUND	term debt principal and interest.
DELINQUENT TAXES	Taxes remaining unpaid on and after the date on which a penalty for nonpayment is attached.
	Even though the penalty may be subsequently waived, and a portion of the taxes may be abated or cancelled, the unpaid balances continue to be delinquent until abated, cancelled, paid or
2524554545	converted into tax liens.
DEPARTMENT	An organization device used by County management to group programs of like nature.
DEPARTMENTAL	Resources directly attributable to departmental efforts/activities or are otherwise required to be
RESOURCES	allocated to specific activities or purposes; also referred to as "dedicated" resources
DISCRETIONARY	The primary source of funds over which the governing body has options regarding the
RESOURCES	activities/purposes to which they are allocated. This spending is optional, in contrast to
	departmental resources or appropriations (expenditures).
EARMARKED FUNDS	Revenues, such as a particular tax, designated by statute or constitution for specific purpose.
EMPLOYEE BENEFITS &	Amounts paid on behalf of employees; these amounts are not included in their gross salary.
TAXES	They are fringe benefit payments, and, while not paid directly to employees, they are
	nevertheless a part of compensation. Examples are (1) group health or life insurance payments,
	(2) contributions to employee retirement, (3) social security taxes, and (4) workers
	compensation and unemployment insurance payments.
ENCUMBRANCE	Amount of money committed and set aside, but not yet expended, for the purchases of public goods or services.
ENHANCED SHERIFF'S	County services.  County service district formed under the provisions of Oregon Revised Statutes, Chapter 451,
PATROL DISTRICT	
	and first approved by the voters in the 1987-88 fiscal year. The district provides an enhanced
(ESPD)	level of sheriff patrol in the urban unincorporated area of the County and is funded by a \$0.6365
	permanent tax rate and a \$0.68 Local Option Levy Rate. The District has its own board of
EXPENDITURE	directors (acting through the County Board of Commissioners).  Designates the cost of goods delivered or services rendered whether paid orunpaid
FEES	Charges for specific services levied by local government in connection with providing a service,
	permitting an activity, or imposing a fine or penalty. Major types of fees include business and
FISCAL YEAR	non-business licenses, fines, and user charges.  Twelve-month period for which a budget is prepared. The County's fiscal year is July 1 to June
FISCAL TEAN	30.
FIXED ASSET	An asset of a long-term character such as land, buildings, furniture, and other equipment with a
	unit value of \$5,000 or more.
FULL-TIME	The ratio of time expended in a part-time position to that of a full-time position. The ratio is
EQUIVALENT (FTE)	derived by dividing the amount of employed time required in the part-time position by the
	amount of employed time required in a corresponding full-time position.
FUNCTIONAL AREA	A group of related activities aimed at accomplishing a major service for which a governmental
	unit is responsible. Public Safety & Justice is a functional area, which includes the Sheriff's Office,
	District Attorney, and Community Corrections.
FUND	A sum of money or other resources set aside for the purpose of carrying on specific activities or
	attaining certain objectives in accordance with special regulations, restrictions, or limitations. A
	fund is a distinct financial or fiscal entity.
FUND BALANCE	The balance of net financial resources that are spendable or available for
	appropriation.
GENERAL FUND	The main operating fund of the County accounting for expenditures and revenues for
	Countywide activities. The bulk of the property tax rate is represented by this fund.

GEOGRAPHIC	An organized collection of computer hardware, software geographic data and personnel
INFORMATION	designed to capture, store, update, analyze, display and distribute spatially referenced data.
SYSTEM (GIS)	
GOVERNING BODY	County Court, Board of Commissioners, City Council, School Board, Board of Trustees, Board of
	Directors or other governing board of a local governmentunit.
GRANT	A contribution from one governmental unit to another, usually made for a specific purpose and
	time period.
INTERGOVERNMENTAL	Revenue received from other governments, such as fiscal aids, shared taxes and
REVENUES	reimbursements for services.
INTERNAL SERVICE	Consists of organizations created to perform specified services for other County departments.
FUND	The services performed are charged to the using department.
LOCAL GOVERNMENT	Any city, county, port, school district, public or quasi-public corporation (including a municipal
	utility or dock commission) operated by a separate board or commission.
LOCAL OPTION TAX	Voter-approved tax that is levied in addition to the taxes generated by the permanent tax rate.
	Local option taxes can be for general operations, a specific purpose or capital project. The tax is
	limited to five years unless they are for a capital project, then they are limited to the useful life
	of the project or ten years, whichever is less.
MATERIALS &	Accounts which establish expenditures for the operating expenses of County departments and
SERVICES	programs. These accounts are numbered from 512XX to 51999.
MISCELLANEOUS	A collection of various funding sources that do not have an overarching theme. Examples are
REVENUE	investment/interest earnings, reimbursement from developers, reimbursement of expenses etc.
MUNICIPAL SERVICES	An enhanced level of services that benefit a specific geographical area or target population that
	is smaller than the Countywide area or population.
NORTH BETHANY	The North Bethany County Service District for Roads was approved by voters in May 2011. The
COUNTY SERVICE	District is authorized a permanent property tax rate of up to \$1.25 per \$1,000 assessed value to
DISTRICT FOR ROADS	pay a portion of the cost of constructing roads to serve the North Bethany area. Additional
(North Bethany CSDR)	funding is anticipated to come from a developer paid supplemental system development
(1101111 20111111)	charge, developer paid transportation development taxes and other transportation funds.
OBJECT	As used in an expenditure classification, a term that applies to the article purchased or the
	service obtained.
ORDINANCE	Written directive or act of a governing body that has the full force and effect of law within the
OND III WILL	local government's boundaries, provided it does not conflict with a state statute or
	constitutional provision. Also see Resolution.
ORGANIZATIONAL	Any administrative subdivision of the local government, especially one charged with carrying on
UNIT	one or more specific functions (such as a department, office or division).
	one of more specific functions (such as a department, office of anision).
OTHER CHARGES	Accounts which establish expenditures for expenses other than salary or operations, such as
0111211 0111 111020	debt service, WCCCA expenditures, Bank Service Charges, Gree Energy Technology etc.
PER CAPITA	Amount per individual.
PERMANENT RATE	The maximum rate of ad valorem property taxes that a local government can impose. Taxes
	generated from the permanent rate can be used for any purpose. No action of the local
	government can increase the permanent rate.
PROGRAM	A group of related activities to accomplish a major service or function for which the local
	government is responsible.
PROGRAM	A matrix of questions used to evaluate County programs to determine if the program should
EVALUATION CRITERIA	continue within the County service system. The matrix uses criteria such as:
	(1) is the service duplicated by others? (2) is the service mandated? (3) is the service
	controllable by the County?; etc
PROPOSED BUDGET	Financial and operating program prepared by the Budget Officer, submitted to the public and
	the Budget Committee for review.
REAL PROPERTY	Land and attached structures.
REIMBURSEMENT	Payment received for services/supplies expended for another institution, agency or person.
RESERVE	An account that records a portion of the fund balance which must be segregated for some
MEJERVE	future use and which is, therefore, restricted for future appropriation or expenditure.
	ratare use and which is, therefore, restricted for future appropriation of expenditure.

RESOLUTION	An order of a governing body. Requires less legal formality and has lower legal status than an ordinance. Statutes or charter will specify which actions must be by ordinance and which may be by resolution.
RESOURCES	All the means of financing a budget (beginning balance, miscellaneous revenues) except for encumbered or general reserves.
REVENUE	Money received to finance ongoing County governmental services (e.g., property taxes, charges for service, licenses and permits).
SALARIES AND EMPLOYEE BENEFITS	Accounts which establish all expenditures for employee-related costs. Also called Personnel Services.
SCHEDULE	A listing of financial data in a form and manner prescribed by the state.
SHARED TAXES	Taxes collected by one level of government and distributed in whole or part to other levels according to a formula.
SPECIAL DISTRICT	Independent unit of local government generally organized to perform a single function (e.g., street lighting, road maintenance, parks, fire departments
SUBVENTION	Provision for assistance or financial support, usually from a higher governmental unit.
SUPPLEMENTAL	Prepared to meet unexpected needs or to spend revenues not anticipated at time regular
BUDGET	budget was adopted; cannot be used to authorize a tax levy.
TAX LEVY	Amount of tax dollars raised by the imposition of the tax rate on the assessed valuation.
TAX RATE	The rate per one thousand dollars of the assessed valuation base necessary to produce the tax levy.
TAXES	Compulsory charges levied by a governmental unit for the purpose of financing services performed for the common benefit.
TRANSFERS	Amounts distributed from one fund to finance activities in another fund; shown as an expenditure in the originating fund and a revenue in the receiving fund.
UNAPPROPRIATED ENDING FUND BALANCE	Amount set aside in the budget to be used as a cash carryover to the next year's budget, to provide the local government with a needed cash flow until tax money is received from the County Treasurer in November. This amount cannot be transferred by resolution or used through a supplemental budget.
UNINCORPORATED AREA	The areas of the County outside city boundaries.
URBAN ROAD MAINTENANCE SERVICE DISTRICT (URMD)	The County service district was formed under the provisions of Oregon Revised Statutes, Chapter 451. This District provides an enhanced level of local road maintenance to the urban unincorporated area of the County.
WISARD	Washington County Information System and Resource Database. The County's automated financial and human resources management system implemented in 2001.