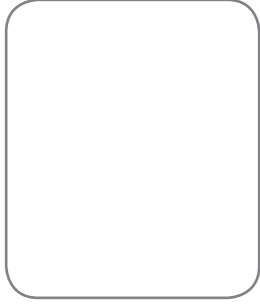
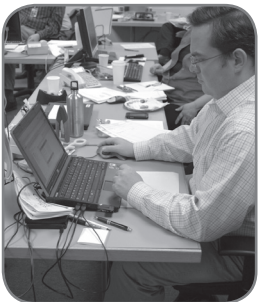
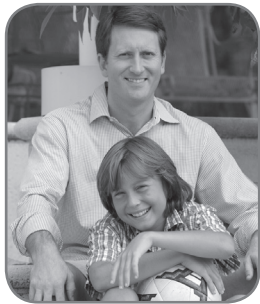
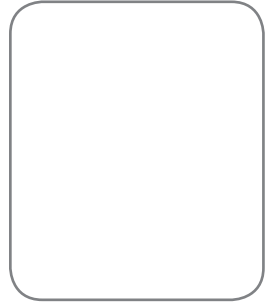




*year ended*  
June 30, 2011



Financial Statements and Supplementary Data  
**Service District  
for Lighting No. 1**  
(A component unit of Washington County, Oregon)



*Working today with our future in mind.*

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**WASHINGTON COUNTY SERVICE**

**DISTRICT FOR LIGHTING NO. 1**

(A Component Unit of Washington County, Oregon)

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**WASHINGTON COUNTY SERVICE  
DISTRICT FOR LIGHTING NO. 1  
(A Component Unit of Washington County, Oregon)**

Governing Body Under ORS 451.45  
Board of County Commissioners  
Washington County, Oregon  
155 North First Avenue  
Hillsboro, Oregon 97124-3072

Commissioners as of June 30, 2011

<u>Name</u>	<u>Term Expires</u>
Andy Duyrck, Chair Commissioner-At-Large	December 31, 2014
Roy Rogers, Vice Chair District 3	December 31, 2012
Dick Schouten District 1	December 31, 2012
Greg Malinowski District 2	December 31, 2014
Bob Terry District 4	December 31, 2014

Andrew Singelakis, Director of Land Use and Transportation

Administrative Staff

Robert Davis, County Administrator  
Don Bohn, Assistant County Administrator  
Rob Massar, Assistant County Administrator  
Mary Gruss, Chief Finance Officer  
Roger Dawes, Controller  
Josh Salaets, Chief Accountant

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**WASHINGTON COUNTY SERVICE  
DISTRICT FOR LIGHTING NO. 1  
(A Component Unit of Washington County, Oregon)**

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## INDEPENDENT AUDITOR'S REPORT

December 21, 2011

Board of County Commissioners of  
Washington County, Oregon, as Governing Body of  
Washington County Service District of Lighting No. 1  
Hillsboro, OR

We have audited the accompanying basic financial statements of the Washington County Service District for Lighting No.1 (the District), a component unit of Washington County, Oregon, as of and for the year ended June 30, 2011, as listed in the Table of Contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the District, as of June 30, 2011, and the change in financial position and the cash flows, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 21, 2011, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.


**INDEPENDENT AUDITOR'S REPORT (Continued)**

Board of County Commissioners of  
Washington County, Oregon, as Governing Body of  
Washington County Service District of Lighting No. 1  
December 21, 2011

Management's Discussion and Analysis as listed in the Table of Contents is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the basic financial statements of the District. The Supplementary Data as listed in the Table of Contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

**TALBOT, KORVOLA & WARWICK, LLP**  
Certified Public Accountants

By   
\_\_\_\_\_  
Robert G. Moody, Jr., Partner

**Washington County Service District for Lighting No. 1  
(A Component Unit of Washington County, Oregon)**

Management's Discussion and Analysis

June 30, 2011

As management of Washington County Service District for Lighting No. 1 (the District) a component unit of Washington County, Oregon, we offer readers of the District's basic financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2011. We encourage readers to consider the information presented here in conjunction with the District's basic financial statements, which begin on page 6. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

**Financial Highlights**

- The assets of the District exceeded liabilities at the close of the fiscal year by \$1,106. This entire amount is considered unrestricted net assets and may be used to meet the ongoing obligations to citizens and creditors.
- The District's total net assets decreased by \$44 from 2009-10.
- The District has no debt.

**Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise two components: 1) basic financial statements and 2) notes to the financial statements. This report also contains supplementary information in addition to the basic financial statements themselves.

***Basic Financial Statements***

The basic financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. For purposes of financial statement presentation, the District is classified as a proprietary fund of the enterprise fund type, and the financial statements present only business-type activities.

The *Statement of Net Assets* provides information about the District's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *Statement of Revenues, Expenses, and Changes in Net Assets* presents information showing how the District's net assets changed during the most recent fiscal year. All changes in net assets are reported on the accrual basis of accounting when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods.

The *Statement of Cash Flows* presents information showing how the District's deposits with fiscal agents changed during the most recent fiscal year.

The basic financial statements can be found on pages 6 through 8 of this report.

**Washington County Service District for Lighting No. 1  
(A Component Unit of Washington County, Oregon)**

Management's Discussion and Analysis

June 30, 2011

**Notes to the Basic Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements. The notes to the basic financial statements can be found on pages 9 through 11 of this report.

**District Financial Analysis**

**Net Assets**

The most significant assets consist of deposits with fiscal agent. Liabilities consist entirely of energy costs payable at June 30:

	<b>2010-11</b>	<b>2009-10</b>
Assets:		
Deposits and receivables	\$ 1,240	1,284
Less Liabilities:		
Accounts payable	(134)	(134)
Net assts:		
Unrestricted	\$ 1,106	1,150

**Changes in Net Assets**

This table shows a summary of the District's changes in net assets for the fiscal year ending June 30:

	<b>2010-11</b>	<b>2009-10</b>
Revenues:		
Street lighting assessments	\$ 1,746	1,704
Investment Income	13	17
Miscellaneous	-	21
Total revenue	1,759	1,742
Expenses:		
Electricity	1,611	1,609
Administration costs-Washington County	191	232
Other	1	1
Total expenses	1,803	1,842
Change in net assets	(44)	(100)
Net assets, beginning of year	1,150	1,250
Net assets, end of year	\$ 1,106	1,150

**Washington County Service District for Lighting No. 1  
(A Component Unit of Washington County, Oregon)**

Management's Discussion and Analysis

June 30, 2011

Revenues were down slightly due to a decrease in assessment rates. Staff monitors the electric utility's projected costs used for budgeting purposes and adjusts rates in subsequent years once actual costs are known. Higher electrical costs during the fiscal year are largely responsible for the increased expenses incurred by the District.

**Future Financial impacts**

The District continues to carry out its mission of providing street lighting to properties within the District. As new subdivisions are completed, the District coordinates the creation of new service areas, the installation of street lights by Portland General Electric, and contracts for power to run them. An effort is underway to reduce energy costs by contracting for power through an auction process. If lower energy costs are achieved in the future, savings will be passed on to customers in the form of reduced street lighting assessments.

**Contacting the District's Financial Management**

The financial report is designed to provide a general overview of the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Washington County Department of Support Services, Finance Division, 155 N First Ave., Hillsboro, OR 97124-3072, or call (503) 846-8811.

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## **BASIC FINANCIAL STATEMENTS**

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**WASHINGTON COUNTY SERVICE  
DISTRICT FOR LIGHTING NO. 1  
(A Component Unit of Washington County, Oregon)**

Statement of Net Assets

June 30, 2011

(Dollars in thousands)

Current assets:	
Deposits with fiscal agent	\$ 1,165
Lighting assessments receivable	<u>75</u>
Total assets	1,240
Current liabilities:	
Accounts payable	<u>134</u>
Net assets:	
Unrestricted	\$ <u><u>1,106</u></u>

See accompanying notes to basic financial statements.

**WASHINGTON COUNTY SERVICE  
DISTRICT FOR LIGHTING NO. 1  
(A Component Unit of Washington County, Oregon)**

Statement of Revenues, Expenses and  
Changes in Net Assets

For the year ended June 30, 2011

(Dollars in thousands)

Operating revenues:		
Street lighting assessments	\$	1,746
Total operating revenues		1,746
Operating expenses:		
Electricity		1,611
Other miscellaneous materials and supplies		1
Administrative costs - Washington County		191
Total operating expenses		1,803
Operating loss		(57)
Non-operating revenue:		
Investment income		13
Decrease in net assets		(44)
Net assets, beginning of year		1,150
Net assets, end of year	\$	1,106

See accompanying notes to basic financial statements.

**WASHINGTON COUNTY SERVICE  
DISTRICT FOR LIGHTING NO. 1  
(A Component Unit of Washington County, Oregon)**

Statement of Cash Flows  
For the year ended June 30, 2011  
(Dollars in thousands)

Cash flows from (used) in operating activities:	
Cash received from lighting assessments	\$ 1,752
Cash payments for goods and services	<u>(1,803)</u>
Net cash used in operating activities	(51)
Cash flows from investing activity:	
Investment income	<u>13</u>
Net decrease in cash with fiscal agent	(38)
Deposits with fiscal agent, beginning of year	<u>1,203</u>
Deposits with fiscal agent, end of year	<u><u>1,165</u></u>
Reconciliation of operating loss to net cash used in operating activities:	
Operating loss	(57)
Adjustments to reconcile operating loss to net cash used in operating activities:	
Changes in assets and liabilities:	
Decrease in assessments receivable	<u>7</u>
Net cash used in operating activities	<u><u>\$ (51)</u></u>

See accompanying notes to basic financial statements.

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**WASHINGTON COUNTY SERVICE  
DISTRICT FOR LIGHTING NO. 1  
(A Component Unit of Washington County, Oregon)**  
Notes to Basic Financial Statements  
June 30, 2011  
(Dollars in thousands)

**1. The District**

The District was formed in October 1980 to administer street lighting in certain unincorporated areas of Washington County. Lighting facilities and power service are provided by Portland General Electric Company.

The District, under the criteria of the Governmental Accounting Standards Board (GASB), is considered a blended component unit of Washington County, Oregon (the County) due to the fact that the Washington County Board of Commissioners is the governing body of the District. All significant activities over which the District exercises oversight responsibility have been included in the basic financial statements.

**2. Summary of Significant Accounting Policies**

***Use of Estimates***

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

***Basis of Presentation and Accounting***

The District's basic financial statements are maintained on a flow of economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recorded at the time they are earned and expenses are recorded at the time liabilities are incurred.

The District has applied all Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board (APB) guidance issued on or before November 30, 1989, unless that guidance conflicts with or contradicts Governmental Accounting Standards (GASB) pronouncements. All FASB guidance issued after November 30, 1989, have not been applied as allowed by GASB Statement No. 20.

***Operating Revenues, Non-operating Revenues and Operating Expenses***

The District has defined operating revenues to include all service charges and other applicable charges for services directly attributable to providing street lighting services in certain unincorporated areas of Washington County.

Operating expenses are defined as those expenses directly related to providing the services defined within operating revenues.

***Deposits with Fiscal Agent***

Deposits with fiscal agent comprise funds held by the Washington County Department of Support Services, Finance Division, on behalf of the District. Unrealized gains and losses as well as interest earnings are allocated from total County earnings based on the proportion of District funds to total County funds.

**WASHINGTON COUNTY SERVICE  
DISTRICT FOR LIGHTING NO. 1  
(A Component Unit of Washington County, Oregon)**  
Notes to Basic Financial Statements  
June 30, 2011  
(Dollars in thousands)

The District considers deposits with fiscal agent, which is used as a demand deposit account, to be cash and cash equivalents. This treatment is in conformity with GASB Statement No. 9, which states that deposits having the general characteristics of demand deposit accounts are appropriately classified as cash equivalents.

***Lighting Assessments***

Lighting assessments are recognized as receivables and revenue at the time property owners are assessed. All assessment receivables are due from property owners within the District.

***Vested Compensated Absences and Sick Pay***

The District's personnel are exclusively contracted Washington County employees. Accordingly, the liability of vested compensated absences is recorded by the County. Reference should be made to the Washington County, Oregon, Comprehensive Annual Financial Report for the year ended June 30, 2011 for treatment of vested compensated absences and sick pay for County employees.

***Budget***

A budget is prepared for the District in accordance with the modified accrual basis of accounting and legal requirements set forth in the Oregon Local Budget Law. The resolution authorizing appropriations sets the level by which expenditures may not legally exceed appropriations. The District's expenditure budget is appropriated at a single amount for its operations, including contingency and transfers.

Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriation resolution. The Board of County Commissioners at a regular Board meeting may adopt supplemental budgets less than 10% of the organizational unit's original budget. A supplemental budget greater than 10% of the organizational unit's original budget requires a hearing before the public, publication in newspapers and approval by the Board. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control with approval by the Board. Expenditure appropriations may not be legally over expended except in the case of reimbursable grant expenditures or other specific circumstances which could not be reasonably estimated at the time the budget was adopted. After budget approval, the Board of Commissioners may approve supplemental appropriations if an occurrence, condition or need exists which was not known at the time the budget was adopted.

There were no supplemental budgets or appropriation transfers during the year. Appropriations lapse at the end of each fiscal year.

**WASHINGTON COUNTY SERVICE  
DISTRICT FOR LIGHTING NO. 1  
(A Component Unit of Washington County, Oregon)**  
Notes to Basic Financial Statements  
June 30, 2011  
(Dollars in thousands)

**3. Pension Plan and Other Post Employment Benefits**

The District's personnel are exclusively contracted Washington County employees. Substantially all of the County's employees are participants in the Oregon Public Employees Retirement System (OPERS), a state-wide cost-sharing multi-employer defined benefit pension plan. Contributions to OPERS are made on a current basis as required by the plan and are charged to expenditures/expenses as funded. The District's retirees, through the County, are provided with group health and dental insurance from the date of retirement to age 65 at the same rate provided to current employees in accordance with Oregon Revised Statutes 2434.303. Further information regarding OPERS and OPEB (Other Post Employment Benefits) can be found in the June 30, 2011 Washington County, Oregon, Comprehensive Annual Financial Report.

**4. Insured Risks**

Potential liabilities for liability/casualty claims are covered under the self-insurance plans maintained by Washington County. Accordingly, insurance reserves are recorded by the County. Reference should be made to the Washington County, Oregon, Comprehensive Annual Financial Report for the year ended June 30, 2011 for treatment of insurance risks.

**5. Transactions with Related Parties**

The District's assessments are billed and collected through Washington County's Department of Assessment and Taxation and the District's accounting and clerical functions are performed by County personnel. Washington County charges the District for administrative costs based upon transactions processed. The total charges paid to Washington County for the fiscal year ended June 30, 2011 were \$191.

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## **SUPPLEMENTARY DATA**

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**WASHINGTON COUNTY SERVICE  
DISTRICT FOR LIGHTING NO. 1  
(A Component Unit of Washington County, Oregon)**

Schedule of Revenues, Expenditures  
and Changes in Fund Balance  
Budget and Actual (Budgetary Basis)

For the year ended June 30, 2011

(Dollars in thousands)

	<b>Original and Final budget</b>	<b>Actual</b>	<b>Variance positive (negative)</b>
Revenues:			
Street lighting assessments	\$ 1,715	1,752	37
Other income	10	13	3
Total revenues	1,725	1,765	40
Expenditures:			
Service district operations	1,957	1,803	154
Operating contingency	735	—	735
Total expenditures	2,692	1,803	889
Revenues under expenditures	(967)	(38)	929
Fund balance, beginning of year	967	1,081	114
Fund balance, end of year	\$ —	1,043	1,043
Add item to reconcile to net assets on a GAAP basis:			
Deferred income		63	
Net assets, end of year		\$ 1,106	

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**INDEPENDENT AUDITOR'S REPORT  
REQUIRED BY OREGON STATE REGULATIONS**

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## **INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS**

December 21, 2011

Board of Commissioners  
Washington County, Oregon, as Governing Body of  
Washington County Service District for Lighting No. 1  
Hillsboro, Oregon

We have audited the basic financial statements of the Washington County Service District for Lighting No. 1 (the District), a component unit of Washington County, Oregon, as of and for the year ended June 30, 2011, and have issued our report thereon dated December 21, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### **COMPLIANCE**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed the procedures to the extent we considered necessary to address the required comments and disclosures, which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

**INDEPENDENT AUDITOR'S REPORT  
REQUIRED BY OREGON STATE REGULATIONS (Continued)**

**COMPLIANCE (Continued)**

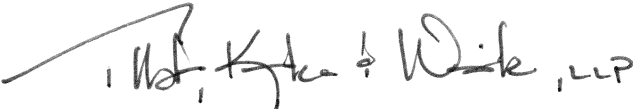
In connection with our testing, nothing came to our attention that caused us to believe the District was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the *Minimum Standards for Audits of Oregon Municipal Corporations*.

**OAR 162-10-230 INTERNAL CONTROL**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements. That report is presented on pages 15 and 16 of this report.

\* \* \* \* \*

This report is intended solely for the information and use of the Audit Committee, Board of Commissioners, Oregon Secretary of State Audits Division, and management and is not intended to be and should not be used by anyone other than these specified parties.



Certified Public Accountants





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& Warwick, LLP

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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

December 21, 2011

Board of County Commissioners of  
Washington County, Oregon, as Governing Body of  
Washington County Service District for Lighting No. 1  
Hillsboro, Oregon

We have audited the financial statements of the Washington County Service District for Lighting No. 1 (the District), a component unit of Washington County, Oregon, as of and for the year ended June 30, 2011, and have issued our report thereon dated December 21, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### INTERNAL CONTROL OVER FINANCIAL REPORTING

Management of the District is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

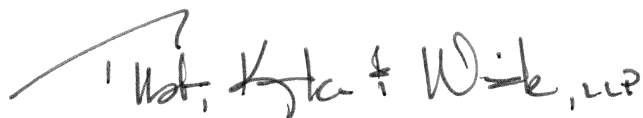
**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (Continued)**

**COMPLIANCE AND OTHER MATTERS**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

\* \* \* \* \*

This report is intended solely for the information and use of the Audit Committee, Board of Commissioners, and management and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in black ink, appearing to read "Wat, Kytka & Wink, LLP". The signature is written in a cursive, somewhat stylized font.

Certified Public Accountants

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