## AGENDA

#### WASHINGTON COUNTY BOARD OF COMMISSIONERS

	Public Hearing Third Reading and Third Public Hearing	(All CPOs)			
Agenda Category:	Land Use & Transportation; County Counsel	(All CI OS)			
Agenda Title:	CONSIDER PROPOSED A-ENGROSSED ORDINANCE NO. 804 – AN ORDINANCE AMENDING THE COMMUNITY DEVELOPMENT CODE RELATING TO STANDARDS FOR				
	MARIJUANA FACILITIES	FUR			
Presented by:	Andrew Singelakis, Director of Land Use & Transportation Alan Rappleyea, County Counsel				

## **SUMMARY:**

A-Engrossed Ordinance No. 804 proposes to amend the Community Development Code by applying existing county regulations for medical marijuana dispensaries to recreational marijuana retail facilities. Proposed amendments address where retail recreational marijuana facilities can be located, applicable development standards related to these facilities, and buffer requirements. The proposed ordinance is posted on the county's land use ordinance web page at the following link:

http://www.co.washington.or.us/LUT/Divisions/LongRangePlanning/2015-land-use-ordinances.cfm

After the Board's initial public hearing for Ordinance No. 804 on September 15, 2015 the Board directed engrossment of the ordinance to make a number of changes. A description of those changes was included in the staff report for the October 6, 2015 hearing. The Board held its first hearing for A-Engrossed Ordinance No. 804 on October 6, 2015 and continued the hearing to October 27, 2015.

The staff report for the October 27, 2015 hearing will be provided to the Board prior to the hearing and posted on the above land use ordinance web page. Copies of the report will also be available electronically and at the Clerk's desk prior to the hearing.

Consistent with Board policy, testimony about the ordinance is limited to two minutes for individuals and five minutes for a representative of a group.

Clerk's Desk Item: Staff Report (click to access electronic copy)

#### **DEPARTMENT'S REQUESTED ACTION:**

Read A-Engrossed Ordinance No. 804 by title only and conduct the second public hearing for the engrossed ordinance. At the conclusion of the hearing, adopt A-Engrossed Ordinance No. 804.

## COUNTY ADMINISTRATOR'S RECOMMENDATION:

I concur with the requested action.



Agenda Item No.	<b>4.b.</b>		
Date:	10/27/15		

SEP 2 3 2015

Washington County

County Clerk

# BEFORE THE BOARD OF COUNTY COMMISSIONERS

#### FOR WASHINGTON COUNTY, OREGON

**A-ENGROSSED ORDINANCE 804** 

An Ordinance Amending the Community Development Code Relating to Standards for Marijuana Facilities

The Board of County Commissioners of Washington County, Oregon ("Board") ordains as follows:

**SECTION 1** 

The Board recognizes that the Community Development Code Element of the A. Comprehensive Plan (Volume IV) was readopted with amendments on September 9, 1986, by way of Ordinance No. 308, and subsequently amended by Ordinance Nos. 321, 326, 336-341, 356-363, 372-378, 380, 381, 384-386, 392, 393, 397, 399-403, 407, 412, 413, 415, 417, 421-423, 428-434, 436, 437, 439, 441-443, 449, 451-454, 456, 457, 462-464, 467-469, 471, 478-481, 486-489, 504, 506-512, 517-523, 525, 526, 528, 529, 538, 540, 545, 551-555, 558-561, 573, 575-577, 581, 583, 588, 589, 591-595, 603-605, 607-610, 612, 615, 617, 618, 623, 624, 628, 631, 634, 635, 638, 642, 644, 645, 648, 649, 654, 659-662, 667, 669, 670, 674, 676, 677, 682-686, 692, 694-698, 703, 704, 708, 709, 711, 712, 718-720, 722, 725, 730, 732, 735, 739, 742-745, 754-758, 760, 762, 763, 765, 766, 769-776, 782-788, 791-792, and 797. B. In the November 2014 General Election, Oregon voters passed Measure 91, which allowed for the lawful use of marijuana for recreational purposes beginning July 1, 21 2015 for adults 21 and older, and for the lawful sale, production, processing and wholesaling 111 22

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of marijuana for recreational purposes after January 1, 2016. The legislature enacted laws to implement Measure 91, and subsequent state agency rulemaking governing the control, taxation, and regulation of the production, processing, wholesale, and retail sales of marijuana for recreational purposes will inform final state regulations prior to the legalization date for these activities.

C. As part of its ongoing planning efforts, Washington County staff has identified amendments to the Code to set forth standards for marijuana facilities. The Board recognizes that such changes are necessary from time to time for the benefit and welfare of the residents of Washington County, Oregon.

D. Under the provisions of Washington County Charter Chapter X, the
Department of Land Use and Transportation has carried out its responsibilities, including
preparation of notices, and the County Planning Commission has conducted one or more
public hearings on the proposed amendments and has submitted its recommendations to the
Board. The Board finds that this Ordinance is based on those recommendations and any
modifications made by the Board are a result of the public hearings process.

E. The Board finds and takes public notice that it is in receipt of all matters and information necessary to consider this Ordinance in an adequate manner, and finds that this Ordinance complies with the Statewide Planning Goals, the standards for legislative plan adoption as set forth in Chapters 197 and 215 of the Oregon Revised Statutes, the Washington County Charter, the Washington County Community Development Code, and the Washington County Comprehensive Plan.

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# SECTION 2

2	The following exhibit, attached hereto and incorporated herein by reference, is adopted				
3	as amendments to the Community Development Code as follows:				
4	1. Exhibit 1 (9 Pages) - amends the following Sections:				
5		a.	Section 313 - Community Business District (CBD);		
6		b.	Section 314 - General Commercial District (GC);		
7		c.	Section 320 - Industrial District (IND);		
8		d.	Section 340 - Exclusive Farm Use (EFU);		
9		e.	Section 344 - Agriculture and Forest District (AF-20);		
10		f.	Section 352 - Rural Commercial District (R-COM);		
11		g.	Section 375 - Transit Oriented Districts;		
12	16	h.	Section 390 - North Bethany Subarea Overlay District; and		
13		i.	Section 430 - Special Use Standards.		
14	SECTION 3				
15	All oth	ner Co	omprehensive Plan provisions that have been adopted by prior ordinance	,	
16	which are not	expro	essly amended or repealed herein, shall remain in full force and effect.		
17	SECTION 4				
18	All ap	plicat	ions received prior to the effective date shall be processed in accordance		
19	with ORS 215	5.427.			
20	///				
21					
22	///	<b>1</b> 1			
Page	3 – A-ENGROSS	SSED	ORDINANCE 804	15-5996	
			WASHINGTON COUNTY COUNSEL		

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#### SECTION 5

If any portion of this Ordinance, including the exhibit, shall for any reason be held invalid or unconstitutional by a body of competent jurisdiction, the remainder shall not be affected thereby and shall remain in full force and effect.

**SECTION 6** 

The Office of County Counsel and Department of Land Use and Transportation are authorized to prepare planning documents to reflect the changes adopted under Section 2 of this Ordinance, including deleting and adding textual material and maps, renumbering pages or sections, and making any technical changes not affecting the substance of these amendments as necessary to conform to the Washington County Comprehensive Plan format. 111 -

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1	SECTION 7	
2	This Ordinance shall take effect on	November 27, 2015.
3		ctober, 2015, being the <u>3rd</u> reading
4	and <u>3</u> public hearing before the Bo	oard of County Commissioners of Washington
5	County, Oregon.	
6		BOARD OF COUNTY COMMISSIONERS FOR WASHINGTON COUNTY, OREGON
7 8	ADOPTED	Chairman
9		Q. D. Mark
10	я	RECORDING SECRETARY
11	First 9-15-15	First 9-15-15
12	Second $10 - 6 - 15$ Third $10 - 27 - 15$	Second $10 - 15$ Third $10 - 27 - 15$
13	Fourth Fifth	Fourth Fifth
14	Sixth	Sixth Abstained from voting: Duyck
15	VOTE: Aye: Malinowski, Terry,	-Nay:
16	Recording Secretary: Ana D. Noy	olç Date: 10-27-15
17		м <sub>эк</sub>
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22 Page	5 – A-ENGROSSSED ORDINANCE 804	15
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Sections of the COMMUNITY DEVELOPMENT CODE are amended to reflect the following:

## 313 COMMUNITY BUSINESS DISTRICT (CBD)

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#### 313-3 Uses Permitted Through a Type II Procedure

The following uses are permitted subject to the specific standards for the use set forth below and in applicable Special Use Sections of Section 430, as well as the general standards for the District, the Development Standards of Article IV and all other applicable standards of the Code. Approval may be further conditioned by the Review Authority pursuant to Section 207-5.

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313-3.401 MedicalRetail Marijuana FacilityDispensary- Section 430-80.

#### 314 GENERAL COMMERCIAL DISTRICT (GC)

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#### 314-3 Uses Permitted Through a Type II Procedure

The following uses are permitted subject to the specific standards for the use set forth below and in applicable Special Use Sections of Section 430, as well as the general standards for the District, the Development Standards of Article IV and all other applicable standards of the Code. Approval may be further conditioned by the Review Authority pursuant to Section 207-5.

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314-3.45 Medical Retail Marijuana Facility Dispensary - Section 430-80.

#### 320 INDUSTRIAL DISTRICT (IND)

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#### 320-3 Uses Permitted Through a Type II Procedure

The following uses are permitted subject to the specific standards for the use set forth below and in applicable Special Use Sections of Section 430, as well as the general standards for the District, the Development Standards of Article IV and all other applicable standards of the Code. Approval may be further conditioned by the Review Authority pursuant to Section 207-5.

\*\*\*

#### 320-3.20 MedicalRetail Marijuana FacilityDispensary- Section 430-80.

abcdef Proposed additions abcdef Proposed deletions

#### 340 EXCLUSIVE FARM USE (EFU)

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#### 340-4 Uses Permitted Through a Type II Procedure

The uses listed in Sections 340-4.1 and 340-4.2 are permitted subject to the specific standards for the use set forth below and in applicable Special Use Sections of Section 430, as well as the general standards for the District, the Development Standards of Article IV and all other applicable standards of the Code. Approval may be further conditioned by the Review Authority pursuant to Section 207-5. Unless the use is specifically exempted, the Review Authority shall make specific findings with respect to the standards in Section 340-4.3.

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- 340-4.1 Permitted Uses which are exempt from Section 340-4.3:
  - A. Accessory dwellings customarily provided in conjunction with farm use Section 430-37.2 D. <u>Such accessory dwellings are not allowed in conjunction</u> with a marijuana crop. A waiver of the right to remonstrate against commonly accepted farm or forest practices shall be recorded for this use.

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- C. Dwelling Unit(s) occupied by a relative of the farm operator or farm operator's spouse who assists or will assist with the management of the farming, except that such dwelling units are not allowed in conjunction with a marijuana crop. A waiver of the right to remonstrate against commonly accepted farm or forest practices shall be recorded for this use. For required standards see Section 430-37.2 C.
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- M. A replacement dwelling to be used in conjunction with farm use if the existing dwelling is listed on the National Register of Historic Places. For the purpose of this Section, replacement means to provide one additional dwelling. <u>Such</u> <u>replacement dwellings are not allowed in conjunction with a marijuana crop.</u> A waiver of the right to remonstrate against commonly accepted farm or forest practices shall be recorded for this use.
- X. Farm stand as provided in OAR 660, Division 33. <u>The sale of marijuana and</u> marijuana-derived products is not allowed at farm stands.
- 340-4.2 Permitted Uses which are subject to Section 340-4.3:
  - A. Commercial Activities in Conjunction with Farm Use, including the processing of farm crops into biofuel not permitted under ORS 215.203(2)(b)(L) or as described in Section 340-4.1 D. - Section 430-33. <u>Commercial activities in</u> <u>conjunction with farm use are not allowed in conjunction with a marijuana crop.</u>
  - B. Primary Dwelling Unit in conjunction with farm use Section 430-37.2 A. A waiver of the right to remonstrate against commonly accepted farm or forest

<u>abcdef</u> Proposed additions <del>abcdef</del> Proposed deletions practices shall be recorded for this use. <u>A primary dwelling unit in conjunction</u> with farm use is not allowed in conjunction with a marijuana crop.

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#### 340-5 Uses Which May be Permitted Through a Type III Procedure

- \*\*\*
- D. Nonfarm Detached Dwelling Unit. For required standards see Section 430-85. <u>A nonfarm detached dwelling unit is not allowed in conjunction with a marijuana crop.</u>

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#### 344 AGRICULTURE AND FOREST DISTRICT (AF-20)

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The uses listed in Section 344-4.1 and 344-4.2 are permitted subject to the specific standards for the use set forth below and in applicable Special Use Sections of Section 430, as well as the general standards for the District, the Development Standards of Article IV and all other applicable standards of the Code. Approval may be further conditioned by the Review Authority pursuant to Section 207-5. Unless the use is specifically exempted, the Review Authority shall make specific findings with respect to the standards in Section 344-4.3.

- 344-4.1 Permitted Uses which are exempt from Section 344-4.3:
  - A. Accessory dwellings customarily provided in conjunction with farm use Section 430-37.2 D. <u>Such accessory dwellings are not allowed in conjunction</u> <u>with a marijuana crop.</u> A waiver of the right to remonstrate against commonly accepted farm or forest practices shall be recorded for this use.
  - C. Dwelling Unit(s) occupied by a relative of the farm operator or farm operator's spouse who assists or will assist with the management of the farming, except that such dwelling units are not allowed in conjunction with a marijuana crop. A waiver of the right to remonstrate against commonly accepted farm or forest practices shall be recorded for this use. For required standards see Section 430-37.2 C.
- \*\*\*

\*\*\*

- M. A replacement dwelling to be used in conjunction with farm use if the existing dwelling is listed on the National Register of Historic Places. For the purpose of this section, replacement means to provide one additional dwelling. <u>Such</u> <u>replacement dwellings are not allowed in conjunction with a marijuana crop.</u> A waiver of the right to remonstrate against commonly accepted farm or forest practices shall be recorded for this use.
- \*\*\*
- X. Farm stand as provided in OAR 660, Division 33. <u>The sale of marijuana and marijuana-derived products is not allowed at farm stands.</u>

#### 344-4.2 Permitted Uses which are subject to Section 344-4.3:

- A. Commercial Activities in Conjunction with Farm Use, including the processing of farm crops into biofuel not permitted under ORS 215.203 (2)(b)(L) or as described in Section 344-4.1 D. Section 430-33. <u>Commercial activities in conjunction with farm use are not allowed in conjunction with a marijuana crop.</u>
- B. Primary Dwelling Unit in conjunction with farm use Section 430-37.2 A. <u>A</u> primary dwelling unit in conjunction with farm use is not allowed in conjunction with a marijuana crop. A waiver of the right to remonstrate against commonly accepted farm or forest practices shall be recorded for this use.

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#### 344-5 Uses Which May be Permitted Through a Type III Procedure

- \*\*\*
- D. Nonfarm Detached Dwelling Unit. For required standards see Section 430-85. <u>A nonfarm detached dwelling unit is not allowed in conjunction with a marijuana crop.</u>
- \*\*\*

Proposed Amendments to Ordinance No. 804 Exhibit 1 September 21, 2015 Page 5 of 9

#### 352 RURAL COMMERCIAL DISTRICT (R-COM)

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#### 352-3 Uses Which May Be Permitted Through a Type II Procedure

The uses listed in Section 352-3.1 are permitted subject to the specific standards for the use set forth below and in applicable Special Use Sections of Section 430, as well as the general standards for the District, the Development Standards of Article IV and all other applicable standards of the Code. Approval may be further conditioned by the Review Authority pursuant to Section 207-5. Unless the use is specifically exempted, the Review Authority shall make specific findings with respect to the standards in Section 352-3.2. A waiver of the right to remonstrate against commonly accepted farm or forest practices shall be recorded for each permitted use.

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DD. Medical-Retail Marijuana FacilityDispensary - Section 430-80.

#### 375 TRANSIT ORIENTED DISTRICTS

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#### 375-7 Development Limitations for Permitted Uses in Transit Oriented Districts

33. <u>Medical-Retail</u> Marijuana <u>Facilities</u> dispensaries shall be subject to the standards of Section 430-80.

Proposed Amendments to Ordinance No. 804 Exhibit 1 September 21, 2015 Page 6 of 9

				DISTRICT					
USE	TO: RC	TO: BUS	TO: EMP	TO: R9-12	TO: R12-18	TO: R18-24	TO: R24-40	TO: R40-80	TO: R80-120
Commercial Uses:		(1)	(2)				(3)	(3)	(3)
Retail Business < 5,000 sq. ft. floor area (23.b.)	II	II	II	N	Ν	Ν			III
Retail Business > 5,000 sq. ft. floor area	II	II	III (4)	Ν	Ν	Ν	Ν	Ν	Ν
Food Market (5)	ll or III	II	N	Ν	Ν	Ν	Ν	Ν	Ν
Bulk Product Sales	Ν	Ν	N	Ν	Ν	Ν	Ν	Ν	Ν
Hotels	II (6)	II	II	Ν	Ν	Ν	Ν	N	Ν
<u>Retail</u> <del>Medical M</del> arijuana <u>Facility(</u> 33)	II	II	II	Ν	Ν	Ν	N	Ν	Ν
Motels	Ν	Ν	N	Ν	Ν	Ν	Ν	Ν	Ν

Table A. Permitted and Prohibited Uses in Transit Oriented Districts

\*\*\*

I = Permitted through a Type I process. If a use does not follow the minimum design standards in Section 431, the use shall be reviewed as a Type III use pursuant to Section 375-4.1.

II = Permitted through a Type II process. If a use does not follow the minimum design standards in Section 431, the use shall be reviewed as a Type III use pursuant to Section 375-4.2.

III = Permitted through a Type III process.

() = Use or design limitation(s) specified in Section 375-7.

N = Prohibited

#### 390 NORTH BETHANY SUBAREA OVERLAY DISTRICT

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## 390-14 Neighborhood Commercial Mixed Use District (NCMU NB)

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#### 390-14.3 Uses Permitted Through a Type II Procedure

The following uses are permitted subject to the specific standards for the use set forth below and in applicable Special Use Sections of Section 390 and Section 430, as well as the general standards for the District, the Development Standards of Article IV and all other applicable standards of the Code. Approval may be further conditioned by the Review Authority pursuant to Section 207-5.

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U. <u>Medical Retail</u> Marijuana <u>Facility</u> <del>Dispensary</del>– Section 390-16.15.

#### 390-16.15 Medical Retail Marijuana Facility Dispensary

Retail Marijuana Facilities are limited to Medical Marijuana Dispensaries and Retail Recreational Marijuana Facilities.

A Medical Marijuana Dispensary is a facility, registered by the Oregon Health Authority, that is allowed to receive marijuana or immature marijuana plants and transfer that marijuana to a patient or a patient's caregiver if the patient or caregiver has an Oregon Medical Marijuana card.

<u>A Retail Recreational Marijuana Facility is a facility, registered and licensed by the</u> <u>Oregon Liquor Control Commission, that engages in retail sales of marijuana and</u> <u>marijuana-derived products to persons 21 years of age or older.</u>

Medical <u>Retail</u> Marijuana <u>Facilities</u> Dispensaries are permitted subject to the following:

- A. All state requirements must be met;
- B. Hours of operation shall be limited to between 8:00 a.m. and 10:00 p.m.;
- C. Entrances and off-street parking areas for the <u>a</u> <u>Medical Retail</u> Marijuana <u>DispensaryFacility</u> shall be well lit and not visually obscured from public view/right of way; and,
- D. In addition to state requirements for location, <u>a Retail</u> Medical-Marijuana Dispensaries Facility must be located:

Proposed Amendments to Ordinance No. 804 Exhibit 1 September 21, 2015 Page 8 of 9

- At least 2000<u>one thousand (1000</u>) feet away from any other registered Medical <u>Retail</u> Marijuana <del>Dispensary</del>Facility;
- (2) At least one thousand (1000) feet from a youth-oriented recreational facility owned and operated by Tualatin Hills Park & Recreation District (THPRD).

Distances are measured by a straight line between any point on the boundary line of the real property containing a <u>Medical-Retail</u> Marijuana <u>Facility</u> <del>Dispensary to any point on the boundary line of the real property containing another <u>Medical-Retail</u> Marijuana <u>Facility</u> <del>Dispensary or THPRD youth-oriented recreational facility</del>.</del>

#### 430 SPECIAL USE STANDARDS

In addition to the requirements of Sections 400 through 425, the following special use standards are provided for specific uses. Additional or amended special use standards that are applicable in the North Bethany Subarea of the Bethany Community Plan are located in Section 390, North Bethany Subarea Overlay District.

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#### 430-80 <u>Retail Medical Marijuana DispensaryFacility</u>

Retail Marijuana Facilities are limited to Medical Marijuana Dispensaries and Retail Recreational Marijuana Facilities.

A Medical Marijuana Dispensary is a facility, registered by the Oregon Health Authority, that is allowed to receive marijuana or immature marijuana plants and transfer that marijuana to a patient or a patient's caregiver if the patient or caregiver has an Oregon Medical Marijuana Program card.

A Retail Recreational Marijuana Facility is a facility, registered and licensed by the Oregon Liquor Control Commission, that engages in retail sales of marijuana and marijuana-derived products to persons 21 years of age or older.

Medical <u>Retail</u> Marijuana <del>Dispensaries</del> <u>Facilities are</u> permitted subject to the following:

- 430-80.1 All state requirements must be met;
- 430-80.2 Hours of operation shall be limited to between 8:00 a.m. and 10:00 p.m.;
- 430-80.3 Entrances and off-street parking areas for <u>a</u> the <u>Retail</u> <u>Medical</u> Marijuana <u>Dispensary</u> <u>Facility</u> shall be well lit and not visually obscured from public view/right of way;

<u>abcdef</u> Proposed additions <del>abcdef</del> Proposed deletions

Proposed Amendments to Ordinance No. 804 Exhibit 1 September 21, 2015 Page 9 of 9

- 430-80.4 In the Industrial (IND), General Commercial (GC), and Rural Commercial (R-COM) Land Use Districts, the maximum allowed gross floor area for a <u>Retail</u> <del>Medical</del> Marijuana <del>Dispensary</del> <u>Facility</u> is three thousand (3000) square feet; and
- 430-80.5 In addition to State requirements for location, <u>a Retail Medical Marijuana</u> DispensariesMarijuana -mustFacility must be located:
  - A. At least 2000 two one thousand (1000) feet away from any other registered Medical Retail Marijuana DispensaryFacility;
  - B. At least one thousand (1000) feet from a youth-oriented recreational facility owned and operated by Tualatin Hills Parks & Recreation District.

Distances are measured by a straight line between any point on the boundary line of the real property containing a <u>Medical Retail</u> Marijuana <u>Dispensary Facility</u> to any point on the boundary line of the real property containing another <u>Medical Retail</u> Marijuana <u>DispensaryFacility or THPRD youth-oriented recreational facility</u>.

# AGENDA

#### WASHINGTON COUNTY BOARD OF COMMISSIONERS

Agenda Category:	Action – Land Use & Transportation	(All CPOs)
Agenda Title:	ADOPT FINDINGS FOR A-ENGROSSED ORDINANCI	E NO. 804
Presented by:	Andrew Singelakis, Director of Land Use & Transportation	

#### **SUMMARY:**

A-Engrossed Ordinance No. 804 amends the Community Development Code through the development of new regulations applicable to medical marijuana dispensaries and retail recreational marijuana facilities. A-Engrossed Ordinance No. 804 is posted on the county's land use ordinance web page at the following link:

http://www.co.washington.or.us/LUT/Divisions/LongRangePlanning/2015-land-use-ordinances.cfm

Post acknowledgment comprehensive plan amendments are amendments made to the county's Comprehensive Plan after it was acknowledged by the State Department of Land Conservation and Development as complying with the Statewide Planning Goals. ORS 197.615 requires that such amendments be accompanied by findings setting forth the facts and analysis showing that the amendments are consistent with the applicable Statewide Planning Goals, Oregon Revised Statutes, State Administrative Rules and the applicable provisions of Washington County's Comprehensive Plan.

Additionally, as required by Title 8 of Metro's Urban Growth Management Functional Plan (UGMFP), any amendment to a comprehensive plan or implementing ordinance shall be consistent with the requirements of the UGMFP.

Attached is the Resolution and Order to adopt the findings for A-Engrossed Ordinance No. 804. Prior to the October 27, 2015 meeting, the proposed findings will be provided to the Board, posted on the above land use ordinance web page, and available at the Clerk's desk.

Attachment: Resolution and Order

Clerk's Desk Item: Ordinance Findings (click to access electronic copy)

## **DEPARTMENT'S REQUESTED ACTION:**

Adopt the findings for A-Engrossed Ordinance No. 804 and authorize the Chair to sign the Resolution and Order memorializing the action.

# COUNTY ADMINISTRATOR'S RECOMMENDATION:

I concur with the requested action.

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	()	15-	119
$\square$	$\cup$		

Agenda Item No.	<b>5.b.</b>	
Date:	10/27/15	

1	IN THE BOARD OF COMMISSIONERS				
2	FOR WASHINGTON COUNTY, OREGON				
3	In the Matter of Adopting ) RESOLUTION AND ORDER				
4	Legislative Findings in Support ) of A-Engrossed Ordinance No. 804 ) No. <b>\5- \19</b>				
5	This matter having come before the Washington County Board of Commissioners (Board) at				
6	its meeting of October 27, 2015; and				
7	It appearing to the Board that the findings contained in "Exhibit A" summarize relevant facts				
8	and rationales with regard to compliance with the Statewide Planning Goals, Oregon Revised				
9	Statutes and Administrative Rules, Washington County's Comprehensive Plan, and titles of Metro's				
10	Urban Growth Management Functional Plan relating to A-Engrossed Ordinance No. 804; and				
11	It appearing to the Board that the findings attached and herein incorporated as "Exhibit A"				
12	constitute appropriate legislative findings with respect to the adopted ordinance; and				
13	It appearing to the Board that the Planning Commission, at the conclusion of its public hearing				
14	on August 19, 2015, made a recommendation to the Board, which is in the record and has been				
15	reviewed by the Board; and				
16	It appearing to the Board that, in the course of its deliberations, the Board has considered the				
17	record which consists of all notices, testimony, staff reports, and correspondence from interested				
18	parties, together with a record of the Planning Commission's proceedings, and other items submitted				
19	to the Planning Commission and Board regarding this ordinance; it is therefore,				
20	RESOLVED AND ORDERED that the attached findings in "Exhibit A" in support of				
21	A-Engrossed Ordinance No. 804 are hereby adopted.				
22	DATED this 27th day of October, 2015. BOARD OF COMMISSIONERS				
23	DUYCK AYE NAY ABSENT FOR WASHINGTON COUNTY, OREGON				
24	SCHOUTEN				
25	APPROVED AS TO FORM				
26	TERRY QQ. 1.1				
27	County Councel Recording Secretary				
28	County Counsel For Washington County, Oregon				

## EXHIBIT A

#### FINDINGS FOR A-ENGROSSED ORDINANCE NO. 804

## AN ORDINANCE AMENDING THE COMMUNITY DEVELOPMENT CODE RELATING TO STANDARDS FOR MARIJUANA FACILITIES

## **OCTOBER 27, 2015**

Part 1 – General Findings Part 2 – Statewide Planning Goal Findings Part 3 – Metro Urban Growth Management Functional Plan Findings

## Part 1: GENERAL FINDINGS

A-Engrossed Ordinance No. 804 amends the Community Development Code (CDC) to include regulations for retail recreational marijuana facilities. These amendments are in response to state voter approval of Ballot Measure 91 and pending state regulations, which when drafted will allow for the legal production and processing of marijuana for commercial purposes as well as wholesale and retail sales of marijuana as of January 1, 2016.

## **Key Ordinance Provisions**

- To add a new definition for Retail Recreational Marijuana Facility to CDC Section 390-16.15 and CDC Section 430-80.
- To include Medical Marijuana Dispensaries and Retail Recreational Marijuana Facilities under the term "Retail Marijuana Facilities".
- To apply existing Medical Marijuana Dispensary regulations to Retail Marijuana Facilities.
- To allow Retail Marijuana Facilities to locate in the following land use districts:
  - o Community Business District;
  - General Commercial District;
  - Industrial District;
  - Rural Commercial District;
  - Transit Oriented Districts; and
  - o North Bethany Neighborhood Commercial Mixed Use District.
- To require a buffer of 1000 feet between Retail Marijuana Facilities.

• To require a buffer of 1000 feet between Retail Marijuana Facilities and youth-oriented recreational facilities owned and operated by Tualatin Hills Park & Recreation District (THPRD).

Because the ordinance would make changes that do not affect compliance with Oregon's Statewide Planning Goals (Goals), it is not necessary for these findings to address the Goals with respect to each amendment. The county Board of Commissioners (Board) finds that the Goals apply to amendments covered by these findings only to the extent noted in specific responses to individual applicable Goals, and that each amendment complies with the Goals. Goals 15 (Willamette River Greenway), 16 (Estuarine Resources), 17 (Coastal Shorelands), 18 (Beaches and Dunes), and 19 (Ocean Resources) and related Oregon Administrative Rules (OAR) are not addressed because these resources are not located within Washington County.

The county is also required to make findings that the amendments are consistent with the requirements of Metro's Urban Growth Management Functional Plan (UGMFP). These findings are addressed in this document.

# Part 2: STATEWIDE PLANNING GOAL FINDINGS

The purpose of the findings in this document is to demonstrate that A-Engrossed Ordinance No. 804 is consistent with Statewide Planning Goals (Goals), Oregon Revised Statutes (ORS), Oregon Administrative Rule (OAR) requirements, Metro's Urban Growth Management Functional Plan (UGMFP, and Washington County's Comprehensive Plan (Plan). The county's Plan was adopted to implement the aforementioned planning documents and was acknowledged by the State of Oregon. The county follows the post-acknowledgement plan amendment (PAPA) process to update the Plan with new state and regional regulations as necessary and relies in part upon these prior state review processes to demonstrate compliance with all necessary requirements. No goal compliance issues were raised in the hearing proceedings described below. In addition, none of the proposed changes to the map and text of the Plan implicate a goal compliance issue. The following precautionary findings are provided to demonstrate ongoing compliance.

# Goal 1 - Citizen Involvement

Goal 1 addresses Citizen Involvement by requiring the implementation of a comprehensive program to stimulate citizen participation in the planning process. Washington County has an acknowledged citizen involvement program that provides a range of opportunities for citizens and other interested parties to participate in all phases of the planning process. In addition, Chapter X of the county's Charter sets forth specific requirements for citizen involvement during review and adoption of land use ordinances. Washington County has followed these requirements for the adoption of A-Engrossed Ordinance No. 804.

## Goal 2 - Land Use Planning

Goal 2 addresses Land Use Planning by requiring an adequate factual base to support a decision as well as coordination with affected governmental entities. Washington County has an acknowledged land use planning process that provides for the review and update of the various elements of the Plan, which includes documents such as the Rural/Natural Resource Plan, Comprehensive Framework Plan for the Urban Area (CFP), Community Plans, Community Development Code (CDC), and Transportation System Plan (TSP). Washington County utilized this process to adopt A-Engrossed Ordinance No. 804.

Notice was coordinated with all affected governmental entities and comments received regarding A-Engrossed Ordinance No. 804 were addressed either as part of the proceedings or with subsequent staff coordination.

#### **Goal 3 - Agricultural Lands**

Goal 3 seeks to preserve and maintain agricultural lands for farm use, consistent with existing and future needs for agricultural products, forest and open space, and with the state's agricultural land use policies. Policy 15, Implementing Strategies (a) and (f), of the Rural/Natural Resource Plan include provisions for the preservation of agricultural lands.

In June 2015, the Oregon Legislature passed House Bill (HB) 3400A, which provides guidance for final state rulemaking that will serve to regulate the production, processing, wholesale and retail activity of medical and recreational marijuana-related commercial activities after January 1, 2016. The Bill recognized marijuana as a farm crop and allows for marijuana production on lands subject to Goal 3.

HB 3400A specifies three otherwise permissible farm zone uses that are not allowed when in conjunction with the growing or processing of marijuana as a farm crop. These three prohibitions are establishment of any type of farm dwelling, commercial activities in conjunction with a farm use pursuant to ORS 215.213(2)(c), and farm stand activity. A-Engrossed Ordinance No. 804 includes these state prohibitions as new amendments to the county's Exclusive Farm Use District and Agriculture/Forest – 20 Acre District standards.

Through the inclusion of the above prohibitions, compliance with Goal 3 is maintained for the preservation of agricultural lands by limiting the addition of residential dwellings in the rural area and by restricting the size of marijuana processing facilities that are allowed to occur in farm zones to less than 10,000 square feet.

## Goal 9 – Economic Development

Goal 9 requires the provision of adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare and prosperity of citizens. Policy 20 of the CFP and Policies 15, 16, 20 and 21 of the Rural/Natural Resource Plan set out the county's policies to strengthen the local economy. The CDC contributes to a sound economy by providing standards that facilitate development in an orderly and efficient fashion.

A-Engrossed Ordinance No. 804 contributes to a healthy economy in Washington County by providing additional economic opportunity for business owners wishing to engage in commercial marijuana businesses activities. County retail marijuana facilities will be located outside of residential districts in areas along major road corridors where commercial business activity is most active. Retail marijuana facilities are also allowed outside the county Urban Growth Boundary in the Rural Commercial District. Commercial facilities in the rural area will provide economic opportunity to rural residents while limiting potential impacts on existing farm and forest uses through the requirement of being small in size, rural in character, and by not requiring urban services.

Plan compliance with Goal 9 is maintained with the amendments made by A-Engrossed Ordinance No. 804. The amendments are consistent with the county's acknowledged policies and strategies for strengthening the local economy as required by Goal 9.

#### Part 3: URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN FINDINGS

Section 3.07.810 of Title 8 of Metro's Urban Growth Management Functional Plan (UGMFP) requires that county Comprehensive Plan changes be consistent with the UGMFP. The following A-Engrossed Ordinance No. 804 findings have been prepared to address Title 8 of the UGMFP.

# **Title 8 - Compliance Procedures**

Title 8 sets forth Metro's procedures for determining compliance with the UGMFP. Included in this title are steps local jurisdictions must take to ensure that Metro has the opportunity to review amendments to comprehensive plans. Title 8 requires jurisdictions to submit notice to Metro at least 45 days prior to the first evidentiary hearing for a proposed amendment to a comprehensive plan.

Title 8 requires jurisdictions to submit notice to Metro at least 45 days prior to the first evidentiary hearing for a proposed amendment to a comprehensive plan. Prior to notice being mailed, however, Metro provided correspondence indicating its consent to receiving notice 35 days prior to the first evidentiary hearing, consistent with current DLCD notice requirements. Staff delivered Metro a copy of proposed Ordinance No. 804 on July 14, 2015, 36 days prior to the first evidentiary hearing. A copy of A-Engrossed Ordinance No. 804 was mailed to Metro on September 25, 2015. Metro provided no comments on A-Engrossed Ordinance No. 804.

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