North Bethany County Service District for Roads

Budget Committee Meeting

Fiscal Year 2022-23





May 19, 2022

County Administrative Office / Support Services Finance / Land Use and Transportation

co.washington.or.us





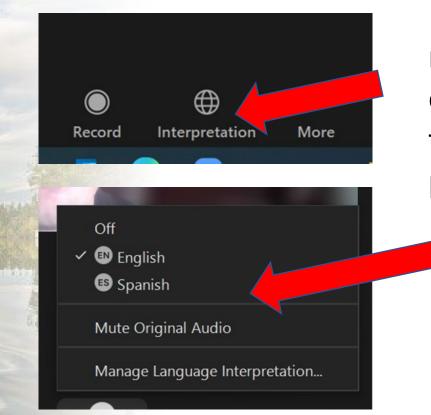
County Administrator

Tanya Ange

co.washington.or.us

Bienvenida / Welcome

Instrucciones de Interpretación de Idiomas Language Interpretation Instructions



Para los participantes que necesiten interpretación en español, seleccione el icono globo terráqueo en la parte inferior de la pantalla y seleccione español.

> For attendees needing Spanish Interpretation, please select the Globe icon at the bottom of the screen and select Spanish.

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Bienvenida / Welcome



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Washington County and Service District for Lighting No. 1 (SDL) Budget Committee

 Washington County and SDL Budget Committee Public Hearing Procedures • Washington County and SDL Budget Committee Meeting Agenda - May 9th Washington County and SDL Budget Committee Meeting Presentation - May 9th Condado de Washington y Distrito de Servicio para iluminación No. 1 Reunión del Comité Presupulata · Washington County and SDL Budget Committee Meeting Recorded - May 9th Washington County and SDL Budget Committee Meeting Agenda - May 12th · Washington County and SDL Budget Committee Meeting Presentation - May 12th · Condado de Washington y Distrito de Servicio para iluminación No. 1 Reunión del Comité Presupuestario

Enhanced Sheriff's Patrol District and Urban Road Maintenance District Budget Committee

North Bethany County Service District for Roads Budget Committee Meeting (May 19,

Encuentre diapositivas de la presentación en español aquí.

Find presentation slides in Spanish here.





- 1. Welcome and Introductions
- 2. Committee Actions
 - Election of committee chair
 - Review and adoption of Budget Hearing Procedures
- 3. FY 2022-23 North Bethany County Service District for Roads Presentation
- 4. Public Comment
- 5. Intermission
- 6. FY 2022-23 Urban Road Maintenance District Presentation
- 7. Public Comment
- 8. Next Steps
- 9. Adjourn meeting





• Budget Committee Members

Presentation Staff

co.washington.or.us

Budget Committee Actions



• Nomination and Election of Committee Chair

Board of Commissioners	Community Members
Kathryn Harrington	Sarah Beachy
Nafisa Fai	Alicia Gruber
Pam Treece	Daniel Reid
Roy Rogers	Bruce Young
Jerry Willey	Fuhua Xu

• Review and adoption of Committee Procedures

Guidelines for Community Input



- Community input to occur toward the end of each meeting so that public can hear and refer to presentations and discussions.
- Two minutes per individual, five minutes per organization.
- Public encouraged to send questions to <u>finance_budget@co.washington.or.us</u> throughout process. Questions will be answered on a webpage maintained by Finance.

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Equity, Diversity and Inclusion in the Budget Process

Early in the process of bringing the Equity Resolution to life



• Equity in budget process includes:

- Data driven decision making
- Transparency
- Community engagement

• Focus investments on equitable

- Access
- Quality
- Outcomes
- Equity Initiatives section included in the Budget Summary book
 - A detailed budget equity report was published alongside the County Budget.

Equity, Diversity and Inclusion in the Budget Process

FY 2023

Department-Requested Equity Investments



• Culturally specific service delivery:

\$21,052,868

- Staff equity diversity and inclusion capacity building: \$3,409,485
- Interpretation, translation, and accommodations:

\$1,124,528

• Bilingual staff receiving pay differential: 180.50 full-time equivalent staff

> *investment requests do not include personnel *actual investment amounts may shift in the budget process

North Bethany County Service District for Roads

Proposed Budget Presentation

Fiscal Year 2022-23





May 19, 2022

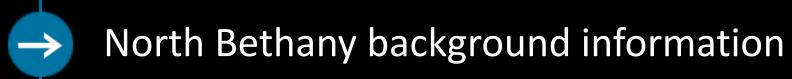
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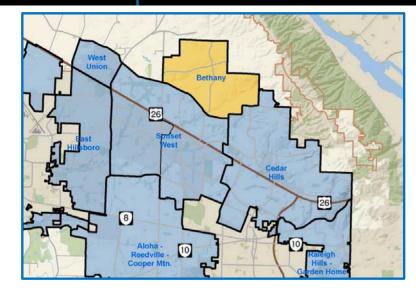
Presentation outline

- 1. North Bethany background
 - 2. North Bethany Transportation Funding Strategy
 - 3. Development and road improvements status
- 4. FY 2022-23 Budget





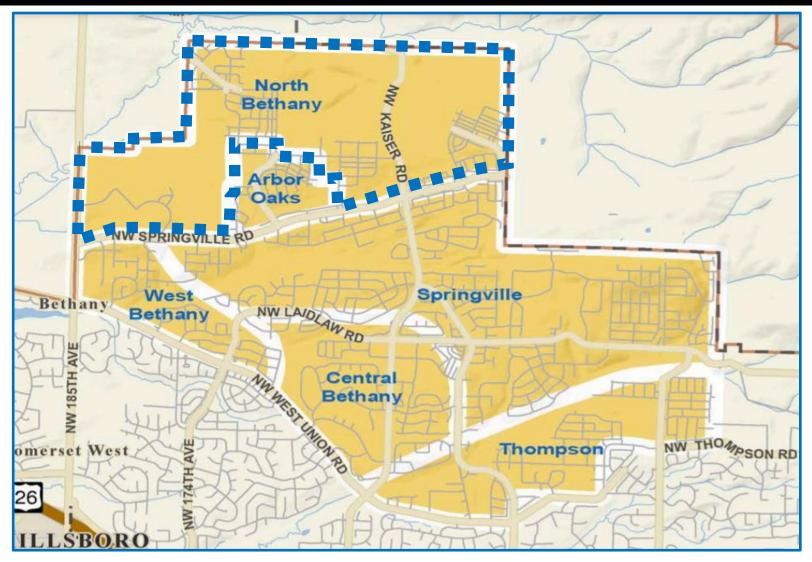
North Bethany County Service District for Roads



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Taxing district approved by voters in May 2011 to help fund identified transportation needs for North Bethany planning area

Property tax rate: \$1.25 per \$1,000 assessed valuation





700 acres; about 4,200 total units expected

Community planning finalized in 2012; development began 2013-14 Assumed 20-year build-out

After 8 years, we're about 70% of the way to estimated buildout:

- About 3,900 units with land use approval to date (93%)
- About 2,900 units permitted to date (70%)



North Bethany transportation funding strategy overview





Adopted by Board of Commissioners in 2011 as part of North Bethany planning process

14 road improvement projects (12 eligible for public funding)

Assumed 20+ year build-out; revenues accrue over time

Funding sources:

- Transportation Development Tax (TDT)
- North Bethany Transportation System Development Charge (NB TSDC)
- Major Streets Transportation Improvement Program (MSTIP)
- Trust & Agency (developer financial contributions)
- North Bethany County Service District for Roads (NB CSDR)



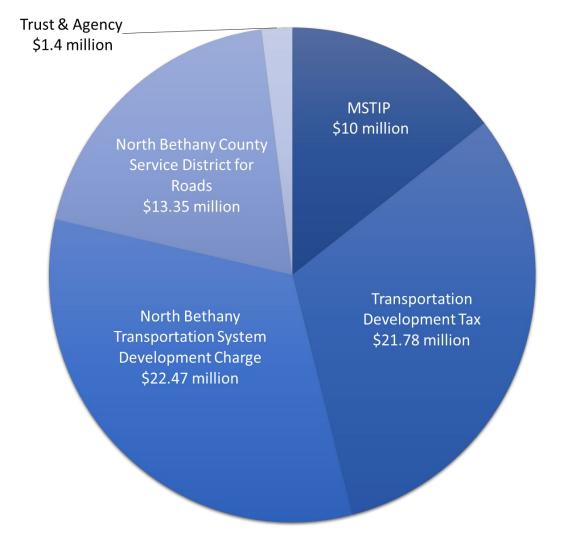
Transportation Funding Strategy project list

Proj #	Road	From	То	Project	Total	MSTIP	TDT ²	North Bethany SDC ^{3, 7}	Trust & Agency ⁴	North Bethany CSD or LID ^{5, 6, 7}
1	Shackelford	Western Boundary	Joss	Build Road	9,300,000	no	maybe	yes		yes
2	Shackelford	Joss	Kaiser	Build Road	8,800,000	no	maybe	yes		yes
3	Springville	185th	Joss	Improve	11,100,000	yes	yes	yes	yes	maybe
4	Springville	Joss	Kaiser	Improve	3,600,000	yes	yes	yes		yes
6	Kaiser	Shackelford	Springville	Improve	7,800,000	no	maybe	yes		yes
7	185th	Springville	West Union	Improve	4,500,000	yes	yes	yes		maybe
9	Shackelford	Bridge over	Rock Creek	Build Bridge	7,300,000	no	maybe	yes		yes
10	185th	Intersection Improvement	at Springville	Improve	900,000	yes	yes	yes		maybe
11	Kaiser	Springville	Bethany	Improve	6,100,000	yes	yes	yes		maybe
12	Brugger	Joss	Kaiser	Improve	3,200,000	no	no*	yes		yes
13	Joss (Brugger)	Shackelford	Arbor Oaks	Improve	4,100,000	no	maybe	yes		yes
14	P15/Oats/160th	Springville	Brugger	Improve	2,300,000	no	no*	yes		yes
					\$69,000,000	\$10,000,000	\$23,937,755	\$22,467,120	\$1,400,000	\$11,195,125

Anticipated to be built through incremental development

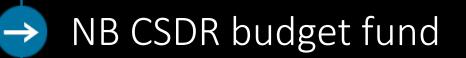
5	Springville	Kaiser	County Line	Improve	5,700,000
8	Shackelford	Kaiser	Springville	Build Road	12,300,000

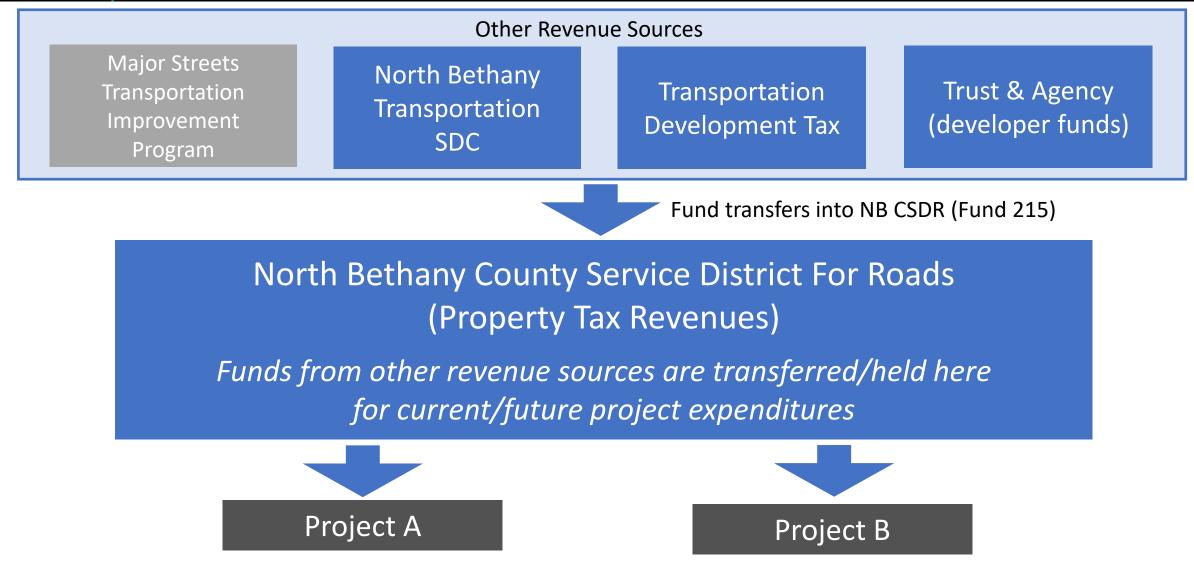
Transportation Funding Strategy – revenue assumptions



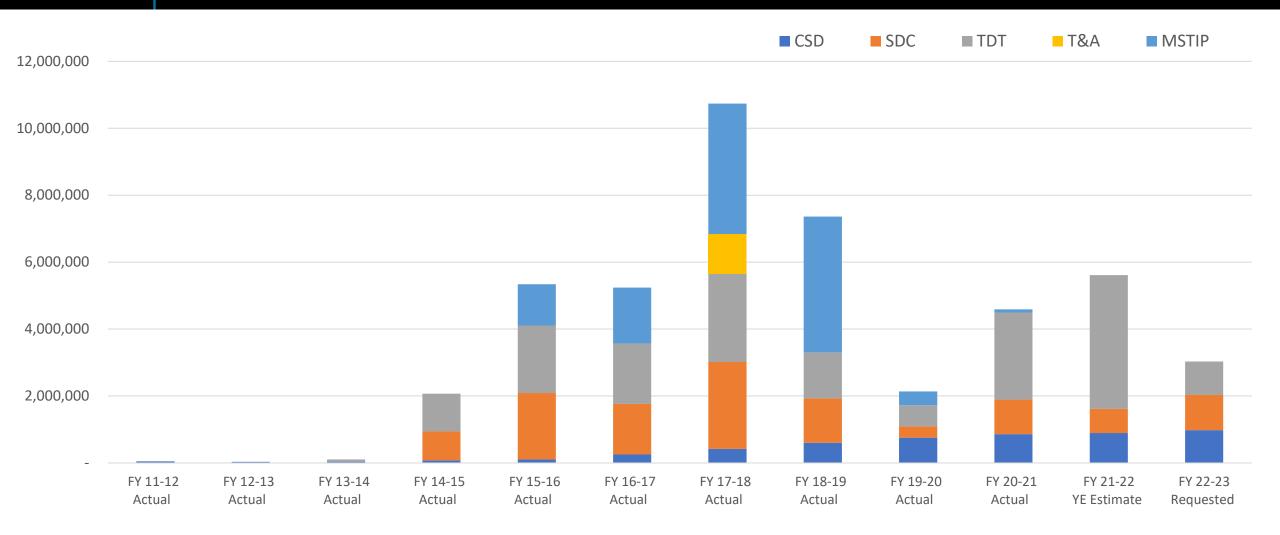
North Bethany Funding Strategy Revenue Sources)11 Revenue ssumptions	%
Major Streets Transportation Improvement Program (MSTIP)	\$ 10,000,000	14.5
Transportation Development Tax (TDT, 75% recapture)	\$ 21,778,574	31.6
North Bethany Transportation System Development Charge (NBTSDC)	\$ 22,466,756	32.5
North Bethany County Service District for Roads (NBCSDR)	\$ 13,354,670	19.4
Trust & Agency Account (Pre-existing)	\$ 1,400,000	2.0
Total	\$ 69,000,000	100

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Transportation Funding Strategy - revenue mix over time



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Service District tax revenue over time



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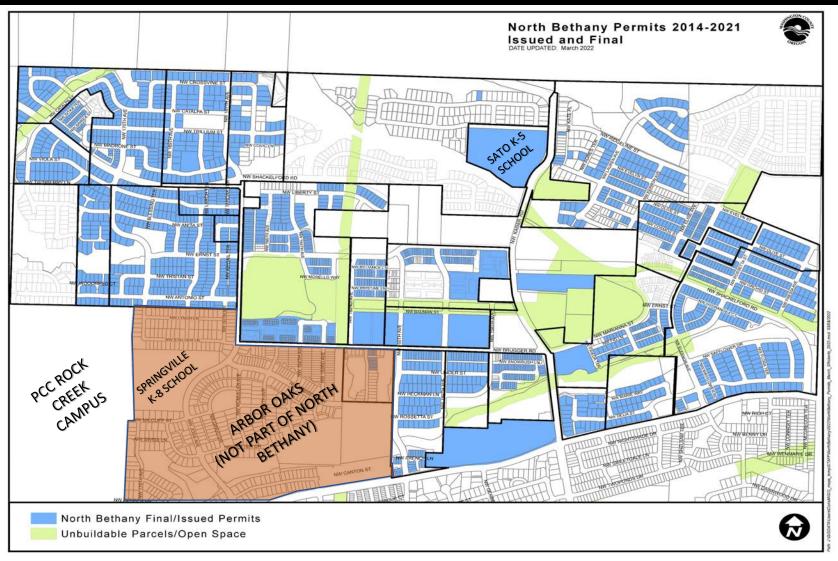


Development and road improvements status





Development status

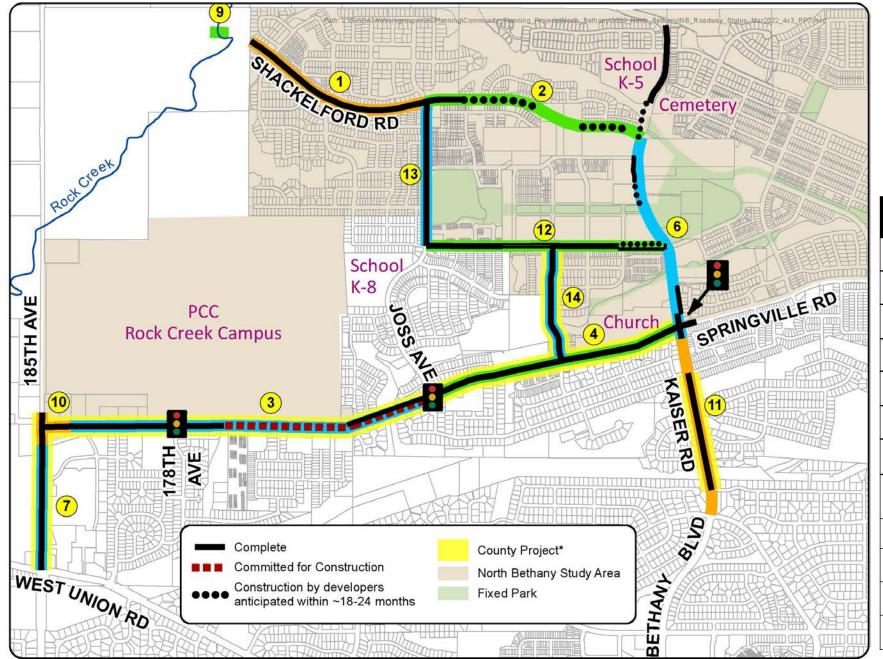


Funding Strategy project list – implementation status

Project #	Road	From	То	Project	Total	MSTIP	TDT ²	North Bethany SDC ^{3, 7}	Trust & Agency ⁴	North Bethany CSD, LID ^{5, 6, 7}
1	Shackelford	Western Boundary	Joss	Build Road	\$9,300,000	no	maybe	yes		yes
2	Shackelford	Joss	Kaiser	Build Road	\$8,800,000	no	maybe	yes		yes
3	Springville	185th	Joss	Improve	\$11,100,000	yes	yes	yes	yes	maybe
4	Springville	Joss	Kaiser	Improve	\$3,600,000	yes	yes	yes		yes
6	Kaiser	Shackelford	Springville	Improve	\$7,800,000	no	maybe	yes		yes
7	185th	Springville	West Union	Improve	\$4,500,000	yes	yes	yes		maybe
9	Shackelford	Bridge over	Rock Creek	Build Bridge	\$7,300,000	no	maybe	yes		yes
10	185th	Intersection Improvement	at Springville	Improve	\$900,000	yes	yes	yes		maybe
11	Kaiser	Springville	Bethany	Improve	\$6,100,000	yes	yes	yes		maybe
12	Brugger	Joss	Kaiser	Improve	\$3,200,000	no	no*	yes		yes
13	Joss (Brugger)	Shackelford	Arbor Oaks	Improve	\$4,100,000	no	maybe	yes		yes
14	P15/Oats/160th	Springville	Brugger	Improve	\$2,300,000	no	no*	yes		yes
					\$69,000,000	\$10,000,000	\$23,937,755	\$22,467,120	\$1,400,000	\$11,195,125
	Improvements Completed	Pending Activity	Partially Complete							

Anticipated to be built through incremental development

5	Springville	Kaiser	County Line	Improve	5,700,000
8	Shackelford	Kaiser	Springville	Build Road	12,300,000



Transportation Funding Strategy project status

Project #	Road	From	То	Project	
1	Shackelford	Western Boundary	Joss	Build Road	
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3	Springville	185th	Joss	Improve	
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6	Kaiser	Shackelford	Springville	Improve	
7	185th	Springville	West Union	Improve	
9	Shackelford	Bridge over	Rock Creek	Build Bridge	
10	185th	Intersection Improvement	at Springville	Improve	
11	Kaiser	Springville	Bethany	Improve	
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14	P15/Oats/ 160th	Springville	Brugger	Improve	

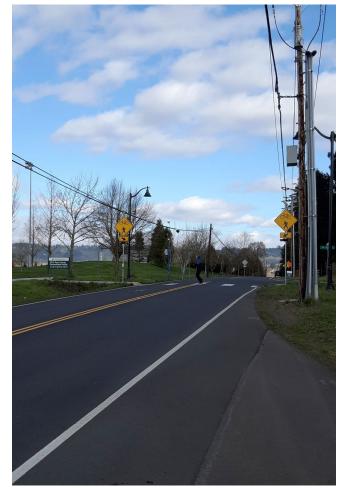
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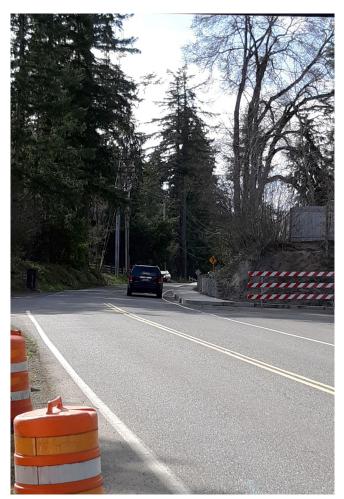
Springville Road (185th Avenue to Joss Avenue)











URMD Interim Sidewalk (Phase 4)

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Springville Road Phase 3 (Kaiser to Joss)



Looking east toward Kaiser Road

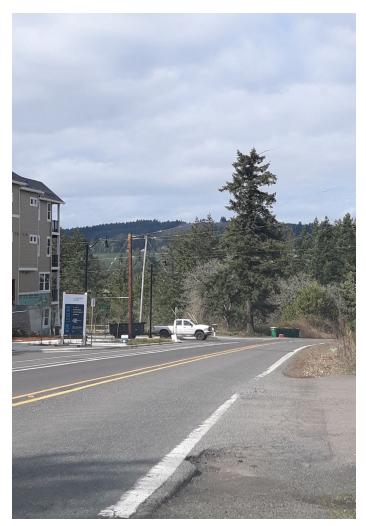
At Joss Avenue looking east

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Looking south from Brugger Road www.co.washington.or.us | Land Use & Transportation



Looking north from Brugger Road



Looking north from Shackelford Road



Proposed FY 2022-23 budget





FY 2022-23 funding projection

REVENUE SOURCES AND PROJECT COMMITTMENTS	FY 2020-21 Actual	FY 2021-22 Modified	FY 2021-22 Mid-Year Est.	FY 2022-23 Proposed
Beginning Fund Balance	12,488,339	10,812,488	11,286,476	14,772,883
North Bethany County Service District (Tax)	831,749	894,000	936,000	980,792
North Bethany System Development Charge (SDC)	859,484	993,402	1,800,000	2,244,308
TDT (75% of TDT Collected In North Bethany)	1,049,815	1,650,000	2,000,000	1,000,000
Project/Program Costs	(3,942,911)	(14,349,890)	(1,214,531)	(18,997,983)
Ending Fund Balance	11,286,476	0	14,772,883	0



Springville Road Phase 4 (Joss to PCC) complete street improvement:

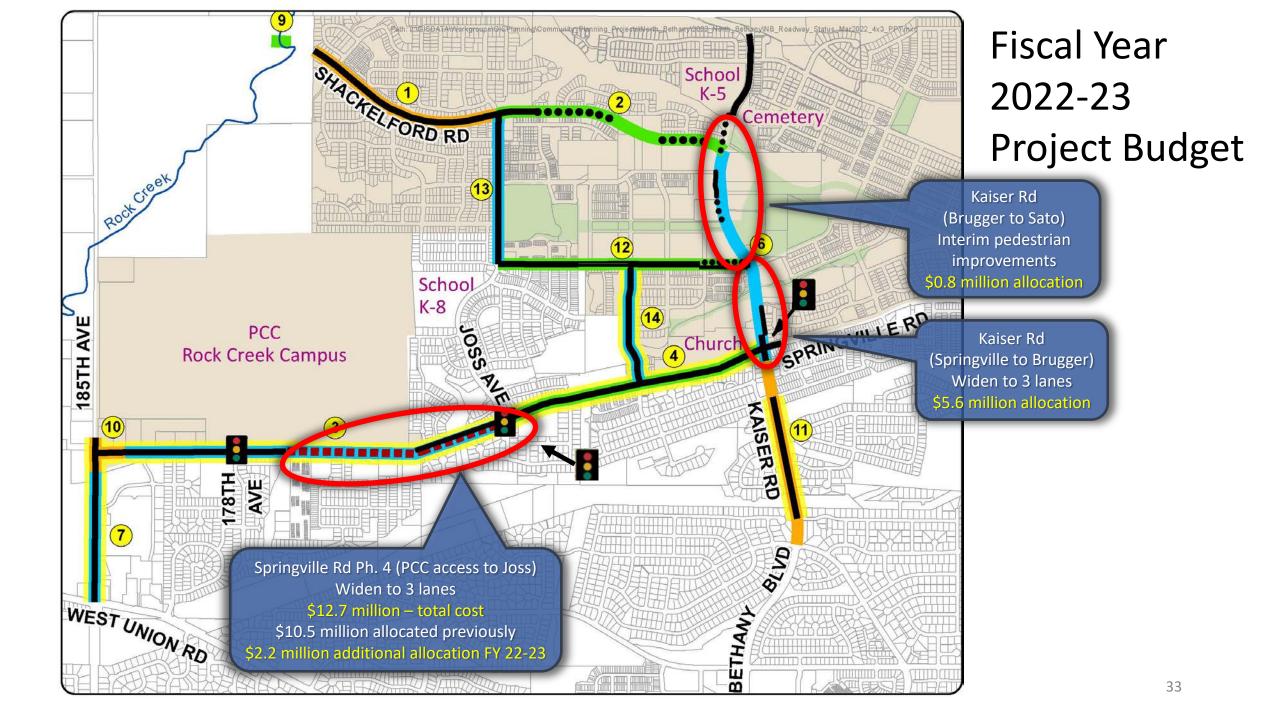
Allocate additional \$2.2 million for construction (cost increase from \$10.5 to \$12.7 million)

Kaiser Road complete street improvement (Springville to Brugger Road):

Allocate \$5.6 million for design and construction

Kaiser Road interim pedestrian improvements (north of Brugger Road):

Reduce prior \$2.1 million allocation to \$800,000 due to reduced scope (\$1.3 million reduction)



Budget Committee Questions and Discussion



Guidelines for Community Input

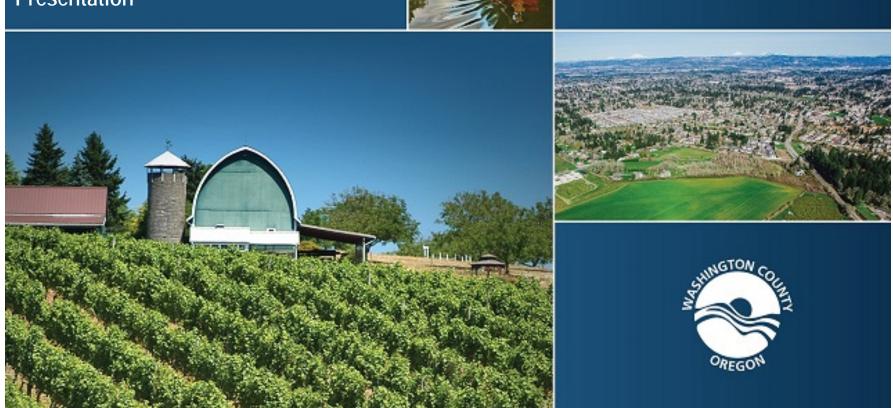


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Intermission

Followed by FY2022-23 Urban Road Maintenance District Budget Presentation





Urban Road Maintenance District Proposed Budget Presentation Fiscal Year 2022-23





May 19, 2022

Land Use and Transportation

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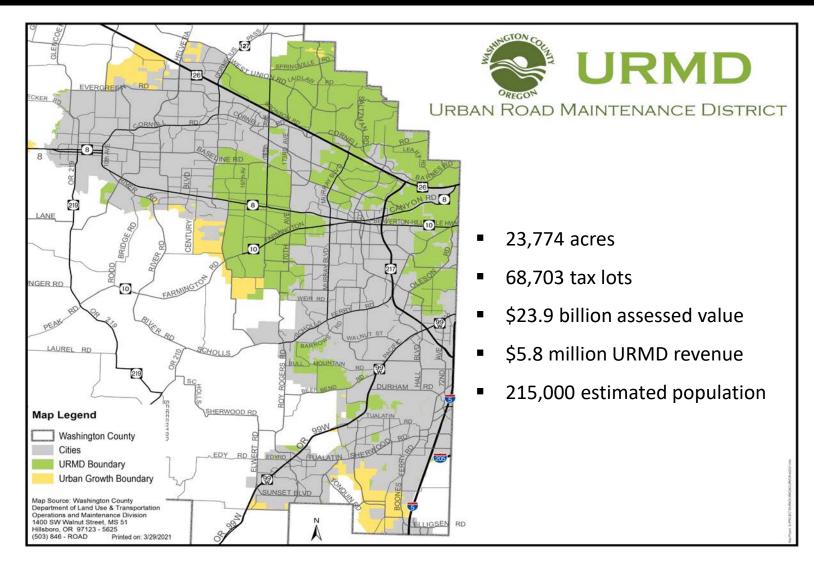


Budget Committee Members

Board of Commissioners	Community Members	
Kathryn Harrington	Fernando Lira	
Nafisa Fai	J. Sean Fields	
Pam Treece	Melissa Laird	
Roy Rogers	Raymond Eck, Jr.	
Jerry Willey	Stephen Baron	



What is the URMD?





- 1. Road Maintenance
 - URMD's primary responsibility
- 2. Service Requests
 - Respond to direct requests from community members
- 3. Neighborhood Streets Program (NSP)
 - Improve multi-modal safety
 - Involve area residents in solving local traffic issues
- 4. Pedestrian and Biking Improvements
 - Improve specific community concerns
 - Address connectivity needs

Pavement distress



Alligatoring



Cracking



Rutting



Raveling and Delamination



Utility Cuts





Weathering

Asset management

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Surface maintenance by year

Slurry Seal Overlay





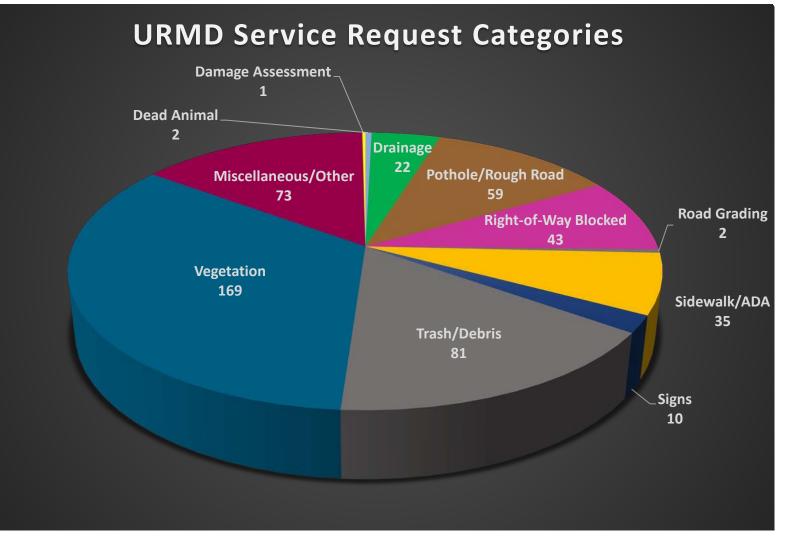
Functional Classification	Centerline Miles	Target Pavement Condition Index (PCI)	2021 Average PCI	
URMD Roads				
Urban Local	373	75*	82	
Neighborhood Routes	84	75*	79	

* Per URMD Intergovernmental Agreement (BCC 16-127)

Service requests

FY 2020-21 URMD Service Requests (497 requests)

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Neighborhood Streets Program

Goals:

Discourage undesirable driver behavior



WASHINGTON COUNTY Neighborhood Streets Program

- Improve multi-modal safety (pedestrians, bikes, cars)
- Involve area residents in solving local traffic issues

How the program works:

- 1st Year (Phase 1): Education & Enforcement
- 2nd Year (Phase 2): Physical Devices

Eligibility expanded to include some residential collectors in 2020



Neighborhood Streets Program



Lawn signs

Speed display signs



Pedestrian and Biking Improvement (PBI) program





Targeted projects inside URMD's boundary

Program begin in 2011

First projects funded in FY 2012-13

Biennial project selection process (since 2017)

Projects prioritized by the Urban Road Maintenance District Advisory Committee (URMDAC)



URMD Advisory Committee (URMDAC)

Melissa Laird (Chair) Dick Steinbrugge (Vice-chair) Bhaskar Aluru Fred Barden Linda Feldhan **Daniel Hauser** Michele Limas Kimberly Goddard-Kropf Joe Wisniewski Vacancy (1) Commissioner Pam Treece (ex-officio)



To date, 74 projects funded

- Over \$33.6 million URMD funding
- About \$6.7 million in other funding

Project status:

- Completed: 48
- In Design: 24
- Construction to begin in 2022: 9

First 8 years of projects completed at 98% of budget

• (\$21.8 million v. \$21.25 million)

Improved safety!



12 projects selected for FY 2022-23 and FY 2023-24

- 5 sidewalks, 7 pedestrian crossings
- Cost estimates: \$6.6 million (URMD-funded)

Projects are currently being designed

Construction begins fall 2023 and continues into 2024

Project delivery team

- Project Management: County staff
- Design: Eleven by consultants / one by County
- Construction: Private contractors



URMDAC will next review candidates for future pedestrian and bike improvement projects in 2023

The process begins in January, with URMDAC reviewing all eligible pedestrian and biking improvement candidates

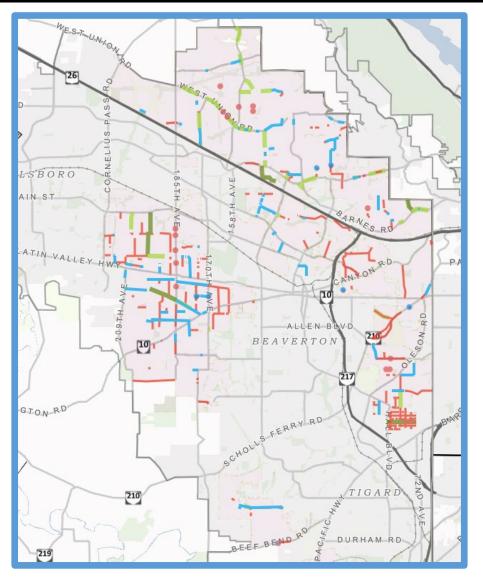
Robust bilingual public involvement and community outreach begins in June

Final candidates will be identified by URMDAC in September; subsequently presented to Board of County Commissioners later in the year for approval and adoption



PBI completed projects

Completed Pedestrian and Biking Improvement Program Projects





PBI Project: Johnson Street – Jasmine to 178th Avenue







PBI Project: Taylors Ferry Rd – Washington Dr to 78th Pl





PBI Project: Taylors Ferry Road – Near 78th Place



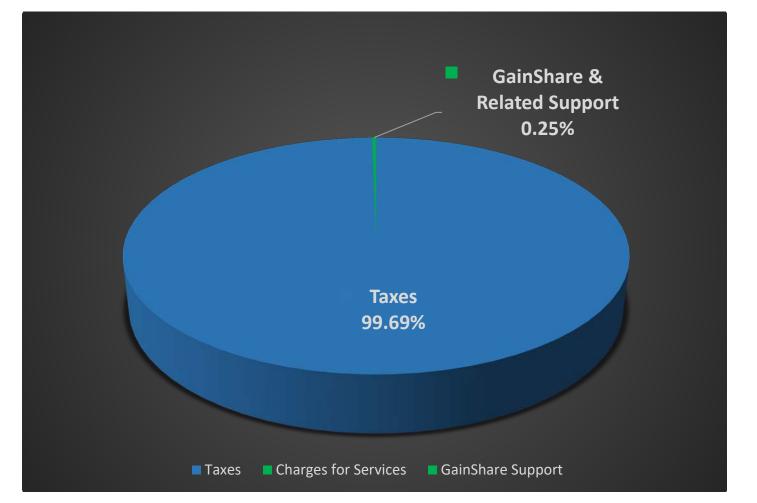


PBI Project: Ecole Ave – Jenkins Rd to Brightwood St



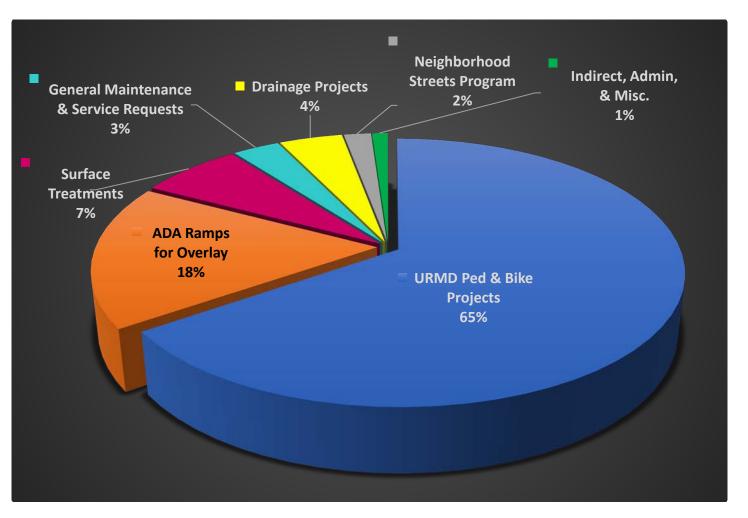


Revenue	
Taxes	\$ 5,835,711
Gain Share / Related Support	\$ 18,439
Total	\$ 5,854,150





Expenditures	
URMD Ped & Bike Projects	\$ 7,130,657
ADA Ramps for Overlay	\$ 1,903,010
Surface Treatments	\$ 750,000
General Maintenance &	
Service Requests	\$ 345,000
Drainage Projects	\$ 465,000
Neighborhood Streets Program	\$ 200,000
Indirect, Admin, & Misc.	\$ 118,238
	, ,
Total	\$ 11,061,905



Budget Committee Questions and Discussion



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- Budget Committee Public Hearings:
 - June 1, 5:30 8:30 PM ESPD, URMD & North Bethany
 - Public Testimony for each District budget will be accepted prior to Committee action.
 - Budget Committees to Consider Approving the Proposed Budgets
 - June 2, 5:30 7:30 p.m. Washington County & SDL No. 1
 - Public Testimony at 6:00 PM
 - Budget Committee to Consider Approving the Proposed Budget
- Board of County Commissioners Adoption of the Budget:
 - o June 21st, 2022, Regular Board Meeting
 - Public Testimony before adoption

